

Chapter-IV

Stamp Duty

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4.1 Tax administration

The State Government exercises control over the registration of instruments through the Inspector General of Registration, who is assisted by the Deputy Commissioners (Collectors), Tehsildars and Naib-Tehsildars acting as Registrars, Sub-Registrars (SRs) and Joint Sub-Registrars (JSRs) respectively. The Registrars exercise superintendence and control over the SRs and JSRs of the district. For the purpose of levy and collection of Stamp Duty and Registration Fee, the State has been divided into five Divisions and 22 Districts.

The value of property mentioned in the sale deed or the minimum market rate prescribed by the Collector, whichever is higher, is considered for levy of Stamp Duty and Registration Fee on transfer of properties. Following taxes/fees/cess are leviable at the time of executing an instrument:

- Stamp duty at the rate of five *per cent*;
- Additional Stamp Duty for Social Security Fund (SSF) at the rate of three *per cent* for transfer of properties situated within a Municipality/ Corporation/within an area of five kilometers from the outer limit of a Municipality/Corporation. However, this levy was suspended w.e.f 28 August 2017,
- Social Infrastructure Cess (SIC) at the rate of one *per cent*;
- Registration Fee (RF) is at the rate of one *per cent* subject to maximum of ₹ 2 lakh and;
- Infrastructure Development Fee (IDF) at the rate of one *per cent*.

4.2 Results of audit

Test check of the records of 110 units out of 178 auditable units of the Department revealed non/short levy of stamp duty due to misclassification/undervaluation and other irregularities of ₹ 21.15 crore in 8,080 cases. Beside regular audit, SSCA on “Remission of Stamp Duty and Registration Fee” was also conducted which brought out irregularities involving ₹ 279.55 crore in 76,347 cases. The results of audit involved ₹ 300.70 crore (13.09 *per cent* of receipt of ₹ 2,297.54 crore under stamp duty for 2018-19) in 84,427 cases, as mentioned in the **Table 4.1**.

Table 4.1
Results of audit

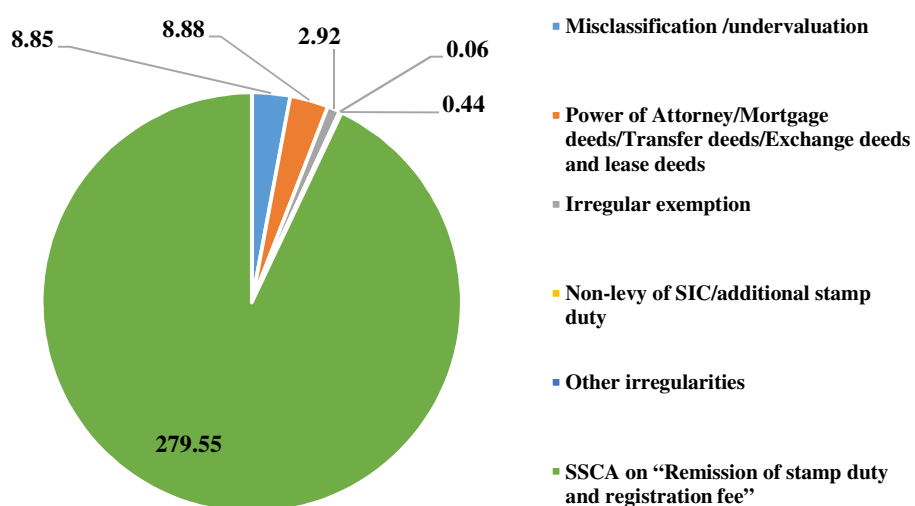
Sl. No.	Categories	Number of cases	Amount (₹ in crore)
1	Non/short levy of stamp duty due to misclassification/undervaluation	558	8.85
2	Non-levy of Stamp Duty on Power of Attorney/Mortgage deeds/transfer deeds/Exchange deeds and lease deeds	6,410	8.88
3	Irregular exemption/remission of Stamp Duty and Registration Fee.	1,033	2.92
4	Non-levy of Social Infrastructure Cess (SIC)/additional stamp duty	8	0.06
5	Other irregularities	71	0.44
6	Subject specific compliance audit on “Remission of stamp duty and registration fee”	76,347	279.55
Total		84,427	300.70

Source: Data prepared by office

Category-wise audit findings noticed in audit under stamp duty are depicted in Chart 4.1.

