

TABLE OF CONTENTS

	Paragraph	Page (s)
Preface		v
Overview		vi-viii
Chapter-I-Introduction to ULB in the State of Bihar		
Constitutional Background	1.1	1
Organisational Structure of ULBs	1.2	1
Audit Arrangement	1.4	4
Status of Recovery by Surcharge Proceedings	1.5	5
Recovery at the Instance of Audit	1.6	5
Chapter-II-Financial Management and Reporting		
Fund flow Arrangement	2.1	6
Diversion of Grants in 21 ULBs	2.2	6
Non-production of Vouchers	2.3	6
Non-revision of Assessment of Holdings	2.4	7
Non-imposition of Holding Tax	2.5	7
Non-deposit of Education and Health Cess to Government Account	2.6	7
Non/short collection of Education and Health Cess	2.7	7
Non/short realization of Education and Health Cess	2.8	8
Non-realization of Taxes outstanding against Government Buildings	2.9	8
Non-realization of Taxes outstanding against Private holdings	2.10	8
Rent Outstanding	2.11	8
Revenue loss on Transmission Towers	2.12	8
Non/Short Credit of Revenue Collected	2.13	9
Direct Appropriation of Revenue Collected	2.14	9
Non/Short realization of Bid amount on account of Settlement of Properties	2.15	9
Blockage of fund	2.16	10
Defalcation of ₹ 13.08 Lakh in Raxaul Nagar Parishad	2.17	10
Fraud in collection by tampering in 'H' receipt books in Buxar Nagar Parishad	2.18	10
Collection of money against fake receipts in Dehri Dalmianagar Nagar Parishad	2.19	10
Misappropriation of settlement money in Forbesganj Nagar Parishad	2.20	11
Miscellaneous Observations on Establishment	2.21	11

Chapter-III-Internal Control Mechanism		
Internal Controls	3.1	18
Maintenance of Accounts by ULBs	3.2	18
Preparation of Budget	3.3	18
Upkeep of Records	3.4	19
Maintenance of Cash-Book	3.5	19
Common Lapses in Maintenance of Records relating to Execution of Works	3.6	20
Reconciliation	3.7	20
Verification	3.8	21
Segregation of Duties	3.9	21
Monitoring	3.10	21
Internal Audit	3.11	23
External Audit	3.12	23
Chapter-IV-Execution of Schemes		
Unfruitful/Wasteful Expenditure	4.1	24
Irregular/Doubtful Expenditure	4.2	27
Excess Payment	4.3	28
Unutilized Grants	4.4	30
Miscellaneous Observations	4.5	31
Chapter-V- Review on “Provision of Drinking Water Facilities” by ULBs in the State of Bihar		
Introduction	5.1	33
Fund Flow	5.1.1	33
Modalities of Execution	5.1.2	34
Execution of Long Term Works by PHED/BRJP	5.1.2.1	34
Execution of Short Term Scheme /Small Scale Works by ULBs	5.1.2.2	34
Audit Objectives	5.2	34
Scope of Audit and Audit Methodology	5.3	35
Audit Criteria	5.4	35
Audit Findings	5.5	35
Preparation of Estimates	5.5.1	35
Selection of Site	5.5.2	37
Release of the funds to Executing Agencies	5.5.3	37
Non-Execution of Works in stipulated time	5.5.4	38
Paucity of fund	5.5.5	38
Non-Completion of Schemes due to cost overrun	5.5.6	39
Monitoring and Supervision	5.5.7	40

Non-fulfilment of purpose for providing drinking water to urban population	5.5.8	41
Post installation/maintenance of tubewells	5.5.9	41
Utilisation Certificates	5.6	41
Conclusion	5.7	42
Recommendation	5.8	42

List of Appendices

Appendix	Particulars	Page No.
Appendix I	Statement showing Surcharge Notices issued during 2008-09 & 2009-10	43
Appendix II	Statement showing Surcharge Orders issued during 2008-09 & 2009-10	44
Appendix III	Statement showing details of grants received, spent and unutilized balance as on 31.03.2009 in 45 ULBs & 31.03.2010 in 33 ULBs	45-59
Appendix IV	Statement showing position of release of funds to Executing agencies	60
Appendix V	Statement showing details of Non- execution of work in stipulated time	61-62
Appendix VI	Statement showing position of Urban Water Supply Scheme executed by PHED/BRJP	63-68
Appendix VII	Statement showing position of installation of tubewells by the ULBs	69-72
Appendix VIII	Glossary of Abbreviations	73

PREFACE

The **Examiner of Local Accounts, Bihar**, Patna heads the **Local Audit Department (LAD)** under the supervision of the **Principal Accountant General (Audit), Bihar**, Patna. The Government of Bihar has appointed the ELA as statutory auditor of Urban Local Bodies vide notification dated: 15.11.2007. The ELA conducts Audit of all the Local Bodies in accordance with provisions under **Local Fund Audit (LFA) Act, 1925** of the Bihar State and various other acts, rules and manuals of the Bihar Government from time to time.

The ELA prepares Report on the accounts of ULBs unit wise and sends such report to the Chief Municipal Officer and a copy thereof to the State Government.

This Report of the ELA for the year ended 31 March' 2009 and 31 March 2010 is consolidation of major audit findings arising out of audit of accounts of ULBs in the State of Bihar and the performance audit of selected schemes/activities/grants being implemented/utilized by them.

The audit findings in the Report are those which came to notice in the course of audit of accounts of ULBs conducted during 2008-2010 as well as those which had come to notice in the earlier years but could not be dealt with in previous Report.

OVERVIEW

The report contains five chapters. A synopsis of the findings contained in paragraphs is presented in this overview:-

1. STATUS OF RECOVERY BY SURCHARGE/CERTIFICATE PROCEEDINGS

- Sixty four cases of surcharge involving ₹ 68.87 Lakh were proposed and notices were issued for recovery by the ELA, Bihar in 24 ULBs.

(Paragraph-1.5)

- Seventeen Surcharge Orders were issued in 10 ULBs amounting to ₹ 81.76 Lakh during 2008-09 to 2009-10.

(Paragraph – 1.5)

- ELA, Bihar has sent eight Certificate Requisitions amounting to ₹ 20.77 Lakh in four ULBs to respective District Certificate Officers for filing Certificate Cases under Section 5 of Public Demand Recovery Act, (PDRA) 1914 during 2008-09 to 2009-10.

(Paragraph – 1.5)

- A total sum of ₹ 90.34 Lakh representing non/short credit, rent outstanding, bid money dues etc. was recovered at the instance of audit in 63 ULBs.

(Paragraph – 1.6)

2. FINANCIAL MANAGEMENT AND REPORTING

- A total sum of ₹ 3.82 Crore of specific grants sanctioned by the Government was diverted by 21 ULBs, towards payment of salary and allowances to staff, meeting other recurring and establishment expenses.

(Paragraph – 2.2)

- In 30 ULBs, vouchers worth ₹ 10.44 crore were not produced before audit for necessary checks.

(Paragraph – 2.3)

- The State Government was deprived of revenue to the tune of ₹ 18.78 Crore due to non deposit of Education and Health Cess in Government Account by 62 ULBs.

(Paragraph – 2.6)

- Due to non imposition of Education and Health Cess and imposition at lower rate the loss sustained by 10 ULBs and State Government was of ₹ 24.24 Lakh and ₹ 218.18 Lakh respectively.

(Paragraph – 2.7)

- In 75 ULBs the Tax Collectors, Tax Darogas, Cashiers, Accountants and other collecting staffs either failed to deposit or short deposited ₹ 2.07 Crore being the collection amount on account of tax, fees and other miscellaneous revenues.
(Paragraph – 2.13)
- Collection money to the tune of ₹ 81.49 Lakh was directly appropriated by the cashier /collecting staffs towards expenditure in 17 ULBs.
(Paragraph – 2.14)
- Loss to the tune of ₹ 1.65 Crore was incurred in 42 ULBs due to non/short realization of bid money on account of settlement of properties.
(Paragraph – 2.15)
- A sum of ₹ 13.08 Lakh was defalcated by the cashier of Raxaul Nagar Parishad.
(Paragraph – 2.17)
- Irregular Payment ₹ 31.07 lakh was made on account of Salary to eight employees due to Continuance in Service beyond the date of superannuation in Muzaffarpur Municipal Corporation (MMC)
(Paragraph – 2.21)
- A sum of ₹ 8.24 lakh was paid to the 13 staffs of Samastipur Nagar Parishad on account of irregular appointment.
(Paragraph – 2.21)
- Casual labourers were paid ₹ 10.38 Crore by 53 ULBs despite ban on engagement of casual labourers on daily wage basis by the State Government.
(Paragraph – 2.21)
- In 17 ULBs, P.F. deductions amounting to ₹ 118.93 Lakh were not deposited into individual P.F. account.
(Paragraph – 2.21)

3. INTERNAL CONTROL MECHANISM

- Out of 95 ULBs test checked, 32 ULBs did not prepare budget estimates for varying periods. Without preparation of budget estimates, 28 ULBs incurred expenditure of ₹ 46.06 Crore and figure of expenditure of four ULBs could not be ascertained.
(Paragraph – 3.3)
- Advances amounting to ₹ 41.63 crore granted to 52 ULBs during 2008-09 and ₹ 20.63 crore granted to 28 ULBs during 2009-10 for various purposes remained unadjusted.
(Paragraph – 3.10)

4. EXECUTION OF SCHEMES

- Expenditure of ₹ 39.87 Lakh became unfruitful due to non functioning of Pumping Stations at Patna Water Board under Patna Municipal Corporation.
(Paragraph – 4.1)
- Wasteful expenditure of ₹ 13.96 Lakh due to abandonment of schemes of construction of Commercial Complex in Narkatiyaganj Nagar Parishad.
(Paragraph – 4.1)
- Vehicles and Equipment worth ₹ 24.82 Lakh remained idle for two to eight years in five ULBs.
(Paragraph – 4.1)
- Excess payment of ₹ 9.66 lakh was incurred for purchase of cement in Barh Nagar Parishad.
(Paragraph – 4.3)
- Double payment of at least ₹ 4.95 lakh was made in execution of schemes under BRGF in Danapur Nizamat Nagar Parishad.
(Paragraph – 4.3)

5. REVIEW ON “PROVISION OF DRINKING WATER FACILITIES” BY ULBS IN THE STATE OF BIHAR

- Due to lack of sufficient fund, land dispute, non-availability of site, delay in issuance of N.O.C, faulty DPRs, tardiness of contractor etc., the water supply work was not completed in stipulated time in 19 ULBs.
(Paragraph – 5.5.4)
- The UD & HD failed to provide adequate fund to the ULBs even after lapse of four years ₹ 102.46 Crore was yet to be released to 17 ULBs against the original estimated cost.
(Paragraph – 5.5.5)
- Eleven ULBs submitted demands for additional funds to ₹ 69.86 Crore for completion of works but no additional fund has been provided by the Government to these ULBs. The cost overrun was 53.40 percent for these ULBs.
(Paragraph – 5.5.6)

CHAPTER-I

Introduction to ULBs in the State of Bihar

1.1 Constitutional Background

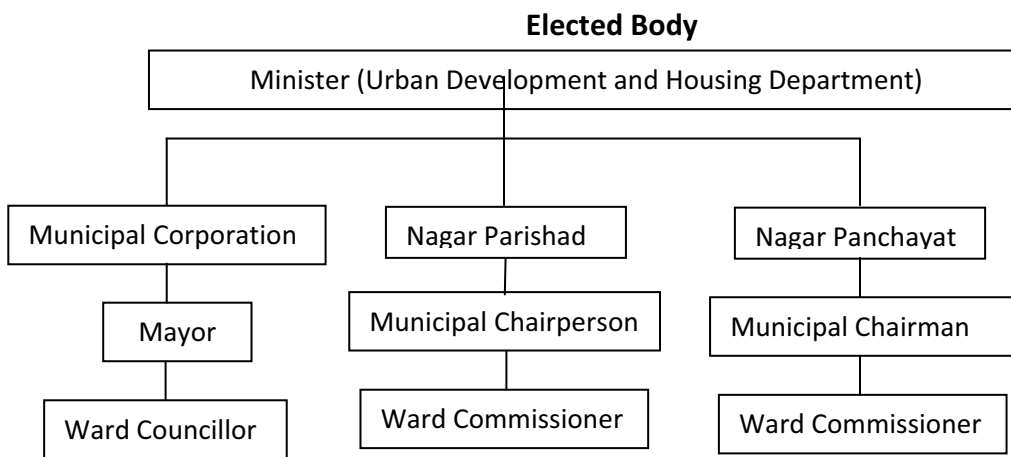
After the 74th Constitutional Amendment Act, Government of Bihar enacted the Bihar Municipal Act (BMA), 2007 for Nagar Nigam, Nagar Parishad and Nagar Panchayat. There are 11 Nagar Nigams, 43 Nagar Parishads and 87 Nagar Panchayats in the state of Bihar. At the state level the Urban Development and Housing Department (UD & HD) co-ordinates the functioning of the Urban Local Bodies (ULBs). Important statistics of the State are given in the table below:-

Table-1
Important Statistics of the State

Sl. No.		Unit	State figure	Ranking among states	All India figure
1	Share in Country's Population	per cent	8.07		
2	Share of Rural Population	per cent	89.5		
3	Total Area	km ²	94,163	12	32,87,240
4	Population Density	per km ²	881	2	313
5	Literacy rate (2001)	per cent	47	28	~65
6	Sex ratio	per 1000	919	20	933
7	Population below poverty line (FY05)	per cent	41.4		27.5

1.2 Organisational Structure of ULBs

The following table depicts the organizational structure of the ULBs at different levels.



**Table-2
Elected Body**

Level of LB	Elected Body	Authorities	Others
District	Nagar Nigam	Mayor, Deputy Mayor and Standing Committees	Members elected from territorial constituencies. Elected head of Nagar Nigam i.e. Mayor is ex-officio member of Nagar Nigam.
District/Sub-division	Nagar Parishad	Chairman, Vice-Chairman and Standing Committees	Members elected from territorial constituencies. Elected head of Nagar Parishad i.e. Chairman is ex-officio member of Nagar Parishad.
District/Sub-division/Block	Nagar Panchayat	Chairman, Vice-Chairman and Standing Committees	Members elected from territorial constituencies. Elected head of Nagar Panchayat i.e. Chairman is ex-officio member of Nagar Panchayat.

Administrative Setup

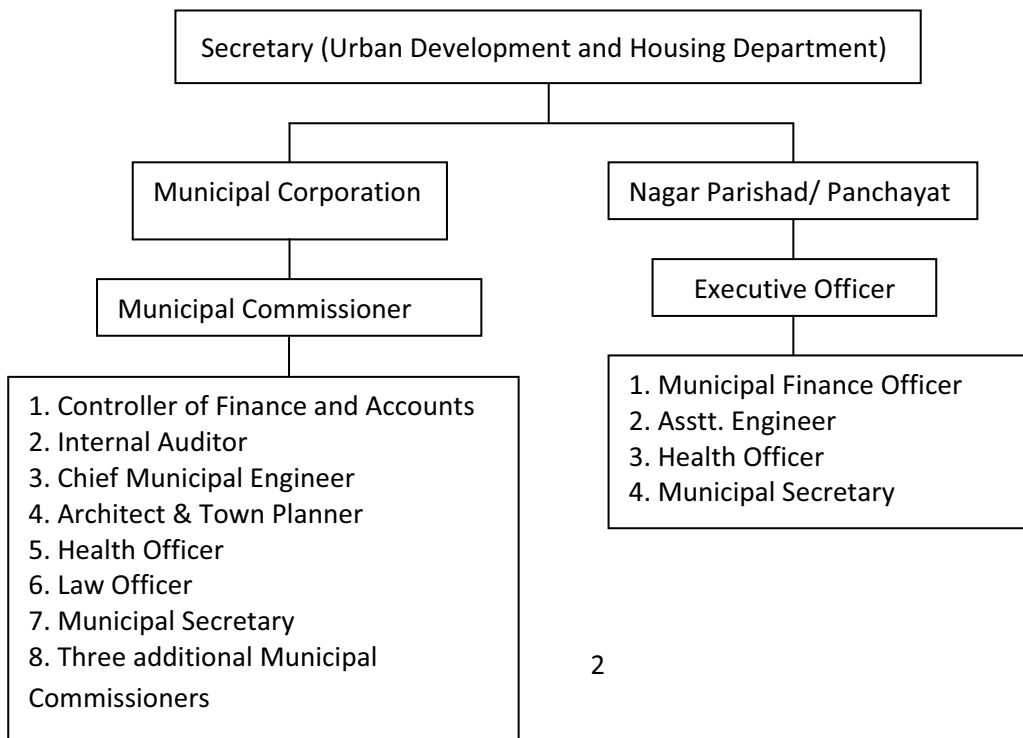


Table-3
Powers and Role of State Government

Authority	Powers and Role of State Government
Section 42 of BMA, 2007	<p>Municipal Establishment Audit Commission</p> <p>For the purpose of review of the existing establishment of the Establishment in the State and for fixing norms and standards of manpower for different tasks performed at various levels of Municipalities and for performance of similar other functions, the State Government may constitute a Municipal Establishment Audit Commission.</p>
Section 44 of BMA, 2007	<p>State Municipal Vigilance Authority</p> <p>The State Government may, by notification, entrust the responsibilities to the State Vigilance Bureau, for inquiring into any complaint of corruption, misconduct, lack of integrity or any other kind of malpractice or misdemeanour on the part of any officer or other employee of a Municipality and for taking such suitable legal actions accordance with law.</p>
Section 419 of BMA, 2007	<p>Power to make rules</p> <p>Government may, by notification, make rules to carry out the purpose of BMA, 2007 subject to approval by the State Legislature.</p>
Section 65 and 66 of BMA, 2007	<p>Power to inspect office, records etc.</p> <p>Government has the power to inspect any office or records under the control of the ULBs through such officer not below the rank of</p> <ul style="list-style-type: none"> (a) a Deputy Secretary to the State Government in the case of a Municipal Corporation, and Municipal Council of class "A" and "B", (b) an Under Secretary to the State Government in the case of a Class "C" Municipal Council or Nagar Panchayat, as the case may be. However, it is not mention that which interval the inspection will be done.
Section 421 of BMA, 2007	<p>Power to make regulations</p> <p>The Municipality, may, from time to time, make regulations for the purpose of giving effect to the provisions of BMA, 2007 subject to approval of the State Government.</p>
Section 274 & 275 of BMA, 2007	<p>Development and planning</p> <p>The Municipality shall participate in the election of members of the District Planning Committee and such members shall actively represent the interest of the Municipality in such committees. Also, the Municipality shall undertake preparation of plans for improvement and infrastructure development.</p>

Authority	Powers and Role of State Government
Section 487 of BMA, 2007	<p>Removal of difficulties</p> <p>If any difficulty arises in giving effect to the provisions of BMA, 2007, the State Government, may by order, do anything necessary to remove the difficulty.</p>

Note:- The Municipal Commissioner/Executive Officer of Nagar Nigam/Nagar Parishad/Nagar Panchayat carries out the policies and directives of the Nagar Nigam/Nagar Parishad/Nagar Panchayat, discharges duties defined under the Act, controls the officers/officials of Nagar Nigam/Nagar Parishad/ Nagar Panchayat has custody of all papers and documents of Nagar Nigam/Nagar Parishad/ Nagar Panchayat and draws and disburses money.

1.4 Audit Arrangement

With the enactment of BMA, 2007 and provisions there under, the State Government, in exercise of power conferred under Section 91 (1) of the Act, appointed the ELA, Bihar as the Director Local Fund Audit (DLFA) to conduct the audit of ULBs till further order vide notification no. 5130 dated: 15.11.2007. The Principal Accountant General (Audit) authorized the ELA, Bihar to conduct the audit of ULBs as per provision of LFA Act, 1925 as usual and the matter was intimated (November 2007) to the State Government.

Accordingly the audit of ULBs is being conducted by the ELA under the supervision of the Principal Accountant General (Audit), Bihar.

This Annual Report discusses the important audit findings in 64¹ and 43² ULBs audited during 2008-09 and 2009-10 respectively. Out of these, 12³ ULBs are common.

