# CHAPTER 1 INTRODUCTORY

#### 1.1 Natural Resource Accounting – the Concept

Economic growth over decades has largely been an outcome of continued reliance on natural resources. Growth is clearly the major engine to create livelihood options; its reliance on increased resource use has, however, led to many negative externalities. The current paradigm of resource - led economic development sees a coupling between the availability of natural resources and economic growth.

# Natural resources play a crucial role for economic development of a country and are crucial for their inbuilt value of inter - generational equity and sustenance.

Over the years, there has been increasing awareness about environmental issues across the globe and a growing concern about the depletion and degradation of the natural resources. This concern gave birth to the idea of sustainable development goals which aims at ending poverty, protect the planet, and ensure that all people enjoy peace and prosperity by 2030. The sustainable development dialogue has brought to the fore the direct and indirect impact of human activity on the environment and there is now a consensus that continuing economic growth and human welfare are integrally dependent on the benefits obtained from the environment. The critical trade - offs between managing ecosystems and environmental resources for future sustainable economic and social development need to be understood for effective policy interventions.

Natural resources play a vital role in the sustainable economic development of any country. They need to be exploited in a sustainable manner so that the future generations can also avail of their advantages.



The rampant over – exploitation of these resources in recent times has resulted in harmful impact on the environment and issues of climate change and global warming have become a matter of discussions and deliberations round the Globe.

Conventional accounting captures data only of the measurable economic activity. In order to overcome this shortcoming and to capture the intimate interplay between the economic indices and the various components of the natural environment, the concept of NRA has emerged. It is based on the concept "Measurement of a resource leads to its better Management." The idea is to quantify the damage to the environment so that it can be reduced

from Gross Domestic Product (GDP) to arrive at Green GDP. It would assist in taking policy decisions in respect of matters affecting environment directly and indirectly and provide necessary directions to use our resources on a more sustainable basis and reducing the negative impact on the environment.

In keeping with the related developments, the United Nations has been working towards a universally acceptable framework on environmental resource accounting which culminated into release of the SEEA - CF in 2012 which is the latest internationally accepted framework. The SEEA (CF) prescribes a four - stage implementation process by compiling the following accounts as mentioned below:



However, while prescribing the aforesaid milestones for implementation of NRA across the world, the SEEA (CF) has also envisaged constraints likely to be faced by the countries in implementing NRA. SEEA (CF), thus, prescribed for flexibility in designing the accounts based on the specific environmental issues faced by a Government. Depending upon the specific environmental issues faced, a country may choose to implement only a selection of the accounts included in the SEEA (CF). The SEEA (CF) provides that even if a country desires eventually to implement the full system, it may decide to focus its initial efforts on those accounts that are most relevant to current issues.

# CHAPTER – 2

### IMPLEMENTATION OF NRA IN INDIA – GASAB'S ENDEAVOUR

# 2.1 About Government Accounting Standards Advisory Board (GASAB)

The Government Accounting Standards Advisory Board (GASAB) was established in 2002 by the Comptroller and Auditor General of India with the assistance of Government of India to formulate Government accounting standards for improving Government accounting and financial reporting.

#### 2.2 Concept Paper on NRA in India – released by GASAB

GASAB has taken the initiative (2019) to develop a framework for implementing NRA on priority as а nationally important project. GASAB came out with a Concept Paper on implementation of NRA in India in July 2020. The Paper, inter - alia, discussed the concept and its inter - relation with the Sustainable Development Goals (SDGs) and Climate Change, international progress on environmental accounting and merger of the concept with economic environmental accounting, progress inother countries.

Keeping the international as well as national developments on NRA and the mandate of GASAB in suggesting accounting framework for enhancing the quality of decision making and public accountability in view, combined



with the suggestions of Working Group on Environmental Auditing under the INTOSAI to handhold the country in developing NRA, the Concept Paper was a result of GASAB's efforts towards helping the causes of environmental accounting in India, climate change, and sustainable development goals.

GASAB has suggested a well laid out implementation plan divided into three term goals in consonance with the strategy envisaged by the SEEA - CF.

The Paper, *inter - alia*, envisaged short, medium and long - term goals inconsonance with the four - stage strategy suggested by the SEEA Framework, as mentioned below:

Short term goals	Mid-term goals	Long term goals
<ol> <li>Preparation of Asset Accounts on Mineral and Energy Resources in States.</li> <li>Initiation and preparation of disclosure statement on revenues and expenditure related to natural resources.</li> </ol>	<ol> <li>Preparation of National Asset Accounts on Mineral and Energy Resources.</li> <li>Preparation of Asset Accounts in respect of other four resources namely water, land and forestry &amp; wildlife resources in the States.</li> <li>Preparation of supply and use tables in physical and monetary terms showing flow of natural resource inputs.</li> </ol>	<ol> <li>Preparation of the economic accounts highlighting depletion adjusted economic aggregates; and</li> <li>Preparation of functional accounts recording transactions and other information about economic activities undertaken for environmental purposes.</li> </ol>
(2019 - 20 to 2021 - 22)	(2022 - 23 to 2024 - 25)	(2025 - 26 onwards)

#### **2.3** Goal 1 of the action plan envisaged in the Concept Paper

The initial stage of implementation strategy of NRA is preparation of the Asset Accounts on individual resources. The SEEA (CF) has listed out seven resources of which five major resources namely Mineral & Energy Resources, Water Resources, Forestry & Wildlife Resources and Land Resources have been considered for taking up initially in the Concept Paper on NRA as mentioned in the table and diagrams below:





#### 2.4 Why - Mineral and Energy Resources

- The Asset Accounts on Mineral & Energy Resources have been considered as the most important goal as it consists of non renewable resources while other major resources fall in the other groupand gets renewed naturally.
- In keeping with the implementation stages as envisaged in the SEEA (CF), the flexibility embedded therein and the importance of non renewable resources discussed above coupled with the prescription



of SEEA that a country may decide to focus its initial efforts on those accounts that are most relevant to current issues, preparation of Asset Accounts on Mineral & Energy resources have been conceptualised as the need of the hour and thus planned as the short - term goal No. 1.

#### 2.5 Advantages of consolidating the Asset Accounts on Mineral & Energy Resources

• A system of collation of a periodic database in the shape of an Asset Accounts on available natural resources linked with inter – related factors like revenues and costs involved in exploitation of such resources, their sustainability for the future generations would be extremely helpful in monitoring the sustainability of resources, effective decision making, adoption / adaption of SEEA (CF) besides attaining other pressing international obligations like the SDGs and Climate Change. • Besides the above, the Asset Accounts would aid in evidence based good governance with the following specific inputs:



**Resources at a glance:** The Asset Accounts would enable a one pager document on the resource availability of each State.

**Provide invaluable information and datasets on mineral repository and potential of States** – could be used to showcase for varied purposes.

**Physical flows and monetary values mapped** – enabler of working out the value of extracted resources and also to help in monitoring of realisation of revenues vis - a - vis extraction of resources to help in identifying cases of leakage of revenue.

**Pace of exploitation:** Down the line, compilation of Asset Accounts would help in drawing up the pace of exploitation of resources over the years thus bringing out vital inputs like the pattern of resource usage and sustainability of resources.

**Revenue** vis - a - vis market value: Ascribing money value with reference to the royalties / revenues combined with the market value would aid in continuous analysis of the royalty / duty / taxes to help the public exchequer.

**Sustainability of minerals in years** – When analysed with revenues, has the potential to point towards revenue streams for future and will also enable States to identify alternate resources – both economic and energy resources.

**Close monitoring on illegal mining:** The inter - operability of supply and use of resources and their incorporation in the system of preparation of Asset Accounts would enable close watch on illegal mining. This will not only help in optimising resource base but will also help in containing unscientific mining thereby aiding in conservational efforts and restricting environmental degradation.

Thus, to sum up, Asset Accounts, once compiled, would bring out State - wise mineral repository along with other inputs like actual stock of resources, usage pattern, their values, aiding in evidence - based policy framing and most importantly sustainability of resources for future generations.

