

REPORT OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA ON STATE FINANCES FOR THE YEAR ENDED 31 MARCH 2013





Government of Jammu and Kashmir



REPORT OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA

ON

STATE FINANCES



FOR THE YEAR ENDED 31 MARCH 2013



GOVERNMENT OF JAMMU AND KASHMIR

TABLE OF CONTENTS						
Sl.No.	Contents	Paragraph	Page			
1.	Preface		v			
2.	Executive Summary		vii			
CHAPTER-I: FINANCES OF THE STATE GOVERNMENT						
3.	Profile of the State	1.1	1			
4.	Summary of Fiscal Transactions in 2012-13	1.2	4			
5.	Resources of the State	1.3	8			
6.	Revenue receipts	1.4	10			
7.	Capital receipts	1.5	18			
8.	Public Accounts receipts	1.6	19			
9.	Application of resources	1.7	20			
10.	Quality of Expenditure	1.8	28			
11.	Financial Analysis of Government Capital expenditure and investments	1.9	31			
12.	Assets and Liabilities	1.10	34			
13.	Debt Management	1.11	38			
14.	Fiscal Imbalances	1.12	42			
15.	Government obligations under the FRBM Act, 2006	1.13	45			
16.	Follow-up on previous Audit Reports on State Finances	1.14	49			
17.	Conclusion	1.15	49			
18.	Recommendations	1.16	53			
C	HAPTER-II : FINANCIAL MANAGEMENT AND BUDGET	TARY CONTRO)L			
19.	Introduction	2.1	55			
20.	Summary of Appropriation Accounts	2.2	55			
21.	Financial Accountability and Budget Management	2.3	56			
22.	Non-reconciliation of Departmental figures	2.4	60			

23.	Errors in budgeting process	2.5	61		
24.	Outcome of inspection of Treasuries	2.6	63		
25.	Review of Grant	2.7	64		
	(Labour, Stationery and Printing Department)				
26.	Conclusion	2.8	67		
27.	Recommendations	2.9	67		
CHAPTER-III : FINANCIAL REPORTING					
28.	Delay in furnishing of Utilisation Certificates	3.1	69		
29.	Non-submission/ delay in submission of Annual accounts by Autonomous Bodies	3.2	70		
30.	Departmentally Managed Commercial Undertakings	3.3	71		
31.	Bookings under Minor Head 800-'Other Receipts' and 'Other Expenditure'	3.4	72		
32.	Conclusion	3.5	72		
33.	Recommendations	3.6	73		
Appendices					
2.4	Part A: Structure and Form of Government Accounts	Appendix	75		
34.	Part B : Layout of Finance Accounts	1.1	13		
35.	Methodology Adopted for the Assessment of Fiscal Position	Appendix 1.2	76		
36.	Time Series Data on the State Government Finances	Appendix 1.3	78		
37.	Abstract of Receipts and Disbursements for the year 2012-13	Appendix 1.4	81		
31.	Summarised financial position of the Government of Jammu and Kashmir as on 31 March 2013		84		
38.	Statement showing the funds transferred to the State Implementing Agencies under Programmes/Schemes outside the State budget during 2012-13	Appendix 1.5	86		
39.	Status of Grants-in-Aid released under the award of the 13th Finance Commission	Appendix 1.6	90		

40.	The Jammu and Kashmir Fiscal Responsibility and Budget Management (FRBM) Act, 2006	Appendix 1.7	92
41.	Implementation of FRBM Act and Rules	Appendix 1.8	94
42.	Statement of various grants/ appropriations where saving was more than ₹ one crore each or more than 20 <i>per cent</i> of the total provision	Appendix 2.1	97
43.	Details of savings of ₹ one crore and above not surrendered	Appendix 2.2	99
44.	Statement of various grants/ appropriations where excess expenditure was more than ₹ one crore each or more than 20 <i>per cent</i> of the total provisions	Appendix 2.3	101
45.	Statement showing expenditure incurred without budget provision in 74 Major Heads of Accounts during 2012-13	Appendix 2.4	102
46.	Year-wise details of excess expenditure for the years 1980-81 to 2011-12 pending with Finance Department for regularisation	Appendix 2.5	105
47.	Cases of unnecessary Supplementary grant/ appropriation	Appendix 2.6	106
48.	Cases of excessive Supplementary grant/ appropriation	Appendix 2.7	107
49.	Statement of various grants/ appropriation where supplementary provision provided was insufficient by more than ₹ one crore each	Appendix 2.8	108
50.	Major head-wise outstanding Detailed Contingent (DC) bills from 1995-2013	Appendix 2.9	109
51.	Statement showing cases where significant savings were not surrendered in Grant No. 25	Appendix 2.10	112
52.	Statement showing details of Annual accounts awaited relating to audit under Section 14 of the CAG's (DPC) Act,	Appendix 3.1	113