Chart 4.1

(₹ in crore)



Source: Data prepared by office

Audit had pointed out similar omissions in the earlier years also, and these irregularities persisted during 2019-20 as well. The Department recovered ₹ 5.22 crore in 2,505 cases related to previous years.

Significant audit observations (04) having financial implication of ₹ 292.05 crore in 76,413 cases are discussed in the following Paragraphs 4.3 to 4.6.

4.3 Short levy of Stamp Duty on Power of Attorney

Joint Sub-Registrar Majri did not levy stamp duty at the rate of six per cent, as applicable to conveyance, on a power of attorney given for consideration of ₹125.39 crore and authorising the attorney to sell immovable property resulting in short levy of stamp duty of ₹7.52 crore.

The Supreme Court of India observed¹ (May 2009) that power of attorney sales are resorted to by the persons, *inter alia*, who deal in real estate to avoid multiple stamp duties/registration fees so as to increase their profit margin. The Court observed that the situation warranted special measures. Thereafter, the Punjab Government amended (October 2016) Entry 48 (f) of schedule 1-A of the Indian Stamp Act 1899 as applicable to Punjab and levied stamp duty on power of attorney at the rate as applicable to conveyances (Entry 23), when the power of attorney is given for consideration and the attorney is authorized to sell any immovable property.

Scrutiny of the records of Joint Sub-Registrar (JSR), Majri for 2017-18 revealed that a developer entered into a joint development agreement² with a land owner on 4 April 2017. The land owner, by virtue of this agreement, transferred his rights in respect of the said land to the developer and authorized the developer to develop, construct, market and sell flats/apartments/commercial spaces as per the developer's choice without requiring any consent from the land owner. Consideration of ₹ 125.39 crore was fixed in the joint development agreement in lieu of grant of such rights in respect of the land to the developer. Thereafter, a General Power of Attorney (GPA) was executed (17 July 2017) which inter-alia authorized the attorney (developer) to sell the flats/apartments/commercial spaces i.e. immovable property. While registering the power of attorney (18 July 2017), the Joint Sub-Registrar was required to levy stamp duty of ₹ 7.52 crore at the rate of six³ per cent on ₹ 125.39 crore as applicable to conveyance. However, the JSR registered the power of attorney by levying stamp duty of only ₹ 1,000. The omission resulted in short levy of stamp duty of ₹ 7.52 crore.

The matter was brought to the notice of the Department and the Government (July and December 2020); their replies were awaited.

The Government may direct the Department to fix the responsibility for the omission and recover Stamp Duty of ₹ 7.52 crore in respect of the power of attorney referred to in this para and ensure that stamp duty on such power of attorneys is invariably levied as per the notification.

¹ SLP (C) No. 5804 of 2009

² Executed in April, 2017 but registered in March, 2019.

³ Five per cent stamp duty and one per cent social infrastructure cess

4.4 Short levy of stamp duty, registration fee and infrastructure development fee due to misclassification of properties

Stamp duty, registration fee and infrastructure development fee of ₹ 4.85 crore in 64 cases was short levied by 20 Sub-Registrars/Joint Sub-Registrars due to misclassification of non-agricultural properties as agricultural properties and incorrect application of collector's rates.

Rule 3-A of the Punjab Stamp (Dealing of Under-valued Instruments) Rules 1983 empowers the Collector of a district to fix the minimum market value of land/properties located in the district, locality-wise and category-wise and convey the same to the Registering Officer(s) for the purpose of levying of stamp duty and registration fee on instruments of transfer of property. In exercise of these powers, the Collectors fix rates (Collector's rate) for arriving at minimum market value of various types of land and property in the district. The rates are generally updated each year.