#### 2.6 Evolution of the final templates

The templates of Asset Accounts on Mineral and Energy Resources have been finalised after incorporating the Consultative comments of the members Committee and the experience gained in successful completion of pilots in three States. the core framework While as prescribed by the SEEA (CF) has been retained, designs of the sub and detailed tables have been worked out by GASAB based on country specific needs and other peculiarities besides constraints / data availability, etc., to capture data required for the core framework and also to serve as repository of an inclusive informative database for use by policy makers, stakeholders, academia and other interest groups.



The templates, as they stood then, were released in the form of a book titled "Templates of Asset Accounts on Mineral and Energy Resources in States" in October 2021.

The formats were constantly updated with inputs and experiences gained through their implementation in the States from October 2021 through March 2022. The final formats included Six tables for capturing the basicAsset Accounts (Table 1), Asset Accounts on Physical flows (Table 2), Physical Flows of Riverine Resources (Table 2A), Valuation of Riverine Resources (Table 2B), Subsidiary Asset Accounts linking physical flows with valuation of resources (Table 3), Data on Illegal Mining (Table 3A), Analysis of Extraction, Production and Dispatch of Resources (Table 4), Analysis of District Mineral Foundations (Table 5), Progress in Generation and Use of Renewable and Non - Renewable Energy Resources (Table 6).

#### 2.7 Additionalities – monitoring the targets committed to COP – 26

At the United Nations Climate Change Conference of 2021 or the COP 26, the Government of India (GoI) committed the following:

- 1) India will take its non fossil energy capacity to 500 GW by 2030.
- 2) India will meet 50 percent of its energy requirements from renewable energy by 2030.
- 3) India will reduce the total projected carbon emissions by one billion tonnes from now till 2030.
- *4) By 2030, India will reduce the carbon intensity of its economy by more than 45 percent.*
- 5) By the year 2070, India will achieve the target of Net Zero.

In order to monitor the progresses to attain the above commitments, specific input tables for collecting and collating information on progress on generation of new and renewable energy have been envisaged as Table 6.

#### 2.8 Consultative Process

To ensure wider consultation with diverse stakeholders, GASAB has constituted consultative group in GASAB headquarters consisting of ministries in Government of India, five State Governments and the Accountants General in these States, expert agencies like National Remote Sensing Center (NRSC), the Energy and Resources Institute (TERI), etc.

Idea of constituting the group was to draw technical expertise and inputs from subject experts and academia while steering the implementation process following the action plans suggested in the Concept Paper, with special emphasis on the preparation of Asset Accounts on the Mineral and Energy Resources in the States.

#### 2.9 Training and capacity building

As the Concept Paper envisaged commencement of the project from States, it was important that proper training and capacity building was ensured for the Officers and staff members of not only the Accountants General Offices, but the State Government Department as well. Accordingly, virtual trainings / workshops were continuously held over the timeline of implementation of the project.

#### 2.10 On boarding and handholding the State

In order to take the States on board as one of the most vital stakeholders in the implementation process, the Additional Chief Secretary to the State of Maharashtra, Industry Department was demi - officially informed (September 2021) by the Deputy C&AG and Chairperson, GASAB about the endeavour of GASAB and vision of the project which was followed up with virtual presentation to the State. The views / suggestions emanated at this meeting were taken into consideration in updating / modifying the templates.

# CHAPTER - 3

### **INITIATIVES IN THE STATE**

#### 3.1 Formation of State NRA Cell

NRA Cell was formed (Annexure - I) in the State consisting of officials from offices of Pr. Accountant General (A&E) - I, Mumbai, Pr. Accountant General (Audit) - I Mumbai, Pr. Accountant General (A&E) - II, Nagpur, and Accountant General (Audit) - II, Nagpur and following State Government Departments.

- Principal Chief Conservator of Forest (Production & Management), Nagpur,
- Directorate of Geology and Mining, Nagpur,
- Chief Auditor, Water and Irrigation, Maharashtra State, Aurangabad.

#### 3.2 Follow up, trainings and capacity building

#### A) Follow up the work:

There were three sub - goals to be achieved for success of preparation of Asset Accounts as follows:



In order to achieve the above sub - goals, the Accountants General offices took initiative and efforts in constitution of NRA cell. The DGM was guided and sensitised in all respect pertaining to preparation of Asset Accounts.

Working methodology, expectations from this project, its future benefits as well as importance were introduced to the departments. Discussions with DGM were focused on obtaining reliable and comprehensive data for the preparation of Asset Accounts.

- All the updates and modifications of Asset Accounts were shared with the DGM from time to time for speedy and accurate work. Office of the Accountant General (A&E) – II Maharashtra, Nagpur was coordinating with the State Government till the completion of Asset Accounts.
- DGM had contacted their DMOs for requirement of relevant information which was not readily available with them and vigorously pursued to them for information emphasizing need and urgency of the project.

#### B) Sensitisation of the officers & staff and their training:

The officers and staff were sensitised with personal discussions and trainings regarding overall project. They were explained about the scope of project and its importance in detail. Project was discussed in detail, action plan was prepared, and officials were also trained to collect and compile data while achieving the deadlines.

### C) Capacity building

Despite staff shortage, frequent meetings were conducted and necessary inputs were given to the Departments from time to time.

Monthly meetings conducted by GASAB were attended by officials of Accountants General's offices and State Department. In these meetings experiences of various offices involved in preparation of Asset Accounts were shared, which helped not only in alleviating doubts but also in developing sound understanding of the project.

#### **3.3 Innovations and good practices**

- Initiatives were undertaken to enhance surveillance through adoption of IT / Digital technologies by DGM, Nagpur and technological interventions like Mineral Management System, Mines Surveillance System, GPS / RFID based VTS, etc. were deployed to curb illegal mining.
- MAHAGEOMIN is the joint venture project of DGM Maharashtra and Maharashtra Remote Sensing Application Center (MRSAC). The main objective of the project is to control the illegal mining. This project was completed in three phases.
  - In the first phase, master plan was prepared by generating geospatial digital database of geology, mineral location and major mineral mining leases using Geo - referenced satellite imagery of the entire

mining lease areas in the State.

- In the second phase, the creation of Land Use / Land Cover layer of each mining lease area and statistics generated, making it easy to study change detection in the mining areas from successive years.
- In the third phase of project, the remote sensing and Geographic Information System (GIS) based database was created and uploaded on MRSAC's web Geo portal.
- Under the guidance of MRSAC, a well equipped GEO SPATIAL lab has been established in DGM for monitoring mining activities in the State and creation of database for newly granted mining leases. The project is helpful in identifying excavations outside the granted lease area with the help of recent satellite imageries.
- In addition, Mines Surveillance System has been developed by the GoI and from time to time the GoM (Government of Maharashtra) receives triggers from GoI if excavation is carried out outside the mining lease areas. Based on these triggers, preliminary verification is done through GEOMIN project and accordingly site inspection is carried out and action is taken as per Rules.
- MAHAGEOMIN project was awarded the Gold Category for "Innovative use of GIS for e-Governance".
- Additionally, to effectively curb the illegal mining, transportation and storage of minerals in the State, flying squads are being formed at the level of DGM, regional and DMO offices.
- The system is providing the modern tools of "Eye in the sky technology" of Remote Sensing and GIS for proper management of natural resources of Maharashtra.

Report for the year 2020-21

# CHAPTER – 4

# MINERAL PROFILE OF STATE AND SHORTLISTING OF RESOURCES

### 4.1 Mineral Profile of Maharashtra

The significant minerals available in Maharashtra are Iron ore, Coal, Manganese, Bauxite, Limestone, Dolomite, Kynite, Silica sand and Sillimanite and other minerals are Clay, Copper, Chromite, Fluorite, etc.

Map 1: Map showing availability of minerals along with their geographic distribution in various parts of the State of Maharashtra:



Source: Data provided by the DGM. Minerals for which Geo - Fencing completed are shown

Note: District wise details of minerals in Annexure - II.

#### 4.2 Strategic importance of minerals for the State

Minerals are engine of economic growth. Maharashtra is one of the economically progressive and leading industrial State in the country because of range of minerals and natural resources like coal, limestone, manganese, iron ore and other minerals found in the State. The availability of metallic minerals like iron ore, manganese, bauxite, limestone, etc. has been instrumental in setting up of various industries <sup>1</sup> in the State.

