

FINANCE ACCOUNTS (Volume-I) 2021-22



supreme audit institution of India लोकहितार्थ सत्यनिष्ठा Dedicated to Truth in Public Interest



GOVERNMENT OF MANIPUR

Finance Accounts

(Volume - I)

2021-22

GOVERNMENT OF MANIPUR

FINANCE ACCOUNTS

2021-22

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Report of the Comptroller and Auditor General of India

Audit of the Finance Accounts of the Government of Manipur

Opinion

The Finance Accounts of the Government of Manipur for the year ended 31 March 2022 present the financial position along with accounts of the receipts and disbursements of the Government for the year involving transactions from and/or to the Consolidated Fund, the Contingency Fund and the Public Account of the State. The compilation of Finance Accounts comprises two Volumes; Volume-I contains the consolidated position of the state of finances and explanatory 'Notes to Finance Accounts' including a summary of Significant Accounting Policies and Volume - II depicts the accounts in detail. The Appropriation Accounts of the Government for the year for Grants and Charged Appropriations, which represent the budget comparison, are presented separately.

On the basis of the information and explanations that my officers required and have obtained and as a result of test audit of the accounts, in my opinion, the Finance Accounts read with the explanatory 'Notes to Finance Accounts' present fairly the financial position and the receipts and disbursements of the Government of Manipur for the year 2021-22.

Observations arising from audit of these accounts as well as audit conducted during the year or earlier years are contained in my Financial, Compliance and Performance Audit Reports on the Government of Manipur being presented separately for the year ended 31 March 2022.

Basis for Opinion

The conduct of audit is in accordance with the CAG's Auditing Standards. These Standards require that we plan and perform audits to obtain reasonable assurance that the accounts are free from material misstatement. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. The audit evidence that we have obtained provides a basis for my opinion.

Responsibilities for Preparation of the Initial and Subsidiary Accounts

The State Government is responsible for obtaining authorisation of budget from the State Legislature. The State Government and those responsible for execution of budget such as treasuries, offices and departments of the Government of Manipur are responsible for preparation and correctness of the initial and subsidiary accounts as well as for ensuring the regularity of transactions in accordance with the applicable laws, standards, rules and regulations.

Also, they are responsible for rendering the initial and subsidiary accounts and information related thereto to the Office of the Principal Accountant General (Accounts and Entitlements) of Manipur for compilation and preparation of the Finance Accounts.

Responsibilities for Compilation of Annual Accounts

The Office of the Principal Accountant General (Accounts and Entitlements) of Manipur functioning under my control is responsible for compilation and preparation of Annual Accounts of the State Government. This is in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The Annual Accounts have been compiled from the vouchers, challans and initial and subsidiary accounts as received from the treasuries, offices and departments of the Government of Manipur and the statements received from the Reserve Bank of India.

Statements (No. 9 and 20) and Appendices (IV, VIII, IX, X, XI and XII) in this compilation have been prepared directly from the information received from the Government of Manipur and the Union Government who are responsible for such information.

Responsibilities for the Audit of the Annual Accounts

The audit of the Annual Accounts is conducted through the Office of the Principal Accountant General (Audit) in accordance with the requirements of Articles 149 and 151 of the Constitution of India and the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for expressing an opinion on these Accounts based on the results of such audit.

The Office of the Principal Accountant General (Audit) and the Office of the Principal Accountant General (Accounts and Entitlements) are independent organisations with distinct cadres, separate reporting lines and management structure.

Emphasis of Matter

Date: 13/12/2022

Place: New Delhi

I want to draw attention to:

1) As on 31 March 2022, 1,405 Utilisation Certificates (UCs) involving ₹3,569.88 crore which were due to be submitted during the year 2021-22 were outstanding. In addition to this, 6,318 UCs worth ₹11,082.01 crore due for submission up to 2020-21 were also outstanding as on 31 March 2022. Thus, 7,723 UCs worth ₹14,651.89 crore were due from 36 Government departments as of 31 March 2022. Therefore, there is no assurance that the expenditure of ₹14,651.89 crore was actually incurred for the purpose for which it was authorized. High pendency of UCs is fraught with risk of misappropriation of funds and fraud.

[Reference to paragraph no. 3(vii) of NTFA]

2) During the year 2021-22, 233 Abstract Contingent (AC) bills amounting ₹1,195.75 crore was drawn, out of which 219 Detailed Countersigned Contingency (DCC) bills amounting to ₹1,165.32 crore was outstanding as on 31 March, 2022. In addition to this, 1,063 AC bills amounting to ₹1,970.35 crore drawn up to 2020-21 were also outstanding as on 31 March 2022. Thus, 1,282 AC bills amounting to ₹3,135.67 crore were outstanding as of March 2022. Therefore, there is no assurance that the expenditure of ₹3,135.67 crore was actually incurred for the purpose for which it was authorized by the Legislature. There is no assurance that expenditure has actually been incurred before the close of the Financial Year.

[Reference to paragraph no. 3(vi) of NTFA]

My opinion on the Finance Accounts is not modified due to Emphasis of Matter section.

(GIRISH CHANDRA MURMU)

Comptroller and Auditor General of India

Guide to the Finance Accounts

A. Broad overview of the structure of Government accounts

- 1. The Finance Accounts of the State of Manipur present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the Revenue and Capital accounts, the accounts of the Public Debt and the liabilities and assets of the State Government as worked out from the balances recorded in the accounts.
 - **2.** The Accounts of the Government are kept in three parts:

Part I: The Consolidated Fund: This Fund comprises all revenues received by the State Government, all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, etc.), Ways and Means advances extended by the Reserve Bank of India and all moneys received by the State Government in repayment of loans. No moneys can be appropriated from this Fund except in accordance with law and for the purposes and in the manner provided by the Constitution of India. Certain categories of expenditure (e.g., salaries of Constitutional authorities, loan repayments etc.), constitute a charge on the Consolidated Fund of the State (Charged expenditure) and are not subject to vote by the Legislature. All other expenditure (Voted expenditure) is voted by the Legislature.

The Consolidated Fund comprises two sections: Revenue and Capital (including Public Debt, Loans and Advances). These are further categorised under 'Receipts' and 'Expenditure'. The Revenue Receipts section is divided into three sectors, viz., 'Tax Revenue', 'Non Tax Revenue' and 'Grants in Aid and Contributions'. These three sectors are further divided into sub-sectors like 'Taxes on Income and Expenditure', 'Fiscal Services', etc. The Capital Receipts section does not contain any sectors or sub-sectors. The Revenue Expenditure section is divided into four sectors, viz., 'General Services', 'Social Services', 'Economic Services' and 'Grants in Aid and Contributions'. These sectors in the Revenue Expenditure section are further divided into sub-sectors like, 'Organs of State', 'Education, Sports, Art and Culture' etc. The Capital Expenditure section is sub-divided into seven sectors, viz., 'General Services', 'Social Services', 'Economic Services', 'Public Debt', 'Loans and Advances', 'Inter-State Settlement' and 'Transfer to Contingency Fund'.

Part II: The Contingency Fund: This Fund is in the nature of an imprest which is established by the State Legislature by law, and is placed at the disposal of the Governor to enable advances to be made for meeting unforeseen expenditure pending authorisation of such expenditure by the State Legislature. The fund is recouped by debiting the expenditure to the concerned functional major head relating to the Consolidated Fund of the State. There is no Contingency Fund of the Government of Manipur.