Scrutiny of the records of 20⁴ Sub Registrars/Joint Sub-Registrars revealed that 64 instruments of transfer of properties, valued at ₹ 23.73 crore were registered by applying rates for agricultural properties, and stamp duty, registration fee and infrastructure development fee of ₹ 2.26 crore was levied. However, the category of these properties was residential/commercial at the time of registration as per revenue records (*girdawaril/jamabandi*) or the properties fell in such locations for which higher rates were prescribed in the rate list. The properties, as per their categories mentioned in the revenue records, were required to be valued at ₹ 78.84 crore and stamp duty, registration fee and infrastructure development fee of ₹ 7.11 crore was required to be levied. The misclassification of properties resulted in short levy of stamp duty, registration fee and infrastructure development fee of ₹ 4.85 crore⁵.

The matter was brought to the notice of the Department and the Government (between February 2019, November and December 2020). The Department intimated (April 2021) that recovery of ₹ 0.27 crore in six cases of four⁶ SR/JSR had been made. Recovery order in six cases of two⁷ SR/JSR involving ₹ 0.18 crore had been issued. 42 cases of 14⁸ SRs/JSRs were sent/being sent for decision by respective Addl. Deputy Commissioners u/s 47A. Efforts for recovery of ₹ 0.14 crore, under Section 82 and 83 of the Registration Act 1908, in two cases of JSR Macchiwara were being made. Reply in remaining eight cases of Sub-Registrars Majri and Mohali was awaited (May 2021).

⁴ Amargarh (4), Amritsar-I (4), Amritsar-II (3), Attari (2), Bathinda (2), Fatehgarhsahib (3), Jalandhar-I (1), Kharar (2), Ludhiana (East) (1), Ludhiana (South Central) (4), Ludhiana (West) (10), Machhiwara (2), Majri (4), Mansa (7), Mohali (4), Morinda (3), Mullanpur Dakhan (1), Patran (1), Sahnewal (3) and Zirakpur (3)

⁵ Stamp duty (₹ 3.89 crore), Registration Fee (₹ 0.42 crore), Infrastructure Development Fee (₹ 0.54 crore)

⁶ Amargarh (1), Ludhiana (East) (1), Mansa (2) and Sahnewal (2)

⁷ Amargarh (3) and Fatehgarh Sahib (3)

⁸ Amritsar-I (4), Amritsar-II (3), Attari (2), Bathinda (2), Jalandhar-I (1), Kharar (2), Ludhiana (South Central) (4), Ludhiana (West) (10), Mansa (5), Morinda (3), Mullanpur Dakhan (1), Patran (1), Sahnewal (1) and Zirakpur (3)

The Government may direct the Department to ensure that the Stamp Duty and Registration fee are levied as per the category of the land shown in the revenue records.

4.5 Short levy of Stamp Duty on agreement to sell

Joint Sub-Registrar Majri levied stamp duty of ₹0.04 lakh on an agreement to sell whereas stamp duty and Social Infrastructure Cess (SIC) of ₹12.60 lakh was required to be levied in accordance with Entry 5(CC) of Schedule I-A of Indian Stamp Act 1899, resulting in short levy of stamp duty and SIC of ₹12.56 lakh.

Entry 5 (CC) of the Schedule 1-A of Indian Stamp Act 1899 provides that if an agreement to sell an immovable property is followed by or evidences delivery of possession of the property agreed to be sold, stamp duty (SD) is chargeable at the same rate as is applicable for conveyance which amounts to sale of immovable property. Further, Social Infrastructure Cess (SIC) is also leviable at the rate of one *per cent* of the value of property.