The Government of Maharashtra (GoM) is the owner of mineral wealth wherever found and mineral rights vest with the State. Accordingly, in view of strategic importance of minerals for economic development, the GoM has issued a policy for promotion of sustainable mining & new investments in mineral sector. The GoM can assign the right of extraction of minerals to anybody under the provisions of MM (DR) Act, 1957 and rules made thereunder. The GoM has framed "Maharashtra Mineral (Prevention of illegal mining, transportation & storage) Rules, 2001" to stop illegal mining, possession, storage, trading & transportation of major minerals. Under these Rules, a person dealing with business of mineral is required to obtain dealers registration from concerned Regional Dy. Director, Geology and Mining of the region. Other measures like transit pass, flying squads, etc. are introduced to stop illegal mining. As per Sustainable Sand Mining Guidelines 2016 issued by Ministry of Environment Forest and Climate Change (MOEFCC), GoI, district survey reports are prepared for granting sand ghats & mining leases before e-auction. Further to ensure ecological responsibility through systematic, scientific & sustainable mining, mine inspections are being done by the officials of State DGM & IBM.

Anybody extracting or removing any mineral without any lawful authority amounts to illegal mining and is liable to be punished under the provisions of the Rules.

#### 4.3 Mining process followed in the State

#### A) Mineral Exploration:

• In order to locate the occurrences of various major and minor minerals in the State of Maharashtra, geological surveys are carried out initially. Subsequently detailed geological mapping is carried out in mineral bearing areas followed by pitting / trenching and drilling. Drilling is undertaken to know the length, breadth and depth of the mineral deposits and resultantly establishing the mineral reserves. Samples collected

<sup>&</sup>lt;sup>1</sup> M/s Associated Cement Co. Ltd, Yavatmal, M/s Ultratech Cement Co. Kusumb, M/s Ultratech Cement Co. Chandrapur, Ambuja Cement Ltd. Chandrapur, Iron Ore Industry, Gadchiroli

during mapping, pitting / trenching, and drilling are chemically analysed in the departmental laboratories to know the grade of the minerals.

- The Government through the State Geological Programming Board and the Central Geological Programming Board co-ordinates its activities with the Department and Undertakings of the GoI carrying out mineral exploration work so that there is no overlapping of any mineral exploration activities by different agencies in the State of Maharashtra.
- The Mineral Exploration activities are carried out through the regional offices of the directorate located in various parts of the State.

### **B)** Permission for Mining lease:

- Procedure for granting lease for the purpose of undertaking mining operations is as under:
- a) On receipt of financial bids from the eligible bidders, the department will award the lease to the selected bidder through the auction process.
- b) Maximum area for one or more mining leases covering a total area of not more than ten sq. km in a State is allotted to eligible bidder.
- c) Mining lease may be granted for the minerals other than coal and lignite for a period of fifty years.
- d) A mining lease can be renewed for a period of not exceeding twenty years (as amended) in each case.

# C) Permit for grant of reconnaissance prospecting license or mining lease:

- After receipt of the application for grant of reconnaissance permit (i.e., permit granted for the purpose of undertaking reconnaissance operations), prospecting license or mining lease, in the District Collector's office, in triplicate, one copy of the same application is forwarded to the Industries, Energy and Labour Department and another to the DGM, Nagpur. The District Collector has to submit detailed land enquiry report regarding such application to the GoM.
- After receipt of land enquiry report, the same is scrutinised by the DMO and final report is submitted to the Industries, Energy and Labour Department, Mumbai through the DGM, Nagpur. On the basis of the report and recommendations of the DGM, reconnaissance permit, prospecting license or mining lease is granted or refused to the applicant by the State Government. If a mineral for which prospecting license or mining lease is applied for is included in the first Schedule of the MM (DR) Act 1957, then prior approval of Central Government is required for grant of reconnaissance permit, prospecting license, Mining lease or its renewal.

#### D) Temporary permits for Minor Minerals:

The State Government has delegated powers to the competent officers for grant of temporary permits for minor minerals. Accordingly, District Collector, Executive Engineer, Divisional Forest Officer, Assistant Collector, Sub - Divisional Officer (SDO) and Tahsildar are empowered to grant temporary permits for removal of specific quantities of minor minerals.

#### **E)** Transportation of resources:

Every leaseholder or permit holder has to obtain the transit pass. Such transit pass shows the details of the lease holder / permit holder, date, vehicle number transporting the material, quantity, time, etc. Such pass is counter signed by DMO / Concerned Tahsildar / SDO. Any vehicle carrying mineral without any such transit pass is treated as illegal and action against such truck owner is taken as per Rules.

# 4.4 Contribution of mineral resources in the revenues Resources of the State

Receipts of yields from extraction of mineral resources is depicted here in a time - series data of 5 preceding years along with trend analysis.

		for t	he Fina	ncial Yea	r 2016 -	17 to 202	20 - 21	
							(Rs	. in Crore)
6			Major Mir	neral		Minor Miner	al	T ( 1
Sr. No.	Year	Targ et	Achieve ment	Percentage	Target	Achievem ent	Percentage	Achievement
1	2	3	4	5	6	7	8	9
1	2016-17	1400	943.32	67.38	2190.00	2028.52	92.63	2971.84
2	2017-18	1400	1243.76	88.84	2403.45	2217.47	92.26	3461.23
3	2018-19	1400	1451.03	103.65	2375.00	2494.43	105.03	3945.46
4	2019-20	1540	1518.65	98.61	2372.00	2362.96	99.62	3881.61
5	2020-21	1671	1347.44	80.63	3558.00	2779.17	78.11	4126.61

 Table A(i): Mineral Revenue Realised for Major and Minor Minerals

Source: Data provided by the DGM

Natural Resource Accounts of Maharashra on Mineral & Energy Resources



# Table A(ii): Analysis of Non - Tax Revenue of the Mineral Resources to Total Revenue of the State

(Rs. in Crore)

Year	Total Revenue of the State	Non-Tax Revenue of Mineral Resources	% of Non - Tax Revenue to Total Revenue
2016-17	204693.14	3104.79	1.52
2017-18	243653.56	3556.42	1.46
2018-19	278996.27	4056.71	1.45
2019-20	283189.58	3982.45	1.41
2020-21	269467.91	3918.31	1.45

Source: Finance Accounts

It is seen that the contribution of Non - tax revenue from mineral resources to the total revenue of the state decreased from the year 2017 - 18 to 2019 - 20 and increased from the year 2020 - 21.

It is seen that Revenue of Mineral Resources as provided by DGM varied with those recorded in the Finance Accounts, which needs reconciliation.

# 4.5 Short - listing of resources for this study

All the minerals available in Maharashtra have been incorporated in the Asset Accounts for the year 2020 - 21. As the opening balances of minor minerals could not be provided by Revenue & Forest Department despite request, stock balances for the same could not be worked out and shown in the report.

# CHAPTER 5

# ASSET ACCOUNTS OF MINERAL AND ENERGY RESOURCES OF MAHARASHTRA

#### 5.1.1 Scope

In preparation of Asset Accounts on Minerals and Energy Resources of Maharashtra for the year 2020 - 21 by the State, the Office of the Accountants General had assisted as a hand holding exercise. While preparing the Asset Accounts, Major Minerals, viz., Iron Ore, Manganese Ore, Limestone, Bauxite, Fluorite, Kynite, Sillimanite, Sand (Stowing) and Fossil Fuel coal were included. The Asset Accounts also includes the Minor Minerals such as Ordinary Sand, Stone (bricks), Boulder, Dolomite, Quartz and Silica Sand, Laterite, Murum, Ordinary Clay, Jamba Chira. All the minerals available in Maharashtra have been incorporated in the Asset Accounts of minerals and energy resources for the year 2020 - 21.

#### 5.1.2 Objectives

The objectives are as follows:

- To prepare the Asset Accounts of mineral and energy resources of the State for better monitoring of resource extractions, usage, contain illegal mining and revenue optimization in the interest of the State.
- To assist the country / State in attaining the international commitment on becoming SEEA framework compliant and for effectively mapping the SDG indicators.
- To assist the policy makers with comprehensive dataset on availability, usage and sustainability of mineral for evidence - based decision making.
- To provide inputs for monitoring the progresses towards national commitment made at the COP 26 on reduction in carbon emission and increase in generation and usage of renewable energy resources.