¹ **Nagar Nigam**-Ara, Bhagalpur, Biharsharif, Darbhanga, Gaya, Muzaffarpur, Patna. **Nagar Parishad**- Araria, Aurangabad, Bagha, Barh, Begusarai, Bettiah, Bhabhua, Buxar, Chhapra, Dehri Dalmianagar, Dumraon, Gopalganj, Hajipur, Jamalpur, Jamui, Jehanabad, Katihar, Khagaria, Khagaul, Lakhisarai, Madhepura, Masaurhi, Motihari, Narkatiyaganj, Nawada, Raxaul, Samastipur, Sasaram, Sheikhpura, Sitamarhi, Sultanganj, Supaul. **Nagar Panchayat**- Banmankhi, Barauli, Barbigha, Belsand, Biha, Fatuha, Ghoghardiha, Gogri Jamalpur, Jamhore, Jhajha, Jhanjharpur, Kahalgaon, Kasba, Khusrupur, Lalganj, Manihari, Mirganj, Nabinagar, Naugachhia, Nokha, Piro, Rajgir, Silao, Tekari, Thakurganj.

² **Nagar Nigam**- Ara, Bhagalpur, Biharsharif, Darbhanga, Gaya, Munger, Muzaffarpur, Patna. **Nagar Parishad**- Begusarai, Danapur Nizamat, Farbisganj, Katihar, Kishanganj, Madhubani, Mokama, Motihari, Phulwarisharif, Purnea, Raxaul, Saharsa, Samastipur, Siwan. **Nagar Panchayat**- Amarpur, Areraj, Bakhtiyarpur, Banka, Bikramganj, Birpur, Chakia, Dalsinghsarai, Dhaka, Jagdishpur, Janakpur Road, Kanti, Kateya, Koilwar, Makhdumpur, Marhaura, Motipur, Nasriganj, Rosera, Sheohar, Sonapur.

³ **Nagar Nigam**-Ara, Bhagalpur, Biharsharif, Darbhanga, Gaya, Muzaffarpur, Patna. **Nagar Parishad**-Begusarai, Katihar, Motihari, Raxaul, Samastipur.

1.5 Status of Recovery by Surcharge Proceedings

As per provisions contained in Section 9 of LFA Act, 1925, the ELA, Bihar is empowered to order recovery of any loss due to negligence and misconduct of employees and loss of stores through Surcharge from persons responsible. In 24 ULBs, 64 cases of Surcharge Notices involving ₹ 68.87 lakh were issued for recovery by the ELA, Bihar during the year ending 31st March 2010 (**Appendix-I**).

Surcharge Notices have been issued to the person(s) responsible for lapses through the District Magistrates (D.M.) but reports of serving the Surcharge Notices have not been received in any cases.

Seventeen Surcharge Orders were issued in 10 ULBs amounting to ₹ 81.76 lakh during 2008-09 to 2009-10, giving one month time for repayment of indicated amount in the concerned accounts of ULBs (**Appendix-II**). However, till the end of 31.03.2010, these orders have not been complied with by the individuals concerned.

When recovery is not done after lapse of one month from the date of issue of Surcharge Order, the ELA sends a request for certificate to the District Certificate Officer (DCO) as per provision under Section 5 of Public Demand and Recovery Act, 1914.

The ELA, Bihar has sent eight Certificate Requisitions amounting to ₹ 20.77 lakh in four ULBs to respective DCO for filing Certificate cases during 2008-09 (**Table-4**). Status of filing of cases in the courts of DCO is yet to be intimated.

Table-4
Details of Certificate Requisition issued

(₹ in lakh)					
Sl.No.	Name of ULB	Period	Certificate Requisitions sent	Date of Issue	Amount
1.	Barh	2003-04 to 2005-06	1	07.11.08	03.27
2.	Buxar	2000-01 to 2005-06	3	27.05.08	00.97
3.	Gaya	2004-05 to 2005-06	2	30.03.09	14.69
4.	Revilganj	2000-01 to 2005-06	2	07.11.08	01.84
Total			8		20.77

1.6 Recovery at the Instance of Audit

In response to objections raised by audit ₹ 90.34 lakh was recovered by 63 ULBs from respective person(s) during 2008-09 to 2009-10.

CHAPTER-II

Financial Management

2.1 Fund flow Arrangement

The ULBs receive funds mainly from the State Government's consolidated fund as per State Finance Commission recommendations, tied funds from Central Government for execution of Centrally Sponsored Schemes (CSS), tied funds received directly from centre/state under the MP-LADs and MLA-LADs schemes, grants-in-aid from the Finance Commission recommendations, loans raised and grants and assistance received from any other institutions;

The ULBs also have its own sources of fund. Under the provisions of the Acts in force, all collection such as tax on holdings, water tax, latrine tax, tax on vehicle, trades, professions, callings and employments, fees on the registration of vehicles kept or used or plying for hire, rent on shops and buildings, tolls and other fees and charges, etc. constitute the main source of revenue. The State Government releases grants-in-aid and loans to the ULBs to compensate their establishment expenses. Grants and assistance are received from the Central/State Government for implementation of specific schemes and projects. The funds of CSS require maintenance of separate bank accounts and submission of separate audited utilization certificate.

The amount of available fund (comprising opening balance and receipt during audit period), amount spent and unutilized balance of different ULBs under different schemes viz. Xth FC, XIth FC, XIIth FC, NSDP, SJSRY, BRGF, MLA/MLC fund etc. is detailed in **Appendix-III**.

2.2 Diversion of Grants in 21 ULBs

A total sum of ₹ 3.82 crore of specific grants sanctioned by Government was diverted by 21 ULBs⁴ towards payment of salary and allowances to staff, meeting other recurring and establishment expenses and other purposes. Thus, the very purpose for which the grants were sanctioned was defeated.

2.3 Non-Production of Vouchers

In 30 ULBs, vouchers worth ₹ 10.44 crore were not produced before audit. As such, the genuineness of expenditure could not be vouchsafed.

⁴ Aurangabad, Begusarai, Bhagalpur, Biharsharif, Bihia, Darbhanga, Farbisganj, Hajipur, Jagdishpur, Jehanabad, Madhubani, Makhdumpur, Masaurhi, Mokama, Motihari, Nabinagar, Patna, Piro, Rosera, Samastipur & Sonepur.

2.4 Non-revision of Assessment of Holdings

As per provision contained in Section 106 of Bihar Municipal Act, 1922 and Section 138 (1) of Patna Municipal Corporation Act, 1951, assessment of the holding is required to be revised every five years.

The assessment of holding, on the basis of which taxes are imposed and realized, was not revised in 36 ULBs. Due to non-revision of assessment, which was overdue, ULBs were deprived of potential revenue of their own, which would have been received in the shape of increased taxes.

2.5 Non-Imposition of Holding Tax

As per provision contained in Section 82 of BMA, 1922 and Section 127 of BMA, 2007, the Municipality may impose taxes and fees within the Municipal area with the sanction of the State Government. Out of 95 ULBs test checked during 2009-10, non-imposition of holding tax was found in 11 ULBs⁵. Due to non-imposition of holding tax, the ULBs have been sustaining heavy recurring loss.

2.6 Non-Deposit of Education and Health Cess to Government Account

ULBs were authorized to collect education and health cess @ 50% on holding tax. The revenue so collected was to be deposited in appropriate heads of the Government account after deducting 10% as collection charge. Out of 95 test checked ULBs, 62 ULBs did not deposit 90% of cess in Government account. Based on the records made available to audit, ULBs didn't deposit ₹ 18.78 crore in Government account and appropriated the same towards payment of salary to staff and meeting other recurring expenditure which was highly irregular. Despite being pointed out in the previous annual report, this practice still persists in ULBs.

2.7 Non/Short Collection of Education and Health Cess

Education and health cess @ 50% each of the holding tax was to be imposed and collected by the ULBs. This was then deposited in respective head of Education and health after deducting 10% on account of collection charges. Due to non imposition of cess and imposition at lower rate in 10 ULBs⁶ the loss sustained by ULBs and State Government was of ₹ 24.24 lakh and ₹ 218.18 lakh.

⁵ Areraj, Jhanjharpur, Kateya, Koilwar, Makhdumpur, Manihari, Nasriganj, Nokha, Sheohar, Silao Sonepur.

⁶ Begusarai, Bhabhua, Buxar, Dehri Dalmianagar, Dumraon, Katihar, Rajgir, Sultanganj, Supaul & Piro.

2.8 Non/Short-Realization of Education and Health Cess

Education and health cess @ 50% each of the holding tax was to be imposed and collected by the ULBs but the same was collected below 50% of holding tax in 7 ULBs⁷ resulting in non/short realization to the tune of ₹ 45.05 lakh.

2.9 Non-Realization of Taxes Outstanding against Government Buildings

Out of 95 test checked ULBs, taxes of ₹ 22.80 crore were outstanding against Government buildings in 44 ULBs. Position of remaining 51 ULBs was not furnished by the units. Effective steps were not taken by the Executives of these ULBs to recover these dues from concerned department/authorities resulting in deprivation of potential revenue to the ULBs.

2.10 Non-Realization of Taxes outstanding against Private holdings

Demand and Collection register of holding taxes was either not maintained or improperly maintained so the position of demand, collection and balance of taxes could not be known. From the figures made available to audit by 38 ULBs, it was found that the unrealized taxes on private holdings stood at ₹ 61.80 crore as on 31.03.2008. The huge accumulation of taxes was rendered possible due to non-issue of demand notice, warrants and distress warrants besides filing of money suits/certificate cases against some big defaulters. Poor percentage of collection of holding taxes by the ULBs was the main reason for unsound financial position of the ULBs.

2.11 Rent Outstanding

In 39 ULBs, shops/markets rent amounting to ₹ 6.92 crore was found outstanding for varying periods as on 31.03.2009. Non realization of rent from tenants deprived the ULBs of their own revenue in time. The ULBs also failed in taking any effective step to realize the outstanding dues.

2.12 Revenue loss on Transmission Towers

As per part –III of the Building Bye-Laws framed/enacted by the State Government, the permission charge to install a telephonic tower @ ₹ 2500 per meter of height is to be charged. In light of above provision, the UD & HD, Government of Bihar decided (July 2008) to realize ₹ 2000 per meter per annum as telephone tower installation charge.

Out of the 95 test checked ULBs, relevant records were made available in only 27 ULBs which revealed that due to non imposition of tax, revenue loss to the tune of ₹ 6.44 crore was incurred.

⁷ Amarpur, Begusarai, Dalsinghsarai, Janakpur Road, Katihar, Motipur & Siwan.

2.13 Non/Short Credit of Revenue Collected

Test check of records of revenue collection of ULBs revealed that the officials engaged in tax collection remitted money in part into the Municipal fund instead of depositing the entire collection amount. In 75 ULBs, the tax collectors, tax darogas, cashiers, accountants and other collecting staff either failed to deposit or short deposited ₹ 2.07 crore of the collection of taxes, fees and other miscellaneous revenues.

This was apparently a case of misappropriation. However, ₹ 66.12 lakh was deposited at the instance of audit and a sum of ₹ 1.41 crore remained to be deposited as on 31.03.2009.

The above misappropriation was rendered possible due to non observance of Rule 20 of Bihar Municipal Accounts Rules, 1928 by the Executives of ULBs and Rule 30 of Municipal Accounts Rules (Recovery of Taxes), 1951 by Tax Darogas/Revenue Officers.

2.14 Direct Appropriation of Revenue Collected

As per Rule 22 of BMAR, 1928, all money received by the municipality shall be remitted intact to the treasury as often as can be conveniently managed and shall on no account be appropriated towards expenditure. In 17 test checked ULBs⁸, instead of depositing the revenue collected into the municipal fund, ₹ 81.49 lakh was directly appropriated towards expenditure.

Necessary order of the Executive Officer for such expenditure was not made available to audit. Besides, violation of rules, direct appropriation indicates lack of control over revenues as per rule 20,30,64,69 and 79 of BMAR, 1928 and defeats the purpose of budgetary exercise.

2.15 Non/Short Realization of Bid Amount on account of Settlement of Properties

Settlement for collection of toll, license fee etc. from municipal market, bus stand/taxi stand, pound and ferries, road side land etc. are made by the ULBs annually through open bids. The settlement is made in favour of the highest bidder and full amount of the bid is to be realized at the time of execution of agreement. In cases where bid is of considerably huge amount, installments are fixed for deposit of full amount of settlement but all the installments are to be realized within the financial year of the settlement. In case the bidder does not deposit the total amount of the settlement then the settlement is to be cancelled and rebidding is to be done or collections are to be made departmentally for the remaining period. 42 ULBs however, failed to realize ₹ 1.65 crore on this account. The Executives of the ULBs did not even file certificate case/money suits for recovery of above dues which resulted into loss of municipal fund to the extent.

⁸ Birpur, Barauli, Dhaka, Dumraon, Farbisganj, Gopalganj, Hajipur, Jehanabad, Kateya, Katihar, Naugachhia, Nokha, Patna, Raxaul, Sheikhpura, Sitamarhi & Sonapur.

2.16 Blockage of fund

Test check of records revealed that ₹ 4.04 crore received for various purposes was blocked in 4 ULBs⁹ for varying periods due to non-utilization.

2.17 Defalcation of ₹ 13.08 Lakh in Raxaul Nagar Parishad

Ex cashier¹⁰ of Raxaul Nagar Parishad received ₹ 26.38 lakh (₹ 22.52 lakh from 7.3.2002 to 5.5.04 and ₹ 3.86 lakh from 98-99 to 01-02) from the Tax Collectors and others and entered this in Cashier's Cash book. He however, deposited ₹ 15.52 lakh only in the Treasury and defalcated/ misappropriated ₹ 10.86 lakh.

Further, he was paid ₹ 6.41 lakh for deposit of P.F. subscription of employees for the period July 99 to Feb.04 but he deposited only ₹ 4.22 lakh in the individual P.F. account of the employees and defalcated/ misappropriated ₹ 2.19 lakh.

₹ 2.50 lakh was withdrawn (August 2000) by him for payment to executing agent (NSDP scheme) and ₹ 2.47 Lakh only was disbursed to them. But the balance of ₹ 0.03 lakh was not refunded and retained by him.

Thus a total defalcation of ₹ 13.08 lakh (₹ 10.86 + ₹ 2.19 + ₹ 0.03) was made which was rendered possible due to non exercise of check over the collection and deposit account by the Accountant and the Executive Officer.

2.18 Fraud in collection by tampering in 'H' receipt books in Buxar Nagar Parishad

Tax collector¹¹ working in Buxar Nagar Parishad made collection of holding taxes against 4 'H' Receipt Books (29801 to 29900, 30801 to 30900, 31701 to 31800 and 32101 to 32200). However the amount mentioned by him in the carbon copy of the receipt books was less than the amount entered in the original receipts granted to holding owners. Eight original receipts issued to the house owner were obtained in Audit and it was found that collection of ₹ 4711.20 were less depicted in the carbon copy retained in the office. Thus, there was defalcation of ₹ 4711.20 due to tampering in receipt books and as such thorough investigation by the executives of the Nagar Parishad is needed in respect of entire 'H' receipts used by the said tax collector.

2.19 Collection of money against fake receipts in Nagar Parishad Dehri Dalmianagar

During audit, a photocopy of miscellaneous receipt was produced where the number was not clear & dated 7.9.2007 for ₹ 16600/-. This was kept in the Misc. Receipts books issued

⁹ Bakhtiyarpur, Kanti, Patna & Nasriganj

¹⁰ Shri Surendra Kishor Tiwari

¹¹ Shri Dilip Paswan

to the Head clerk cum Accountant¹² and produced for audit. The scrutiny of Stock Register of Receipt Books disclosed that no such receipt was even printed and issued to above staff. Collection of ₹ 16600/- made against above receipt on account of rent of 166 months of Shop No. 1 near Bus Stand was neither accounted for nor deposited. The Head clerk cum Accountant thus defalcated ₹ 16600/- by using fake receipts. Thorough investigation by the executives of the Nagar Parishad is therefore needed in respect of such malpractices.

2.20 Misappropriation of settlement money in Forbesganj Nagar Parishad

A sum of ₹ 2.50 lakh was deposited by the settlee during 2007-08 which was not deposited in the municipal fund and was retained by the cashier. Thus there was misappropriation of ₹ 2.50 lakh by the cashier.

2.21 Miscellaneous Observations on Establishment

• Sanctioned Strength vis-à-vis Men-in-Position

The strength of each ULB has been sanctioned by the State Government. Pay and allowance of personnel of Municipalities is paid from the income generated by the municipal from its own sources and grants received from the government.

The following statistics would show the overall position of sanctioned strength and men-in-position of 100 ULBs (as available from the State Government) in the State (**Table-5**):-

Table-5
Sanctioned Strength and Men in Position

Sl.No.	Type of ULBs	No. of units	Sanctioned Strength	Men in Position	Short
1.	Municipal Corporation	07	7433	4575	2858
2.	Nagar Parishad	42	6329	4118	2211
3.	Nagar Panchayat (the position of 51 units were available out of 79)	51	1531	834	697
Total		100	15293	9527	5766

Consequent upon the election of ULBs in Bihar (2007) the work load of ULBs has increased many folds due to devolution of fund by the State as well as Central Government. But there was acute shortage of men-in-position against the sanctioned strength.

¹² Shri Ashok Kumar

- Irregular Payment of Salary due to Continuance in Service beyond the date of superannuation in Muzaffarpur Municipal Corporation (MMC)**

As per the State Government letter dated 06.01.1997, the employees would have to retire from service on attaining the age of 58 years or 40 years of service whichever is earlier. Restriction of 40 years was imposed by the State Government due to the reason that date of birth recorded in Service Book was not correct especially in the case of sweepers, coolie and Class IV staff. In view of extension of date of superannuation to the age of 60 years for State Govt. employees from March 2005, the State Govt. further directed (February 2006) that Municipal Board may take decision to extend the date of superannuation to the age of 60 years taking into account the financial position and need for continuance of staff but no liability shall be borne by the State Government on this account. Restriction of 40 years service was, however, not relaxed by the State Government.

In Muzaffarpur Municipal Corporation 8 employees (seven coolies and one peon) due to retire between July 1998 to October 2006 are still continuing in service as shown in the table below:

Table – 6
Service beyond the date of Superannuation

(₹ in lakh)

Sl.No.	Name and designation of the employee	Date of Birth	Date of Appointment	Date of Super-annuation	Salary payment made after the date of Superannuation
1.	Smt. Chhavia Devi, Road Coolie	11-11-42	01-07-63	30-11-02	3.92
2.	Smt. Manju Devi, - do -	11-12-60	01-07-58	31-07-98	6.01
3.	Smt. Reshmi Devi, - do -	07-09-52	31-03-63	31-03-03	5.29
4.	Smt. Pania Devi, - do -	07-09-48	31-03-60	31-3-2000	5.04
5.	Shri Raj Kumar, - do -	07-09-52	31-03-63	31-03-03	3.11
6.	Shri Kishori, - do -	NA	31-03-64	31-03-04	3.12
7.	Shri Hari Narayan Ojha, - do -	11-12-49	31-03-64	31-03-04	3.07

8.	Shri Sitaram Ray, Peon	06-04-49	01-11-66	31-10-06	1.51
Total					31.07

Date of birth of Shri Kishori was not even recorded in Service Book while the date of birth of Smt. Manju Devi was incorrect because the appointment date was earlier than the date of birth.

From the details above it is clear that no watch was kept by the executives of ULB over the date of superannuation/ retirement of staff resulting in unauthorized continuance in service and irregular payment of salary of ₹ 31.07 lakh.

- Irregular payment of salary and allowances to staff due to retention in service beyond the date of superannuation in Motihari Nagar Parishad**

As per State Government directions, the employees would have to retire on reaching the age of 60 years or 40 years of service, whichever is earlier. But, in contravention to the above direction, three employees who should have retired on reaching the age of 60 years were irregularly allowed to continue in service resulting in irregular payment of ₹ 2.32 lakh as per details below:-

Table-8
Payment to Employees after the Date of Superannuation
(₹ in Lakh)

Sl.No.	Name of staff	Period of service beyond superannuation	Amount
1.	Shri Ramakant Prasad	1 month	0.15
2.	Shri Satyanarayan Rai	(i) 12 months @ ₹ 4669/- (ii) 4 months @ ₹ 10929/-	0.56 0.44
3.	Shri Jitendra Thakur	21 months @ Rs. 5574/-	1.17
Total			2.32

- Payment of salary to the staff appointed irregularly in Samastipur Nagar Parishad**

The State Government directed (November 1999) all ULBs to withheld appointments to all posts. Despite the order, Samastipur Nagar Parishad appointed five employees w.e.f. 2004-05 who were already dismissed without prior sanction of the State Government. Thus, a total sum of ₹ 5.19 lakh was spent on payment of salary of the five employees appointed irregularly during 2007-08 and 2008-09.

Further, 8 employees were irregularly appointed without following recruitment process on 20.06.1994 and a total sum of ₹ 3.05 lakh was paid to them during 2008-09.

Thus, total irregular payment of Rs. 8.24 lakh was made to the staff of Samastipur Nagar Parishad on account of irregular appointment.