Scrutiny of the records (June 2019) of the Joint Sub-Registrar (JSR) Majri revealed that the JSR registered (March 2019) an agreement to sell by levying SD of ₹ 0.04 lakh whereas the agreement evidenced delivery of possession of the property by the selling party to the purchasing party on receipt of amount of ₹ 2.10 crore. Hence, the agreement to sell was covered under Entry 5(CC) of Schedule I-A, *ibid* and the JSR was required to levy SD and SIC of ₹ 12.60 lakh⁹ at the time of registration. The omission resulted in short levy of SD and SIC of ₹ 12.56 lakh.

The matter was brought to the notice of the Department and the Government (July and December 2020). The Department intimated (April 2021) that the case had been sent to Addl. Deputy Commissioner, SAS Nagar for decision under Section 47-A of Indian Stamp Act 1899.

The Government may direct the Department to recover short levied stamp duty and SIC of ₹ 12.56 lakh (stamp duty ₹ 10.46 lakh and SIC ₹ 2.10 lakh) in respect of the agreement to sell referred to in this para.

⁹ SD of ₹ 10.50 lakh (five *per cent* of ₹ 2.10 crore) and SIC of ₹ 2.10 lakh (one *per cent* of ₹ 2.10 crore)

4.6 Remissions from payment of Stamp Duty and Registration Fee

The legislative intent behind remission of additional stamp duty was distorted by unauthorisedly extending time-limit of remission beyond the period prescribed by the Indian Stamp (Punjab Amendment) Act, 2017. Instances of remission of stamp duty and registration fee to charitable institutions without passing specific order and cases of remission of stamp duty to mega projects without obtaining eligibility certificate were noticed. Stamp duty under land pooling scheme and registration fee to an industrial park were remitted without issuing any notification in this regard.

4.6.1 Introduction

Section 2(14) of Indian Stamp Act 1899 defines “Instrument” as every document by which any right or liability is, or purports to be, created, transferred, limited, extended, extinguished or recorded. Execution and registration of an instrument are two distinct activities that attract stamp duty and registration fee respectively. Section 3 of the Indian Stamp Act 1899 provides for levy of stamp duty on execution of an instrument. Apart from stamp duty, additional stamp duty for social security fund and social infrastructure cess are also levied. The levy of additional stamp duty for social security fund was suspended w.e.f. 28 August 2017. Section 78 of The Registration Act 1908 provides for levy of registration fee on registration of a document. State Government remits, from time to time, stamp duty and registration fee to certain category of instruments. Section 9 of Indian Stamp Act empowers the State Government to remit stamp duty prospectively or retrospectively in the whole or any part of the territory under its administration. However, there is no separate section in ‘The Registration Act’ to empower the Government to remit registration fee retrospectively. The power to levy or remit registration fee is derived by the Government from Section 78 of ‘The Registration Act’ which empowers the State Government to prepare a table of fee payable for items enumerated therein. Seven¹⁰ States/UT incorporated separate provision as Section 78(2) or 78-A in The Registration Act as applicable to the respective States/UT regarding remission of registration fee prospectively or retrospectively in whole or any part of the State/UT. However, State of Punjab has not incorporated any such provision.

Scrutiny of records of 28¹¹ out of 39 Sub-Registrars/Joint Sub-Registrars for the period 2017-18 to 2019-20 revealed irregularities regarding remission of stamp duty and registration fee which have been discussed in the succeeding paragraphs:

¹⁰ Goa, Kerala, Pondicherry (UT), Rajasthan, Tamil Nadu, Uttar Pradesh and West Bengal

¹¹ Amritsar-II, Dehlon, Derabassi, Dirba, Fatehgarh Sahib, Jagraon, Kartarpur, Khanna, Kharar, Ludhiana (West), Ludhiana (East), Ludhiana (South/Central), Machhiwara, Majri, Mandi Gobindgarh, Moga, Mohali, Morinda, Mullanpur Dakha, Nathana, Payal, Phillaur, Raikot, Rupnagar, Sahnewal, Samrala, Sangrur and Zirakpur