# 5.1.3 Methodology of data collection and compilation of physical flows

• The data for the preparation of Assets Accounts was provided by office of the DGM, Nagpur. DGM receives monthly / yearly accounts of production / extraction / sale of major and minor minerals from DMOs. Hence, the information on extraction / production was readily available with the DGM and easily accessible.

- As the opening stock of minerals as on 01/04/2020 was not available with the DGM Office, the opening balance of 1<sup>st</sup> April 2015 available on IBM portal for the major minerals was taken as a base for calculation and the figures of production provided by DGM for the five years from 2015 16 to 2019 20 were deducted from the opening balance of 1<sup>st</sup> April 2015. The amount arrived as closing balance as on 31<sup>st</sup> March 2020 was taken as opening balance of 1<sup>st</sup> April 2020 for preparing Asset Accounts for the year 2020 21.
- The opening balances of minor minerals were not provided by the Revenue & Forest Department hence closing balance for the same could not be worked out.
- The DGM did not possess bifurcation of extraction of mineral ores and production, therefore stated that both were the same. In the absence of the information, Asset Accounts have been prepared on the basis of production figures.

#### 5.1.4 Methodology of monetization of physical flows

- The State Government receives revenue from mining activity in the form of royalty, dead rent, surface rent, etc. The lessees have to pay royalty charges to DGM based on State wise average sale price of major minerals at different mineral wise rates. In case of non working mines, lessees have to pay dead rent. The lessees directly sell their production of major minerals to the purchaser at different rates or market rates as per their discretion which is captured through their reports by the IBM as average sale value.
- Monetization of resources has been done by the following two methods for incorporating the same in the NRA report for the year 2020 21.
- Royalty method Per quantum value (Rates as per notification 459 dated 1<sup>st</sup> September 2014 of GOI) x Average sale price (ASP) to arrive at the value of royalty for particular mineral x quantum of minerals prescribed in tonnes.
- Average sale price ASP was captured from the monthly returns received from the DMOs in the year 2020 21. Yearly average value of ASP of each mineral was then multiplied by quantum of mineral production of each mineral to get the monetary value of each mineral.

#### 5.1.5 Dual stage validation and limited verification of data

- As per the GASAB guidelines, the Asset Accounts on Mineral and Energy Resources involved two stages of validation and limited verification after data collection and filling in the templates. The first stage of validation by the State Government and second stage of limited verification by AsG offices.
- The Pr. Accountant General (A&E) II, Nagpur has verified the data received from the DGM and assisted the State Government in preparing the Asset Accounts in the templates prescribed by GASAB. The Asset Accounts prepared was shared with the DGM for first stage validation process. On receipt of Asset Accounts, the DGM has verified the information shown in the Asset Accounts with respect to the data available with them and returned the same duly validated with some additions / modifications to Pr. Accountant General (A&E) II. The Asset Accounts received after first stage validation were again scrutinised with reference to the modifications suggested by the DGM. The revised Asset Accounts was then taken up for second stage limited verification process.
- After verification of the supporting documents submitted by the DGM to test check the credibility of the data / figures included in the accounts, some observations were brought out for further finalisation of Asset Accounts.
- After the completion of Dual validation and limited verification process by DGM and the AsG offices, Asset Accounts were rechecked by AsG office. All the points were discussed with the department. DGM was requested to resubmit the Asset Accounts taking into consideration some of major changes. On receipt of the revised Asset accounts from DGM, same were again scrutinised thoroughly and final asset accounts were prepared.

#### 5.1.6 Challenges and limitations

- As mentioned in para 5.1.3, the opening stock of minerals as on 01/04/2020 was not available with the DGM Office, the opening balance of 1<sup>st</sup> April 2015 available on IBM portal for the major minerals was taken as a base for calculation and the figures of production provided by DGM for the five years from 2015 16 to 2019 20 were deducted from the opening balance of 1<sup>st</sup> April 2015. The amount arrived as closing balance as on 31<sup>st</sup> March 2020 was taken as opening balance of 1<sup>st</sup> April 2020 for preparing Asset Accounts for the year 2020 21.
- The opening balances of minor minerals were not provided by the Revenue & Forest Department hence closing balance for the same could

not be worked out.

- Mineral wise details of amount receivable and received in DMF were not available.
- The details of valuation of riverine resources were not available.

### 5.2 Asset Accounts on Mineral & Energy Resources

#### 5.2.1 Highlights

- The Asset Accounts for the year 2020 21 was prepared on the basis of the information provided by the DGM. All the minerals available in Maharashtra are covered in this report.
- The DGM has provided breakup of extraction / production for Government / Private Sector separately.
- The details of opening stock on 1st April 2015 for all the minerals were obtained from IBM website for working of opening balance for 2020 21.
- The Asset Accounts for the year 2020 21 including methodology of working out opening balances of minerals as on 1st April 2015 are tabulated in the following tables:
- **Methodology** of working out the opening balance with available information
- Number of Mines covered in each Minerals
- Table 1: Basic Asset Accounts
- **Table 2:** Asset Accounts on physical flows along with sustainability of resources.
- Table 2A: Riverine resources Physical flows
- Table 2B: Riverine resources Valuations
- **Table 3:** Subsidiary Asset Accounts linking detailed physical flows with the valuation of resources
- Table 3A: Table showing information on illegal mining
- **Table 4:** Collection of District Mineral Foundations (DMF)
- **Table 5:** Progress in generation and use of renewable and non renewable energy resources.

#### 5.2.2 Asset Account - Tables

Detailed tables of Asset Accounts are given below:

# Table B: Methodology of working out the opening balance with available information

									Figures in Tonnes
Major/Minor	Name of Minerals	Opening stock as on		A	nnual extra	ctions during	g*3		Closing stock as on
		1 April 2015 *2							31 March,2020 *4
			2015-16	2016-17	2017-18	2018-19	2019-20	Total	
								(4+5+6+7+8)	
1	2	3	4	5	6	7	8	9	10
	Iron ore	11283000	1515936	1198102	790932	1672954	1078619	6256543	5026457
	Manganese	10867000	656496	417306	729294	752115	717479	3272690	7594310
	Limestone	424035000	13240361	11998216	14149755	14959939	14547828	68896099	355138901
	Bauxite	11281000	2248942	1892763	2181970	885733	689776	7899184	3381816
Major Minerals	Chromite	NA	90	1	0	0	0	91	NA
	Fluorite	224824	0	1175	1314	1079	1315	4883	219941
	Kyanite	212881	2901	3253	7818	4552	3098	21622	191259
	Sand Stowing	NA	59799	603655	598700	2862063	579530	4703747	NA
Fossil fuel	Sillimanite	181002	9019	6196	4541	13164	14192	47112	133890
Sillimanite Fossil fuel Coal Sand	Coal	5953390000	38186497	40558912	42218492	49818245	76868216	247650362	5705739638
	Sand	NA	30374173	12232402	9030853	9889729	2892816	64419973	NA
	Stone (Bricks)	NA	17575080	6086136	4394386	4271048	12751700	45078350	NA
	Boulder	NA	52759527	79066444	83717844	91845085	93390970	400779870	NA
	Dolomite	8301000	212066	301870	472244	468890	465667	1920737	6380263
Minor Minorals	Fire Clay	NA	0	0	13600	0	0	13600	NA
IVINIOT IVINICIAIS	Quartz& Silica sand	15188000	383538	448813	448861	1440450	1124057	3845719	11342281
	Shale	NA	231083	0	40897	57656	44234	373870	NA
	Laterite	NA	278000	1349200	396672	1809659	2252671	6086202	NA
	Murum	NA	24937944	34381889	47353846	62660768	76792487	246126934	NA
	Ordinary clay	NA	508134	1654916	12355226	7168639	7340964	29027879	NA
	TOTAL	6434963707	183179586	192201249	218907245	250581768	291555619	1136425467	6095148756

- As per the Govt of India Notification dtd 10.02.2015, three major minerals were converted into minor minerals. Dolomite, Quartz & Silica Sand, and Pyrophyllite were identified as major minerals in 2015. Therefore, their opening balances were available on the IBM website. However, opening balances of minor minerals were not available on IBM website.
- 2) Opening balances of proven reserve on 01/04/2015 were obtained from IBM website.
- 3) Annual extraction figures have been obtained from DGM.
- 4) Closing stock has been worked out by deducting five years annual extraction (from 2015-16 to 2019-20) from the opening balances of 01-04-2015.
- 5) No additions were reported by the DGM.