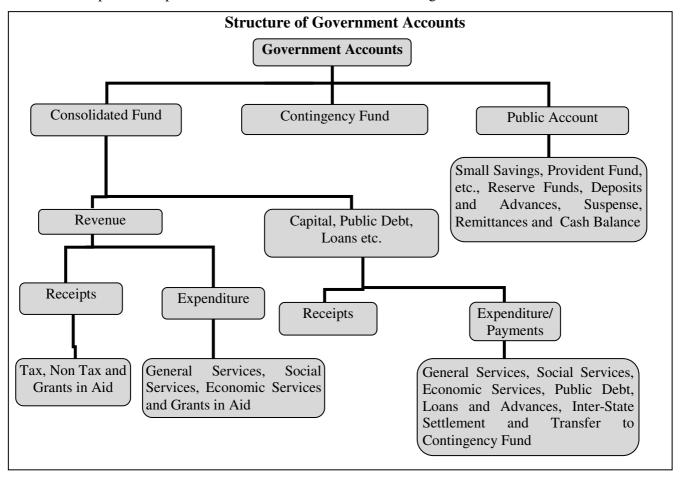
Part III: The Public Account: All other public moneys received by or on behalf of the Government, where the Government acts as a banker or trustee, are credited to the Public Account. The Public Account includes repayable like Small Savings and Provident Funds, Deposits (bearing interest and not bearing interest), Advances, Reserve Funds (bearing interest and not bearing interest), Remittances and Suspense heads (both of which are transitory heads, pending final booking). The net cash balance available with the Government is also included under the Public Account. The Public Account comprises six sectors, viz., 'Small Savings, Provident Funds etc.', 'Reserve Funds', 'Deposit and Advances', 'Suspense and Miscellaneous',

'Remittances', and 'Cash Balance'. These sectors are further sub-divided into sub-sectors. The Public Account is not subject to the vote of the Legislature.

- **3.** Government accounts are presented under a six tier classification, viz., Major Heads (four digits), Sub-Major Heads (two digits), Minor Heads (three digits), Sub-Heads (two characters), Detailed Heads (two to three digits), and Object Heads (two or three digits). Major Heads represent functions of Government, Sub- Major Heads represent sub-functions, Minor Heads represent programmes/ activities, Sub-Heads represent schemes, Detailed Heads represent sub-schemes, and Object Heads represent purpose/ object of expenditure.
- **4.** The main unit of classification in accounts is the Major Head which contains the following coding pattern (according to the List of Major and Minor Heads corrected upto March 2020)

0005 to 1606	Revenue Receipts
2011 to 3606	Revenue Expenditure
4000	Capital Receipts
4046 to 7810	Capital Expenditure (including Public Debt, Loans and Advances)
7999	Appropriation to the Contingency Fund
8000	Contingency Fund
8001 to 8999	Public Account

- 5. The Finance Accounts, generally (with some exceptions), depict transactions upto the Minor Head. The figures in the Finance Accounts are depicted at net level, i.e., after accounting for recoveries as reduction of expenditure. This treatment is different from the depiction in the Demands for Grants presented to the Legislature and in the Appropriation Accounts, where, expenditure is depicted at the gross level.
 - **6.** A pictorial representation of the structure of accounts is given below:



B. What the Finance Accounts contain

The Finance Accounts are presented in two volumes.

Volume I contains the Certificate of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, thirteen statements which give summarised information on the financial position and transactions of the State Government for the current financial year, Notes to Accounts and annexure to the Notes to Accounts. Details of the **thirteen** statements in **Volume I** are given below:

- 1. Statement of Financial Position: This statement depicts the cumulative figures of assets and liabilities of the State Government, as they stand at the end of the year, and as compared to the position at the end of the previous year.
- 2. Statement of Receipts and Disbursements: This statement depicts all receipts and disbursements of the State Government during the year in all the three parts in which Government accounts are kept, viz., the Consolidated Fund, Contingency Fund and Public Account. In addition, it contains an annexure, showing alternative depiction of Cash Balances (including investments) of the Government. The Annexure also depicts the Ways and Means position of the Government in detail.
- **3. Statement of Receipts (Consolidated Fund)**: This statement comprises revenue and capital receipts and borrowings and repayments of the loans given by the State Government. This statement corresponds to detailed statements 14, 17 and 18 in Volume II of the Finance Accounts.
- **4. Statement of Expenditure (Consolidated Fund):** In departure from the general depiction of the Finance Accounts up to the Minor Head level, this statement gives details of expenditure by nature of activity (objects of expenditure) also. This statement corresponds to detailed statement 15, 16, 17 and 18 in Volume II.
- **5. Statement of Progressive Capital Expenditure:** This statement corresponds to the detailed statement 16 in Volume II.
- **6. Statement of Borrowings and Other Liabilities:** Borrowings of the Government comprise market loans raised by it (Internal Debt) and Loans and Advances received from the Government of India. 'Other Liabilities' comprise 'Small Savings, Provident Funds etc.', 'Reserve Funds' and 'Deposits'. The statement also contains a note on service of debt, and corresponds to the detailed Statement 17 in Volume II.
- 7. Statement of Loans and Advances given by the Government: This statement depicts all loans and advances given by the State Government to various categories of loanees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/ Authorities and recipient individuals (including Government servants). This statement corresponds to the detailed statement 18 in Volume II.
- **8. Statements of Investments of the Government**: This statement depicts investments of the State Government in the equity capital of Statutory Corporations, Government Companies, other Joint Stock Companies, Cooperative Institutions and Local Bodies. This statement corresponds to the detailed statement 19 in Volume II.
- **9. Statement of Guarantees given by the Government**: This statement summarises the guarantees given by the State Government on repayment of principal and interest on loans raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions. This statement corresponds to the detailed statement 20 in Volume II.

- **10. Statement of Grants in Aid given by the Government:** This statement depicts all Grants in Aid given by the State Government to various categories of grantees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/ Authorities and individuals. Appendix III provides details of the recipient institutions.
- 11. Statement of Voted and Charged Expenditure: This statement assists in the agreement of the net figures appearing in the Finance Accounts with the gross figures appearing in the Appropriation Accounts.
- 12. Statement on Sources and Application of funds for Expenditure other than on Revenue Account: This statement is based on the principle that revenue expenditure is expected to be defrayed from revenue receipts, while capital expenditure of the year is met from revenue surplus, net credit balances in the public account, cash balance at the beginning of the year, and borrowings.
- 13. Summary of Balances under Consolidated Fund, Contingency Fund and Public Account:

This statement assists in proving the accuracy of the accounts. The statement corresponds to the detailed statement 14, 15, 16, 17, 18 and 21 in Volume II.

Volume II of the Finance Accounts contains two parts - nine detailed Statements in Part I and twelve Appendices in Part II.

Part I of Volume II

- **14. Detailed Statement of Revenue and Capital Receipts by Minor Heads:** This statement corresponds to the summary Statement 3 in Volume I of the Finance Accounts.
- **15. Detailed Statement of Revenue Expenditure by Minor Heads**: This statement, which corresponds to the summary Statement 4 in Volume I, depicts the revenue expenditure of the State Government under Plan (State Plan, Central Assistance to State Plan, Centrally Sponsored Schemes and Central Plan Schemes) and Non Plan. Charged and Voted expenditure are exhibited distinctly.
- 16. Detailed Statement of Capital Expenditure by Minor Heads and Sub heads: This statement, which corresponds to the summary Statement 5 in Volume I, depicts the capital expenditure (during the year and cumulatively) of the State Government under Plan (State Plan, Central Assistance to State Plan, Centrally Sponsored Schemes and Central Plan Schemes) and Non Plan. Charged and Voted expenditure are exhibited distinctly. In addition to representing details of capital expenditure at Minor Head level, in respect of significant schemes, this statement depicts details at Sub head levels also.
- 17. Detailed Statement of Borrowings and Other Liabilities: This statement, which corresponds to the summary Statement 6 in Volume I, contains details of all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, etc.), and Ways and Means advances extended by the Reserve Bank of India. This statement presents the information on loans under three categories: (a) details of individual loans; (b) maturity profile, i.e., amounts payable in respect of each category of loans in different year; and (c) interest rate profile of outstanding loans and annexure depicting Market Loans.
- **18. Detailed Statement of Loans and Advances given by the Government**: This statement corresponds to the summary Statement 7 in Volume I.