4.6.2 Distortion of legislative intent by extending time period of remission in stamp duty

The Punjab Legislative Assembly passed the Indian Stamp (Punjab Amendment) Act 2017 which omitted the provisions regarding charging of additional stamp duty w.e.f. 28 August 2017. The Act further provided that it would cease to operate on 31 March 2019 and provisions of charging of additional stamp duty would be restored w.e.f. first day of April 2019. The Government of Punjab issued a memo¹² on 30 March 2019 and instructed all the Sub-Registrars/Joint Sub-Registrars (SRs/JSRs) not to charge additional stamp duty till further orders due to imposition of Model Code of Conduct (10 March 2019) in view of upcoming election.

Audit collected information from 23¹³ SRs regarding number of deeds registered pertaining to land/property situated within five kilometers of the outer limit of Municipality where additional stamp duty at the rate of three *per cent* on the amount of consideration was leviable. The SRs/JSRs informed that 76,334 instruments were registered during 2019-20 involving consideration of ₹ 9,312.67 crore, on which additional stamp duty at the rate of three *per cent* was not levied.

Perusal of Model Code of Conduct revealed that the Code provided for ban on new announcements or relief or benefit. In the instant case, no new announcement was to be made as the announcement regarding restoration of the provisions had already been made in the Amendment Act 2017. Thus, the instruction of the Government for non-restoration of provisions relating to charging of additional duty w.e.f. 1 April 2019 and thereby extending the relief/benefit was against the provisions of the Indian Stamp (Punjab Amendment) Act 2019. Moreover, the Government neither issued instructions for restoration of provision after the elections were over nor extended the period of reduction by passing an amendment Act. Holding an Act, passed by the Punjab Legislative Assembly, in abeyance by issuing an executive instruction amounted to distortion of legislative intent. Due to this, the State had to forgo revenue of ₹ 279.38 crore in 76,334 instruments registered under 23 Sub-Registrars/Joint Sub-Registrars during 2019-20.

The observation was communicated to the Department/Government in March 2021. The Office of Inspector General of Registration intimated (August 2021) that the additional stamp duty has not yet been resumed and the matter is under consideration of the Government.

¹² Memo No. 24/41/17-ST2/3002 dated 30 March 2019

¹³ Derabassi, Dirba, Fatehgarh Sahib, Jagraon, Khanna, Kharar, Ludhiana (West), Ludhiana (East), Ludhiana (South/Central), Machhiwara, Majri, Mandi Gobindgarh, Mohali, Morinda, Mullanpur Dakha, Payal, Phillaur, Raikot, Rupnagar, Sahnewal, Samrala, Sangrur and Zirakpur

4.6.3 Irregularities in allowing remissions

4.6.3.1 Charitable Institutions

The Government of Punjab remitted (February, 1981) stamp duty and registration fee chargeable on instruments of sale/gift, in favour of charitable institutions within the meaning of Charitable Endowment Act 1890. The remission was to be granted only in those cases where land was being purchased by these institutions for construction of roads or buildings of schools, colleges, hospitals and dispensaries on such land.

In order to decide whether an institution is a charitable institution within the meaning of Charitable Endowment Act 1890, the Government empowered (August 2014) Sub-Registrars/Joint Sub-Registrars to decide the same by passing a specific order before registering the deeds. The instructions provided that the applicant would submit documentary evidence to establish the eligibility of the institution to be classified as charitable as per the criteria stipulated in the instruction, *ibid* and the Sub-Registrars/Joint Sub-Registrars will record specific order as to on which grounds, the exemption has been granted.

Scrutiny of records of eight¹⁴ Sub-Registrars/Joint Sub-Registrars revealed that remission of ₹ 2.35 crore in 44 instruments registered between 2017-18 and 2019-20 was allowed without passing specific order as to on what ground the institutions were treated as charitable institutions. This led to remission of stamp duty and registration fee in a non-transparent manner without ascertaining the genuineness of the cases.