Source: Data received from the DGM for the period from 2015-16 to 2019-20.

Name of Minerals	Operational Mines	Non - Operational Mines	Total No. of Mines
Bauxite	6	25	31
Bauxite Aluminous Laterite	0	1	1
Bauxite / Laterite	0	1	1
Coal	23	1	24
Fluorite	1	0	1
Iron Ore	8	20	28
Iron ore & Laterite	0	1	1
Iron Ore & Manganese Ore	0	2	2
Kynite	1	0	1
Kynite, Silliminite	2	0	2
Kynite, Silliminite, Corundum, Pyrophyllite	1	3	4
Limestone	10	22	32
Limestone & Dolomite	3	4	7
Limestone & Shale	2	0	2
Manganese ore	27	14	41
Sand (Stowing)	11	0	11
Grand Total	95	94	189

Source: Data received from the DGM

- The DGM and IBM are not having the month wise and mineral wise details • of extraction, production and dispatch. Hence, the year wise production has been incorporated in the Asset Accounts.
- While all mines were taken into account for working out balances, for • production, only working mines were considered.

rable 1: Basi	ic a	set	acco	unt	uo	Air	neral	8	lon-F	Ren	ewab	le e	lane	<mark>gy Resc</mark>	ourc	es					
																				(Figure	s in tonnes
				Major N	linerals				Fossil Fuel					Minor	Mineral *	2					
Particular	Iron ore	Manganese	Limestone	Bauxite	Fluorite	Kyanite Sa	and Stowing	Villimanite	Coal	Sand	stone (bricks)	Boulder	Dolomite	Duartz and Silica San	Laterite	Murum (	htinary Clay	Black Stond	ambha Chira	Slate	fotal * 3
pening Stock of Environmental sset *1	5026457	7594310	355138901	3381816	219941	191259	NA	133890	5705739638	NA	NA	NA	6380263	11342281	NA	NA	NA	NA	NA	NA 6	09514875(
rowth in stock	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
is covery of new stock	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
pward reaptraisals	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
eclass ifications	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
otal additions of stock	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
eduction of stock *1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
Xtraction	1238721	1042323	13619056	453012	1052	1145	322692	1111	47434998	7142118	11242346	94386297	606116	1049350	1357304	63826087	14647252	708540	2012300	1440000	(62531820
formal loss of stock	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
astastrophic losses	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
ownward reappraisals	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
eclassification	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
otal reduction in stock	1238721	1042323	13619056	453012	1052	1145	322692	1111	47434998	7142118	11242346	)4386297	606116	1049350	1357304	63826087	14647252	708540	2012300	1440000	(62531820
aluation/Revaluation of the stock	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	)
Josing stock of environment asse	t 3787736	6551987	341519845	2928804	218889	190114	NA	132779	5658304640	NA	NA	NA	5774147	10292931	AN	NA	NA	NA	NA	NA 6	029701872
lote:																					
) Opening Stock (operational & non-	-operationa	I), Reduction	(operational)	of Stock a	nd Closin	g Stock of	Asset have be	æn taken fre	om Table No.2												
Minor Minarals does not have the C	Dening Ba	lances, hence	e, the closing	stock is no	nt calculate	sd.															
ource: Data provided by the DGM																					

#### Natural Resource Accounts of Maharashra on Mineral & Energy Resources

# Table 2: Asset accounts on physical flows of mineral and energy resources along with sustainability of resources.

Classification	Sub-classification	Opening stock	Addition	Re	eduction in stock	(extraction	1)	Closing	Sustainability
	(Illustrative only and may	of proved	stock	extracted by	/for	Other	Total	stock of	of resources in
	vary from state to state	reserves	*3		*4	extraction	extraction	proved	years (closing
	and Union)	*2		Govt.	Private Sector			reserves	stock vis-a-vis
				Sector				*5	total
					(in tonnes)				extractions) *6
Major Minerals	Iron ore	5026457	0	16943	1221778	0	1238721	3787736	3.06
	Manganese	7594310	0	538056	504267	0	1042323	6551987	6.29
	Limestone	355138901	0	49700	13569356	0	13619056	341519845	25.08
	Bauxite	3381816	0	0	453012	0	453012	2928804	6.47
	Fluorite	219941	0	1052	0	0	1052	218889	208.07
	Kyanite	191259	0	540.09	605	0	1145	190114	166.04
	Sand Stowing	NA	0	0	322692	0	322692	NA	NA
	Sillimanite	133890	0	0	1111	0	1111	132779	119.51
Fossil fuel	Coal	5705739638	0	180480	47254518	0	47434998	5658304640	119.29
	Ordinary Sand	NA	0	0	7142118	0	7142118	NA	NA
Minor Minerals	Stone (Bricks)	NA	0	0	11242346	0	11242346	NA	NA
*1	Boulder	NA	0	0	94386297	0	94386297	NA	NA
	Dolomite	6380263	0	0	606116	0	606116	5774147	9.53
	Quartz& Silica sand	11342281	0	0	1049350	0	1049350	10292931	9.81
	Laterite	NA	0	0	1357304	0	1357304	NA	NA
	Murum	NA	0	0	63826087	0	63826087	NA	NA
	Oridinary clay	NA	0	0	14647252	0	14647252	NA	NA
	Black stone	NA	0	0	708540	0	708540	NA	NA
	Jambha Chira	NA	0	0	2012300	0	2012300	NA	NA
	Slate	NA	0	0	1440000	0	1440000	NA	NA
	TOTAL	6095148756	0	786771	261745049	0	262531820	6029701872	

#### Note:

- 1) Minor Minerals do not have the Opening Balances hence, the closing stock is not calculated.
- 2) Opening stock of proven reserves (operational and non-operational) taken as calculated in methodology.
- 3) There is no addition in stock for the year 2020-21 as per information received from DGM.
- 4) Extraction (operational) figure is taken as provided by the DGM.
- 5) Closing stock of proven reserves have been worked out by deducting extraction figure from the opening stock of 01-04-2020.
- 6) Sustainability of Resources in Years = Closing Stock of Proved Reserves / Total Extraction

#### Natural Resource Accounts of Maharashra on Mineral & Energy Resources

Table 2A:	Grade- wise sub- classification	Available reserves at the beginning of the	Accumulation	<u>/S</u>	Reduction	in stock		Remaining reserves at	Sustainability of resources in
Classification	(may vary from	year (asper	uuring the year	Extracte	ed by/for	Other	Total	the year	ascertainable)
	State to State)	mining plans)		Govt Sector	Private Sector	extraction including	extraction	v	,
				Sector (	in tonnes)	menung			
Riverine	Sand	NA	Nil	Nil	7142118	Nil	7142118	NA	NIA
resources	boulder	NA	Nil	Nil	94386297	Nil	94386297	NA	INA
Source : The data	received from the D	GM	•		•		•		

Table 2B: Riverine resources - Valuations

		Physical w Private an	nit extracted sl	howing Govt, as in table 2A		Valuation (Rs. in	of resources crores)	District Foun ( Rs. in	Mineral dation 1 crore)
Particulars	Grade- wise sub- classification		(in Tonnes)	u ii (uote 211	Revenue	Total revenue	Average Market value	Amount	Amount
		Govt Sector	Private Sector	Other Sector	receivable	receivable		receivable	received
Sand	NA	0	7142118	0	Mineral w	ise valuation not	Average Market value of Minor	NA	NA
boulder	NA	0	94386297	0	available w	ith the Department	the Department only	NA	NA
Source : The	data received from t	ne DGM							

# Table 3: Subsidiary Asset Accounts linking detailed physical flows in respect of mineral and energy resources with the valuation of resources