- **19. Detailed Statement of Investments of the Government:** This statement depicts details of investments entity wise and Major and Minor Head wise details of discrepancies, if any, between Statements 16 and 19. This statement corresponds to Statement 8 in Volume I.
- **20. Detailed statement of Guarantees given by the Government**: This statement depicts entity wise details of government guarantees. This statement corresponds to Statement 9 in Volume I.
- **21. Detailed Statement on Contingency Fund and Other Public Account Transactions:** This statement depicts at Minor Head level the details of un-recouped amounts under Contingency Fund, consolidated position of Public Account transactions during the year, and outstanding balances at the end of the year.
- **22. Detailed Statement on Investment of Earmarked Balances**: This statement depicts details of investments from the Reserve Funds and Deposits (Public Account).

Part II of Volume II

Part II contains twelve appendices on various items including salaries, subsidies, grants-in-aid, externally aided projects, scheme wise expenditure in respect of major Central schemes and State Plan schemes, etc. These details are present in the accounts at Sub head level or below (i.e. below Minor Head levels) and so are not generally depicted in the Finance accounts. A detailed list of appendices appears at the 'Table of contents' in Volume I or II. The statements read with the appendices give a complete picture of the state of finances of the State Government.

C. Ready Reckoner

The section below links the summary statements appearing in Volume I with the detailed statements and appendices in Volume II. (Appendices which do not have a direct link with the Summary Statements are not shown below).

Parameter	Summary	Detailed Statements	Appendices
	Statements	(Volume II)	
	(Volume I)		
Revenue Receipts (including	2, 3	14	•••
Grants received), Capital			
Receipts			
Revenue Expenditure	2, 4	15	I (Salary),
			II (Subsidy)
Grants-in-Aid given by the	2,10		III (Grants-in-Aid)
Government			
Capital expenditure	1, 2, 4, 5, 12	16	I (Salary)
Loans and Advances given by	1, 2, 7	18	•••
the Government			
Debt Position/Borrowings	1, 2, 6	17	•••
Investments of the	8	19	•••
Government in Companies,			
Corporations etc			
Cash	1, 2, 12, 13		•••
Balances in Public Account	1, 2, 12, 13	21, 22	•••
and Investments thereof			
Guarantees	9	20	•••
Schemes			IV (Externally
			Aided Projects), V
			(Plan Scheme
			Expenditure)

D. Periodical and Book adjustments:

Certain transactions that appear in the accounts do not involve actual movement of cash at the time of booking. Some of these transactions take place at the level of the account rendering units (e.g. treasuries, divisions etc.) themselves. For instance, transactions involving adjustment of all deductions (GPF, recoveries of advances given etc.) from salaries are recorded by debiting functional major heads (pertaining to the concerned department) by book adjustment to revenue receipt/loans/public account. Similarly 'nil' bills where moneys transferred between the Consolidated Fund and Public Account represent non-cash transactions occurring at the level of the accounts rendering units.

In addition of the above the Principal Accountant General/Accountant General (A&E) carries out periodical adjustments and book adjustments of the following nature in the accounts of the State Government, details of which appear in Annexure to Notes to Accounts (Volume I) and footnotes to the relevant statements.

Examples of periodical adjustments and book adjustments are given below:

- (1) Creation of funds/ adjustment of contribution to Funds in Public Account by debit to Consolidated Fund e.g., State Disaster Response Fund, Central Road Fund, Reserve Funds, Sinking Fund, etc.
 - (2) Crediting of deposit heads of accounts in Public Account by debit to Consolidated Fund.
- (3) Annual adjustment of interest on General Provident Fund (GPF) and State Government Group Insurance Scheme where interest is adjusted by debiting Major Head 2049-Interest and crediting Major Head 8009-State Provident Fund and Major Head 8011-Insurance and Pension Fund.
- (4) Adjustment of Debt waiver under the scheme of Government of India based on the recommendations of the Central Finance Commissions. These adjustments (where Central loans are written off by crediting Major Head 0075-Misc. General Services by contra entry in the Major Head 6004-Loans and Advances from the Central Government) impact both Revenue Receipts and Public Debt heads.

E. Rounding:

Difference of ₹ 0.01 lakh/crore, wherever occurring, is due to rounding.

1. STATEMENT OF FINANCIAL POSITION

			(₹ in cı	rore)
Assets ¹	Refe	rence	As on 31 March	As on 31 March
	(Sr.	no.)	2022	2021
	Notes to	Statement		
	Finance Accounts			
Cash	Accounts			
(i) Cash in Treasuries and Local Remittances		21	4.63	4.63
(ii) Departmental Balances		21	49.69	50.05
(iii) Permanent Cash Imprest		21	0.02	0.02
(iv) Cash Balance Investments Accounts		21		
(v) Deposits with Reserve Bank of India	Para 5(viii)	21	-7.06	49.04
(vi) Investments from Earmarked Funds		22	1,025.91	657.00
Capital Expenditure				
(i) Investments in shares of Companies, Corporation	ons, etc. ²	16	213.34	207.09
(ii) Other Capital Expenditure		16	29,863.18	26,616.63
Contingency Fund (un-recouped)	Para 4	21		
Loans and Advances	Para 3(xiii)	18	204.45	205.21
Advances with departmental officers		21	2.60	2.60
Suspense and Miscellaneous Balances ³	Para 5(iii)	21	215.09	201.90
Remittance Balances	Para 5(iii)	21	695.67	654.15
Cumulative excess of expenditure over receipts	4		•••	•••
Total:		-	32,267.52	28,648.32

- 1. The figures of assets and liabilities are cumulative figures. Please also see Para 1(ii) in the section Notes to Finance Accounts.
- 2. Investments out of earmarked funds in shares of companies, etc. are excluded under capital expenditure and included under Investments from Earmarked Funds.
- 3. In this statement the line item Suspense and Miscellaneous Balances does not include Cash Balance Investment Accounts, Departmental Balances and Permanent Cash Imprest which are included separately above, though the later forms part of this sector elsewhere in these Accounts.
- 4. The Cumulative excess of receipts over expenditure or expenditure over receipts is different from, and not the fiscal/revenue deficit for the current year.

1. STATEMENT OF FINANCIAL POSITION - Concld.

			(₹ in c	rore)
Liabilities	Refe	rence	As on 31 March	As on 31 March
	(Sr.	no.)	2022	2021
	Notes to Finance Accounts	Statement		
Borrowings (Public debt)				
(i) Internal debt		6 &17	9,967.15	8,430.65
(ii) Loans and Advances from Central Government				
Non-Plan Loans		6 &17	117.73	151.73
Loans for State Plan Schemes		6 &17	35.22	40.57
Loans for Central Plan Schemes		6 &17		
Loans for Centrally Sponsored Plan Schemes		6 &17		
Other Loans		6 &17	1.46	1.61
Other Loans for State/Union Territory with Legislature Schemes		6 &17	630.26	377.17
Contingency Fund (corpus)	Para 4	21		
Liabilities on Public Account				
(i) Small Savings, Provident Fund, etc.		21	1,513.10	1,508.83
(ii) Deposits		21	1,464.38	1,402.57
(iii) Reserve Funds	Para 5(ii)	21	1,624.69	1,270.51
(iv) Remittances Balances	Para 5(iii)	21		
(v) Suspense and Miscellaneous Balances	Para 5(iii)	21		•••
Cumulative excess of receipts over expenditure			16,913.53	15,464.68
Total:		-	32,267.52	28,648.32