On this being pointed out, the Department intimated (April 2021) that the cases were sent to Addl. Deputy Commissioners (ADC) for decision under Section 47-A. Remission in 17 cases of SR Ludhiana-II have been found to be in order. In six cases of SR Moga, recovery order was issued. Partial recovery of ₹ 1.43 lakh out of ₹ 11.40 lakh was made in respect of one case of JSR Dehlon and efforts to recover remaining amount were being made. Decision in the remaining cases were pending.

The above decisions emphasize the necessity of ascertaining the eligibility of a charitable institution by Sub-Registrars/Joint Sub-Registrars before allowing remission of stamp duty and registration fee and passing specific order as per departmental instructions.

4.6.3.2 Mega Projects

The Government of Punjab remitted (24 June 2010) stamp duty chargeable on a document when executed by or in favour of any person purchasing land for setting up a Mega Project¹⁵ approved by the Empowered Committee.

¹⁴ Amritsar-II, Dehlon, Kartarpur, Kharar, Ludhiana (West), Majri, Moga, and Nathana

¹⁵ A Mega Project is a project, with fixed capital investment of ₹ 100 crore and above (₹ 25 crore or more for Agro Mega Projects) duly approved by the Empowered Committee.

Since, the Department of Industries was the agency to declare a project eligible for availing remission of stamp duty, a system was required to be put in place so that the registering authorities may be able to ascertain the eligibility of a project and quantum of remission of stamp duty before allowing remission. For this purpose, Department of Industries devised eligibility certificate. The eligibility certificate would contain details like name of developer, date of approval of project, name of villages in which the project was to be set up and area of total land eligible for remission. The Department of Industry forwarded sample of eligibility certificate being issued to the project, to the Department of Revenue in March 2011. The Department of Revenue forwarded the sample eligibility certificate along with copy of notification dated 24 June 2010 to all Sub-Registrars/Joint Sub-Registrars of State in April 2011 for necessary action.

Audit noticed that three¹⁶ Sub-Registrars allowed remission of stamp duty ₹ 3.06 crore in 45 instruments registered during 2018-19 and 2019-20 without obtaining eligibility certificate. This led to remission of stamp duty without ascertaining eligibility of the project and quantum of admissible remission.

The Department intimated (April 2021) that the cases were sent to Addl. Deputy Commissioners (ADC) for decision under Section 47-A.

4.6.4 Grant of remission without notification of the Government

4.6.4.1 Land Pooling Scheme

During 2001, the Government of Punjab acquired land (1,264 acres) for development of Sectors 76-80 in SAS Nagar by the Greater Mohali Area Development Authority (GMADA). Out of this, acquisition of 102 acres of land was quashed (January 2015) by the Supreme Court of India under Section 24(2) of the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and resettlement Act 2013.

In order to meet the requirement of the balance land, GMADA decided to get land from land owners under the Land Pooling Scheme¹⁷. Further, GMADA decided to grant some additional incentives to the land owners in the form of remissions from payment of stamp duty as under:

- (i) The transfer of developed land from the Authority to land owner(s) was to be exempted from the stamp duty.
- (ii) The land owners were allowed to sell the Letter of Intents issued to them for allotment of developed land and purchase land anywhere in the State of Punjab with sale proceedings thereof. Further, stamp duty was remitted on the instruments of conveyance that may be executed by such land owners for purchase of land in the State of Punjab.

¹⁶ Kharar, Majri and SAS Nagar (Mohali)

¹⁷ The Government of Punjab notified (Notification No. 6/23/13-6Hg1/1440 dated 19 June 2013) Land Pooling Scheme under which the land owners, as consideration for land offered for development, were to be returned a part of developed land. The first transfer of land from land owner to the Authority was exempted from the stamp duty.