							V	aluation of Re	sources	
Particulars	Classification of minerals (as per the priorities of the	Figures as provided by DGM	Physical I	Extraction	Reve	enue receiv	able	Total Revenue receivable *	Total Revenue implications	Average Market Value (as ascertained from the DGM)
	State Govt)				Govt	Private	Others	1		*3
			(in Tonnes)				(Rs. in	Crore)		(Rs. Per Tonne)
1	2			3	4	5	6	7	8	9
Opening	Major Mineral		Govt sector	Pvt sector						
stock/availability of	Iron ore	5026457	16943	1221778						2480.40
resources at the	Manganese	7594310	538056	504267						11046.45
beginning of the year	Limestone	355138901	49700	13569356						348.86
	Bauxite	3381816	0	453012						548.39
	Fluorite	219941	1052	0	1140.16	207.28	0	1347.44		9131.23
	Kyanite	191259	540.09	605				(Rs. 807.86)		3833.69
	Sand Stowing	122800	0	322692						2268.00
	Fossil fuel	155890	0	1111						2208.00
	Coal	5705739638	180480	47254518						1916 50
	Minor Minerals	2102129030	100100	11201010						1710120
	Sand	0	0	7142118						
	Stone (Bricks)	0	0	11242346						
	Boulder	0	0	94386297						
	Dolomite	6380263	0	606116						
	Quartz& Silica sand	11342281	0	1049350						
	Laterite	0	0	1357304	0	2779.17	0	2779.17	Not A	vailable
	Murum	0	0	63826087						
	Ordinary clay	0	0	14647252						
	Black stone	0	0	708540						
	Jambha Chira	0	0	2012300						
	Slate	0	0	1440000						1 111(020.12
Total		6095148756	786771.09	261745049	1140.16	2986.45	0	4126.61	a= 157013.26	D= 1116020.13 crore
Addition during the										0.00
year Crowth in stack		0	0	0	0	0	0	0	0	0.00
Discoveries of new		0	0	0	0	0	0	0	0	0.00
Discoveries of new		0	0	0	0	0	0	0	0	0.00
Tetel Addition		0	0	0	0	0	0	0	0	0.00
Actual reductions	Major Mineral	0	0	0	0	0	0	0	0	0.00
during the year *2	wiajor winerai									
	Iron ore	1238721								
	Manganese	1042323								
	Limestone	13619056								
	Bauxite	453012								
	Fluorite	1052								
	Kyanite	1145								
	Sand Stowing	322692								
	Sillimanite	1111								
	Fossil fuel	47424008								
	Coal Minor Minorals	47454998								
	Sond	71/2118								
	Stone (Bricke)	11242346								
	Boulder	94386207								
	Dolomite	606116								
	Ouartz& Silica sand	1049350								
	Laterite	1357304								
	Murum	63826087								
	Ordinary clav	14647252								
	Black stone	708540								
	Jambha Chira	2012300								
	Slate	1440000								

#### Natural Resource Accounts of Maharashra on Mineral & Energy Resources

				Table - 3 - co	ontd					
							١	aluation of Re	sources	
Particulars	Classification of minerals (as per the priorities of the State Govt)	Figures as provided by DGM	Physical I	Extraction	Reve Govt	nue receiv Private	able Others	Total Revenue receivable * 1	Total Revenue implications	Average Market Value (as ascertained from the DGM) *3
			(in Tonnes)				(Rs. in	Crore)		(Rs. Per Tonne)
1	2			3	4	5	6	7	8	9
Extractions as reported										
by the State Govt Dept of Geology and Mining petroleum, Environment and Forest (On recovery of royalty, cess,fees NPV etc)	5		Not A <del>p</del> plicable		0	0	0	0	c= 4126.61	d= 11054.97 crore
Revenue related to exp	loitation of resources of	out of total reven	ue included in S	tatement 14 of S	tate Financ	e Accounts	/ Stateme	nt 8 of Union	e= 3918.31	
Revenue related to exp Other extractions not taxed (if any) Normal reduction in stock Catastrophic losses including natural and mammade disasters Downward reappraisals Re-classifications Production loss	ionation of resources c	<u>uit of fotal reven</u>	ue included in S	tatement 14 of S	Not Applie	cable	Stateme	nt 8 of Union	e= 3918.31	I
Exports										
Reduction due to										
mining activities not										
approved by										
departments										
Total reduction		262531820			1140.16	2986.45	0	4126.61	f = 1570.92	g = 11054.97 crore
Extractions permitted	Major Mineral									
during the year	Iron ore									
	Manganese									
	Limestone									
	Copper									
	Bauxite	,	Not Available							
	Chromite	-	NOT AVAIIABLE							
	Fluorite									
	Kyanite									
	Sand Stowing									
	Fossil fuel									
	Coal									
	Petroleum	1	Not Available							
	Natural Gas									
	Minor Minerals									
	Barites									
	Granites									
	marble									
	Gancum								Not A	vailable
	Mica								NOT A	, allable
	Sandstone									
	Sand									
	Stone (Bricks)									
	Boulder									
	Shigle									
	Dolomite			Not Available						
	Fire Clay									
	Quartz& Silica sand									
	Felspar									
	Shale									
	Laterite									
	Murum									
	Ordinary clay									
	Black stone									
	Slote									
	Pyrophyllite									
Total	. Jiophynne				1140.16	2986 45	0	4126.61		
- Jtai					1140.10	2,00.43		4120.01		

#### Report for the year 2020-21

Table - 3 - contd										
			Valuation of Resources							
Particulars	Classification of minerals (as per the priorities of the State Govt)	Figures as provided by DGM	Physical Extraction	Revenue receivable			Total Revenue receivable * 1	Total Revenue implications	Average Market Value (as ascertained from the DGM)	
				Govi	rnvate	Others			^3	
			(in Tonnes) (Rs. in Crore)					(Rs. Per Tonne)		
1	2		3	4	5	6	7	8	9	
Closing stock of Miner	als *2							h= 191329.62	i= 1104968.96 crore	
	Iron ore	3787736								
	Manganese	6551987								
	Limestone	341519845								
	Copper	0								
	Bauxite	2928804								
	Chromite	0								
	Fluorite	218889								
	Kyanite	190114								
	Sand Stowing	122770								
	Simmanite Fossil fuel	132779								
	Coal	5658304640								
	Petroleum	000000000								
	Natural Gas	0								
	Minor Minerals									
	Barites	0								
	Granites	0								
	marble	0								
	Calcite	0								
	Gypsum	0			No	t Applica	ible			
	Mica	0								
	Sandstone	0								
	Sand	0								
	Stone (Bricks)	0								
	Boulder	0								
	Snigle	5774147								
	Corundum	5//414/								
	Fire Clay	0								
	Quartz& Silica sand	10292931								
	Felspar	0								
	Shale	0								
	Laterite	0								
	Murum	0								
	Ordinary clay	0								
	Black stone	0								
	Jambha Chira	0								
	Slate	0								
	Pyrophyllite	0								
Total		6029701872								

#### Note:

- 1. Revenue Receivable figures have been obtained from DGM (Value of 'c')
- 2. Extraction and closing stock figures have been worked out from the data provided by the DGM (details in table no. 2).
- 3. Average market value has been taken as provided by DGM.
- 4. Value of 'a'= Rate of Royalty x OB
- 5. Value of 'b'= Average Market price x OB
- 6. Value of 'c'= Total Revenue receivable
- 7. Value of 'd' = Average Market price x Extraction
- 8. Value of 'e'= Revenue received during the year as per Statement 14 of Finance A/c 2020-21
- 9. Value of 'f'= Rate of Royalties x Extractions
- 10. Value of 'g'= Average Market price x Extractions
- 11. Value of 'h' = Rate of Royalty x CB
- 12. Value of 'i' = Average Market price x CB

#### Natural Resource Accounts of Maharashra on Mineral & Energy Resources

Table 3A: Table showing information on illegal mining									
	Recovery for the period 01/04/2020 to 31/03/2021 (Rs. In Lakhs)								
	Authority which detected the	legal mining by the departmental authorities allans issued and offence report registered							
Name of District	offence (Deptt/Police/ Enforcement/ Others)	Name of minerals with grades (if available)	Physical quantity/ volume *1	Revenue involved	Amount recovered	Provisions under which compounding done			
Mumbai (Suburban)			9		9.33				
Thane			288		423.8				
Palghar			214		160.42				
Raigad			405		192.62				
Ratnagiri			70		263.79				
Sindhudurg			184		157.27				
Nasik			371		616.29				
Dhule			265		363.27				
Nandurbar			84		79.34				
Jalgaon			744		532.59				
Ahmednagar			580		693.21				
Pune			952		329.69	able			
Satara		426		313.4					
Sangli		321		180.14					
Solapur		367	പ	118.01					
Kolhapur		207	abl	170.03					
Aurangabad	Not Ax	266	vail	365.1	vail				
Jalna			269	i Av	276.09	Av			
Parbhani			251	No1	185.7	Not			
Beed		198		195.47					
Nanded		350		366.16					
Hingoli					125.24				
Osmanabad			137		122.12				
Latur			156		265.53				
Amravati			437		389.03				
Akola			208		168.11				
Washim			113		126.43				
Buldhana	ldhana		337		516.93				
Yavatmal		406		363.14					
Wardha			299		285.56				
Bhandara			231		512.14				
Chandrapur			707		665.19				
Gadchiroli			360		294.75				
Gondia			456		294.04				
	10845		10119.93						

Note:

1) Number of cases detected is taken in the column 'Physical Quantity / Volume'.