STATEMENT 2: STATEMENT OF RECEIPTS AND DISBURSEMENTS

				(₹ in crore)
Rec	eipts		Disburs	sements	·
	2021-22	2020-21		2021-22	2020-21
	I	Part - I Con	solidated Fund		
		Section -	A: Revenue		
Revenue Receipts (Ref. Statement 3 &14)	14,091.00	12,982.65	Revenue Expenditure (Ref. Statement 4-A, 4-B & 15)	12,642.15	12,428.47
Tax revenue (raised by the State) (Ref. Statement 3 &14)	1,648.50	1,294.49	Salaries ¹ (Ref. Statement 4-B & Appendix-I)	4,762.48	4,525.44
Non-tax revenue (Ref. Statement 3 &14)	108.13	148.07	Subsidies ¹ (Ref. Appendix-II)	120.31	120.08
			Grants-in-Aid ² (Ref. Statement 4-B, 10 & Appendix-III)	2,353.97	3,123.69
Interest receipts (Ref. Statement 3 &14)	1.36	2.25	General Services (Ref. Statement 4 & 15)		
Others (Ref. Statement 3 & 14)	106.77	145.82	Interest Payment and Servicing of Debt (Ref. Statement 4-A, 4-B & 15)	690.80	831.60
Total (Ref. Statement 3 & 14)	108.13	148.07	Pension (Ref. Statement 4-A, 4-B & 15)	2,256.11	1,650.43
Share of Union Taxes/Duties (Ref. Statement 3 & 14)	6,009.65	4,271.97	Others (Ref. Statement 4-B)	709.59	464.08
			Total (Ref. Statement 4-A & 15)	3,656.50	2,946.11
			Social Services (Ref. Statement 4-A & 15)	* 781.34	585.57
			Economic Services (Ref. Statement 4-A & 15)	415.89	504.19
Grants from Central Government (Ref. Statement 3 &14)	6,324.72	7,268.12	Compensation and Assignment to Local Bodies and PRIs (Ref. Statement 4-A & 15)	551.66	623.39
Revenue Deficit	•••	•••	Revenue Surplus	1,448.85	554.18

¹ Salary, Subsidy and Grants in Aid figures have been summed up across all sectors to present a consolidated figure. The expenditure in this statement under the sectors 'Social', 'General' and 'Economic' services does not include expenditure on salaries, subsidies and grants in aid (explained in footnote 2) under Revenue expenditure and salaries under capital expenditure. Salaries, sometimes, also figure under capital expenditure.

² Grants in Aid are given to statutory corporations, companies, autonomous bodies, local bodies etc. by the Government which is included as a line item above. These grants are distinct from compensation and assignment of taxes, duties to the Local Bodies which is depicted as a separate line item 'Compensation and Assignment to Local Bodies and PRIs'.

^{*} Includes pensionary charges of ₹30.02 crore.

STATEMENT 2: STATEMENT OF RECEIPTS AND DISBURSEMENTS - Contd.

					₹ in crore)
Rec	ceipts		Disbur	sements	
	2021-22	2020-21		2021-22	2020-21
	I	Part - I Con	solidated Fund		
		Section -	B : Capital		
Capital Receipts (Ref. Statement 3 & 14)		•••	Capital Expenditure (Ref. Statement 4A, 4-B & 16)	3,252.79	2,439.18
			General Services (Ref. Statement 4-A & 16)	83.07	61.41
			Social Services (Ref. Statement 4 -A & 16)	1,303.32	1,247.11
			Economic Services (Ref. Statement 4 -A & 16)	1,866.40	1,130.66
Recoveries of Loans and Advances (Ref. Statement 3,7 & 18)	2.39	3.30	Loans and Advances disbursed (Ref. Statement 4-A, 7 & 18)	1.63	10.20
	•••	•••	General Services (Ref. Statement 4 -A, 7 & 18)	•••	•••
			Social Services (Ref. Statement 4-A, 7 & 18)	•••	•••
	0.05	0.05	Economic Services (Ref. Statement 4 -A, 7 & 18)	•••	•••
	2.34	3.25	Others (Ref. Statement 7)	1.63	10.20
Public debt receipts (Ref. Statement 3,6 & 17)	12,652.37	9,334.05	Repayment of Public debt (Ref. Statement 4-A, 6 & 17)	10,902.29	7,587.96
Internal Debt (Market loans, NSSF etc.) (Ref. Statement 3,6 & 17)	12,398.51	8,966.68	Internal Debt (Market loans, NSSF etc.) (Ref. Statement 4 - A, 6 & 17)	10,862.01	7,540.03
Loans from GOI (Ref. Statement 3,6 & 17)	253.86	367.37	Loans from GOI (Ref. Statement 4 -A, 6 & 17)	40.28	47.93
Inter-State Settlement Account (Net)			Inter-State Settlement Account (Net)		
Total Receipts Consolidated Fund (Ref. Statement 3)	26,745.76	22,320.00	Total Expenditure Consolidated Fund (Ref. Statement 4)	26,798.86	22,465.81
Deficit in Consolidated Fund	53.10	145.81	Surplus in Consolidated Fund		•••

^{*} Includes wages of ₹22.05, ₹58.74,crore & ₹40.92 crore under General, Social and Economic Services respectively.

STATEMENT 2: STATEMENT OF RECEIPTS AND DISBURSEMENTS - Concld.

				(₹ in crore)
Rec	ceipts		Disbur	sements	
	2021-22	2020-21		2021-22	2020-21
		Part II Con	tingency Fund		
Contingency Fund (Ref. Statement 21)			Contingency Fund (Ref. Statement 21)		•••
		Part III Pu	ablic Account ³		
Small Savings (Ref. Statement 21)	327.59	357.8	Small Savings (Ref. Statement 21)	323.32	328.26
Reserves & Sinking Funds (Ref. Statement 21)	407.84	351.58	Reserves & Sinking Funds (Ref. Statement 21)	422.57	73.30
Deposits (Ref. Statement 21)	415.72	483.42	Deposits (Ref. Statement 21)	353.91	542.62
Advances (Ref. Statement 21)	70.00	66.59	Advances (Ref. Statement 21)	70.00	66.59
Suspense and Misc (Ref. Statement 21)	665.22	3,815.44	Suspense and Misc ⁴ (Ref. Statement 21)	678.05	3,755.13
Remittances (Ref. Statement 21)	1,681.94	1,667.53	Remittances (Ref. Statement 21)	1,723.46	1,683.84
Total Receipts Public Account (Ref. Statement 21)	3,568.31	6,742.36	Total Disbursements Public Account (Ref. Statement 21)	3,571.31	6,449.74
Deficit in Public Account	3.00	•••	Surplus in Public Account		292.62
Opening Cash Balance	53.67	(-) 93.14	Closing Cash Balance	-2.43	53.67
Increase in cash balance		146.81	Decrease in cash balance	56.10	•••

³ For details please refer to Statement No. 21 in Volume 2.

⁴ 'Suspense and Miscellaneous' includes 'other accounts' such as Cash Balance Investment account (Major head 8673) etc. The figures may appear huge on account of these other accounts. Details may please be seen in Statement No. 21.

Annexure to Statement - 2
CASH BALANCES AND INVESTMENTS OF CASH BALANCES

		(₹ in c	rore)
(A)	General Cash Balance	As on 31 March 2022	As on 31 March 2021
1	Cash in Treasuries	4.63	4.63
2	Deposits with Reserve Bank	(-) 7.06	49.04
3	Remittance in Transit		
	Total	(-) 2.43	53.67
	Investments held in the 'Cash Balance Investment Accounts'.		
	Total (A)	(-) 2.43	53.67
(B)	Other Cash Balances and Investments		
1	Cash with Departmental Officers viz. Forest and Public Works Department	49.69	50.05
2	Permanent Advances for Contingent Expenditure with Departmental Officers	0.02	0.02
3	Investment of Earmarked Funds	1,025.91	657.00
	Total (B)	1,075.62	707.07
	Total (A+B)	1,073.19	760.74

EXPLANATORY NOTE

(a) Cash and Cash Equivalents:

Cash and cash equivalents consist of cash in treasuries and deposit with Reserve Bank of India and other Banks and Remittances in Transit, as stated below. The balance under the head 'Deposits with Reserve Bank' ('2' above) depicts the combined balance of the Consolidated Fund, Contingency Fund and the Public Account at the end of the year. To arrive at the overall cash position, the cash balances with treasuries, departments and investments out of the cash balances/reserve funds etc. are added to the balance in 'Deposits with RBI'.