• Unauthorized payment to staff on unsanctioned post in Darbhanga Nagar Nigam

A sum of ₹ 1.01 lakh was paid to five employees working as legal advisers when no post sanctioned as legal advisor existed in Darbhanga Nagar Nigam as per details below:-

**Table-8
Unauthorized Payment of Employees**

(₹ in Lakh)					
Sl.No.	Name of employees	Paid per month	Period	Amount	Remarks
1.	Shri Saha Nawaz Ali	1000	April'07 to March'08	0.12	
2.	Shri Indu Bhushan Prasad	4000	May'07 to October'08	0.53	After deduction of excess payment
3.	Shri Saktewar Prasad	750	November'07 to February'08	0.36	
4.	Shri Gojindra Narayan Singh	750	-do-		
5.	Shri Indrish Parurase	750	-do-		
Total				1.01	

• Irregular Appointment resulting in Unauthorized Expenditure in 2 ULBs

The posting of Executive Officer in ULBs is made by the Urban Development Department under section 37A of B&OMA, 1922 from amongst Deputy Collectors or from a panel of officers maintained for this purpose. The chairman of Madhepura Nagar Parishad, however, irregularly appointed (July 2004) a retired Deputy Collector to work as Officer on Special Duty (OSD) on a fixed remuneration of ₹ 5000/- per month. On the date of appointment the OSD had already attained 66 years of age as he retired from service on 31.3.1996 while no person was to be engaged beyond 65 years and under section 36(9) of Bihar Municipal Act 2007 no person is to be appointed after 60 years of age. The appointment of OSD was thus highly irregular and payment of ₹ 1.76 lakh for the period July 2004 to March 2008 was thus unauthorised as the Municipal authorities were not empowered to fill up the post of Executive Officer/ OSD.

One Junior Engineer was irregularly appointed in May 1998 by Sitamarhi Nagar Parishad without taking prior permission of the State Government for appointment which resulted in unauthorised payment of salary up to March 2000 of ₹ 4.80 lakh.

• **Doubtful Utilization of Services of 16 Medical Staffs in Muzaffarpur Municipal Corporation (MMC)**

MMC has one Homeopathic Doctor, one Vaidya, one Hakim, four Disinfectors and nine vaccinators. There was no supply/purchase of any medicine, equipments, bleaching powder, lime etc. to the Dispensaries during 2007-08. The work of vaccination was also stopped long ago. The utilization of services of the above medical staffs was not pointed out. Thus, full utilization of services of above 16 staffs remained doubtful despite payment of ₹ 14.56 lakh on their pay and allowances.

• **Double Payment of Salary besides Excess Drawal of Cheque for Provident Fund (PF) deposit in Dehri Dalmianagar Nagar Parishad**

The salary payment of Municipal Employees besides employees working on honorarium of Dehri Dalmianagar Nagar Parishad for the month of July 2007 of ₹ 2.14 lakh was paid on 19.9.07. However, payment for this period was also made on 12.10.2007 alongwith the salary of August 2007. Thus, there was double payment of salary of ₹ 2.14 lakh which was not recovered/ adjusted.

Self cheque (No. 597899/13.3.07) of ₹ 6.87 lakh on account of P.F. deposit for the month of November 2002 to July 2006 was drawn by the Cashier while deposit made in Post office/ Bank account of individual P.F. account was ₹ 5.84 lakh only. Thus, there was excess drawal of ₹ 1.03 lakh by the Cashier which was not recovered from him.

• **Double Payment of Salary in Samastipur Nagar Parishad**

Salary Ledger/ Register were not maintained in Samastipur Nagar Parishad. Bills were prepared in plain paper for salary of each month and Audit Register was also not maintained to watch cases of double payment. Audit scrutiny however revealed that double payment of salary was made to 6 employees of ₹ 0.93 lakh as detailed in Table below:-

Table – 9
Double Payment of Salary to Employees

(₹ in lakh)

Sl. No.	Name of the Employee S/Sri	Period of payment	Reference of payment		Reference of double payment	
			Voucher no. & date	Amount	Voucher no. & date	Amount
1.	Ravi Bhushan Pd. Sinha	Feb.04 to Mar.04	5/1.4.07	18000	325-54/14.1.08	18003

2.	Ramlagan Ram	Feb.04 to Mar.04	28/5.6.07	7360	325-43/14.1.08	7360
3.	Nanki Sah, Driver	Nov.05	70/20.8.07	1300	464-91/10.3.08	1300
4.	Naresh Chaudhary, Driver	Jan.05	70/20.8.07	1500	464-91/10.3.08	1500
5.	Ram Vinod Singh	Feb.04 to Nov.04	67/29.6.07	49740	158/14.1.08	49740
6.	Mohd. Hafeez	Feb.04 to June 04	67/29.6.07	15405	157/14.1.08	15405
Total						93308

• **Double and Excess Payment of Pension by Sultanganj Nagar Parishad**

In Sultanganj Nagar Parishad two cases of double payment and one case of excess payment of Pension was detected in Audit as detailed below:-

**Table –10
Details of Double Payment of Pension**

(Amount in ₹)

Sl. No.	Name and designation of the employee	Period of pension	Amount of pension	Date of payment	Position of double payment	
					Date	Amount
1.	Shri Fuleshwar Sah, Sweeper	July 2000 to July 2001	12232	Upto 23.10.01	9.8.07 and 17.10.07	12232
2.	Shri Dayaram Mandal, Tax collector	January 2001 to December 2001	12096	Between 28.10.01 to 29.05.04	17.10.06	12096
			24328			

Thus, there was double payment in above two cases of Rs. 0.24 lakh. Besides unauthorized payment of ₹ 11794 was made to the wife of Sri Fuleshwar Sah, sweeper on 14.05.08 for the period 15.04.07 to April 08 as the employee died on 14.04.07 and no pension including family pension was admissible for this period under Rule 35 of Bihar Municipal Officer and Servants Pension Rules 1987.

Due to non-exercise of checks by dealing assistant and head clerk cum accountant, double and excess payment was rendered possible.

• **Unauthorized Payment to Casual Labourers**

The Government of Bihar, UDD, Patna strictly prohibited engagement of persons on daily wages. Despite prohibition on engaging of casual labourers on daily wage basis, 53 ULBs engaged huge number of casual labourers without prior sanction of the State Government.

During the period under audit, 53 ULBs spent a total sum of ₹ 10.38 crore irregularly on their wages.

- **Irregular Payment of Allowances to Councillors in Patna and Darbhanga Municipal Corporation**

Under Section 19 of the BMA 2007, Chief Councillor, the other members of the Empowered Standing Committee and the other councillors may receive such remunerations and allowances as may be prescribed; provided that different rates may be prescribed for different classes of municipality. The State Government prescribed the rate of fixed allowance to the Mayor/Deputy Mayor/Municipal Chairman/Municipal President, sitting allowance and T.A. to all councillors under resolution no. 3270 dated 20.06.08 as such fixed allowance were admissible only after approval of rate i.e. after 20.06.08.

Patna Municipal Corporation and Darbhanga Municipal Corporation paid sitting allowances of ₹ 4.66 lakh (during 2006-07 to 2007-08) and ₹ 2.00 lakh (2007-08) respectively to the councillors as fixed allowance prior to approval of rate by the State Government, which was irregular.

- **Non-Deposit of Provident Fund (PF) deductions into Employees Accounts**

As per Rule 6 of Model Rules for the Management of P.F, 1933, deductions under Rule 2 and contribution under Rule 5 is to be paid to the Post Master for credit into the individual account of employee in Provident Fund in the Post Office. The remittance of the same was to be made between the 1st and 4th of each month in order that interest may accrue for the month of deposit. However, test check in 17 ULBs¹³ revealed P.F deductions amounting to ₹ 118.93 lakh were not deposited into the account of the individual concerned thereby violating the rules resulting in loss of interest to individual concerned. The reason for non deposit of P.F. deductions into individual accounts was not explained to Audit.

It may lead to creation of additional liability in the form of penal interest in the case where official concerned moves to the court of law.

¹³ Bettiah, Biharsharif, Bihia, Chakia, Dalsinghsarai, Dehri Dalmanagar, Gogri Jamalpur, Kasba, Madhepura, Madhubani, Mirganj, Motihari, Motipur, Muzaffarpur, Saharsa, Sasaram & Sitamarhi.

CHAPTER-III

Internal Control Mechanism

3.1 Internal Controls

Effective Internal Control System has to provide reasonable assurance of adherence to laws, rules, regulations and orders, safeguards against fraud, abuse and mismanagement and ensures reliable financial and management information to higher authorities. The control activities include documentation, system of authorization and approval of payments, segregation of duties, reconciliation & verification, inspection and audit, review of operating performance and monitoring.

3.2 Maintenance of Accounts by ULBs

Under Section 87 of BMA, 2007, the State Government is required to prepare and maintain a manual containing details of all financial matters and procedures relating thereto in respect of Municipality. This manual is under preparation. Section 88 and 89 *ibid*, provides for preparation of Annual Financial Statements containing Income and Expenditure Account and Balance Sheets in the formats to be notified by the Government of Bihar. These statements are yet to be prepared by ULBs, rather all the ULBs are maintaining records as per provisions contained in old BMAR, 1928.

The ULBs are maintaining basic records per provisions contained in BMAR, 1928 and MAR (Recovery of Taxes), 1951. The Budget and Accounting Formats prescribed by the C&AG of India though accepted by the State Government, has neither been operationalised so far nor has the database on the finances of ULBs been developed. However, a MoU has been signed between the UD & HD, Government of Bihar and Planning & Resources on Urban Development Affairs (PRUDA) of All India Institute of Local Self Government for preparation of Municipal Accounts Code and training and implementation of Accrual Based Double Entry Accounting System in 49 ULBs on 05.12.2007. The work is still under progress.

As per Rules 82 to 84 of BMAR, 1928, every ULB is required to prepare Annual Accounts. But, out of 95 ULBs test checked in audit, none of the ULBs except Munger Nagar Nigam prepared Annual Accounts for the period under audit. Due to non-preparation of Annual Accounts/Balance Sheet, head wise receipts and expenditure could not be authenticated and financial status of ULBs could not be ascertained.

3.3. Preparation of Budget

Under Section 71 of B&OMA, 1922, the Commissioners at a meeting held at least two months before close of the year, shall prepare detailed budget estimates showing probable receipt and expenditure for ensuing year and this is to be sanctioned by the Municipal Board Under Section 82 of the BMA, 2007, the Chief Municipal Officer shall prepare the budget which

shall be presented by the Chief Councilor to the Municipalities on the 15th day of March in each year and a copy of that shall be endorsed to the State Government who shall return this before 31st day of March with or without modification. No payment is to be made out of Municipal Fund unless covered by budget grant vide Section 75 of the Act *ibid*.

Out of 95 ULBs test checked, 32 ULBs did not prepare budget estimates for varying periods. Without preparation of budget estimates, 28 ULBs incurred expenditure of ₹ 46.06 crore and figure of expenditure of 4¹⁴ ULBs could not be ascertained.

The position of 23¹⁵ ULBs regarding preparation of budget could not be ascertained due to non production of records. The budget estimates prepared by remaining 40 ULBs contained many shortcomings. Some of them are as follows:-

1. Budget was not prepared in prescribed format.
2. Time schedule for budget preparation and its passing by the Board and onward transmission to Government was not adhered to.
3. Wide variation between actual receipts and expenditure and budget estimates was observed.

The Executive Officers of the ULBs are primarily responsible for preparation of budget and assisting the Board in scrutinizing and approving the same. The above position indicates that the Executive Officers in these ULBs failed to effectively discharge their responsibilities.

3.4 Upkeep of Records

The prescribed basic records as contained in BMAR, 1928 and MAR (Recovery of Taxes), 1951 viz. Government Grant Register, Loan Register, Loan Appropriation Register, assets Register, Demand and Collection Register, Sarkar's Ledger, 'K' progress statement, 'L' list of outstanding taxes, Advance Ledger, Adjustment Register, Work Register, Audit Register, unpaid Bill Register etc. were either not being maintained or improperly maintained by the 95 test checked ULBs.

Due to non-maintenance of above records and registers actual financial status of ULBs could not be ascertained.

3.5 Maintenance of Cash-book

During test check of cash books of 95 ULBs following deficiencies were noticed:

¹⁴ **Nagar Panchayat**- Dhaka, Koilwar, Makhdumpur, Rosera

¹⁵ **Nagar Nigam**-Biharsharif, **Nagar Parishad**-Araria, Bagha, Begusarai, Katihar, Khagaria, Lakhisarai, Masaurhi, Motihari, Narkatiyaganj, Nawada, Raxaul, Siwan **Nagar Panchayat**-Amarpur, Bikramganj, Chakia, Dalsinghsarai, Ghoghardiha, Gogri Jamalpur, Jagdishpur, Jamhore, Janakpur Road and Tekari.

1. Transactions were not classified under relevant heads of accounts.
2. Entries of the cash book were not authenticated by the competent authority.
3. Closing Balance was not analyzed.
4. Cash in chest was never verified by the competent authority and certificate of cash verification had not been recorded in cash book.
5. A centralized cash book was not maintained depicting the transactions of several cash books and due to this the position of total receipts and payments was not evident.
6. Receipt side was not entered in the cash book of Patna Municipal Corporation since 1988-89.
7. Opening Balance and closing Balance were not arrived at Bettiah since 2002-03.
Due to irregular maintenance of cash books, possibilities of misappropriation/fraud/embezzlement could not be ruled out.

3.6 Common Lapses in Maintenance of Records relating to Execution of Works

The ULBs are executing works against grants received under 12th F.C., SGSRY, MP/MLA/MLC Fund, BRGF, etc.. The audit of execution of schemes in 95 ULBs showed the following shortcomings:

1. The work completion certificate was not furnished by the ULBs in most of the cases for any of the works executed by it.
2. Photographic records of the works of the various stages of implementation and display boards as required under various schemes were not kept.
3. The Advance Ledger was not properly maintained by the ULBs.
4. The completion of work was not in due time.

3.7 Reconciliation

Reconciliation is the process to detect the difference between cash book balance with that of treasury/bank pass book balance at the end of each financial year. Due to non-reconciliation of cash book balances the cases of wrong credit and debit, interest and commission charged by the bank etc. remained unascertainable. Misappropriation of municipal finances could also not be ruled out.

The system of reconciliation was found lacking in ULBs. Instead of one cash book and account in Treasury or Bank, various sets of cash books along with separate bank accounts were maintained and funds were lodged in several bank accounts but the reconciliation of balances of each cash book was not done with all bank accounts. In most of the ULBs, the Treasury pass book/ Bank Statements were not updated and this created another problem in reconciliation because the position of uncashed cheques and deposit against total cheques and drafts could not be known.

The Cash Book balance of 18 ULBs test checked were not reconciled with those of Treasury/Bank Pass Books. As on 31st March 2010, the unreconciled difference stood at ₹ 5.79 crore .¹⁶

3.8 Verification

As per Rule 20 of BMAR, 1928, the vice-chairman or secretary shall, once at least in every week, examine the cashier's cash book, together with the pass-book so as to satisfy himself that all moneys received has really been remitted to the treasury without delay, and that the cashier does not retain in hand a sum of money in excess of the security He shall further, once at least in every fortnight, examine the cashier's or the accountant's cash book with all the subsidiary forms and registers in which receipts are given or collections recorded, with the view of testing whether all sums received is actually brought to account.

As per Rule 66 of BMAR, 1928, the cash book shall be balanced at the close of every month, and signed by the chairman, vice-chairman or secretary in token of the correctness of every entry made therein.

As per rule 130 of BMAR, 1928, physical verification of stock and store should be made half yearly and balanced return should be furnished. But no such report was found in any of the 95 ULBs test checked during audit.

In absence of verification, the possibility of any deficiency occurring might not be ruled out.

3.9 Segregation of Duties

To reduce risk of error, waste, or wrongful acts and risk of not deleting such problems, no single individual or team should control all key stages of a transaction or event. Rather, duties and responsibilities should be assigned systematically to a number of individuals to ensure that effective checks and balances exist.

However, scrutiny of accounting and payment system in ULBs revealed that Municipal Commissioner/Executive Officer was acting as DDO alongwith passing of bills and issue of pay order. Thus, occurrence of irregularities cannot be ruled out.

3.10 Monitoring

Monitoring should assess the quality of performance over time and ensure that the findings of audits and other reviews are promptly resolved. There are provisions for various levels of monitoring of works and schemes in ULBs.

¹⁶ Amarpur, Areraj, Bakhtiyarpur, Begusarai, Dalsinghsarai, Dhaka, Janakpur Road, Kanti, Kateya, Koilwar, Marhoura, Makhdumpur, Nasriganj, Phulwarisharif, Rosera, Saharsa, Siwan and Sonepur.

Rule 20 of BMAR, 1928 provides that Vice- Chairman or Secretary shall, once at least in every week, examine the cashier’s cash book, together with the pass-book. Also, Rule 64 ibid states that the accountant shall compare and verify the entries in pass-book received from treasury with the cashier’s cash-book. These checks were prescribed in order to have proper control in the maintenance, co-ordination and also avoid irregularities in the municipal accounts. However, the Executives failed to exercise these checks due to which lots of irregularities were noticed as discussed in following paragraphs:

- **Incomplete works due to lack of monitoring**

The ULBs executed schemes out of Finance Commission Grants, NSDP, SJSRY, IDSMT, MP/MLA Fund etc. On the basis of figures of execution of schemes made available to audit, it was noticed that 5224¹⁷ schemes were undertaken for execution in 58 ULBs during various period ranging from 2001-02 to 2008-09, but only 3819 schemes got completed and 1632 schemes remained incomplete despite incurring expenditure of ₹ 22.64 crore. Details are given in Table below:

Table-11

(₹ in Lakh)

Sl.No	Status as on	Number of ULBs	No. of schemes taken	No. of complete schemes	No. of incomplete schemes	Amount involved in incomplete schemes
1.	31.03.2008	42	3852	2781	1171	1746.83
2.	31.03.2009	17	1372	1038	462	517.06
	Total	59	5224	3819	1633	2263.89

It was rendered possible due to weak monitoring and supervision by the Executives of the ULBs.

- **Advance of ₹ 62.26 Crore remained unadjusted**

In violation of Rule 76 of BMAR, 1928, the authorities of ULBs continued to pay second, third and fourth advance to a work without ensuring adjustment of first or earlier advance. In test check of 52 ULBs during 2008-09 and 28 ULBs during 2009-10 it was noticed that none of the said ULBs maintained advance ledger and adjustment register, due to which the actual position of outstanding advances was not ascertainable. However, from the cash books, related work files and vouchers so far made available to audit, it was observed that the advances aggregating to ₹ 41.63 crore granted to 52 ULBs and ₹ 20.63 crore granted to 28 ULBs for

¹⁷ This did not include the figure of 4 ULBs (Areraj, Barh, Lalganj and Nabinagar) because the position of total schemes undertaken for execution was not available. One scheme abandoned in Muzaffarpur.

various purposes are yet to be adjusted/recovered. The laxity in adjustment of advances resulted in blocking of fund.

3.11 Internal Audit

Sections 96 & 97 of the BMA, 2007 lays down provisions for special audit and internal audit of ULBs in order to impose appropriate control in the maintenance and co-ordination of municipal accounts. But no manuals or rules under these provisions have been prepared. Also, no such reports in token of such internal check/audit were made available.

3.12 External Audit

The State Government has entrusted (November 2007) the audit of ULBs to ELA.

The ELA submits audit reports to each ULB within two months after completion of audit in compliance to Section 8 of LFA Act, 1925. The ULBs have to send compliance of the Audit Report to the ELA within three months. But the Executives of ULBs did not take any initiative to settle the outstanding paras despite issue of reminders. Under Section 91 (6) of BMA, 2007, the Empowered Standing Committee shall consider the report and shall, if necessary, take prompt action thereon but none of the Standing Committees of test checked ULBs either discussed the Audit Report or took steps for settlement of paras. Besides, the State Government has constituted three tier committees- Chief Secretary Level, Departmental Secretary Level and District Level to deal with the reports and compliance thereof. But no fruitful results have come up.

The position of settlement of outstanding paras of Audit Reports of ULBs was not satisfactory as would be evident from the figures shown in the table below:

Table-12

Position of Outstanding Paras in ULBs for last 3 years

Year	Opening Balance		Settled		Closing Balance	
	A/R	Para	A/R	Para	A/R	Para
2007-08	43	1485	-	242	43	1243
2008-09	64	2215	-	272	64	1943
2009-10	43	1483	-	111	43	1372

CHAPTER-IV

Execution of Schemes

The ULBs executed schemes out of Finance Commission Grants, NSDP, SJSRY, IDSMT, UIDSSMT, MP/MLA fund etc. Irregularities noticed by audit in implementation of schemes are discussed in the following paragraphs.