#### **Collection of District Mineral Foundations**

The rates of District Mineral Fund is ten *per cent* of royalty paid in respect of mining leases / prospecting – cum - mining lease granted on or after 12<sup>th</sup> January, 2015 and thirty *per cent* of the royalty paid in respect of mining lease granted before 12<sup>th</sup> January, 2015 for major mineral and ten *per cent* of royalty paid in respect of minor mineral.

Table 4: Analysis of District Mineral Foundations								
					<b>D</b> s in arona			
Name of the	Volume of minerals	Rate at which DMF	Total	v	ariations if any			
Mine/Mineral/	on which DMF was	realisable	DMF	In Rs	Porcontage			
District	realisable	reansable	realised	III IX3	I creeniuge			
District	realisable		<i>(in</i>					
Mumbai (Sub)			25.31					
Thane			31.41					
Palghar			16.47					
Raigad			55.21					
Ratnagiri			19.67					
Sindhudurg			39.65					
Nashik			16.95					
Dhule			4.55					
Nandurbar			2.84					
Jalgaon			17.28					
Ahmadnagar			5.07					
Pune			34.26					
Satara			8.77					
Sangli			10.93					
Solapur			16.62					
Kolhapur			28.49					
Aurangabad	Not Provide	d by DGM	14.83					
Jalna			10.24					
Parbhani			10.99					
Hingoli			5.23					
Beed			15.53					
Nanded			12.54					
Osmanabad			16.98					
Latur			8.75					
Amravati			21.23					
Buldhana			11.23					
Akola			14.83					
Washim			6.33					
Y avatmal			398.57					
Wardha			14.20					
Rhandara			14.30					
Gondia			48.07					
Chandramur			872 44					
Gadebiroli			18 20					
Gadeinion	Total		2454.40					

Source: Data received from the DGM

**Note:** The DMF realisable is not available with the DGM, hence the DGM certified DMF realisable and realised are same.

			Generation/additional generation of energy during the year 2020-21 Renewable energy					Percenta of non-re and rer				
Sector	Energy requirement by sector during the year (MUS)	Total energy requirement in the State ( MUS)	Non- renewable (N/R) energy/Fossil fuel sources ( MUS)	Solar ( MUS)	Wind ( MUS)	SMHY (MUS)	Others includin g Bio Mass, Waste to Energy, Geother mal, etc. (MUS)	Total ( MUS)	Non- renewab le Energy (%)	Renewa ble energy (%)	Energy surplus (MUS)	
Industries	41786.12				5533.11 400.		4091.32	14918.10	86.38	13.62	NIL	
Domestic	22117.03											
Agriculture	33924.02											
Commercial	5064.90	109513.42	117566.99	4893.13		400.54						
Traction and	72.80	nd 72.80										
Railways	/2.00											
Others	6548.56											
Total	109513.42	109513.42	117566.99	4893.13	5533.11	400.54	4091.32	14918.10	86.38	13.62	NIL	

# **Table 5:** Progress in Generation and use of Renewable andNon - renewable Energy Resources for FY 2020 - 21

Source: Data received from MSEDCL

#### Note:

- 1) The above information is pertaining to sale by MSEDCL to various categories of Consumers i.e. Industrial, Domestic, Commercial etc.
- 2) The Energy requirement is considered as sale by MSEDCL to various categories of consumers.
- 3) The above information is in terms of Mus i.e. Million Units of Energy terms i.e. actual energy purchased or sold as the case may be.

# 5.2.3 Findings of the study

• DGM, Nagpur had allotted 165 mines of major minerals other than coal to the lessees during the year 1960 - 61 for 20 to 30 years. Out of which, lease of 79 mines had not been renewed / extended. These were neither put to a fresh auction. As per revised amendments (March 2015) in the Mines and Minerals (Development and Regulation) Amendment Act 1957, mines lease should be granted for a period of 50 years for the minerals other than coal. In this connection, the DGM, Nagpur had directed 79 lessees to execute the extension of mining lease. However, none of the lessees have been granted

extension in lease period (30<sup>th</sup> June 2022).

- The Integrated Lease Management System (ILMS) is an integrated web portal designed mainly to track the mineral production and generate accurate and real time MIS data to ensure transparency in revenue generation from royalty collection. ILM System is available with DGM but they are not receiving the data related to royalties from DMOs (30<sup>th</sup> June 2022). Hence, they were not able to provide details of royalty on sale of minerals, dead rent, surface rent and other taxes received / receivable / outstanding at appropriate rate in respective year.
- There was no robust system of collection of information by DGM from DMOs and lessees and its reconciliation (30<sup>th</sup> June 2022).
- There were differences in figures of extraction, sale of the major minerals of the State Government Department and records of IBM. As the month wise details of the same are not available with the DGM and IBM, the analysis of differences in the figure of extraction could not be worked out.
- There were no additions in the stock of minerals for the year 2020 21 which indicates lack of exploration during the year.
- The DGM is still (30<sup>th</sup> June 2022) in the process of updating the Lease wise information of extraction / production, sale, royalty, dead rent, surface rent and other taxes receivable data (30<sup>th</sup> June 2022).
- Opening balances and average market value of minor minerals were not available with the Revenue & Forest Departments.
- Mineral wise data of illegal mining was not available with the DGM (30<sup>th</sup> June 2022).

#### 5.2.4 Recommendations

- Making provisions for regular review of inoperative leases at fixed intervals for determining the leases, which have been inoperative for more than the permissible time limit to prevent blockage of mining areas.
- The data may be updated using ILM System for making available real time information of permits in the check posts so that the mining passes produced by the transporters at the check posts can be verified before allowing movement. The details of royalties on sale of minerals may be received from the DMOs and updated in the System.
- Annual / Monthly returns of the minerals may be mandatorily submitted to DGM by all the DMOs. The DGM may arrange to check and reconcile the differences in figures, if any, on monthly basis with IBM.

- Grade wise details of production of minerals may be properly maintained in the interest of proper revenue calculation.
- Lease wise information of extraction / production, sale, royalty, dead rent, surface rent and others due receivable data may be updated in the ILMS by the DGM.
- Opening balances and average market value of major and minor minerals may be updated and maintained regularly. The mining plans of the resources could be used to ascertain the opening stock.
- Details of physical flow and valuation of riverine minerals may be regularly maintained by the Revenue and Forest Department for inclusion in the Asset Account.
- Mineral wise data of illegal mining may be maintained, and enhancement of penal measures may be taken for restricting the cases of illegal mining.

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# **CHAPTER 6**

# **FUTURE CONTINUITY PLAN**

#### 6.1 Guidelines / SoPs issued by GASAB

Asset Accounting process for Mineral and Energy Resources is to be a continuous process now onwards. Hence, there is a need for instituting systems and procedures for regularly capturing the data on physical flows of resources, while other inputs like addition in stock, average revenues, market prices, extractions not approved by the DGM and subsequently detected by various agencies could be collected from different sources while finalizing the Asset Accounts.

GASAB has issued Guidelines / SoPs in June 2022 suggesting methodologies for quarterly reporting framework and novel initiative of mapping the supply and use of resources. This will ensure timely collection and collation of data for the Asset Accounts. The mapping of supply and use of resources will enable 360 degrees profiling of mineral extraction and their use for effective management and optimisation of revenues for the State exchequer. These are discussed in the succeeding paragraph.