(b) Daily Cash Balance:

Under an agreement with Reserve Bank of India, the State Government has to maintain a minimum cash balance of ₹ 0.24 crore with the Bank. If the balance falls below the agreed minimum balance on any day, the deficiency is made good by taking ordinary and special ways and means advances/overdrafts from time to time.

For arriving at the daily cash balance¹ for the purpose of grant of Ways and Means advances/Overdraft, the RBI evaluates the holdings for the 14 day Treasury Bills along with the transactions reported (at RBI counters, Inter-Government transactions and Treasury transactions reported by the agency banks) for the day. To the cash balance so arrived, the maturity of 14 day Treasury Bills if any, is added and excess balance, if any, after maintaining the minimum cash balance is reinvested in Treasury Bills. If the net cash balance arrived at results in less than the minimum cash balance or a credit balance and if there are no 14 day Treasury Bills maturing on that day, RBI rediscounts the holdings of the 14 day Treasury Bills and makes good the shortfall. If there is no holding of 14 day Treasury Bills on that day the State Government applies for Ways and Means Advances/Special Ways and Means Advances/Over Draft.

¹ The cash balance ('Deposits with RBI') above is the closing balance of the year as on 31 March, 2022 but worked out by 10 April, 2022 and not simply the daily balance on 31 March, 2022.

Annexure to Statement - 2 - Concld.

CASH BALANCES AND INVESTMENTS OF CASH BALANCES - Concld.

(c) Ways and Means Advances:

The Limit for Ordinary Ways and Means Advances (WMA) to the State Government was ₹312.00 crore for 2021-22. The Bank has also agreed to give Special Ways and Means Advances/ Special Drawing Facility against the pledge of Government Securities. The limit of Special Ways and Means Advances/Special Drawing Facility is revised by the Bank from time to time.

Interest is payable on advances and overdrafts as follows:

(v) Number of days on which overdraft was availed

Category	Period	Rate of Interest
Normal Ways & Means Advances	First 90 days	Repo Rate
	Beyond 90 days	Repo Rate + 1
Special Ways & Means Advances/ Special Drawing Facility		Repo Rate - 1
Overdraft	Upto 100 per cent of WMA limit	Repo Rate + 2
	Exeeding 100 per cent of WMA limit	Repo Rate + 5

The extent to which Government was able to maintain the minimum cash balance with the Reserve Bank during the year 2021-22 is given below

(i)	Number of days on which the minimum balance was maintained without obtaining any advance	192
(ii)	Number of days on which the minimum balance was maintained by taking ordinary WMA	59
(iii)	Number of days on which minimum balance was maintained by taking Special Drawining Facility over ordinary WMA	2
(iv)	Number of days on which there was shortfall in minimum balance even after taking the above advances, but no overdraft was availed	

(d) The investment made during 2021-22 from out of the General Cash Balance were in Government of India Treasury Bills and Securities.

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The following is an analysis of investments held in Cash Balance Investment Account:

				(₹ in ∈	crore)
	Opening Balance on 1 April, 2021	Purchase During the year	Sales During the year	Closing Balance on 31 March 2022	Interest realized during the year
Short Term Investments					
Government of India Treasury Bills	•••	479.06	479.06	•••	0.25
Long Term Investments	_				
Securities of the Government of India	•••	•••	•••	•••	•••
TOTAL	•••	479.06	479.06	•••	0.25

3. STATEMENT OF RECEIPTS

I.	COI	NSOI	LIDA	TED	FUND	

Do	(₹ in ci	crore)	
Description	2021-22	2020-21	
A. Tax Revenue			
A.1 Own Tax Revenue			
State Goods & Services Tax (SGST)	1,125.56	866.51	
Land Revenue	3.36	3.81	
Stamps and Registration Fees	7.98	8.66	
State Excise	16.00	11.85	
Taxes on Sales, Trades etc.	411.66	336.45	
Taxes on Vehicles	56.67	37.96	
Taxes on Goods and Passengers	0.47	0.42	
Others	26.80	28.83	
Sub-Total: A.1 Own Tax Revenue	1,648.50	1,294.49	
A.2 Share of net proceeds of Taxes			
Central Goods & Services Tax (CGST)	1,821.06	1,278.63	
Corporation Tax	1,678.44	1,282.37	
Taxes on Income other than Corporation Tax	1,853.03	1,313.84	
Other Taxes on Income and Expenditure	0.01		
Taxes on Wealth	0.27		
Customs	405.39	232.98	
Union Excise Duties	192.20	144.48	
Service Tax	53.01	16.92	
Other Taxes and Duties on commodities and Services	6.24	2.75	
Sub-Total: A.2 Share of net proceeds of Tax	6,009.65	4,271.97	
Total A (A.1+A.2) Tax Revenue	7,658.15	5,566.46	
B. Non Tax Revenue			
Miscellaneous General Services	84.23	123.77	
Forestry and Wild Life	7.76	6.65	
Other Administrative Services	3.67	2.68	
Water Supply and Sanitation	3.36	4.52	
Housing	1.83	1.94	

3. STATEMENT OF RECEIPTS - Contd.

I. CONSOLIDATED FUND

Decemberation	(₹ in cı	rore)	
Description	2021-22	2020-21	
B. Non Tax Revenue - Concld.			
Police	1.69	1.23	
Interest Receipts	1.36	2.25	
Medical and Public Health	0.99	0.45	
Public Works	0.84	1.56	
Contributions and Recoveries towards Pension and Other Retirement Benefits	0.56	0.39	
Education, Sports, Art and Culture	0.55	0.46	
Village and Small Industries	0.23	0.28	
Fisheries	0.23	0.05	
Other General Economic Services	0.18	0.21	
Tourism	0.14	0.40	
Co-operation	0.14	0.34	
Medium Irrigation	0.10	0.22	
Information and Publicity	0.07	0.10	
Animal Husbandry	0.06	0.15	
Crop Husbandry	0.05	0.06	
Minor Irrigation	0.03	0.13	
Labour and Employment	0.03	0.04	
Non Ferrous Mining and Metallurgical Industries	0.01		
Other Scientific Research	0.01	0.15	
Dairy Development		0.04	
Roads and Bridges	0.01		
Total B. Non Tax Revenue	108.13	148.07	

3. STATEMENT OF RECEIPTS - Contd.

	(₹ in crore)			
Description	2021-22	2020-21		
C. Grants				
Grants-in-Aid from Central Government				
Grants for Centrally Sponsored Plan Schemes				
Centrally Sponsored Schemes				
Externally Aided Projects	430.30	318.08		
Other Grants	3,029.07	3,599.18		
Finance Commission Grants				
Grants-in-Aid from State Disaster Response Fund (SDRF)	33.60	33.60		
Other Grants	2,640.77	3,051.87		
Other Transfer/Grants to State/Union Territories with Legislatures				
Grants under Provison to Article 275 (1) of the Constitution				
Grants towards Contribution to National Disaster Response Fund (NDRF)		26.53		
Grants from Central Road Fund (CRF)	13.43	13.22		
Grants to cover gap in resources		22.34		
Special Assistance	0.26			
Other Grants	177.29	203.30		
Total C. Grants	6,324.72	7,268.12		
Total - Revenue Receipts (A+B+C)	14,091.00	12,982.65		
III. CAPITAL, PUBLIC DEBT AND OTHER	RECEIPTS			
D. Capital Recipts				
Disinvestment proceeds	•••			
Others				
Total D. Capital Receipts	•••	•••		
E. Public Debt Receipts				
Internal Debt of the State Government				
Market Loans	1,476.96	1,304.04		
WMA ^(a) from the RBI	10,741.47	7,482.65		
Loans from Financial Institutions	150.14	179.99		
Special Securities Issued to National Small Savings Fund of the				
Central Government		•••		
Other Loans	29.94	•••		

⁽a) WMA: Ways and Means Advances

3. STATEMENT OF RECEIPTS - Concld.

III. CAPITAL, PUBLIC DEBT AND OTHER RECEIPTS (₹ in crore) **Description** 2021-22 2020-21 E. Public Debt Receipts - Concld. Loans and Advances from the Central Government Non-Plan Loans Loans for State/Union Territory Plan Schemes Loans for Centrally Sponsored Plan Schemes Other Loans 253.86 367.37 **Total E. Public Debt Receipts** 12,652.37 9,334.05 F. Loans and Advances by State Government (Recoveries)^(b) 2.39 3.30 **G.** Inter State Settlement **Total - Receipts in Consolidated Fund (A+B+C+D+E+F+G)**(c) 26,745.76 22,320.00

⁽b) Details are in Statements Nos. 7 and 18 in Volume I & II.