4.1 Unfruitful/Wasteful Expenditure

• Unfruitful expenditure on purchase of tractor in Marhoura Nagar Panchayat

The Urban Development Department (UDD) sanctioned (Sept. 2006) ₹ 4.25 lakh to Marhoura Nagar Panchayat for purchase of tractor. A total of ₹ 4.27 lakh was spent on purchase tractor. The tractor was standing idle from the day of purchase i.e. April 2007. No reason was pointed out on the necessity of tractor. Thus, the purchase of tractor and subsequently not being used thereafter leads to unfruitful expenditure of ₹ 4.27 lakh.

• Unfruitful expenditure on purchase of suction machine in Birpur Nagar Panchayat

The Nagar Panchayat board in its meeting decided (February 2008) to purchase suction machine under Solid Waste Management (SWM) in 12th F.C. Grants. Three quotations were received and supply order was issued (April 2008) to a firm and an advance of ₹ 2.28 lakh was given. The firm supplied the machine on 25.01.2009 and it was kept in Mukhya Parshad's house due to non-availability of place in Nagar Panchayat. The firm was paid (February 2009) remaining ₹ 2.29 lakh. No post for driver is sanctioned in Nagar Panchayat and neither any daily wages driver was kept due to which the said machine is lying idle since February 2009 resulting in unfruitful expenditure.

• Unfruitful expenditure on pumping stations by Patna Municipal Corporation

Patna Water Board under Patna Municipal Corporation spent ₹ 39.87 lakh on five Pumping stations¹⁸ for water supply but the expenditure became unfruitful because Pumping stations were not functioning due to non supply of transformers in three Pumping stations and mechanical defects in two Pumping stations.

• Wasteful expenditure due to abandonment of schemes of construction of Commercial Complex in Narkatiyaganj Nagar Parishad

In the District Planning Committee meeting held on 4.8.2003, it was decided to construct one Commercial Complex in front of Adarsh Pokhar at a cost of ₹ 52 lakh out of

¹⁸ ₹ 17.62 lakh in Murtaliganj, City Hospital Park and Bhanwar Pokhar and ₹ 22.25 lakh in Chiraiyatar and High Court no. 1.

IDSMT grant. The work was split-up in two parts and technical sanction was accorded by the Executive Engineer, special Division No.2 on 22.6.2004 of ₹ 24,23,700/- for each part.

The execution of work (Part I and II) was entrusted to one Tax Daroga and one Tax Collector and both were advanced (June 2004) ₹ 6.00 lakh each. Complaints were made to DM that the construction work is being done on a public road and after visiting the site, the DM directed (4.9.2004) to stop the work and adjust the expenditure out of its own resources. One writ petition (CWJC No. 15197/04) was also filed in honorable Patna High Court by the Narkatiyaganj Nagar Panchayat (now Nagar Parishad) in which the Railway was also made a party. In the counter affidavit filed by the Railway it was stated that the plots in question belonged to Railway and accordingly the Court dismissed the writ.

The value of work done in both parts of the work was of ₹ 12 lakh besides the Nagar Parishad incurred an expenditure of ₹ 1.96 lakh on payment of court fees and Advocate fee (₹ 1.45 lakh), advertisement (₹ 0.41 lakh) and removal of encroachment (₹ 0.10 lakh). Total expenditure of ₹ 13.96 lakh thus proved wasteful as the work had to be stopped due to construction on a land which did not belong to Nagar Parishad.

Had Nagar Parishad verified title of land prior to proposal of construction plan, this situation would have not arisen.

- **Infructuous expenditure on DPR of UIDSSMT of ₹ 3.50 Lakh in 2 ULBs (Gopalganj and Sasaram Nagar Parishad)**

In Gopalganj Nagar Parishad, the DPR prepared by a firm in respect of UIDSSMT scheme was not approved by the Secretary, UD&HD, in the meeting held on 26.6.2007 because this was not prepared as per guidelines of the Scheme. ₹ One lakh paid to the firm on 19.10.06 thus became wasteful as the revised DPR was not submitted by the firm.

Sasaram Nagar Parishad advanced ₹ 0.50 lakh (May 2005) to M/s Sen and Lal, Patna for preparation of DPR of IDSMT scheme without execution of any agreement. The firm intimated (June 2005) that the above scheme has been closed and a new scheme is being formulated. The Municipal Board directed the Firm (January 2006) to prepare DPR of the new scheme UIDSSMT and submit this by 25.12.2006 and paid ₹ One lakh to the Firm (August 2006). The Firm submitted the DPR in March 2007 and ₹ One lakh was further paid to the Firm on 30.3.2007. The DPR was sent to State Govt. in September 2007 but the SDO, Sasaram intimated (October 2007) to State Government that the DPR may not be approved because this is incomplete and several schemes required for the development of the town has not been included in this and due to this the State Government did not accord approval to the DPR which resulted in infructuous expenditure of ₹ 2.50 lakh on account of payment to the Firm for preparation of DPR.

- **Idle investment on purchase of Rickshaw trolley in Bihar Sharif Nagar Nigam**

The Board of Bihar Sharif Nagar Nigam in its meeting dated 08.05.08 decided to purchase 46 rickshaw trolleys for garbage collection from a firm of Patna @ ₹ 21000/- per trolley. Supply order was issued (August 2008) to the said firm to supply 46 trolleys within 30 days after which no supply will be accepted.

The firm supplied 46 trolleys during 24.10.2008 to 03.03.2009 and ₹ 9.29 lakh was paid after deducting ₹ 0.37 lakh as VAT.

No tender was invited. Further, under section 24C of Income Tax Rules, 1961, tax deducted at source @ 2.24% was not deducted due to which there was a loss of ₹ 0.02 lakh to Union Government. As per stock register and on physical examination all the 46 rickshaw trolleys were lying idle since March 2009.

- **Vehicles and Equipments lying idle**

In 5 ULBs, Vehicles and Equipments worth ₹ 24.82 lakh as shown in Table below (**Table-13**) remained idle for 2 to 8 years as these were not put to use for want of drivers and other supporting staff. It appeared that the purchases were made without assessing the requirement and man power available and due to this the expenditure of ₹ 24.82 lakh became unfruitful besides losing guarantee period and remaining unserviceable due to wear and tear.

Table-13
Position of Vehicles and Equipments lying idle

(₹ in lakh)					
Sl.No.	Name of ULB	Period of purchase	Cost of purchase	Particulars of items	Period from which lying idle
1.	Gaya	2001-02	10.40	Hercules Showel Loader and Hercules Wheel Loader	8 years
2.	Jhajha	Oct. 2004	2.75	Ambulance	5 years
3.	Kasba	Jan. 2007	3.90	Hydraulic Tractor with tailor	2 years
4.	Manihari	April 2007	3.42	Eischer Tractor 30 HP	2 years
		April 2007	0.83	Hydraulic Tractor trolley	
		June 2007	3.01	Trolley 6 No., Waste Dumping container with top cover	
5.	Madhepura	Jan. 2004	0.51	Computer with accessories	4 years
Total			24.82		

4.2 Irregular/Doubtful Expenditure

• Irregularities in utilization of SJSRY grant in Patna Municipal Corporation

In the scheme under the head “Self Employment by establishing Small Scale Industry and Development of Excellence” a maximum grant of ₹ 7500/- or 15% of the total capital investment had to be given to those urban people who intended to establish a business of small scale with a maximum capital investment of ₹ 50,000/-

On scrutiny it was revealed that the Nigam sanctioned grant of ₹ 6.75 lakh (₹ 0.075 lakh each) to 90 people whose capital investment were more than ₹ 0.50 lakh. Thus, there was irregular expenditure of ₹ 6.75 lakh.

As per SJSRY guidelines, ‘Training for self employment’, should be imparted only by a Government, semi-Government or a Registered Private institutions having wide fame in training in specific subject. Payment made to the institution engaged under training @ ₹ 2000/- for each trainee which would include the following component of expenditure namely,

- (a) ₹ 100/- each month to each trainee should be disbursed by the Institute.
- (b) ₹ 230/- each month for each trainee should be spent over training expenditure like remunerations to staff etc. were also the component of expenditure.

Scrutiny of related records revealed that Nigam paid ₹ 426749/- to an unregistered organization Adivasi Harijan Mahila Samagra Vikash Yojna after adjustment of advance.

• Hypothetical preparation of Detailed Project Report (DPR) for IDSMT Project in Jhanjharpur Nagar Panchayat and execution of works without administrative approval

The State Govt. approved (March 2005) DPR prepared by M/s Plan Architect Engineer and Interior Designer, Patna which contained 11 works under IDSMT Scheme of ₹ 2 crore and released ₹ 68.14 lakh to the Jhanjharpur Nagar Panchayat. The details of work were as follows (Table-14):

Table-14
Details of Work which DPR Approved under IDSMT

Sl.No.	Particulars of work	No. of works	(₹ in lakh)
			Estimated cost
1.	Construction of 126 shops at 3 places	3	79.87
2.	Two works of road improvement	2	23.04
3.	Construction of Marriage cum Multipurpose hall	2	55.65
4.	Pay and use toilet	1	4.35
5.	Construction of open drain at 3 places	3	36.96
Total		11	199.87

Scrutiny of records of the ULB disclosed that the ULB did not possess any land for construction of Shops and Multipurpose Hall. Thus, the DPRs prepared were hypothetical because no actual site inspection was done. As a result of this, the ULB did not execute 7 works of shops and Multipurpose Hall construction estimated at ₹ 1.59 crore.

Out of the available fund of ₹ 68.14 lakh, the ULB executed 7 works estimating ₹ 66.56 lakh (4 works of PCC road construction estimating ₹ 48.33 lakh and 3 works of Drain construction estimating ₹ 18.23 lakh) and spent ₹ 66.12 lakh.

Further audit scrutiny revealed that against 7 works executed, administrative approval of the State Govt. was available for 3 works only (one PCC road and Two Drain construction) of ₹ 19.92 lakh and no approval was available for 4 works (3 works of PCC road and 1 Drain work) estimating ₹ 46.31 lakh and payment made of ₹ 46.20 lakh. There was, thus, irregular expenditure of ₹ 46.20 lakh.

- **Utilization of payment of ₹ 5.60 Lakh to Non- Government Organisation (NGO) for training remained doubtful in Motihari Nagar Parishad**

During 2006-08 ₹ 5.60 lakh was advanced to three NGOs for imparting training for self employment to 280 candidates. The NGOs neither submitted the position regarding period of training and number of candidates trained nor submitted expenditure details against advance of ₹ 5.60 lakh. Successful training to candidates and full utilization of ₹ 5.60 lakh thus remained doubtful.

4.3 Excess payment

- **Excess payment in training programme under SJSRY in Begusarai Nagar Parishad**

As per SJSRY guidelines regarding training for self employment, the training should be imparted by registered private and non-government organization in a batch of 25 trainee each. The training duration should be between 2 to 6 months. The minimum duration should be of 300 hrs according to the nature of training and payment should be made @ ₹ 2000/- per trainee per month. This would include a stipend of ₹ 100/- per month and training expenses of ₹ 230/- per month. A total of 237 women were enrolled in training programme for self employment under SJSRY during 2008-09. The training was allotted to registered non-government organization “Krishi Udhog Education and Health Seva Sansthan”, Kailash Enclave, H.No. 1, Shivpuri Nagar, Sangita Apartment, Patna-23. The said organization imparted training for 300 hours and completed the training in 3 months and submitted bill of ₹ 474000/- (2000 *237) as per details below:

Table-15

Sl. No.	Details	Rate/month	Number	No. of month	Amount(in ₹)
1.	Trainer's honorarium	10000	4	3	120000
2.	Raw materials	650/trainee	237	-	154050
3.	Stipend	100	237	3	71100
4.	Rent of training centre	5000	2	3	30000
5.	Writing material	-	-	-	4000
6.	Employee's honorarium	10000	2	3	60000
7.	Others (Training expenses)	-	-	-	34850
Total					474000

The organization was supposed to spend ₹ 163530/- (237*230*3) as training expenses on 237 trainees whereas the amount actually spent was ₹ 34850/- only . So, ₹ 128680/- (₹ 163530 – ₹ 34850) was spent in excess on heads other than training expenses. Thus, there was excess payment of ₹ 128680/- in training programme in SJSRY in Begusarai Nagar Parishad .

- **Excess payment for purchase of cement in Barh Nagar Parishad**

₹ 9.98 lakh was paid to M/s Kalyanpur Cement Factory in February 2006 for supply of 6978 bags of cement @ ₹ 143 per bag for execution of PCC road works under IDSMT Scheme. Only 3842 bags of cement valuing ₹ 5.49 lakh were supplied by the Factory and rest 3136 bags were neither supplied nor was its cost ₹ 4.49 lakh refunded. ₹ 5.17 lakh was further paid to Shri Amrendra Paswan, executing agent for purchase of cement but neither purchase of cement was made nor the advance recovered. Thus, there was excess payment of ₹ 9.66 lakh in both the cases.

The stock position of cement further revealed that against supply of 3842 bags of cement only 1330 bags of cement were issued and no position was available for 2512 bags (₹ 3.59 lakh) because there was neither certificate of physical verification nor it was clarified where the balance stock was stored.

- **Double payment on execution of schemes under BRGF in Danapur Nizamat Nagar Parishad**

Eighty six schemes under BRGF were taken up by Danapur Nizamat Nagar Parishad during 2008-09. Scheme No. 84/08-09 related to construction of two culverts in road from Bazar Samiti to Handal (East of Bazar Samiti) at an estimated cost of ₹ 4.62 lakh was allotted to a contractor at a tender amount of ₹ 4.99 lakh. Another work order for same work named 84(B), having same estimate was again issued to same contractor vide same letter no. 669 dated 27.05.06 at ₹ 4.95 lakh and paid vide voucher no. 770/08-09.

Thus, the possibility of double payment for same work cannot be ruled out.

- Irregularities in supply and installation of solar lamps in Chakia Nagar Panchayat**

The scheme for supply and installation of 48 solar lamps (4 lamps each in 12 wards of 75 & 40 watts) was approved by the Nagar Panchayat Board and so a short notice for the same was invited up to 05.02.09. Four quotations were received on 25.02.09 out of which three quotations were invalid. The fourth quotation of M/s Sherawali Solar System was accepted and supply order was issued on 26.02.09 for installation of 48 solar lamps at ₹ 44500/- each within 30 days. The firm was paid advance of ₹ 18.96 lakh out of interest earned from self-financing schemes and BRGF. Thus, following irregularities were noticed:-

1. The quotations were submitted after the closing date without grant of extension of time for submission of quotation.
2. The quotation of single tender was accepted as all the three tenders were invalid without giving wide circulation of tender.
3. Supply order of 75 watts solar lamps were only placed instead of 75 watts and 40 watts.
4. The firm supplied 40 solar lamps costing ₹ 17.80 lakh but was paid ₹ 18.26 lakh resulting in excess payment of ₹ 1.16 lakh.

4.4 Unutilized Grants

- SJSRY Grants lying unutilized since years in 5 ULBs**

Test check of SJSRY grants in revealed that ₹ 22.72 lakh was lying unutilized since years as per details below:-

Table-16
SJSRY grants lying unutilized in 5 ULBs
(₹ in Lakh)

Sl.No.	Name of ULB	Period	Amount
1.	Banka	2007-08 to 2008-09	0.46
2.	Kateya	2005-06 to 2008-09	3.43
3.	Madhubani	2007-08 to 2008-09	5.82
4.	Marhoura	2005-06 to 2008-09	2.20
5.	Purnea	2007-08 to 2008-09	10.81
Total			22.72

- Blocking of Capital of ₹ 79.69 Lakh in Chakia Nagar Panchayat**

The Government of Bihar accorded sanctioned of water supply scheme in year 1986-87 to be executed by Public Health and Engineering Department (PHED). The Nagar Panchayat prepared an estimate of ₹ 71.63 lakh against which ₹ 47.19 lakh was given to Nagar Panchayat

who in turn transferred ₹ 34.00 lakh to PHED, Dhaka. Further, the State Government released ₹ 32.50 lakh directly to PHED, Dhaka. The total sum of ₹ 66.50 lakh was made available to Executive Engineer, PHED, Dhaka but the work had not been completed.

Thus, ₹ 79.69 lakh (₹ 66.50 lakh with PHED and ₹ 13.19 lakh with Nagar Panchayat) remained blocked due to non completion of work.

4.5 Miscellaneous Observations

• Non/Short Utilization of earmarked amount of construction/upgradation of house

As per provision contained in para 4 (V) of the guidelines, not less than ten percent of allotment of NSDP fund, was required to be utilized for construction or upgradation of houses for the urban poor. The total grant received was ₹ 5.70 crore by 11 ULBs against which ₹ 0.57 crore was to be utilized for construction/upgradation of houses. Against this, ₹ 0.38 crore was either not utilized or short utilized by 11 ULBs. Figure of utilization/short utilization was not found available in rest 53 ULBs (as on 31.03.2009).

Thus, ₹ 0.38 crore earmarked for construction of house for urban poor was either not utilised or short utilized, thereby denying the benefits to deprived poor as detailed in table below.

Table- 17

Non/short utilization of earmarked amount for construction/upgradation of house for the urban poor under NSDP

(₹ in lakh)

Sl.No.	Name of ULB	Period receipt of Grant	Total Grant received	10% earmarked	Amount utilized	Amount utilised in short
1.	Belsand	2003-08	30.73	3.07	Nil	3.07
2.	Buxar	2006-08	52.93	5.29	3.26	2.03
3.	Bagha	2000-08	108.43	10.84	3.35	7.49
4.	Chhapra	2005-08	95.16	9.52	Nil	9.52
5.	Gogri Jamalpur	2002-08	53.07	5.31	Nil	5.31
6.	Jhajha	2004-08	61.74	6.17	5.73	0.44
7.	Manihari	2002-08	13.45	1.34	Nil	1.34
8.	Nabinagar	2005-08	6.66	0.67	Nil	0.67
9.	Raxaul	1999-06	73.53	7.35	5.07	2.28
10.	Sheikhpura	2000-06	61.27	6.13	1.42	4.71
11.	Thakurganj	2002-03	13.59	1.36	Nil	1.36
Total			570.56	57.05	18.83	38.22

- **Execution of NSDP Schemes in non-slum area in Raxaul Nagar Parishad**

Raxaul Nagar Parishad executed 87 schemes of NSDP out of which 24 schemes of PCC road, drain, culvert and toilet construction were executed in non-slum areas at a cost of ₹ 32.58 lakh. The very purpose of development of slum area thus stood defeated and the inhabitants of the slum area remained deprived of the benefits of the scheme.

- **Defective Supply of High Mast Light in Araria Nagar Panchayat**

Araria Nagar Panchayat paid ₹ 10.50 lakh during 2006-07 out of XIIth FC grant for supply and installation of three high mast light. M/s Mycrotel Computer, Patna was paid ₹ 4.70 lakh for supply and installation of one 20 meter High Mast Light and Rs. 5.80 to M/s Pawanputra Agency, Purnia for supply and installation of two number High Mast Light of 11 meter height.

As per terms of Agreement, the guarantee period for the Light was for one year but all the three Light became defective from January 2007, however, full payment was released to above firms by March 2007 and the firms did not remove the defects due to which the Lights remain nonfunctional. The Executive Officer ultimately ordered (June 2007) blacklisting of firms and filing FIR against them but no further action was available in the records of the Nagar Panchayat.

Surprisingly, fifty pieces Sodium Vapour Light were again purchased on 1.10.2007 from the same agency (Pawanputra Agency, Purnia) at ₹ 3.28 lakh which showed that the firm was actually not black listed and the Executive of the Nagar Parishad remained in collusion with the firm.

CHAPTER-V

Review on “Provision of Drinking Water Facilities” by ULBs in the State of Bihar

5.1 Introduction

Providing basic civic amenities to urban population is one of the mandatory functions of the Urban Local Bodies i.e. Municipal Corporation, Nagar Parishad and Nagar Panchayats. Various sections of Municipal Act deal with these functions of the ULBs. Section 11 (A) (vi) of B&OMA, 1922 incorporates provision of water supply for domestic, industrial and commercial uses. Chapter IX of the B&OMA, 1922 elaborately deals with water supply system in ULBs. The new BMA, 2007 also entrusts ULBs with duties of providing drinking water supply under Section 169 to 192 in Chapter XXII.

5.1.1 Fund Flow

Funds were made available by Central (12th Finance Commission)/ State Government to ULBs under head ‘Drinking Water Supply’ for two different schemes: -

- (i) Long term scheme to be executed by Public Health Engineering Department (PHED)/ Bihar Rajya Jal Parshad (BRJP) and
- (ii) Short term scheme to be taken up by the ULBs themselves.

