

## Report of the Comptroller and Auditor General of India on State Finances

for the year ended March 2014





**GOVERNMENT OF SIKKIM** 

## Report of the Comptroller and Auditor General of India on State Finances for the year ended March 2014

**Government of Sikkim** 

## CONTENTS

Paragraph	<b>Particulars</b>	Page No.	
	Preface	iii	
	Executive Summary	V	
CHAPTER - I: Finances of the State Government			
1.1	Introduction	2	
1.2	Summary of fiscal transactions	2	
1.3	Fiscal reforms path in Sikkim	3	
1.4	Budget 2013-14	6	
1.5	Resources of the State	8	
1.6	Revenue Receipts	14	
1.7	Application of resources	21	
1.8	Quality of Expenditure	29	
1.9	Financial Analysis of Government expenditure and investments	31	
1.10	Assets and Liabilities	36	
1.11	Debt Management	42	
1.12	Fiscal imbalances	46	
1.13	Follow Up	50	
1.14	Conclusion and recommendations	50	
CHAPTER - II: Financial Management and Budgetary Control			
2.1	Introduction	53	
2.2	Summary of Appropriation Accounts	53	
2.3	Financial accountability and budget management	57	
2.4	Contingency Fund	61	
2.5	Outcome of review of selected grants	61	
2.6	Conclusion	65	
2.7	Recommendations	66	
CHAPTER - III: Financial Reporting			
3.1	Non-submission of utilisation certificates	67	
3.2	Non-submission/delay in submission of accounts	70	
3.3	Status of submission of accounts of autonomous bodies and placement of Audit Reports before the State Legislature	71	
3.4	Departmental Commercial Undertakings	71	
3.5	Reconciliation of expenditure and receipts	72	
3.6	Other comments	72	
3.7	Conclusion	73	

## LIST OF APPENDICES

Title	Appendix	Page No.
State Profile	1.1: Part A	75
Layout of Finance Accounts	1.1: Part B	76
Structure of Government Accounts	1.1: Part C	77
Time series data on the State Government finances	1.2	79
Abstract of Receipts and Disbursements for the year 2013-14	1.3	82
Summarised financial position of the Government of Sikkim as on 31 March 2014	1.3 (Continued)	85
Statement showing the policy initiatives taken up in the Budget 2013-14	1.4	86
Statement showing the funds transferred to the State Implementing Agencies under the programmes/schemes outside the State budget during 2013-14	1.5	87
Tax and Non-Tax Revenue collected during 2008-14	1.6	89
Statement showing the investment at the end of 2013-14	1.7	90
Statement showing the pending DC bills for the years up to 2013-14	2.1	91
Statement of various grants/appropriations where savings were more than ₹ 1 crore each and more than 20 <i>per cent</i> of the total provision	2.2	92
Statement showing the rush of expenditure	2.3	93
Statement showing the cases where supplementary provisions (₹ 10 lakh or more in each case) proved unnecessary	2.4	94
Statement of insufficient re-appropriation of funds	2.5	95
Statement of the excess/unnecessary re-appropriation of funds	2.6	96
Statement showing results of review of substantial surrenders made during the year	2.7	97
Statement showing the details of saving of ₹ 1 crore and above not surrendered	2.8	99
Statement showing surrender of funds in excess of ₹ 1 crore on 30 and 31 March 2014	2.9	100
Statement showing significant rush of expenditure in Roads and Bridges Department	2.10	101
Utilisation Certificates outstanding as of March 2014	3.1	102
Statement showing Grant-in-aid released and outstanding UCs as of March 2014	3.2	103
Statement showing names of bodies and authorities, the accounts of which had not been received	3.3	104
Statement showing performance of the autonomous bodies	3.4	105