⁽c) Details are in Statements Nos. 14, 17 and 18 in Volume II.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

A - EXPENDITURE BY FUNCTION

		(₹ in crore)			
	Description	Revenue	Capital	L&A	Total
A	General Services				
A.1	Organs of State				
	Parliament/State/Union Territory Legislatures	191.32			191.32
	President/Vice-President/Governor/	9.24			9.24
	Administrator of Union Territories	9.24	•••	•••	7.24
	Council of Ministers	10.30	•••	•••	10.30
	Administration of Justice	53.34	•••	•••	53.34
	Elections	80.77			80.77
	Sub-Total: A.1 Organs of State	344.97	•••	•••	344.97
A.2	Fiscal Services				
	Land Revenue	44.82			44.82
	Stamps and Registration	6.59			6.59
	State Excise Duties	0.72			0.72
	Taxes on Sales, Trades etc.	5.23			5.23
	Taxes on Vehicles	11.60			11.60
	Other Taxes and Duties on Commodities and Services	0.16			0.16
	Other Fiscal Services	0.31	1.99	•••	2.30
	Appropriation for reduction or avoidance of Debt	•••			
	Interest Payment	690.80			690.80
	Sub-Total: A.2 Fiscal Services	760.23	1.99	•••	762.22
A.3	Administrative Services				
	Public Service Commission	4.40	•••	•••	4.40
	Secretariat-General Services	83.19			83.19
	District Administration	50.71			50.71
	Treasury and Accounts Administration	14.86			14.86
	Police	2,049.03	28.07		2,077.10
	Jails	30.50			30.50
	Stationery and Printing	5.86	•••	•••	5.86
	Public Works	20.47	52.96	•••	73.43
	Vigilance (Lok Ayukta)	1.36	•••		1.36
	Other Administrative Services	94.37	0.05		94.42
	Sub-Total: A.3 Administrative Services	2,354.75	81.08	•••	2,435.83

4. STATEMENT OF EXPENDITURE - Contd. (CONSOLIDATED FUND)

A - EXPENDITURE BY FUNCTION - Contd.

L&A	Total
	2 420 17
•••	0 400 17
	2,439.17
	2,439.17
•••	2,437.17
•••	5,982.19
•••	1,696.27
•••	26.11
	68.25
•••	67.43
•••	1,858.06
•••	1,039.45
•••	29.49
•••	1,068.94
	874.53
•••	12.13
•••	213.67
•••	1,100.33
	14.33
•••	14.33
	304.65

4. STATEMENT OF EXPENDITURE - Contd. (CONSOLIDATED FUND)

Α -	EXPENT	ITURE	RV FIIN	CTION -	Contd
					willia.

		(₹ in crore)			
	Description	Revenue	Capital	L&A	Total
В	Social Services-Contd.				
3.6	Labour and Labour Welfare				
	Labour and Employment	36.93		•••	36.93
	Sub-Total: B.6 Labour and Labour Welfare	36.93	•••	•••	36.93
.7	Social Welfare and Nutrition				
	Social Security and Welfare	296.23	9.35		305.58
	Nutrition	156.65	•••	•••	156.65
	Relief on Account of Natural Calamities	7.80	•••	•••	7.80
	Sub-Total: B.7 Social Welfare and Nutrition	460.68	9.35	•••	470.03
8.8	Others				
	Other Social Services	0.84	6.00		6.84
	Sub-Total: B.8 Others	0.84	6.00	•••	6.84
	Total - Social Services	3,556.79	1,303.32	•••	4,860.11
C	Economic Services				
2.1	Agriculture and Allied Activities				
	Crop Husbandry	162.76	3.01		165.77
	Soil and Water Conservation	42.98	0.74		43.72
	Animal Husbandry	87.51	6.42		93.93
	Diary Development	1.82			1.82
	Fisheries	39.78	0.10	•••	39.88
	Forestry and Wild Life	94.33			94.33
	Plantations	0.06			0.06
	Food Storage and Warehousing	43.19			43.19
	Agricultural Research and Education	2.48			2.48
	Co-operation	22.87	0.17		23.04
	Other Agricultural Programmes	0.01			0.01
	Investments in Agricultural Finance Institutions		2.18		2.18
	Sub-Total: C.1 Agriculture and Allied				

4. STATEMENT OF EXPENDITURE - Contd. (CONSOLIDATED FUND)

A - EXPENDITURE BY FUNCTION - Contd.

		(₹ in crore)					
	Description	Revenue	Capital	L&A	Total		
C	Economic Services-Contd.						
C.2	Rural Development						
	Special Programmes for Rural Development	61.06			61.06		
	Rural Employment	1,135.28			1,135.28		
	Other Rural Development Programmes	145.25	839.58	•••	984.83		
	Sub-Total: C.2 Rural Development	1,341.59	839.58	•••	2,181.17		
C.3	Special Areas Programmes						
	North Eastern Areas	6.99	8.40		15.39		
	Other Special Areas Programmes	3.53	231.85	•••	235.38		
	Sub-Total: C.3 Special Areas Programmes	10.52	240.25	•••	250.77		
C.4	Irrigation and Flood Control						
	Major Irrigation	22.90	117.84		140.74		
	Medium Irrigation	10.11			10.11		
	Minor Irrigation	9.31	39.19		48.50		
	Command Area Development	4.60	4.20	•••	8.80		
	Flood Control and Drainage	12.64	22.09		34.73		
	Sub-Total: C.4 Irrigation and Flood Control	59.56	183.32	•••	242.88		
C.5	Energy						
	Power	424.32			424.32		
	Non-Conventional Sources of Energy	2.22	•••	•••	2.22		
	Sub-Total: C.5 Energy	426.54	•••	•••	426.54		
C.6	Industry and Minerals						
	Village and Small Industries	60.96			60.96		
	Industries	5.43			5.43		
	Non-ferrous Mining and Metallurgical Industries	1.79			1.79		
	Consumer Industries		5.29		5.29		
	Sub-Total: C.6 Industry and Minerals	68.18	5.29	•••	73.47		
C.7	Transport						
	Roads and Bridges	79.11	442.94	•••	522.05		
	Other Transport Services	•••	0.26	•••	0.26		
	Sub-Total: C.7 Transport	79.11	443.20		522.31		
C.8	Special Areas Programmes			•••			

4. STATEMENT OF EXPENDITURE-Contd. (CONSOLIDATED FUND)

A - EXPENDITURE BY FUNCTION - Concld.