The PHED/BRJP was to provide drinking water by sinking high yielding tube-wells, construction of water towers, laying of pipes, providing water connections for domestic users through pipes, etc. whereas ULBs had to extend drinking water facilities by installing tubewells (India Mark III).

Funds were received by ULBs from Central (12th FC) as well as from the State under State Plan Scheme every year for execution of above works. Details of fund released to ULBs between 2005-06 and 2008-09 are as under:-

Table - 18

(₹ in Crore)

Year	No. of ULBs	State Plan (Water Supply Scheme)	No. of ULBs	Central Government (XII th FC)	Total
2005-06	25	104.88	5	0.00	104.88
2006-07	16	44.16	5	37.18	81.34
2007-08	122	49.72	6	54.73	104.45
2008-09	26	59.31	1	12.00	71.31
Total		258.07		103.91	361.98

Out of ₹ 361.98 crore, 28 ULBs selected for review received ₹ 315.54 crore as detailed under:-

Table - 19

Year	State Plan	(₹ in Crore)	
		Central Government (XII th FC)	Total
2005-06	87.32	0.00	87.32
2006-07	42.77	37.18	79.95
2007-08	28.12	54.73	82.85
2008-09	53.42	12.00	65.42
Total	211.63	103.91	315.54

5.1.2 Modalities of Execution

5.1.2.1 Execution of Long Term Works by PHED/BRJP

The PHED and BRJP serve as executing agencies for implementation of long term schemes involving larger investment for creation of basic infrastructure which would provide drinking water. Major works include digging of high yielding tube wells, laying of distribution pipe network in the urban areas, construction of water towers, pumping stations, water treatment plants etc.

As these works are technical in nature, the executing agency is given the responsibility for pre execution preparation of all the schemes and their implementation. Accordingly, they prepare DPRs and estimates and get them approved by the State Government. The schemes are approved by the Government and the funds are sanctioned through the ULBs concerned. After completion of the work, these are handed over to the ULB concerned for further running and maintenance.

5.1.2.2 Execution of Short Term Scheme /Small Scale Works by ULBs

Small works like sinking of hand pumps at selected sites are handled by ULBs themselves. The ULBs have to install tube wells at sites recommended by the MLA/MLC.

5.2 Audit Objectives

The audit objectives of the review were to assess whether:

- Planning for drinking water was effective.
- Execution of scheme was timely and cost effective.
- Monitoring system at ULB & UD & HD

5.3 Scope of Audit and Audit Methodology

Out of 128 ULBs (2008-09), 28 ULBs¹⁹ were selected for review on the basis of allocation/release of funds to them in the last four years. (Out of 122 ULBs, the lion's share of funds was received in the last four years by these 28 ULBs i.e. ₹ 315.54 crore out of ₹ 361.98 crore. The review was conducted under Bihar Local Fund Audit Act (LFA), 1925 and the scope of the study is restricted to examination of works executed by the 28 selected ULBs and the related PHED divisions. The study covers a period of four years viz. 2005-2006 to 2008-2009. Audit methodology involves study of all scheme files, test check of records like estimates, M.B.s, vouchers etc. in all the 28 ULBs and their executing PHED divisions selected.

5.4 Audit Criteria

Criteria against which audit was carried out included regulations issued/followed by the Government of Bihar. Primarily the following criteria were adopted:-

1. Bihar Public Works Code, 1995,
2. Bihar Financial Rules.

5.5 Audit Findings

Based on the audit criteria, the findings are discussed in subsequent paras:-

5.5.1 Preparation of Estimates

The Detailed Project Reports/Estimates of water supply schemes were prepared by the Public Health Engineering Department (PHED) and sent to the Urban Development and Housing Department (UD & HD) for administrative approval directly. Copies of DPRs/Estimates were not made available to audit by the ULBs. However, the same were made available by 17 PHED Divisional Offices of the concerned ULBs. Due to unavailability of DPR/Estimate prepared by 11 PHED, the actual status of work viz cost of the work, time schedule for completion of the work, modus operandi for execution of the work could not be ascertained in audit.

Scrutiny of DPR/Estimates revealed that out of 17 ULBs there was delay of 1-42 months in according administrative approval by the UD & HD in respect of 9 ULBs (**Table-20**). The State Government, UD & HD replied that schemes were being sanctioned as per availability of fund and on priority basis. The reply of State Govt. was not acceptable as even after the administrative approval, the full amount was not released to the ULBs with the sanctioning

¹⁹ PMC,GMC,DMC,MMC,AMC,BMC,Biharsharif M.C., Purnia N.P.,Katihar N.P., Begusarai N.P.Bakhatiyarpur N.P.,Barh N.P.,Danapur N.P.,Kishanganj N.P., Hajipur N.P., Shiekhpora N.P, Chapra N.P., Siwan N.P., Dehri N.P., Sasaram N.P., Jamalpur N.P.,Lakhisarai N.P., Motihari N.P., Khagaul N.P., Bettiha N.P., Mokama N.P., Munger N.P., Hilsa Nagar Panchayat

letter, thus hampering the execution of schemes. Delay in sanctioning schemes ultimately resulted in delay/non-completion of schemes on time and also cost-overrun.

Table-20

Sl. No.	Name of ULB	Date of DPR preparation	Letter No./Date of approval by UD & HD	Delay in according approval
1.	Muzaffarpur, Phase-II	22.03.2006	938/06.11.2007	20 months
2.	Ara	07.10.2005	1024/26.03.2006	06 months
3.	Purnia, Phase-I	05.10.2005	653/03.03.2006	05 months
	Purnia, Phase-II	07.10.2005	2518/11.07.2006	10 months
4.	Biharsharif	26.02.2006	1023/26.03.2006	01 months
5.	Katihar	06.10.2005	1024/26.03.2006	06 months
6.	Begusarai	16.09.2002	1059/30.03.2006	42 months
7.	Barh	10.08.2005	1019/14.03.2007	21 months
8.	Khagaul	19.07.2006	1409/30.03.2007	08 months
9.	Hajipur	06.07.2005	1409/30.03.2007	20 months

Further, in 6 cases DPR/Estimates were prepared by the PHED after sanctioning and release of funds by the UD & HD to the ULBs.

Table-21

Sl. No.	Name of ULB	Letter No./Date of approval by UD & HD	Date of preparation of DPR
1.	Dehri Dalmianagar	1023/26.03.2006	14.06.2006
2.	Sasaram	1095/30.03.2006	10.06.2006
3.	Danapur	1409/30.03.2007	03.07.2007
4.	Kishanganj	1409/30.03.2007	30.07.2007
5.	Sheikhpura	-/13.03.2007	Sep-08
6.	Hilsa	1019/14.03.2007	18.06.2007

For installation of tube wells, no DPRs/Estimates were prepared by the ULBs, only a lump-sum amount was released to each ULB by the UD & HD. Amount was released to the ULBs @ ₹ 36,780.00 per tubewell and @ ₹ 31,760.00 per tube well for different ULBs for which sites were recommended by the MLA whereas @ ₹ 35,144.00 per tube well for sites recommended by the MLC. Most of the ULBs did not/or only partly took up the work as the lump sum amount released by the government did not match the cost required for a particular ULB as per its specific requirement taking into account geological and other factors. While for some places the cost was more, for other place it was less than the released amount per unit²⁰. The State Government, UD & HD replied that the PHED would have prepared the model estimates by

²⁰ For example-PMC-₹ 48,397.00, MMC-₹ 27,988.00, Motihari-₹ 21,405.00, Kishanganj-₹ 6000.00

taking into account the geographical layout into consideration. The reply is not acceptable since no model estimates or any survey reports in support of this contention were made available to audit.

5.5.2 Selection of Site

For installation of High Yielding Tube wells (HYTW), construction of water towers, pump chambers etc., sites were to be selected by the ULBs. The DPRs / Estimates prepared by the PHED divisions did not mention selected sites except in Hajipur, Bhagalpur, Purnia, Darbhanga and Ara. For installation of tubewells i.e. small scale works, sites were to be recommended by the MLA/MLC.

In 19 ULBs out of 28 ULBs where the installation work was done partly or fully, sites were recommended by the MLA/MLC of the concerned ULBs. However, in Siwan Nagar Parishad where the list was not provided by the MLA/MLC and in Patna Municipal Corporation, where 198 tube wells were installed on the recommendation of Ward Commissioners instead of MLA/MLC. These actions violated government instructions.

5.5.3 Release of the funds to Executing Agencies

Initial funds and subsequent instalments were released to the ULBs with sanction of the UD & HD. As per instructions contained in Govt. sanctioning letters the funds were to be subsequently transferred to the PHED divisions by the ULBs for execution of work. In Patna and Bhagalpur, funds were released to the Bihar Rajya Jal Parshad (BRJP), the executing agency.

Scrutiny of records of 28 ULBs, it was observed that in 18 ULBs there was delay in transfer of funds to PHED up to 21 months (**Appendix-IV**). Position of delay in 10 ULBs could not be ascertained.

Further scrutiny of test checked ULBs revealed that in five cases ₹ 9.55 crore fund was not transferred to PHED (September-09) divisions without giving any specific reasons-

Table - 22

(₹ in lakh)

Sl. No.	Name of ULB	Fund received by ULB	Fund transferred to PHED	Amount retained by the ULB
1.	Barh	422.78	100.00	322.78
2.	Kishanganj	1834.81	1700.00	134.81
3.	Bettiah	200.00	195.00	5.00
4.	Hilsa	490.90	100.00	390.90
5.	Mokama	102.02	0.00	102.00
Total		3050.51	2095.00	955.49

Delay/non-transfer of fund was a result of poor administrative functioning of the ULBs which delayed the execution of the project.

5.5.4 Non-Execution of Works in stipulated time

In 19 ULBs test checked, the water supply work was not completed in stipulated time. This was due to lack of sufficient fund, land dispute, non-availability of sites, faulty DPRs, delay in issuance of N.O.C., tardiness of contractor in completing the work, etc. **(Appendix-V)**

Further, work in 9 ULBs had not started (September-2009) due to non-finalisation of price neutralization with UD & HD, delays in re-tendering, preparation of fresh DPRs etc.

Table - 23

Sl. No.	Name of ULB	Present Status
1.	Katihar	Re-tender is in process. Price Neutralization not finalized with UD & HD
2.	Danapur Nizamat	Re-tender is in process. Price Neutralization not finalized with UD & HD
3.	Motihari	Re-tender is in process. Price Neutralization not finalized with UD & HD
4.	Munger	Due to insufficient underground water a fresh DPR of 34.83 crore sent to UD & HD for approval
5.	Jamalpur	Due to insufficient underground water a fresh DPR of 41.25 crore sent to UD & HD for approval
6.	Bakhtiyarpur	Re-tender is in process. Price Neutralization not finalized with UD & HD
7.	Barh	Re-tender is in process. Price Neutralization not finalized with UD & HD
8.	Bettiah	Re-tender is in process. Price Neutralization not finalized with UD & HD
9.	Mokama	Re-tender is in process. Price Neutralization not finalized with UD & HD

5.5.5 Paucity of fund

UD & HD failed to provide adequate funds to the ULBs even after lapse of four years. Scrutiny of records revealed that ₹ 102.46 crore was yet to be released to 17 ULBs against the original estimated cost for water supply scheme as shown below.

Table - 24

(₹ in lakh)

Sl. No.	Name of ULB	Original Estimate	Amount released by the Govt.	Amount yet to be released by the Govt.
1.	Gaya	1194.33	850.00	344.33
2.	Darbhanga, Phase-I	800.00	300.00	500.00
	Darbhanga, Phase-II	2112.67	1632.38	480.29
3.	Purnea, Phase-I	857.12	557.12	300.00
	Purnea, Phase-II	625.25	605.54	19.71
4.	Siwan	579.40	479.40	100.00
5.	Katihar	835.76	350.00	485.76
6.	Begusarai	813.14	724.90	88.24
7.	Jamalpur	1070.26	100.00	970.26
8.	Barh	522.78	422.78	100.00
9.	Danapur	712.78	200.00	512.78
10.	Motihari	856.82	200.00	656.82
11.	Kishanganj	2671.46	1838.41	836.65
12.	Hajipur	1116.17	500.00	616.17
13.	Bettiah	768.45	200.00	568.45
14.	Bakhtiyarpur	358.97	100.00	258.97
15.	Sheikhpura	1847.09	1672.51	174.58
16.	Munger	1380.48	1280.48	100.00
17.	Patna	13052.87	9919.98	3132.89
Total		32175.80	21929.90	10245.90

The PHED stated that due to non-availability of full amount of funds the execution of schemes is pending. The UD & HD also accepted that amount is being released as per availability of fund. Thus, due to paucity of fund the water supply schemes could not be completed. (September-09).

5.5.6 Non-Completion of Schemes due to cost overrun

11 ULBs submitted demands for additional fund of ₹ 69.86 crore for completion of works. Additional fund was required due to cost overrun resulting from a delay in execution of schemes. However, no additional fund has been provided to these ULBs as of Sep.-09 resulting in works not being completed on time as well as cost overrun by 53.40 per cent.

Table - 25

(₹ in lakh)

Sl. No.	Name of ULB	Revised Estimate	Original Estimate	Cost Escalation	Percentage of Escalation	Reason for cost escalation
1.	Gaya	1256.63	1194.33	62.30	5.22 %	Revision of estimate
2.	Muzaffarpur, Phase-I	850.22	800.00	50.22	6.28%	Additional amount Rs. 50.22 lakh demanded from UD & HD
3.	Darbhanga, Phase-I	1026.54	800.00	226.54	28.32%	Revision of estimate
	Darbhanga, Phase-II	2778.47	2112.67	665.80	31.51%	Revision of estimate
4.	Ara	662.17	602.17	60.00	9.36%	Additional amount Rs. 60.00 lakh demanded from UD & HD
5.	Siwan	622.96	579.40	43.56	7.52%	Revision of estimate
6.	Sasaram	925.00	870.41	54.59	6.27%	Due to enhanced agreement value with the contractor
7.	Jamalpur	4125.00	1070.25	3054.75	285.42%	Submission of fresh DPR
8.	Hajipur	1247.26	1116.16	131.10	11.75%	Due to enhanced agreement value with the contractor
9.	Sheikhpura	2230.12	1841.09	389.03	21.13%	Due to enhanced agreement value with the contractor
10.	Chhapra	845.93	800.83	45.10	5.63%	Revision of estimate
11.	Munger	3483.00	1280.48	2202.52	172.00%	Submission of fresh DPR
Total		20053.30	13067.79	6985.51	53.40%	

5.5.7 Monitoring and Supervision

The periodical monitoring was to be done by the UD & HD as well as by the PHED. The ULBs were also to seek quarterly physical and financial progress report from the PHED divisions. But, both departments as well as ULBs failed to monitor the progress of work on regular basis. The PHED replied that monitoring and supervision of schemes is being done by their department as well as by the UD & HD department whereas the UD & HD replied that it is the duty of the ULBs concerned to review the physical and financial progress of the work and take appropriate action. No progress reports were produced before audit in the test checked ULBs substantiating the fact of poor monitoring.

5.5.8 Non-fulfilment of purpose for providing drinking water to urban population

Against the original estimated cost of ₹ 416.27 crore, the Govt. released ₹ 313.87 crore to ULBs for execution of work through PHED/BRJP. Further, entire fund as per estimated cost was made available by the State Government for 9 schemes and in 24 cases, the Government failed to provide full estimated cost of the schemes covering all the 28 ULBs(**Appendix-VI**).

In 9 schemes against the available fund of ₹ 73.93 crore, the ULBs/PHEDs utilized only ₹ 46.51 crore and the schemes remained incomplete. Further, for 24 schemes the Government did not provide the whole amount of estimated cost that resulted in non-completion of the water supply schemes after incurring expenditure of ₹ 118.35 crore.

Thus, due to non-utilization of fund by the ULBs/PHEDs and non-release of entire amount by the State Government, the much needed water supply schemes were not completed and the very purpose of providing drinking water to urban people was defeated.

Further, the Govt. released ₹ 8.96 crore for installation of 2508 tubewells but only 1122 nos. of tubewells were installed (September-09) at an expenditure of ₹ 3.47 crore (**Appendix-VII**). Thus, despite expenditure of ₹ 173.83 (164.87+8.96) crore, the benefit of drinking water could not reach the end users due to delay in administrative approval, delay in execution of work, non-transfer of fund to PHED, lack of sufficient/available fund with executing agencies, poor monitoring and supervision etc.

5.5.9 Post installation/maintenance of tubewells

The tubewells were to be installed by the executing agencies at public places and handed over to the ULBs after completion of the work. Scrutiny of record of tender/agreement of the work "installation of tubewells" in 19 ULBs where installation work was done partly/fully revealed that there was no such clause regarding post installation/maintenance of tubewells in the tender/agreement. Thus, the installed tubewells were left without maintenance after installation.

5.6 Utilization Certificates

As per instruction contained in govt. sanction letters the ULBs were to submit utilization certificate to the UD & HD as well as to the Accountant General Office regularly. The PHED replied that Utilization certificate is being sent to UD & HD every month whereas the UD & HD replied that the utilization certificate is being made available by the executing agencies on the basis of execution. However, no Utilization certificates were made available either in PHED or in UD & HD to the audit.

5.7 Conclusion

The objective to provide water facilities to the urban population by the ULBs remained unfulfilled due to delay in sanction, selection of sites, release of fund to the executing agencies, non-completion of work within stipulated time schedule, within financial outlay, poor monitoring and insufficient funds.

5.8 Recommendation

- Monitoring system at both ULB and UD & HD levels may be strengthened,
- Timely action may be taken to complete the incomplete works,
- UD & HD and ULBs should adopt best practices in Project Management to ensure value for money.