In order to make these incentives available to the land owners, GMADA took decision to this effect in its meeting held under the chairmanship of the Chief Minister (ex-officio Chairman of GMADA). However, no notification under Section 9 of Indian Stamp Act was issued by the Government for grant of such remissions. The Sub-Registrar Mohali started giving these remissions on the basis of decision of GMADA. During 2019-20, Sub-Registrar Mohali granted remission of stamp duty of ₹ 0.86 crore and registration fee of ₹ 0.15 crore in 12 instruments in respect of (i) and (ii) above respectively. Though Government can issue notification under Section 9 of Indian Stamp Act to grant remission of Stamp Duty retrospectively but it can not issue notification to remit registration fee retrospectively.

The Department intimated (April 2021) that decision on remission of stamp duty and registration fee was taken in the 20th meeting of GMADA. This meeting was held under the chairmanship of Hon'ble Chief Minister of Punjab.

The reply is not acceptable as the Department was required to notify the decision of remission of stamp duty and registration fee under the powers conferred by the respective Acts. The notification of remission was not issued which rendered the above remissions as irregular.

4.6.4.2 Industrial Park

In order to attract private investment and participation for industrial infrastructure development, the Government of Punjab notified Industrial Policy 2003 wherein it announced some fiscal incentives to private industrial estate developers for setting up of industrial parks. One of these fiscal incentives was that there shall be no stamp duty on first sale/transfer of developed infrastructure by the developer. The Government of Punjab issued a notification on 27 March 2003 to give effect to the provision of Industrial Policy for grant of remission of stamp duty. Since the Industrial Policy 2003 did not mention remission of registration fee to industrial parks, the Government had not issued any notification under Section 78 of the Registration Act 1908.

Scrutiny of records of Joint Sub-Registrar Zirakpur for 2019-20 revealed that a project of industrial park namely "Development of Mixed Use Integrated Industrial park" under the Industrial Policy 2003 was approved by the Empowered Committee constituted under the Industrial Policy. An agreement was entered between the promoter and the Government of Punjab. In the agreement, the Government promised remission of both stamp duty and registration fee whereas the Industrial Policy 2003 mentioned remission of only stamp duty in case of industrial park. Joint Sub-Registrar allowed remission of registration fee of ₹ 2 lakh in addition to remission of stamp duty in a case of first sale/transfer of 11.43 acre of developed infrastructure to this industrial park project. The remission of registration fee in this case was irregular as it was not covered by any notification issued under Section 78 of the Registration Act 1908. Moreover, the Government may not be able to regularise this

irregularity retrospectively unless it inserts a provision in the Registration Act to remit registration fee retrospectively.

The above matter was reported to the Government/Departments (March 2021); their replies awaited (July 2021).

Conclusion

The legislative intent behind remission of additional stamp duty was distorted by unauthorisedly extending time-limit of remission beyond the period prescribed by the Indian Stamp (Punjab Amendment) Act 2017. Instances of remission of stamp duty and registration fee to charitable institutions without passing specific order and cases of remission of stamp duty to mega projects without obtaining eligibility certificate were noticed. Stamp duty under land pooling scheme and registration fee to an industrial park were remitted without having any notification in this regard.

Recommendations

The Government may consider:

- to regularise, by State Legislature, the deficiency that arose due to non-restoration of provisions relating to charging of additional duty w.e.f. 1 April 2019 as envisaged in Indian Stamp (Punjab Amendment) Act 2017;
- fixing responsibility in cases where remission of stamp duty and registration fee is allowed without passing specific order in case of charitable institutions and without obtaining eligibility certificate in case of mega projects;
- issuing a notification under Section 9 of Indian Stamp Act 1899 to allow remission of stamp duty under Land Pooling Scheme; and
- inserting provision in the Registration Act 1908 for remission of registration fee retrospectively in whole or any part of the State in line with amendments carried out by the seven States to regularize remission of registration fee promised to industrial park projects and granted under Land Pooling Scheme.