(₹ in crore)

		(X III Clore)					
	Description	Revenue	Capital	L&A	Total		
C	Economic Services-Contd.						
C.9	Science Technology and Environment						
	Other Scientific Research	61.51	68.41		129.92		
	Ecology and Environment	33.52			33.52		
	Sub-Total - C.9 Science Technology and Environment	95.03	68.41	•••	163.44		
C.10	General Economic Services						
	Secretariat-Economic Services	29.23			29.23		
	Tourism	6.64	73.73		80.37		
	Census Surveys and Statistics	14.26			14.26		
	Other General Economic Services	6.13	•••	•••	6.13		
	Sub-Total: C.10 General Economic Services	56.26	73.73	•••	129.99		
	Total - Economic Services	2,634.58	1,866.40	•••	4,500.98		
D	Loans, Grants-in-Aid and Contributions						
	Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	551.66			551.66		
E	Public Debt						
	Internal Debt of the State Government	•••		10,862.01	10,862.01		
	Loans and Advances from the Central Government			40.28	40.28		
F	Loans to Government Servants, etc.						
	Loans to Government Servants, etc			1.63	1.63		
	Total Consolidated Fund Expenditure	12,642.15	3,252.79	10,903.92	26,798.86		

4. STATEMENT OF EXPENDITURE - Concld.

(CONSOLIDATED FUND)

B. EXPENDITURE BY NATURE

(₹ in crore)

Object of		2021-22		2020-21			2019-20		
Expenditure	Revenue	Capital	Total	Revenue	Capital	Total	Revenue	Capital	Total
Salaries	4,762.48		4,762.48	4,525.44		4,525.44	3,966.92		3,966.92
Wages	74.92	46.79	121.71	16.11	76.33	92.44	11.43		11.43
Pensionary Charges (a)	2,286.13		2,286.13	1,650.43		1,650.43	1,620.80		1,620.80
Domestic Travel Expenses	16.27		16.27	15.08		15.08	16.04		16.04
Office Expenses	228.49		228.49	213.00	•••	213.00	195.28		195.28
Arms & Ammunition	15.77		15.77						
P.O.L.	50.10		50.10	40.86		40.86	36.69		36.69
Minor Works	120.16		120.16	127.25		127.25	103.90		103.90
Subsidies	120.31		120.31	120.08	•••	120.08	120.11		120.11
Scholarships/ Stipends	71.71		71.71	29.99		29.99	71.21		71.21
Grants-in-Aid General	1,245.50	•••	1,245.50	1,331.65	•••	1,331.65	1,154.91		1,154.91
Grants for Creation of Capital Assets	347.02		347.02	325.40		325.40	347.32		347.32
Grants-in-Aid General (Non- Salary)	1,313.11		1,313.11	2,090.03		2,090.03	1,149.94		1,149.94
Interest	690.80		690.80	831.60		831.60	663.54		663.54
Other Charges	1,282.06	533.18	1,815.24	1,061.46	467.96	1,529.42	697.14	226.11	923.25
Motor Vehicle	11.95		11.95	•••	•••	•••			•••
Machinery and Equipments				13.31		13.31			•••
Major Works		2,657.37	2,657.37		1,866.64	1,866.64		921.06	921.06
Investments			•••		13.73	13.73			
Re-Payments of Borrowings		10,903.92	10,903.92		7,598.16	7,598.16		5,771.63	5,771.63
Disaster Response			•••	41.70	•••	41.70	85.29		85.29
Others (b)	31.61	15.45	47.06	23.49	14.52	38.01	28.47	8.07	36.54
Deduct entries	26.24	•••	26.24	28.41		28.41	30.36		30.36
GROSS AMOUNT	12,642.15	14,156.71	26,798.86	12,428.47	10,037.34	22,465.81	10,238.63	6,926.87	17,165.50

⁽a) Includes Pensionary Charges of ₹29.82 crore to Old Aged Pension (NOAPS) and Welfare of Aged Infirm & Destitutes & ₹0.20 crore to Pension to Journalist/family members.

⁽b) Object of Expenditure below ₹10.00 crore (under Revenue & Capital portion).

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage
		1	2	3	4	5
				(₹ in crore)		
A.	GENERAL SERVICES					
4047	Fiscal Services	10.50	10.50	1.99	12.49	(-) 81.05
4055	Police	7.17	188.77	28.07	216.84	(+) 291.49
4059	Public Works	43.74	2,311.53	52.96	2,364.49	(+) 21.08
4070	Other Administrative Services		4.93	0.05	4.98	
	Total - A. GENERAL SERVICES	61.41	2,515.73	83.07	2,598.80	(+) 35.27
В.	SOCIAL SERVICES					
(a)	Education, Sports, Art and Culture					
4202	Education, Sports, Art and Culture	53.01	1,384.45	106.06	1,490.51	(+) 100.08
	Total - (a) Education, Sports, Art and Culture	53.01	1,384.45	106.06	1,490.51	(+) 100.08
(b)	Health and Family Welfare					
4210	Medical and Public Health	134.12	1,156.29	72.74	1,229.03	(-) 45.76
4211	Family Welfare		5.84		5.84	
	Total - (b) Health and Family Welfare	134.12	1,162.13	72.74	1,234.87	(-) 45.76

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Contd.

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage
		1	2	3	4	5
				(₹ in crore)		
В.	SOCIAL SERVICES - Contd.					
(c)	Water Supply, Sanitation, Housing and Urban Development					
4215	Water Supply and Sanitation	608.94	3,957.70	784.29	4,741.99	(+) 28.80
4216	Housing	9.65	273.29	6.46	279.75	(-) 33.06
4217	Urban Development	112.23	1,469.75	142.12	1,611.87	(+) 26.63
	Total - (c) Water Supply, Sanitation, Housing and Urban Development	730.82	5,700.74	932.87	6,633.61	(+) 27.65
(d)	Information and Broadcasting					
4220	Information and Publicity	0.54	10.90	1.04	11.94	(+) 92.59
	Total - (d) Information and Broadcasting	0.54	10.90	1.04	11.94	(+) 92.59
(e)	Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities					
4225	Welfare of SC, ST, OBC and Minorities	280.01	938.25	175.26	1,113.51	(-) 37.41
	Total - (e) Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	280.01	938.25	175.26	1,113.51	(-) 37.41

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Contd.

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage
		1	2	3	4	5
				(₹ in crore)		
В.	SOCIAL SERVICES - Concld.					
(g)	Social Welfare and Nutrition					
4235	Social Security and Welfare	42.61	167.92	9.35	177.27	(-) 78.06
	Total - (g) Social Welfare and Nutrition	42.61	167.92	9.35	177.27	(-) 78.06
(h)	Other Social Services					
4250	Other Social Services	6.00	40.49	6.00	46.49	
	Total - (h) Other Social Services	6.00	40.49	6.00	46.49	•••
	Total - B. SOCIAL SERVICES	1,247.11	9,404.88	1,303.32	10,708.20	(+) 4.51
C.	ECONOMIC SERVICES					
(a)	Agriculture and Allied Activities					
4401	Crop Husbandry	14.93	49.27	3.01	52.28	(-) 79.84
4402	Soil and Water Conservation	0.25	42.91	0.74	43.65	(+) 196.00
4403	Animal Husbandry	18.28	61.92	6.42	68.34	(-) 64.88
4404	Dairy Development		1.21		1.21	
4405	Fisheries	0.05	15.23	0.10	15.33	(+) 100.00

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Contd.

Major Head	Description	Expenditure Progressive expenditure 2020-21 upto 2020-2		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage	
		1	2	3	4	5	
				(₹ in crore)			
C.	ECONOMIC SERVICES - Contd.						
(a)	Agriculture and Allied Activities - Concld.						
4406	Forestry and Wild Life		0.07		0.07		
4408	Food Storage and Warehousing		31.48		31.48		
4415	Agricultural Research and Education		15.25		15.25		
4416	Investments in Agricultural Financial Institution		6.22	2.18	8.40		
4425	Co-operation	0.20	60.61	0.17	60.78	(-) 15.00	
	Total - (a) Agriculture and Allied Activities	33.70	284.17	12.62	296.79	(-) 62.55	
(b)	Rural Development						
4515	Other Rural Development Programmes		42.15	839.58	881.73		
	Total - (b) Rural Development	•••	42.15	839.58	881.73	•••	
(c)	Special Areas Programme						
4552	North Eastern Areas	53.92	878.77	8.40	887.17	(-) 84.42	
4575	Other Special Areas Programmes	76.28	205.92	231.85	437.77	(+) 203.95	
	Total - (c) Special Areas Programme	130.20	1,084.69	240.25	1,324.94	(+) 84.52	

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Contd.