Place: Patna

(Atul Prakash)

Date:

**DAG(SS-I)-cum-Examiner,LAD,
Bihar, Patna**

Countersigned

Place: Patna

(R. B. Sinha)

Date:

**Pr. Accountant General (Audit)
Bihar, Patna**

APPENDIX – I

**Statement showing Surcharge Notices issued during 2008-09 and 2009-10
(Reference to paragraph no. 1.5 and page no.5)**

(₹ in Lakh)

Sl.No.	Name of ULB	Period	No. of Surcharge Notices	Amount
1.	Bettiah	2001-02 to 2006-07	4	0.95
2.	Bihia	2001-02 to 2007-08	5	3.42
3.	Bikramganj	2001-02 to 2006-07	6	0.75
4.	Chhapra	2005-06 to 2007-08	2	0.49
5.	Ghoghardiha	2002-03 to 2007-08	11	3.70
6.	Jainagar	2001-02 to 2006-07	1	0.14
7.	Katihar	2001-02 to 2005-06	1	0.35
8.	Khagaria	2000-01 to 2005-06	1	0.62
9.	Madhepura	2002-03 to 2007-08	2	1.81
10.	Manihari	2002-03 to 2007-08	1	0.53
11.	Mokama	2004-05 to 2006-07	1	0.02
12.	Samastipur	2001-02 to 2006-07	5	4.85
		2007-08	1	0.25
13.	Sherghati	2003-04 to 2006-07	1	0.57
14.	Siwan	2005-06 to 2006-07	4	14.10
15.	Bairgania	2001-02 to 2006-07	1	0.31
16.	Bhagalpur	2007-08	1	0.15
17.	Danapur Nizamat	2005-06 to 2006-07	1	0.75
18.	Farbisganj	2001-02 to 2006-07	2	2.87
19.	Gaya	2007-08	2	3.75
20.	Jhanjharpur	2002-03 to 2007-08	3	7.58
21.	Madhubani	2004-05 to 2006-07	2	4.18
22.	Narkatiyaganj	2005-06 to 2007-08	4	15.25
23.	Sitamarhi	2006-07 to 2007-08	1	0.71
24.	Tekari	2003-04 to 2007-08	1	0.77

Total	64	68.87
--------------	-----------	--------------

APPENDIX – II

Statement showing Surcharge Orders issued during 2008-09 and 2009-10

(Reference to paragraph no. 1.5 and page no. 5)

(₹ in lakh)

Sl.No.	Name of ULB	Period	No. of Surcharge Order	Amount
1.	Danapur Nizamat	2005-06 to 2006-07	1	0.75
2.	Darbhangha	2001-02 to 2005-06	1	0.05
3.	Dehri Dalmianagar	2002-03 to 2005-06	1	3.84
4.	Gaya	2007-08	2	3.75
5.	Hajipur	2002-03 to 2005-06	2	1.76
6.	Mokama	2004-05 to 2006-07	1	0.02
7.	Rosera	2000-01 to 2005-06	1	0.21
8.	Saharsa	2000-01 to 2004-05	3	0.35
9.	Sitamarhi	2006-07 to 2007-08	1	0.71
10.	Supaul	2003-04 to 2005-06	4	70.32
Total			17	81.76

Appendix – III

**Statement showing details of grants received, spent and unutilized balance as on 31.03.2009
in 45 ULBs
(Reference to paragraph no. 2.1 and page no. 6)**

(₹ in lakh)

Sl.No.	Name of ULB	Period	Grant	Opening Balance	Receipt	Expenditure	Unutilised Balance
1.	Ara	2007-08	XI F.C.	5.58	0.18	3.01	2.75
			BPL Survey	3.76	2.06	1.72	4.10
			SJSRY	18.40	45.41	0.97	62.84
			NSDP	5.57	0.59	3.78	2.38
						72.07	
2.	Aurangabad	2006-08	NSDP	13.96	Nil	10.89	3.07
3.	Biharsharif	2007-08	Road and drain	265.25	15.06	172.66	107.65
			Basic infrastructure	9.02	0.12	0.72	8.42
			NSDP	11.93	0.59	1.83	10.69
			SJSRY	125.70	6.72	24.92	107.50
			MP/MLA/MLC	12.59	0.52	2.43	10.68
			244.94				
4.	Bihia	2001-08	SJSRY	4.63	15.96	15.34	5.25
			NSDP	12.42	25.33	32.75	5.00
			XII F.C.	Nil	18.69	6.94	11.75
			22.00				
5.	Begusarai	2007-08	SJSRY	5.68	20.83	0.54	25.97
			NSDP	12.17	0.43	2.94	9.66
			35.63				
6.	Bhagalpur	2007-08	SJSRY	145.96	118.35	114.78	149.53
			NSDP	59.60	2.30	1.37	60.53
			XII F.C.	73.15	52.12	61.16	64.11
			Urban infrastructure	157.60	Nil	50.19	107.41
			Road const.	Nil	86.96	25.09	61.87
			MLA fund for Hand pump	Nil	37.52	Nil	37.52
			Balika Samirdhi and other	21.71	4.18	1.62	24.27
						505.24	
7.	Belsand	2003-05	XII F.C.	Nil	15.27	2.69	12.58
			Purchase of tractor	Nil	4.25	Nil	4.25
			Urban infrastructure	Nil	55.71	Nil	55.71
			NSDP	7.66	30.73	32.74	5.65
			Administrative Building	Nil	28.88	2.50	26.38
			104.57				
8.	Buxar	2006-08	NSDP	50.81	2.12	40.11	12.82
			Administrative Building	Nil	38.79	33.26	5.53
			18.35				
9.	Bagha	2006-08	XII F.C.	28.48	49.36	18.15	59.69
			SJSRY	38.47	21.97	10.52	49.92
			NSDP	64.93	3.95	35.83	33.05

Sl.No.	Name of ULB	Period	Grant	Opening Balance	Receipt	Expenditure	Unutilised Balance
			XI F.C.	8.89	Nil	2.62	6.27
							148.93
10.	Banmankhi	2002-08	XII F.C. Administrative Building	Nil Nil	26.13 28.88	13.36 NA	12.77 28.88
							41.65
11.	Bhabhua	2006-08	XII F.C. SJSRY IDSMT Administrative Building	8.74 3.05 20.10 Nil	26.95 9.28 0.76 38.79	8.74 1.69 15.42 14.85	26.95 10.64 5.44 23.94
							66.97
12.	Barbigaha	2004-08	SJSRY XII F.C.	13.14 Nil	4.11 31.09	5.11 9.59	12.14 21.50
							33.64
13.	Chhapra	2005-08	SJSRY Administrative Building X F.C.	12.31 Nil 2.71	20.54 39.47 0.30	25.31 7.00 Nil	7.54 32.47 3.01
							43.02
14.	Darbhanga	2007-08	X F.C. XI F.C. XII F.C. SJSRY NSDP NRY Hand pump Basic infrastructure Drain const Equipments Solid waste	2.41 5.90 84.97 44.22 36.26 18.32 Nil 40.00 292.19 18.75 5.00	Nil Nil 94.81 58.73 Nil Nil 30.49 Nil Nil Nil Nil	Nil Nil 32.42 0.66 2.60 Nil Nil Nil Nil Nil Nil	2.41 5.90 147.36 102.29 33.66 18.32 30.49 40.00 292.19 18.75 5.00
							696.37
15.	Dehri Dalmianagar	2006-08	XII F.C. Adm. Building SJSRY NSDP	27.82 Nil 16.29 36.48	47.29 38.79 0.96 1.52	13.25 24.07 9.22 17.98	61.86 14.72 8.03 20.02
							104.63
16.	Dumraon	2006-08	XII F.C. NSDP XI F.C.	Nil 43.08 3.90	36.50 Nil 0.37	3.06 17.02 1.50	33.44 26.06 2.77
							62.27
17.	Fatuha	2004-08	Water supply IDSMT XII F.C.	1.68 Nil Nil	16.92 60.00 37.15	1.68 35.30 24.18	16.92 24.70 12.97
							54.59

Sl.No.	Name of ULB	Period	Grant	Opening Balance	Receipt	Expenditure	Unutilised Balance
18.	Gaya	2007-08	Road const.	10.60	200.00	Nil	210.60
			Conversion of dry latrine	3.77	Nil	Nil	3.77
			Water supply	452.89	Nil	Nil	452.89
			M.P fund	8.53	Nil	Nil	8.53
			Const. of drain	11.02	Nil	Nil	11.02
			BPL survey	11.37	Nil	Nil	11.37
			NSDP	40.99	1.98	6.51	36.46
			XI F.C	7.76	Nil	1.46	6.30
			XII F.C	84.40	122.99	65.74	141.65
			SJSRY	24.03	84.34	1.47	106.90
			Solid waste management	80.00	Nil	28.73	51.27
			Master plan	11.22	Nil	6.74	4.48
			Hand pump	Nil	38.99	Nil	38.99
							1084.23
19.	Gopalganj	2003-08	NSDP	8.76	103.85	97.47	15.14
20.	Hajipur	2006-08	NSDP	8.72	0.37	1.80	7.29
			Drain construction	0.01	43.78	29.50	14.29
							21.58
21.	Jamalpur	2007-08	SJSRY	0.47	21.27	Nil	21.74
22.	Jamhore	2003-08	SJSRY	4.53	1.35	0.98	4.90
23.	Jamui	2006-08	IDSMT	53.33	Nil	29.45	23.88
			Const. of Road	Nil	55.92	43.34	12.58
			Purchase of tractor	Nil	4.75	Nil	4.75
			XII F.C	15.01	36.21	20.02	31.20
			Tubewell	Nil	23.37	Nil	23.37
			NSDP	12.22	0.14	8.88	3.48
			SJSRY	3.64	19.55	1.31	21.88
							121.14
24.	Jhajha	2004-08	XI F.C	7.66	11.45	14.37	4.74
			XII F.C	Nil	36.31	21.97	14.34
			SJSRY	0.81	27.48	18.26	10.03
			Water supply hand pump	Nil	56.95	30.79	26.16
			Administrative building	Nil	28.88	0.77	28.11
				9.26	61.74	65.18	5.82
							89.20
25.	Kahalgaon	2002-08	XII F.C	Nil	18.02	8.60	9.42
26.	Katihar	2006-08	NSDP	112.62	5.97	59.37	59.22
			SJSRY	20.45	40.71	7.31	53.85
			Modern equipment	Nil	34.25	21.97	12.28
			Administrative building	Nil	38.79	12.00	26.79
			Const. of Road & drain	Nil	24.72	14.00	10.72
			Tube well	Nil	28.58	Nil	28.58
27.	Khagaria	2006-08	XII F.C	9.35	26.97	22.86	13.46
			Administrative building	Nil	38.80	Nil	38.80
			Hand pump	Nil	20.12	Nil	20.12
			IDSMT	24.87	0.88	16.44	9.31
							81.69

Sl.No.	Name of ULB	Period	Grant	Opening Balance	Receipt	Expenditure	Unutilised Balance
28.	Khagaul	2006-08	NSDP XII F.C	5.70	0.95	1.04	5.61
				10.13	36.48	26.94	19.67
							25.28
29.	Lakhisarai	2006-08	NSDP SJSRY MLA Fund (Suryagarha) MLA/MLC fund (lakhisarai)	38.64	6.48	21.20	23.92
				4.58	17.20	1.32	20.46
				29.13	26.07	29.56	25.64
				55.35	3.96	12.67	46.64
							116.66
30.	Manihari	2002-08	XII F.C Administrative building MLA Fund	Nil	18.28	11.03	7.25
				Nil	28.88	Nil	28.88
				Nil	9.53	Nil	9.53
							45.66
31.	Masaurhi	2004-08	Const./renovation of road SJSRY XI F.C & XII F.C	Nil	114.42	95.88	18.54
				1.17	3.15	3.04	1.28
				16.42	59.24	57.12	18.54
							38.36
32.	Mirganj	2003-08	XI F.C XII F.C	1.93	12.98	12.47	2.44
				Nil	16.98	5.04	11.94
							14.38
33.	Motihari	2006-08	XII F.C SJSRY NSDP Tube well	3.30	83.17	52.09	34.38
				7.12	42.69	35.42	14.39
				8.80	0.39	2.48	6.71
				Nil	24.14	Nil	24.14
							79.62
34.	Muzaffarpur	2007-08	NSDP SJSRY XII F.C Civic amenities Road const. Master plan MLA Fund Drain const. & equipment purchase	44.46	5.97	5.95	44.48
				119.89	14.35	98.11	36.13
				65.14	942.24	854.19	153.19
				60.00	Nil	20.60	39.40
				50.00	Nil	39.48	10.52
				10.00	Nil	5.00	5.00
				0.78	31.32	Nil	32.10
				150.66	Nil	0.65	150.01
							470.83
35.	Nabinagar	2005-08	XII F.C const./ repair of Road SJSRY	Nil	20.31	11.99	8.32
				Nil	40.76	30.52	10.24
				5.61	10.74	8.29	8.06
							26.62
36.	Narkatiyaganj	2005-08	Urban infrastructure SJSRY XII F.C const./ repair of Road IDSMT	Nil	56.50	51.03	5.47
				2.83	20.27	15.69	7.41
				Nil	52.24	24.24	28.00
				Nil	108.26	86.47	21.79
				57.06	0.91	54.53	3.44
							66.11
37.	Naugachhia	2002-08	Administrative building Equipment	Nil	28.88	Nil	28.88
				Nil	4.25	Nil	4.25
							33.13

Sl.No.	Name of ULB	Period	Grant	Opening Balance	Receipt	Expenditure	Unutilised Balance
38.	Nawada	2006-08	XI F.C	5.24	Nil	1.58	3.66
			XII F.C	15.05	64.59	34.08	45.56
			SJSRY	5.40	18.42	4.44	19.38
			NSDP	12.14	0.79	7.76	5.17
			MLA/MP Fund	4.88	107.46	109.16	3.18
			Const. of road	Nil	50.95	43.10	7.85
			Water supply	Nil	24.27	Nil	24.27
			Kabir Anthyesnti yojna	Nil	2.48	Nil	2.48
39.	Nokha	2005-08	Administrative buildings	Nil	28.88	Nil	28.88
			XII F.C	Nil	21.26	9.55	11.71
			Supply of water	Nil	11.03	Nil	11.03
						51.62	
40.	Piro	2002-08	XII F.C	Nil	17.27	6.19	11.08
			SJSRY	5.38	17.72	14.59	8.51
						19.59	
41.	Raxaul	2002-08	SJSRY	0.05	17.35	7.47	9.93
			NSDP	Nil	74.80	72.44	2.36
						12.29	
42.	Sasaram	2006-08	NSDP	26.37	8.08	27.70	6.75
			SJSRY	9.85	40.22	18.44	31.63
						38.38	
43.	Shekhpura	2006-08	XI F.C	15.82	0.16	9.68	6.30
			XII F.C	9.51	27.62	15.98	21.15
			NSDP	11.54	0.68	6.40	5.82
			SJSRY	5.94	0.51	3.46	2.99
			Sanitation equipment	Nil	4.25	Nil	4.25
			MLC Fund	22.26	0.31	7.07	15.50
			Tube well	Nil	21.03	Nil	21.03
						77.04	
44.	Sitamarhi	2006-08	XII F.C	10.25	23.17	3.33	30.09
			SJSRY	11.06	12.49	2.76	20.79
			NSDP	66.28	Nil	49.91	16.37
			Const./maintenance of road	Nil	48.45	12.90	35.55
			Hand pump (MLA fund)	Nil	17.79	Nil	17.79
45.	Supaul	2006-08	XII F.C	8.37	33.66	24.75	17.28
			Sam Vikas Yojna	Nil	55.34	29.28	26.06
			Tube well	Nil	17.79	Nil	17.79
			Const. of office building	Nil	38.79	Nil	38.79
						99.92	
Total				3933.62	5263.86	3851.43	5346.05

**Statement showing details of grants received, spent and unutilized balance as on 31.03.2010
in 33 ULBs
(Reference to paragraph no. 2.1 and page no. 6)**

(₹ in Lakh)

Sl. No.	Name of ULB	Audit period	Grant/Fund	Opening Balance	Amount received	Amount spent	Unutilized balance
1.	Ara	2008-09	12 th F.C.	96.12	41.31	71.90	65.53
			Construction & Renovation of Road	0	1375.27	0	1375.27
			MLC Fund	0	1.75	1.50	0.25
			Construction of Administrative Buildings	0	25.00	0.58	24.42
			Hardware & Software Unit	0	4.02	0	4.02
			Water supply	0	110.19	110.19	0
			E-governance	0	2.50	0.79	1.71
			BRGF	0	115.60	0	115.60
			MLA Fund	0	33.10	27.24	5.86
			11 th F.C.	2.75	0	0.37	2.38
			NSDP	2.38	0	1.93	0.45
			SJSRY	62.84	0	5.66	57.18
			Kabir Anthesti Yojna	0	3.37	2.32	1.05
						1653.72	
2.	Bakhtiyarpur	2005-06 to 2008-09	NSDP	0	23.91	23.62	0.29
			SJSRY	0	9.28	9.92	-0.64
			11 th F.C.	0	0	11.22	-11.22
			12 th F.C.	0	39.76	16.77	22.99
			Road & Drainage Construction	0	255.5	100	155.5
			Kabir Anthesti Yojna	0	23.68	0	23.68
			MLA Fund	0	14.71	9.33	5.38
			Purchase of machine	0	4.25	4.15	0.10
			Water supply	0	100.00	100.00	0
3.	Banka	2007-08 to 2008-09	Construction of Administrative Buildings	0	28.88	20.00	8.88
			Water supply	0	17.14	0	17.14
			MLC Fund	0	10.05	0	10.05
			SJSRY	0.46	0	0	0.46
			BRGF	0	31.07	0	31.07
			Kabir Anthesti Yojna	0	1.38	0.66	0.72
			11th F.C.	2.24	22.43	21.53	3.14
Tractor purchase	4.25	0	3.59	0.66			

							72.12
4.	Begusarai	2008-09	MLA Fund	27.86	0	7.70	20.16
			MLC Fund	0	2.24	0	2.24
			Construction of drainage	0	325.00	59.16	265.84
			Construction/Renovation of Roads.	0	412.44	0	412.44
			Computerisation	0	2.50	0	2.50
			Construction of Ghat/Solar light/Highmast etc.	0	411.58	0	411.58
			Kabir Anthesti Yojna	0	5.40	0	5.40
			Purchase of Hydraulic Tractor	46.25	0	0	46.25
			12 th F.C.	68.47	27.73	42.19	54.01
			BRGF	0	68.39	38.03	30.36
			SJSRY	25.97	0.77	6.87	19.87
			Matching Grant	0	135.55	19.04	116.51
			MP Fund	0	8.53	3.90	4.63
5.	Bhagalpur	2008-09	NSDP	60.53	1.97	1.04	61.46
			SJSRY	149.53	17.20	43.01	123.72
			11 th F.C.	1.83	0.06	0	1.89
			Balika Samridhi Yojna	24.26	0.82	1.85	23.23
			E-governance	0	139.05	1.00	138.05
			BRGF	0	2.22	0	2.22
			12 th F.C.	64.11	284.35	338.46	10.00
					360.57		
6.	Biharsharif	2008-09	NSDP	10.70	0.40	0.06	11.04
			Construction of Road & drain(BRGF+12thFC)	107.65	191.80	174.92	124.53
							135.57
7.	Bikramganj	2007-08 to 2008-09	SJSRY	2.99	0	0.75	2.24
			NSDP	4.32	2.05	6.21	0.16
			11 th F.C.	3.31	0	4.16	-0.85
			12 th F.C.	13.55	23.49	21.73	15.31
			Water supply	0	16.92	0	16.92
			Kabir Anthesti Yojna	0	0.69	0.59	0.10
			BRGF	0	20.68	14.34	6.34
			Construction of Administrative Buildings	0	28.88	0	28.88
					69.10		
8.	Birpur	2004-05 to 2008-09	Grant	13.59	0	0	13.59
			11 th F.C.	0	4.48	0	4.48
			12 th F.C.	0	33.99	0	33.99

			Pay Grant	0	16.57	0	16.57
			Pay Loan	0	4.93	0	4.93
			Road Const.	0	97.1	0	97.1
			Drain Construction	0	37.54	0	37.54
			BPL Survey	0	0.71	0	0.71
			IDSMT	0	0.25	0	0.25
			Machine Purchase	0	4.25	0	4.25
			Animal census	0	0.88	0	0.88
			BRGF	0	14.47	0	14.47
			Matching Grant	0	28.87	0	28.87
			Building Construction	0	4.02	0	4.02
			Pokhar Construction	0	0.65	0	0.65
			Chapakal garai	0	9.86	0	9.86
			Own Source	285.39	35.09	212.66	107.82
							379.98
9.	Chakia	2005-06 to 2008-09	Govt. grant for salary	0.26	14.58	14.97	-0.13
			Govt. loan for salary	0.61	0	0	0.61
			SJSRY	2.13	0.49	7.19	-4.57
			NSDP	0.98	20.06	21.00	0.04
			PMGY	1.12	0	0.60	0.52
			11 th F.C.	9.74	10.00	18.78	0.96
			12 th F.C.	0	25.95	20.82	5.13
			Interest	1.43	12.44	6.89	6.98
			Urban Infrastructure	7.32	16.25	22.13	1.44
			Water supply	13.19	0	0	13.19
			Miscellaneous Works	0.5	0.36	0.16	0.70
			BPL Survey	0	0.50	0.20	0.30
			DPR	0	0.25	0.75	-0.50
			Renovation of Road	0	82.30	67.60	14.70
			Drain Construction	0	27.36	22.38	4.98
			Census	0	0.14	0.10	0.04
			Hydraulic Tractor	0	4.25	2.00	2.25
			Construction of Administrative Buildings	0	28.88	15.00	13.88
			Nomination Fee	0	0.30	0.30	0
			Electoral Roll	0	0.05	0	0.05
			BRGF	0	8.25	2.50	5.75
			UIDSSMT	0	642.50	642.50	0
			Self Financing Scheme	0	69.53	32.19	37.34
							103.66
10.	Dalsinghsarai	2005-06 to 2008-09	SJSRY	8.41	0	0.56	7.85
			BRGF	0	11.82	0.06	11.76
			12 th F.C.	10.07	4.92	6.54	8.45
			NSDP	4.66	0	0	4.66

			IDSMT	9.20	40.00	0.07	49.13
			Road construction	2.10	0	1.04	1.06
			Drainage const.	2.69	0	0	2.69
			Water Tap construction	11.54	0	0	11.54
			Tractor/trailor Grant	0	0.48	0	0.48
			Construction of Admnistrative Buildings	4.73	0	0	4.73
			Construction/Renovation of ponds	0	18.65	0	18.65
							121.00
11.	Danapur Nizamat	2007-08 to 2008- 09	12 th F.C.	6.58	53.25	59.83	0
			Equipments	34.25	0	28.03	6.22
			MLA Fund (Tubewell)	0	29.42	20.75	8.67
			MLC Fund	0	5.02	1.01	4.01
			BRGF	0	96.21	84.45	11.76
			ILCS	0	85.00	54.76	30.24
			E-governance	0	2.50	2.09	0.41
			SJSRY	31.96	2.28	6.85	27.39
			NSDP	1.84	0.19	0.74	1.29
							89.99
12..	Darbhanga	2008-09	Construction & Conversion Of Sulabh Sauchalaya	1.4	0	0	1.4
			Energy charges dues of water supply	33.76	0	0	33.76
			Construction of drain	292.19	217.68	0	509.87
			Slum Improvement	8.74	0	0	8.74
			NRV	18.32	0	0	18.32
			Sinking of Tubewell	1.99	0	0	1.99
			10 th F.C.	2.41	0	0	2.41
			Balika Samridhi Yojna	0.88	0	0	0.88
			SJSRY	102.29	0	1.11	101.18
			NSDP	33.65	0	0.38	33.27
			11 th F.C.	5.9	0	0	5.9
			Food for work	0.77	0	0	0.77
			MLA/MLC fund	27.45	3.61	14.88	16.18
			Repair of Road	4.16	0	0	4.16
			12 th F.C.	147.36	47.4	51.28	143.48
			Providing Drinking Water/Survey etc.	6.22	0	0.2	6.02
			Construction of Road	7.88	0	0.1	7.78
			Civic Amenities etc.	40	0	0	40
			Purchase of Equipments & Machine	288.75	0	169.65	119.1