#### 6.2 Need for mapping the supply and use / sale / export

Revenues from minerals and non - renewable energy resources consists of substantial part of State's receipt and largely help the entities welfare fund and other planned activities of the States. Hence, it is imperative to implement cross - verification mechanism to prevent misuse of resources and optimize revenue yields from exploitation of minerals. A robust framework must be put in place to ensure zero tolerance on resource and revenue pilferage. There is a need for automating the systems and processes for capturing the supply / dispatch of resources allowed by the administrating department.

**Map 2:** A suggested mechanism for enhancing the control measures for optimizing monitoring on resource sale / use / consumption for better resource management and revenue yields to be adopted as per the following flow:



Source: GASAB

#### 6.3 Quarterly Reporting Framework

From the April 2022, the quarterly reporting framework for Asset Account on Minerals and Energy resources has been suggested by the GASAB.

The DGM has agreed to implement the quarterly reporting framework for the Asset Account from April 2022. Prescribed formats have been circulated to District Mining Offices to submit their information on asset account on quarterly basis to DGM.

At present, the DGM will collect the information from all DMOs and submit the quarterly report to AG office manually. A meeting was held with Joint Director, DGM and all the points were discussed in detail for the preparation of Asset Account for the year 2021 - 22 and report for quarter ending June 2022. The department has assured their full co - operation in this regard.

#### 6.4 Recommendations for improving management of mineral and energy resources of the State and optimization of revenue yields therefrom

The following approaches are recommended to make the system robust and inclusive in the best interest of conservation, sustainability of resources, optimization of revenues for the State exchequer.

#### a) Statutory approach

- The State as part of enhanced statutory controls over mining activities, extractions / productions / dispatch and revenue yields should automate the e-permit system, with bar - coding of permits real time information sharing on permits issued pre - registration, GPS tagging of carriage vehicles with unladen weight and special fast tags for easy monitoring of minerals carried at the weigh bridges.
- The State may consider making it mandatory for the check posts (both intra and inter - State / customs check posts at international borders) / receiving points at industries to e-verify the permits – making them invalid for reuse. Else, movement / receipt should be allowed only upon full payment of royalty, fees, fines, etc.
- The State may consider enacting laws for making the lease holders / their personnel, departmental officials, industries / their personnel authorised to receive produces personally liable for recovery of royalty, fees, fines, etc., in cases of movement / acceptance / consumption of minerals without valid permits / multiple use of permits. Also, enhancing the nature and quantum of penal measures to act as high deterrent on illegal mining activities.
- The State may consider introducing rewards scheme in the lines as prevalent in Central Excise and Customs Department for suitably rewarding the informers / Officers / whistle blowers leading to detection of illegal mining.

### b) Other approach:

The following could consist of the probable steps (in addition to those taken / being taken by the States) leading to a complete monitoring mechanism on usage / sale of mineral produces.

• Statutory interventions for ensuring strict monitoring on permitted mining activities and deterring illegal mining and their sale/use as discussed under statutory approach.

- Mapping the contact points through which minerals are passed within and outside the State / country, user agencies, consuming industries, wholesale / bulk selling points (getting them registered similar to the practice in Forest Department to register the sawing mills).
- Establishing seamless flow of information from these sources to the Directorates managing the resources on usage and sale of resources and their continuous validation vis a vis the e-permit system.
- Installing systems for automated verification mechanisms as above to raise red flags on unauthorised supply / consumption of minerals issuing notice for further action.

For further details, recommendation in Chapter VII of compendium of Asset Accounts on Mineral and Energy Resources released by GASAB in October 2022 may be referred (<u>https://gasab.gov.in/gasab/pdf/Compendium-of-Asset-final.pdf</u>).

#### c) Need for GPS / Geo - tagged district - wise mineral maps

The GPS / Geo - tagged district - wise mineral map would help in consolidation at the national level for providing precise data on availability of resources across the country along with their pace of extractions, revenue generations, market values, available stock of resources. Mine and Resource wise collection of GPS co-ordinates will help in creation of resource - wise maps by each States with mine indicators as per their GPS co-ordinates.

Gradually, other data sets like that of Indian Bureau of Mines, Directorate of Hydrocarbons, etc. could be possible to be mapped into these GPS enabled mapping system for resources. Requisite mapping could be enabled navigating the readers to the latest Asset Accounts providing information on total stock of resources in the district, annual extraction, revenue realised, and other details captured through our Asset Accounting processes in the districts and compiled State - wise. State of Maharashtra has prepared district wise mineral map with GPS / Geo - tagged.

#### Annexures

1) State NRA Cell - list and contact details - Annexure - I

Sr. No.	Name	Designation	Name of the Office	Email ID	Mobile No.
1	Shri Dinesh H. Mate	Sr. Dy. Accountant General	O/o the P.A.G. (A&E) - II, Maharashtra, Nagpur	<u>matedh@cag.</u> gov.in	9822115508
2	Ms. B Manimozhi	Dy. Accountant General	O/o the A.G. (Audit) - II, Maharashtra, Nagpur	<u>manimozhib</u> @cag.gov.in	9444367868
3	Shri Ashutosh Dwivedi	Dy. Accountant General	O/o the P.A.G. (A&E) - I, Maharashtra, Mumbai	ashutoshdwiv edi@cag.gov. in	022- 22033900 8838446944
4	Shri R. Y. Selukar	Sr. Accounts Officer		<u>selukarry.mh</u> 2.ae@cag.go v.in	9960083525
5	Smt. Lata Hiwale	Sr. Accounts Officer	O/o the P.A.G. (A&E) - II, Maharashtra, Nagpur	<u>hiwalelp.mh1</u> .ae@cag.gov. in	9820811989
6	Shri Y. Siril Paul Bob	Sr. Accounts Officer		sirilpaulboby. mh2.ae@cag. gov.in	9423103556
7	Shri G. C. Sinku	Sr. Audit Officer	O/o the A.G. (Audit) - II,	sinkugc.mh2. sca@cag.gov. in	7588444900
8	Shri R. B. Kukde	Sr. Audit Officer	Maharashtra, Nagpur	rbkukde.mh2. au@cag.gov.i n	7588747774
9	Smt. J. S. Salvi	Sr. Accounts Officer	O/o the P.A.G.	salvijs.mh1.a e@cag.gov.in	9757352576

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10	Smt. Hema Kutty	Asst. Accounts Officer	(A&E) - I, Maharashtra, Mumbai	<u>kuttyhk.mh1.</u> <u>ae@cag.gov.i</u> <u>n</u>	9869138199		
Representation from State Government Administrative Department							
11	Shri Jeet Singh	P.C.C.F	Principal Chief Conservator of Forest (Production & Management) , Nagpur.	pccfpmngp@ mahaforest.g ov.in	9422271814		
12	Smt. Anjali Nagarkar	Director	Directorate of Geology and Mining, Nagpur	director@ma hadgm.gov.in dgm@mahad gm.gov.in	9112291520 , 0712- 2220755/22 20750,		
13	Shri Rajendra Katpalliwar	Chief Auditor	Water and Irrigation, Maharashtra State, Aurangabad.	cemwrdc@g mail.com	9422132301 , 0240- 2379153		

#### Natural Resource Accounts of Maharashra on Mineral & Energy Resources

Name of Minerals	Working Mines	Dormant Mines	District Name	Whether Geo - tagging done or not
Coal	25	1	Nagpur	Yes
			Chandrapur	Yes
			Yavatmal	Yes
Limestone	23	11	Chandrapur	Yes
			Gadchiroli	Yes
			Yavatmal	Yes
			Nagpur	Yes
			Nanded	Yes
Manganese Ore	26 17		Nagpur	Yes
			Bhandara	Yes
Iron Ore	8	21	Gadchiroli	Yes
			Chandrapur	Yes
			Gondia	Yes
			Sindhudurg	Yes
Kynite / Sillimanite	4	3	Bhandara	Yes
Bauxite/laterite	5	28	Kolhapur	Yes
			Raigad	Yes
			Satara	Yes
			Ratnagiri	Yes
			Thane	Yes

Annexure – II

# Report for the year 2020-21

			Sangli	Yes
Fluorite	1	0	Chandrapur	Yes
Dolomite	3	4	Nagpur	Yes
			Yavatmal	Yes
			Gadchiroli	Yes
Sand stowing	11	0	Gadchiroli	Yes
			Bhandara	Yes
			Gondia	Yes
			Nanded	Yes

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