			Hand pump in each ward	30.49	0	6.34	24.15
			Preparation of Master Plan	1.22	0	0	1.22
			BPL Survey	4.89	0	0.05	4.84
			MLC Fund (Hand pump)	0	4.93	0	4.93
			BRGF	0	87.56	29.41	58.15
			NUIS of NUDB	0	4.02	0	4.02
			RSVY	0	208.42	208.42	0
			Construction of Drains	0	217.68	0	217.68
			Site Plan for computersation	0	2.5	0	2.5
			Under Civic amenities , Construction of lakes/ghats	0	246.92	0	246.92
			Construction of Admnistrative Buildings	0	50.00	0	50.00
			Construction/Renovation Of Roads	0	740.36	0	740.36
							2409.98
13.	Dhaka	23.08.07 to 2008-09	Grant	23.07	63.37	40.24	46.2
14.	Farbisganj	2007-08 to 2008-09	SJSRY	14.45	0	3.87	10.58
			IDSMT	2.03	0	0	2.03
			12 th F.C.	29.25	12.77	16.58	25.44
			NSDP	7.61	0	1.07	6.54
			Construction of Road	9.45	84.24	32.15	61.54
			Construction of Drain	1.46	33.79	29.95	5.3
			Purchase of tractor	1.85	0	1.06	0.79
			Installation of Handpump	15.88	0	0	15.88
			Construction of Admnistrative Buildings	13.79	0	19	-5.21
			BRGF	0	28.99	0	28.99
			Installation of Computer	0	2.50	0	2.50
			Kabir Anthesti Yojna	0	1.87	1.69	0.18
			Matching Grant	0	32.88	17.79	15.09
							169.65
15.	Gaya	2008-09	Hand pump in each ward	38.98	1.76	17.50	23.24
			Kabir Anthesti Yojna	0	3.97	1.92	2.05
			BRGF	0	216.72	77.73	138.99
			E-governance	0	2.50	0	2.50
			Civic Amenities etc.	0	170.95	0	170.95
			Construction/Renovation of Roads	210.60	800.00	156.69	853.91

			Const. of Drains	11.37	316.88	0	328.25
							1519.89
16.	Jagdishpur	2007-08 to 2008-09	Pay	0	35.14	35.14	0
			12 th F.C.	0	16.94	2.01	14.93
			Construction of Administrative Buildings	0	28.87	0	28.87
			MLA Fund	0	13.24	0	13.24
			Drain Construction	0	22.87	2.50	20.37
			MLC Fund	0	0.74	0.38	0.36
			Road construction	0	38.01	0	38.01
			BRGF	0	15.96	5.16	10.8
							126.58
17.	Kanti	2005-06 to 2008-09	12 th F.C.	9.96	4.56	4.54	9.98
			NSDP	0.76	0.04	0	0.80
							10.78
18.	Kateya	2005-06 to 2008-09	SJSRY	2.41	6.54	6.95	2.00
			NSDP	1.69	17.62	18.61	0.70
			12 th F.C.	0	18.91	9.48	9.43
							12.13
19.	Kishanganj	2007-08 to 2008-09	SJSRY	32.36	3.24	0	35.6
			MP/MLA fund	6.69	2.64	1.45	7.88
			Kabir Anthesti Yojna	0.72	5.81	5.25	1.28
							44.76
20.	Madhubani	2007-08 to 2008-09	BPL Survey	1.22	0.68	1.84	0.06
			12 th F.C.	17.23	46.24	13.12	50.35
			DPR	0.5	0	0	0.5
			Road and drain construction	0	56.1	0	56.1
			Equipments	0	4.25	0	4.25
			Computerisation & e-governance	0	2.5	0	2.5
							113.76
21.	Makhdumpur	2006-07 to 2008-09	NSDP	1.59	0	0.22	1.37
			12 th F.C.	9.36	6.35	14.53	1.18
			SJSRY	0.93	0	0	0.93
			BRGF	0	20.50	12.27	8.23
							11.71
22.	Marhoura	2005-06 to 2008-09	12 th F.C.	17.71	3.81	0.01	21.51
			UDD Road	6.92	0	0	6.92
			Construction of Drain	2.14	0	0	2.14
							30.57
23.	Mokama	2007-08	Conversion of latrine	0.24	0	0	0.24

		to 2008-09	Slum scheme	1.75	0	0	1.75
			Construction of drainage	0.02	0	0	0.02
			Renovation of flood affected road	0.08	0	0	0.08
			Construction & Development of Road	0.19	0	0	0.19
			IDSMT	50	0	0	50
			Construction & Development of Road	0.19	0	0	0.19
			IDSMT	50	0	0	50
			Construction & Development of Road	0.98	1.11	0	2.09
			12 th F.C.	19.83	8.58	17.04	11.37
			SJSRY	12.41	0	0	12.41
			BRGF	0	41.87	0	41.87
			MLA Fund (Sinking of Tubewell)	20.6	0	13.66	6.94
			MLC Fund (Sinking of Tubewell)	0	1.47	0	1.47
			Const. of water tower and pipe	0	102.01	0	102.01
			Const. of drain	0	50	0	50
			Const. of Ghats	0	52.29	0	52.29
			Computerisation & e-governance	0	2.5	0	2.5
			Kabir Anthesti Yojna	0	2.1	2.1	0
							385.42
24.	Motipur	2005-06 to 2008-09	11 th F.C.	2.39	0	2.39	0
			12 th F.C.	0	24.48	19.96	4.52
			NSDP	0.91	42.73	37.02	6.62
			SJSRY	0.49	6.65	1.40	5.74
			IDSMT	0	86.88	65.85	21.03
			RSVY	0	40.04	39.66	0.38
			BPL Survey	0	0.89	0.79	0.10
			Purchase of tractor	0	4.25	3.75	0.50
			Road construction	0	16.50	16.26	0.24
			Litracy	0.02	0.21	0.05	0.18
			Disaster management	0	0.13	0.06	0.07
			Construction of Admnistrative Buildings	0	28.88	0	28.88
			Ghat construction	0	50.00	0	50.00
			Salary head	0	13.53	9.36	4.17
			Supply & Sanitation MLA Advance Drainage	0	9.53	0	9.53

			construction				
			Election Survey	0	0.17	0.14	0.03
							131.99
25.	Muzaffarpur	2008-09	NSDP	44.47	0	2.05	42.42
			SJSRY	36.12	0	2.27	33.85
			11 th F.C.	0.59	0	0	0.59
			12 th F.C.	153.19	1271.04	1244.91	179.32
			State grant and development works	199.73	1004.22	58.59	1145.36
			Master Plan	5	0	0	5
			MLA Fund	32.1	0	0	32.1
			MP Fund	0.85	0	0	0.85
			BPL Survey	4.09	0	0.47	3.62
			MLC Fund	0	4.92	0	4.92
			State grant	0	6.52	0.62	5.9
			Monthly TA	0	2.89	0	2.89
			Salary Fund	0	328.62	328.62	0
			BRGF	0	153.41	113.56	39.85
							1496.67
26.	Phulwarisharif	2007-08 to 2008-09	SJSRY	13.4	0.78	5.46	8.72
27.	Purnea	2007-08 to 2008-09	Construction of Administrative Buildings	0	38.79	38.79	0
			BRGF	0	108.86	3.83	105.03
			Drinking Water Supply	102.77	757.12	502.77	357.12
			Latrine water disposal	785.95	0	785.23	0.72
			Purchase of sanitary equipments	30.72	0	22.4	8.32
			Const./Renovation of roads	41.39	100.82	38.03	104.18
			Const./Renovation of drains	0	25	0	25
			Civic Amenities etc.	0	110.57	0	110.57
			Allowance to ward councillors	0	1.69	0.42	1.27
			Computerisation & e-governance	0	2.5	1.39	1.11
			Sinking of Hand Pumps	0	27.31	0	27.31
			11 th F.C.	0.3	0	0.2	0.1
			12 th F.C.	35.92	81.09	87.05	29.96
			MLA Fund	26.7	0	25.78	0.92
			NSDP	5.36	0	0.04	5.32
			SJSRY	22.44	0	11.63	10.81

			Balika Samridhi Yojna	2.01	0	0.75	1.26
			Economic Census	0.59	0	0.59	0
			MLC Fund	2.22	19.18	19.09	2.31
							791.31
28.	Rosera	2006-07 to 2008-09	SJSRY	2.19	0.63	0.68	2.14
			IDSMT	13.00	0	0	13.00
							15.14
29.	Saharsa	2007-08 to 2008-09	SJSRY	8.96	0	1.00	7.96
			Balika Samridhi Yojna	0	0.50	0	0.50
			NSDP	97.16	0.08	6.92	90.32
			MP Fund	11.97	0	11.97	0
			MLA Fund	82.74	31.39	51.57	62.56
			11 th F.C.	2.01	0.27	1.30	0.98
			Construction of Administrative Buildings	34.29	0	17.00	17.29
			BRGF	0	108.47	43.13	65.34
							244.95
30.	Samastipur	2008-09	12 th F.C.	21.79	5.71	19.6	7.9
			Tractor	4.25	0	0	4.25
			MLA Fund	21.33	0	7.67	13.66
			Construction of Administrative Buildings	0	38.79	0	38.79
			Salary	0	87.25	87.25	0
			Road construction	0	83.9	0	83.9
			Road construction	0	50	0	50
			E-governance	0	2.5	0	2.5
			Construction of park/ghat	0	35	0	35
			BRGF	0	36.28	0	36.28
			SJSRY	12.4	0.4	0	12.8
			RSVY	80.62	9.71	59.49	30.84
							315.92
31.	Sheohar	2005-06 to 2008-09	SJSRY	0.43	0	0	0.43
			NSDP	0.96	0	0	0.96
			11 th F.C.	0.84	0	0.13	0.71
			12 th F.C.	20.4	3.22	0	23.62
			Road construction	4.1	15	0	19.1
			Sanitation	1.18	0	0	1.18
			BRGF	0	42.12	0	42.12
			IDSMT	6.92	0	5.5	1.42
							89.54
32.	Siwan	2007-08 to 2008-09	Development of Primary School	0.59	0	0	0.59
			Development of Middle	0.4	0	0	0.4

			School				
			IBP Scheme	0.37	0	0	0.37
			Headmaster's Allowance	0.03	0	0	0.03
			Educating Allowance	0.01	0	0	0.01
			Summer Emergency Water Supply	2.6	0	0	2.6
			MLC Fund	0.01	0	0	0.01
			11 th F.C.	2.48	0	0	2.48
			NSDP	15.49	0	0	15.49
			Conversion of latrine	81.58	0	0	81.58
			Construction of Drain & Purchase of Sanitary equipments	203.92	0	0	203.92
			Preparation of DPR	0.5	0	0	0.5
			12 th F.C.	29.99	56.47	31.48	54.98
			Construction of PCC	63.8	0	43.77	20.03
			SJSRY	0.64	23.8	0	24.44
			Sinking of Pumps	0	26.6	0	26.6
			Kabir Anthesti Yojna	0	2.85	0	2.85
			Const. of Administrative Buildings	0	38.79	0	38.79
			Matching Grant	0	91.04	0	91.04
			Animal census	0	0.37	0	0.37
							567.08
33.	Sonepur	2005-06 to 2008-09	BRGF	0	17.73	6.4	11.33
			12 th F.C.	11.75	12.44	0	24.19
			Kabir Anthesti Yojna	0	0.63	0	0.63
			Salary	0	2.98	2.9	0.08
			Water supply	0	13.34	0	13.34
			Hon. & other allowance of elected bodies.	0	0.8	0	0.8
			Elections	0	0.37	0.13	0.24
							50.61
Total				5357.32	15568.14	7698.34	13166.94

APPENDIX –IV

**Statement showing position of release of funds to Executing agencies
(Reference to paragraph no. 5.5.3 and page no. 37)**

(₹ in lakh)

Sl. No.	Name of ULB	Sanction letter no./Date	Release of fund by the UD & HD	Fund received by ULB		Fund Transferred to PHED		Maximum Delay in transfer up to (in months)
				Date	Amount	Date	Amount	
1.	Gaya	475/18.02.2006	850.00	24.03.06	400.00	03.04.06	400.00	9
				30.08.07	450.00	07.06.08	450.00	
2.	Muzaffarpur Phase-I	475/18.02.2006	800.00	31.03.06	300.00	16.06.06	150.00	14
						01.06.07	150.00	
				28.11.07	500.00	05.12.07	500.00	
3.	Darbhanga Phase-I	475/18.02.2006	300.00	31.03.06	300.00	09.03.07	300.00	11
	Darbhanga Phase-II	2518/11.07.2006	1632.38	31.03.07	400.00	09.06.07	400.00	8
				08.02.08	1232.38	20.10.08	1232.38	
4.	Ara	1024/26.03.2006	602.17	26.03.06	250.00	29.06.06	250.00	8
				22.03.07	241.98	27.11.07	241.98	
				14.10.08	110.19	14.10.08	110.19	
5.	Purnea Phase-I	653/03.03.2006	557.12	01.04.06	200.00	25.08.06	200.00	7
				04.04.09	357.12	Sep-09	357.12	
	Purnea Phase-II	2518/11.07.2006	605.54	11.12.06	102.77	28.03.07	102.77	8
				11.03.07	102.77	01.11.07	102.77	
			28.03.08	400.00	28.06.08	400.00		
6.	Biharsharif	1023/26.03.2006	830.37	31.03.06	400.00	21.06.06	400.00	5
				31.03.07	430.37	16.08.07	430.37	
7.	Katihar	1024/26.03.2006	350.00	31.03.06	350.00	30.06.06	350.00	3
8.	Barh	1019/14.03.2007	422.78	31.03.07	100.00	10.07.07	100.00	
				12.11.08	322.78		0.00	
9.	Lakhisarai	1019/14.03.2007	8.55	31.03.07	8.55	04.07.07	8.55	3
10.	Danapur	1409/30.03.2007	200.00	17.05.07	200.00	10.09.07	200.00	4
11.	Motihari	1409/30.03.2007	200.00	30.03.07	200.00	26.09.07	200.00	3
12.	Kishanganj	1409/30.03.2007	1834.81	11.04.07	500.00	02.08.07	500.00	4
				30.10.08	200.00	12.12.08	200.00	
				26.03.09	22.54	NA	1000.00	
				30.03.09	505.46	NA		
				30.03.09	606.81	NA		
13.	Khagaul	1409/30.03.2007	157.54	11.04.07	100.00	11.07.07	100.00	3
				06.06.09	57.54	21.07.09	57.54	
14.	Hajipur	1409/30.03.2007	500.00	18.05.07	300.00	13.08.07	300.00	5
				16.12.08	200.00	27.05.09	200.00	
15.	Bakhtiyarpur	1019/14.03.2007	100.00	31.03.07	100.00	26.12.08	100.00	21
16.	Sheikhpura	357/13.03.2007	1672.51	29.03.07	472.50	13.07.07	472.50	3
				08.11.08	200.00	11.11.08	200.00	
				26.03.09	500.00	29.03.09	500.00	
				29.03.09	500.00	30.03.09	500.00	
17.	Hilsa	1409/30.03.2007	490.00	22.06.07	100.00	16.08.07	100.00	2
				31.03.09	390.00		0.00	
18.	Chhapra	NA	800.83	30.10.06	400.41	28.03.07	800.83	5
				08.01.08	400.42	27.02.08	400.42	

Appendix-V
Statement showing details of Non- execution of work in stipulated time
(Reference to paragraph no.5.5.4 and page no.38)

Sl. No.	Name of ULB	Name of Contractors/ Agencies	Work order No./ Date	Completion period as per work order	Scheduled completion date	Status of work	Remarks	Reasons for non-completion of the work
1.	Gaya	Kirloskar Brothers Ltd. Kolkata	444/04.05.2007	18 months	03.11.2009	Incomplete	Pump House, Water Tower –Not completed	Due to lack of sufficient fund
2.	Muzaffarpur Phase-II	JUSCO	338/26.03.2007	18 months	25.09.2009	Incomplete	Pipeline not completed	Due to non-furnishing of N.O.C. by the military for laying pipes around chakkar maidan
3.	Darbhangha Phase-I	Jain Infra Project Ltd., Kolkata	83/29.03.2007	18 months	28.11.2008	Incomplete	5 nos. of Tube well done	Re-tender is in process due to non-execution of work. Bank Guarantee of Rs.140.12 lakh has been ceased.
	Darbhangha Phase-I	Jain Infra Project Ltd., Kolkata	82/29.03.2007	18 months	28.11.2008	Incomplete		
4.	Ara	J.P. Enterprises, Patna	--/15.12.2006	18 months	30.06.2008	Incomplete	Pipe Lying not completed	Non-release of additional fund
5.	Purnea Phase-I	Essky Builders, Patna	85/31.01.2007	18 months	31.07.2008	Incomplete	Pipeline, water tower-not completed	Non-release of fund by the ULB, tardiness of contractor in execution of work and disputed sites
	Purnea Phase-II	Essky Builders, Patna	1111/14.01.2007	18 months	13.07.2008	Incomplete	Pipeline, water tower-not completed	
6.	Siwan	J.P. Enterprises, Patna	342/26.03.2007	18 months	25.09.2008	Incomplete	Water Tower, Pipeline-not completed	Due to lack of sufficient fund
7.	Biharsharif	M/s. Daroga Pradhan, Dhanbad, Jharkhand	77/25.01.2007	18 months	24.07.2008	Incomplete	Water Tower, Pipeline-not completed	Due to non-completion of work in time by the contractor and non-availability of sites at one place
8.	Dehri	Construction & Constructions	--/02.12.2007	18 months	01.06.2008	Incomplete	Pipe line -not completed	Non-completion of work in time by the contractor

9.	Sasaram	IVRCL, Hyderabad	601/29.12.2006	18 months	28.06.2008	Incomplete	Pipe line –not completed	Non-completion of work in time by the contractor
10.	Khagaul	Amit Kumar	--/28.11.2007	18 months	27.05.2009	Incomplete	Pipe line, Water Tower – not completed	Delay release of second installment.
11.	Hajipur	J.P. Enterprises, Patna	656/23.07.2008	18 months	22.01.2010	Incomplete	Water Tower, Pump House, Pipeline -not completed	Due to lack of sufficient fund
12.	Shiekhapura	IVRCL, Hyderabad	---/July-2008	18 months	January, 2010	Incomplete	Pipe line, Water Tower – not completed	Due to lack of sufficient fund
13.	Chapra	J.P. Enterprises, Patna	10/03.01.2007	18 months	02.07.2008	Incomplete	HYTW, Water Tower –not completed	Due to lack of sufficient fund and non-availability of site at one place
14.	Kishanganj	IVRCL, Hyderabad	11.08.08	NA	NA	Incomplete	HYT/W-6 nos. complete, Water tower-partly complete, pipeline-50% complete	Due to lack of sufficient fund
15.	Lakhisarai	Vipin Kumar	21.11.07	3 months	20.01.08	Incomplete	Pipeline-incomplete	Due to non-completion of work by the contractor
16.	Begusarai	Sunder Prasad Singh Shri Ram Prakash Singh	NA	11 months	---	Incomplete	Water tower, Pipeline, electricity-incomplete	Due to non-completion of work by the contractor
17.	Hilsa	J P Enterprises	N A	18 months	--	Incomplete	HYTW, Pump house-complete, pipe lying-incomplete	Due to lack of sufficient fund
18.	Bhagalpur	BRJP	NA	NA	--	Incomplete	T/W complete, Pump house-95%,Electrification-35%	Due to non-availability of fund
19.	Patna	BRJP	NA	NA	--	Incomplete	Pipe procured	Due to non-completion of work in time by the executing agency

Appendix-VI

**Statement showing position of Urban Water Supply Scheme executed by PHED/BRJP
(Reference to paragraph no. 5.5.8 and page no.41)**

(₹ in Lakh)

Sl. No.	Name of ULB	Executing Agency	Amount of DPR/Date	Estimated Cost	Revised Estimated cost	Sanction by UD & HD letter no./date	Amount released by UD & HD	Amount received by the ULBs	Amount transferred to the PHED	Delay in transfer (in months)	Amount withheld by ULB	Cost escalation (revised estimate-original estimate)	Executing agency	Date of agreement	Agreement Value	Due date of completion/work order no.	Position of work		Remarks
																	Expenditure	Physical Progress	
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
A-COMPLETE FUNDING																			
1.	Muzaffarpur, Phase-II	PHED	200.00/22.03.06	2000.00	Not revised	938/06.11.07	2000.00	2000.00	2000.00	6	0.00	0.00	JUSCO	09.04.07	1739.97	18 months (338/26.03.07)	1666.53	Pipeline, HYT/W, water tower-comple, te,	Incomplete
2.	Biharsarif	PHED	812.44/26.02.06	830.37	Not revised	1023/26.03.06	830.37	830.37	830.37	3-5	0.13	0.00	M/s Daroga Pradhan, Dhanbad, Jharkhand	NA	NA	18 months (77/25.01.07)	316.19	HYT/W, Pipeline-comple, te, rest-incomp lete	Incomplete
3.	Dehri	PHED	289.27/14.06.06	297.18	Not revised	1023/26.03.06	297.18	297.18	297.18	NA	0.00	0.00	Construction	06-07	297.18	18 months(0	221.82	HYT/W, Pump	Incomplete

																		2.12.06)								House work-comple-te, rest-incomple-te						
4.	Lakhisarai	PHED	NA	8.548	Not revised	1019/14.03.07	8.55	8.55	8.55	8.55	4	0.00	0.00	0.00	Vipin Kumar	NA	NA	NA	6.92	Work incomplete	Incomplete											
5.	Khagaul	PHED	157.54/19.07.06	157.54	Not revised	1409/30.03.07	157.54	157.54	157.54	157.54	5	0.00	0.00	0.00	Amit Kumar	23.11.07	58.23	12 months (28.11.07)	100.00	HYT/W-comple-te, water tower-partly complete, Pipelin e-incomple-te	Incomplete											
6.	Hilsa	PHED	484.83/18.06.07	490.896	Not revised	1019/14.03.07	490.90	490.00	490.00	100.00	2	0.00	390.896	0.00	J P enterprises, Patna	NA	458.55	18 months	100.00	HYT/W, Pump House-comple-te, rest-incomple-te	Incomplete											
7.	Mokama	PHED	NA	102.015	Not revised	3710/09.07.08	102.02	102.02	102.02	0.00	NA	0.00	102.015	0.00	NA	NA	NA	Nil	Re-tendering process	Incomplete												
8.	P MC	BRJP	1370.36/20	1015.48	Not	1019/14.	1015.48	NA	1015.4	NA	NA	0.00	NA	0.00	BRJP	NA	NA	733.17	None	Incomplete												

(HUDCO)		05-06		revised	03.07																	of the nine schemes completed	
9.	Bhagalpur (12 th F C)	BRJP	NA	2435.04	Not revised	1775/29.03.06	2435.04	NA	2435.04	NA	0.00	BRJP	NA	NA	NA	1506.52	NA	Incomplete					
				55.45	Not revised	1094/30.03.06	55.45	NA	55.45	NA	0.00	BRJP	NA	NA	NA	Nil	NA	Incomplete					
Total (A)				7392.51	-----		7392.53		3885.66	6899.61			493.041			4651.15							

B-INCOMPLETE FUNDING

1.	Muzaffarpur, Phase-II	PHED	800.00/22.03.06	800.00	850.22	475/18.02.06	800.00	800.00	800.00	2.5-14	0.00	50.22	IVRCL, Hyderabad	29.12.06	848.72	18 months (600/29.12.06)	800.00	Work complete, water supply started	PHED letter to ULB for H/O
2.	PMC (State Plan)	BRJP	NA	6285.27	Not revised	469/18.02.06 2842/03.06.08 3925/28.12.05	4832.25	NA	4832.25	NA	0.00	BRJP	NA	NA	NA	2688.41	2688.41	All 27 schemes incomplete	Incomplete
				5752.12	Not received	4129/06.12.04 904/21.03.06	4072.25	NA	4072.25	NA	0.00	BRJP	NA	NA	NA	761.50	761.50	NA	Incomplete
3.	Gaya	PHED	NA	1194.33	1256.63	475/18.02.06	850.00	Upto 9	850.00	0.00	62.30	Kirloskar Brothers	21.05.07	1256.63	18 months (444/04.08)	658.16	HYT/W-8	Incomplete	

4.	Darbhanga, Phase-II	PHED	NA	800.00	1026.54	475/18.02.06	300.00	300.00	300.00	300.00	2-11	0.00	226.54	Jain Infra Project, Kolkata	11.06.07	774.06	18 months (83/29.03.07)	5.07)	18.34	Work not started. Re-tender is in process	Incomplete
5.	Darbhanga, Phase-II	PHED	NA	2112.67	2778.48	2518/11.07.06	1632.00	1632.00	1632.00	1632.00	10-12	0.00	665.80	Jain Infra Project, Kolkata	11.06.07	2054.15	18 months (82/29.03.07)		20.83	Work not started. Re-tender is in process	Incomplete
6.	Ara	PHED	602.17/07.10.05	502.17	662.17	1024/26.03.06	602.17	602.07	602.17	1.5-3	0.00	60.00	J P Enterprises, Patna	NA	NA	NA	30.06.08 (15.12.08)		602.17	Work incomplete	Incomplete
7.	Purnia, Phase-II	PHED	857.12/05.10.05	857.12	Not revised	653/03.03.06	557.12	557.12	557.12	5-12	0.00	0.00	Essky Builders, Patna	09.02.07	816.70	18 months (85/31.01.07)		200.00	HYT/W-3 nos. complete, rest-incomplete	Incomplete	

	Purnia, Phase-II	PHED	625.25/07.10.05	625.25	Not revised	2518/11.07.06	605.54	605.54	605.54	6-10	0.00	0.00	0.00	Essy Builders, Patna	12.02.07	637.61	18 months (11/04.01.07)	228.63	HYT/W-2 no. complete, rest-incomplete	Incomplete
8.	Siwan	PHED	NA	579.40	622.96	653/03.03.06	479.40	479.40	479.40	NA	0.00	43.56	J P enterprises, Parna	09.04.07	622.96	18 months (342/26.03.07)	479.40	HYT/W-complete, Pipe-receive d, rest-incomplete	Incomplete	
9.	Katihar	PHED	835.76/06.10.05	835.76	Not revised	1024/26.03.06	350.00	350.00	350.00	Upto 3	0.00	0.00	NA	NA	NA	NA	Nil	Re-tender is in process	Incomplete	
10.	Sasaram	PHED	876.88/10.06.06	877.41	925.00	1095/30.03.06	877.41	0.00	0.00	NA	0.00	47.59	IVRCL, Hyderabad	02.02.07	925.00	18 months (601/29.12.06)	877.41	Pipeline-incomplete, rest-complete	Incomplete	
11.	Begusarai	PHED	813.94/16.09.02	813.14	Not revised	1095/30.03.06	724.90	0.00	0.00	NA	0.00	0.00	Sunder Prasad Singh/Ram Prakash Singh	NA	NA	NA	616.57	Water tower, Pipeline, 12elect ricity-incomplete	Incomplete	

12.	Jamalpur	PHED	NA	1070.258	4125.00	1019/14.03.07	100.00	100.00	100.00	Nil	0.00	3054.74	NA	NA	NA	Nil	Revised estimate has been sent to the UD&HD for approval	Incomplete
13.	Barh	PHED	710.07/10.08.05	522.78	Not revised	1019/14.03.07	100.00	100.00	Upto 3	322.78	0.00	NA	NA	NA	Nil	Nil	Re-tender is in process	Incomplete
14.	Danapur	PHED	679.008	712.78	Not revised	1409/30.03.07	200.00	200.00	4	0.00	0.00	NA	NA	NA	0.15	0.15	Tender work is in progress	Incomplete
15.	Motihari	PHED	NA	856.82	Not revised	1409/30.03.07	200.00	200.00	4	0.00	0.00	NA	NA	NA	0.75	0.75	Tender work is in progress	Incomplete
16.	Kishan ganj	PHED	2535.10/30.07.07	2671.46	Not revised	1409/30.03.07	1834.81	1834.81	2-4	134.81	0.00	IVRCL, Hyderabad	NA	NA	1399.24	1399.24	HYT/W-6 nos. complete, Water tower- partly complete,	Incomplete

17.	Hajipur	PHED	1108.67/06 .07.05	NA	768.45	1247.26	1409/30. 03.07	500.00	500.00	500.00	500.00	4-9	0.00	0.00	131.10	J P Enterprises, Patna	11.08. 08	1247.26	18 months (656/23.0 7.08)	500.00	HYT/W- complete, rest- incomplete	Incomplete
18.	Bettiah	PHED	NA	768.45	Not revised	1409/30. 03.07	200.00	200.00	195.00	NA	NA	0.00	5.00	0.00	NA	NA	NA	NA	NA	Nil	Tender work is in process	Incomplete
19.	Baktiyarpur	PHED	NA	358.969	Not revised	1019/14. 03.07	100.00	100.00	100.00	100.00	6	0.00	0.00	0.00	NA	NA	NA	NA	NA	Nil	Tender work is in process	Incomplete
20.	Sheikhpura	PHED	--/875.00	1841.09	2230.12	957/13.0 3.07	1672.51	1672.51	1672.51	1672.51	Up to 3	0.00	0.00	389.03	WRCL, Hyderabad	NA	2230.12	18 months (July- 2008)	1369.59	HYT/W- complete, rest- incomplete	Incomplete	
21.	Chapra (12 th F. C.)	PHED	1885.70/Se p-08	800.83	845.93	NA	800.83	800.83	800.83	1-5	0.00	0.00	45.10	J P Enterprises, Patna	16.01. 06	845.93	18 months (10/03.01. 07)	537.35	Pipeline supply- complete, HYT/W, water tower, pump house- incomplete	Incomplete		

22.	Munge r (12 th F C)	PHED	1475.89/10 .04.07	1380.48	Not revised	NA	1280.48	1280.4 8	1280.4 8	NA	0.00	0.00	Vijeta construct ions	NA	1475.89	18 months (321/23.0 3.07)	76.86	Revised estimate has been sent to the UD & HD for approval	Incomplet e
Total (B)				34234.7 27	16570.3 1		23994.45	13164. 76	21929. 55		462.59	4775.9 8			13735.0 3		11835. 36		
Grand Total (A+B)				41627.2 46	16570.3 1		31386.98	17050. 42	28829. 16		955.631	4775.9 8			16288.9 6		16486. 51		

Appendix-VII

**Statement showing position of installation of tubewells by the ULBs
(Reference to paragraph no. 5.5.8 and page no. 41)**

Sl. No.	Name of ULB	Sanction letter no./Date	Head	No. of tube wells	Rate per tube well	Total Amount	No. of installed tube wells	No. of inspected tube wells	No. of Non-working/non-drinkable tube wells	No. of non-installed tube wells	Total Expenditure	Balance Amount	Remarks
1	2	3	4	5	6	7	8	9	10	11	12	13	14
1.	Gaya	860/21.02.08	MLA recommendation	106	36,780.00	38,98,680.00	54	17	01	52	14,00,000.00	24,98,680.00	
		1711/29.03.09	MLC recommendation	05	35,144.00	1,75,720.00	0	0	0	05	0.00	1,75,720.00	
2.	Muzaffarpur	860/21.02.08	MLA recommendation	98	31,760.00	31,12,480.00	35	0	0	63	10,15,071.00	20,97,409.00	Work order was issued for installation of 48 T/W @ 31,760/-in January-09 whereas in July-09 it was issued @ 27,988/-for 50 T/W
		1711/29.03.09	MLC recommendation	14	35,144.00	4,92,016.00	0	0	0	14	0.00	4,92,016.00	
3.	Darbhanga	860/21.02.08	MLA recommendation	96	31,760.00	30,48,960.00	21	14	03	75	6,33,612.00	24,15,348.00	
		1711/29.03.09	MLC recommendation	05	35,144.00	1,75,720.00	0	0	0	05	0.00	1,75,720.00	
4.	Ara	860/21.02.08	MLA recommendation	90	36,780.00	33,10,200.00	90	10	05	0	30,69,364.00	2,40,836.00	
		1711/29.03.09	MLC recommendation	05	35,144.00	1,75,720.00	05	02	01	0	1,68,912.00	6,808.00	

5.	Purnia	857/21.02.08	MLA recommendation	86	31,760.00	27,31,360.00	0	0	0	0	86	0.00	27,31,360.00
6.	Siwan	857/21.02.08	MLA recommendation	76	31,760.00	24,13,760.00	0	0	0	0	76	0.00	24,13,760.00
		1711/29.03.09	MLC recommendation	07	31,760.00	2,46,008.00	0	0	0	0	07	0.00	2,46,008.00
		3708/29.07.08	MLC recommendation	01	35,144.00	31,760.00	0	0	0	0	01	0.00	31,760.00
7.	Biharsharif	860/21.02.08	MLA recommendation	92	36,780.00	33,83,760.00	84	0	0	0	0	22,86,779.00	10,96,981.00
		1711/29.03.09	MLC recommendation	05	35,144.00	1,75,720.00	0	0	0	0	05	0.00	1,75,720.00
8.	Dehri	857/21.02.08	MLA recommendation	78	36,780.00	28,68,840.00	0	0	0	0	78	0.00	28,68,840.00
		1711/29.03.09	MLC recommendation	03	35,144.00	1,05,432.00	0	0	0	0	03	0.00	1,05,432.00
9.	Katihar	857/21.02.08	MLA recommendation	90	36,780.00	28,58,400.00	0	0	0	0	90	0.00	28,58,400.00
		1711/21.09.08	MLC recommendation	05	35,144.00	1,75,720.00	0	0	0	0	05	0.00	1,75,720.00
10.	Sasaraam	857/21.02.08	MLA recommendation	80	36,780.00	29,42,400.00	0	0	0	0	80	0.00	29,42,400.00
		1711/29.03.09	MLC recommendation	02	35,144.00	70,288.00	0	0	0	0	02	0.00	70,288.00
11.	Begusarai	857/21.02.08	MLA recommendation	72	38,700.00	27,86,400.00	48	0	0	0	24	14,00,000.00	13,86,400.00
		1711/29.03.09	MLC recommendation	02	35,144.00	70,288.00	0	0	0	0	02	0.00	70,288.00
12.	Jamalpur	857/21.02.08	MLA recommendation	72	38,950.00	28,04,400.00	72	08	06	0	0	24,51,000.00	3,53,400.00
13.	Barh	857/21.02.08	MLA recommendation	54	36,780.00	19,86,120.00	54	3	1	0	0	19,86,120.00	0.00
		1711/29.03.09	MLC recommendation	01	35,144.00	35,144.00	0	0	0	0	01	0.00	35,144.00
14.	Lakhisarai	857/21.02.08	MLA	66	38,950.00	25,70,700.00	20	0	0	0	46	7,28,099.00	18,42,601.00

			recommendation	05	35,144.00	1,75,720.00	05	0	0	0	0	1,62,448.00	13,272.00	
		1711/29.03.09	MLC recommendation	05	35,144.00	1,75,720.00	05	0	0	0	0	1,62,448.00	13,272.00	
15.	Danapur	857/21.02.08	MLA recommendation	80	36,780.00	29,42,400.00	72	09	07	22	23,38,160.00	6,04,240.00		
		1711/29.03.09	MLC recommendation	08	35,144.00	2,81,152.00					2,85,877.00	2,15,955.00		
		3708/29.07.08	MLC recommendation	06	36,780.00	2,20,680.00								
16.	Motihari	857/21.02.08	MLA recommendation	76	36,780.00	24,13,760.00	80	0	0	01	16,18,117.00	10,24,731.00		Requested to UD & HD to install 123 T/W @ 21,405.00 but no approval was accorded
		1711/29.03.09	MLC recommendation	02	35,144.00	2,29,088.00								
		3708/29.07.08	MLC recommendation	05	31,760.00									
17.	Kishanganj	857/21.02.08	MLA recommendation	68	31,780.00	21,59,600.00	0	0	0	68	0.00	21,59,600.00		Requested to UD & HD to install T/W @ 6,000.00 but no approval was accorded
18.	Khagaul	857/21.02.08	MLA recommendation	54	36,780.00	19,86,120.00	54	16	10	0	19,37,570.00	48,550.00		
19.	Hajipur	857/21.02.08	MLA recommendation	78	36,780.00	26,68,890.00	0	0	0	78	0.00	26,68,890.00		
		1711/29.03.09	MLC recommendation	10	35,144.00	3,51,440.00	0	0	0	10	0.00	3,51,440.00		
20.	Bettiah	857/21.02.08	MLA recommendation	78	36,780.00	24,77,280.00	62	0	01	16	20,29,106.00	4,48,174.00		
		1711/29.03.09	MLC recommendation	03	35,144.00	1,05,432.00	02	0	0	01	70,000.00	35,432.00		
21.	Bakhtiyarpur	856/21.02.08	MLA recommendation	40	36,780.00	14,71,200.00	21	04	01	19	6,33,396.00	8,37,804.00		
22.	Shiekhpura	857/21.02.08	MLC recommendation	54	38,950.00	21,03,300.00	15	0	0	39	4,92,292.00	16,10,371.00		
23.	Hilsa	856/21.02.08	MLA	46	36,780.00	16,91,880.00	11	0	0	35	1,79,206.00	15,12,674.00		

24.	Mokama	1711/21.09.08	recommendation	56	36,780.00	20,59,680.00	56	09	01	0	20,59,680.00	0.00	
		3708/29.07.08	MLA recommendation	04	36,780.00	1,47,120.00	0	0	0	04	0.00	1,47,120.00	
25.	Chapra	857/21.02.08	MLC recommendation	88	31,760.00	27,94,880.00	60	0	0	28	0.00	27,94,880.00	
		1711/27.03.08	MLA recommendation	07	35,144.00	2,46,008.00	03	0	0	04	0.00	2,46,008.00	
26.	Munger	857/21.02.08	MLC recommendation	90	38,950.00	35,05,500.00	0	0	0	90	0.00	35,05,500.00	
27.	Bhagalpur	860/21.02.08	MLA recommendation	102	36,780.00	35,51,000.00	0	0	0	102	0.00	35,51,000.00	
		1711/27.03.08	MLC recommendation	06	34,144.00	2,10,000.00	0	0	0	06	0.00	2,10,000.00	
28.	Patna	860/21.02.08	MLA recommendation	288	48,394.00	1,16,94,412.00	198	07	05	90	77,48,189.00	39,46,223.00	
		1711/27.03.08	MLC recommendation	43	35,144.00	15,11,192.00	0	0	0	43	0.00	15,11,192.00	
Total				2508		8,96,43,730.00	1122	99	42	1376	3,46,92,998.00	5,49,50,095.00	

Appendix- VIII
Glossary of Abbreviations

BMA	Bihar Municipal Act
B&OLFAA	Bihar and Orissa Local Fund Audit Act
B&OMA,1922	Bihar and Orissa Municipal Act, 1922
BD	Bank Draft
BMAR	Bihar Municipal Accounts Rules
BRGF	Backward Region Grant Fund
C&AG	Comptroller and Auditor General of India
CSS	Centrally Sponsored Schemes
DCO	District Certificate Officer
DDO	Drawing and Disbursing Officer
DLFA	Director of Local Fund Audit
DM	District Magistrate
DPR	Detailed Project Report
EFC	Eleventh Finance Commission
ELA	Examiner of Local Accounts
ESC	Empowered Standing Committee
FC	Finance Commission
HUDCO	Housing and Urban Development Corporation
IDSMT	Integrated Development for Small and Medium Towns
IHSDP	Integrated Housing and Slum Development Programme
JE	Junior Engineer
LAD	Local Audit Department
LFA	Local Fund Audit
MLA	Member of Legislative Assembly
MLC	Member of Legislative Council
MMC	Muzaffarpur Municipal Corporation
MP	Member of Parliament
NA	Not Applicable/ Not Available
NGO	Non-Government Organisation
NSDP	National Slum Development Programme
OSD	Officer on Special Duty
PCC	Plain Concrete Cement
PF	Provident Fund
PL	Personal Ledger
PMC	Patna Municipal Corporation
PMCA	Patna Municipal Corporation Act
PRI	Panchayati Raj Institutions
PRUDA	Planning & Resources on Urban Development Affairs
SDO	Sub Divisional Officer