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage
		1	2	3	4	5
				(₹ in crore)		
C.	ECONOMIC SERVICES - Contd.					
(d)	Irrigation and Flood Control					
4700	Major Irrigation	160.50	2,758.30	117.84	2,876.14	(-) 26.58
4701	Medium Irrigation	•••	129.93		129.93	
4702	Minor Irrigation	121.70	984.66	39.19	1,023.85	(-) 67.80
4705	Command Area Development	36.10	151.28	4.20	155.48	(-) 88.37
4711	Flood Control Projects	47.37	896.13	22.09	918.22	(-) 53.37
	Total - (d) Irrigation and Flood Control	365.67	4,920.30	183.32	5,103.62	(-) 49.87
(e)	Energy					
4801	Power Projects	•••	2,365.46		2,365.46	
	Total - (e) Energy	•••	2,365.46	•••	2,365.46	•••
(f)	Industry and Minerals					
4851	Village and Small Industries	4.44	374.46		374.46	(-)100.00
4852	Iron and Steel Industries	•••	4.37		4.37	•••

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Contd.

Major Head	Description	Expenditure Progressive l during expenditure 2020-21 upto 2020-21		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage	
		1	2	3	4	5	
				(₹ in crore)			
C.	ECONOMIC SERVICES - Contd.						
(f)	Industry and Minerals - Concld.						
4853	Non-Ferrous Mining and Metallurgical Indutries		0.38	•••	0.38	•••	
4854	Cement and Non-Metalic Mineral	•••	2.77		2.77		
4857	Chemicals and Pharmaceutical Industries		4.06		4.06		
4859	Telecommunication and Electronic Industries		3.00		3.00		
4860	Consumer Industries	16.79	89.73	5.29	95.02	(-)68.49	
4885	Other Capital Outlay on Industries and Minerals		3.22		3.22		
	Total - (f) Industry and Minerals	21.23	481.99	5.29	487.28	(-)75.08	
(g)	Transport						
5054	Roads and Bridges	404.37	4,922.95	442.94	5,365.89	(+) 9.54	
5055	Road Transport	•••	71.08		71.08		
5056	Inland and Water Transport	5.12	14.79		14.77	(-)100.00	
5075	Other Transport Services	10.00	120.35	0.26	120.61	(-) 97.40	
	Total - (g) Transport	419.49	5,129.17	443.20	5,572.37	(+) 5.65	

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - Concld.

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) Percentage
		1	2	3	4	5
				(₹ in crore)		
C.	ECONOMIC SERVICES - Concld.					
(i)	Science Technology and Environment					
5425	Other Scientific and Environmental Research	70.71	185.43	68.41	253.84	(-) 3.25
	Total - (i) Science Technology and Environment	70.71	185.43	68.41	253.84	(-) 3.25
(j)	General Economic Services					
5452	Tourism	89.65	407.91	73.73	481.64	(-) 17.76
5475	Other General Economic Services		1.85		1.85	•••
	Total - (j) General Economic Services	89.65	409.76	73.73	483.49	(-) 17.76
	Total - C. ECONOMIC SERVICES	1,130.66	14,903.12	1,866.40	16,769.52	(+) 65.07
	GRAND TOTAL - CAPITAL ACCOUNT	2,439.18	26,823.73	3,252.79	30,076.52	(+) 33.36

EXPLANATORY NOTE

" Investments:- Government Invested ₹13.73 crore in 2021-22 in Government Companies (₹11.93 crore) and various Co-operative Institutions (₹1.80 crore). The total investments of Government in different concerns at the end of 2019-20, 2020-21 and 2021-22 were ₹206.32 crore, ₹214.16 crore and ₹227.85 crore respectively. Dividend received there from during 2018-19, 2019-20 and 2020-21 was ₹0.0004 crore, ₹0.0004 crore, and ₹0.0035 crore respectively. Further details are given in Statement No. 19.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

		(i) S	Statement	of Pub	lic Debt and Oth	ner Liabilities ¹			
	Nature of Borrowings	Balance as on 1 April 2021	Receipt the ye	U	Repayments during the year	Balance as on 31 March 2022	Net Increase (+)/ Decrease (-)		As per cent of total liabilities
						(₹ in crore	e)		
							Amount	per cent	
A	PUBLIC DEBT								
6003	Internal Debt of the State Government								
	Market Loans	7,133.43	1,	476.96	258.14	8,352.25	(+)1,218.82	(+) 17.09	54.40
	WMA ² from the RBI	214.24	10,	741.47	10,480.80	474.91	(+) 260.67	(+) 121.67	3.09
	Bonds								
	Special Security Issued to NSSF (National Small Savings Fund)	523.15			54.16	468.99	(-) 54.16	(-) 10.35	3.06
	Loans from Financial Institutions	554.03		150.14	51.97	652.20	(+) 98.17	(+) 17.72	4.25
	Other Loans	5.80		29.94	16.94	18.80	(+) 13.00	(+) 224.14	0.12
	6003 - Total	8,430.65	12,	398.51	10,862.01	9,967.15	(+)1,536.50	(+) 18.23	64.92

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES - Contd.

(i) Statement of Public Debt and Other Liabilities¹ - Contd.

	Nature of Borrowings	Balance as on 1 April 2021	Receipt du the year		Repayments during the year	Balance as on 31 March 2022	Net Increase Decrease	` '	As per cent of total liabilities
						(₹ in cror	e)		
							Amount	per cent	
6004	Loans and Advances from the Central Government								
01	Non-Plan Loans	151.74			34.01	117.73	(-) 34.01	(-) 22.41	0.77
02	Loans for State/Union Territory Plan Schemes	40.57			5.35	35.22	(-) 5.35	(-) 13.19	0.23
03	Loans for Central Plan Schemes								
04	Loans for Centrally Sponsored Plan Schemes			•••				•••	
05	Loans for Special Schemes	1.55		•••	0.15	1.40	(-) 0.15	(-) 9.68	0.01
07	Pre-1984-85 Loans	0.06				0.06			
09	Other Loans for States/Union Territory with Legislature Schemes	377.17	253	.86 ²	0.77	630.26	(+) 253.09	(+) 67.10	4.10
	6004 - Total	571.09	253	.86 ²	40.28	784.67	(+) 213.58	(+) 37.40	5.11
	Total - A PUBLIC DEBT	9,001.74	12,65	2.37	10,902.29	10,751.82	(+) 1,750.08	(+) 19.44	70.03

¹ Detailed Account is at pages 217 to 236 in Statement No.17.

² It includes ₹212.85 crore received under Scheme for Special Assistance as loans to States for Capital Expenditure.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES - Contd.

(i) Statement of Public Debt and Other Liabilities - Concld.

	Nature of Borrowings	Balance as on 1 April 2021	Receipt during the year	Repayments during the year	Balance as on 31 March 2022	Net Incre Decrea	` '	As per cent of total liabilities
					(₹ in crore	e)		
						Amount	per cent	
3	Other Liabilities Public Accounts							
	Small Savings, Provident Funds, etc.	1,508.83	327.59	323.32	1,513.10	(+) 4.27	(+) 0.28	9.85
	Reserve Funds bearing Interest	365.32	38.94	53.67	350.59	(-) 14.73	(-) 4.03	2.28
	Reserve Funds not bearing Interest	905.19	368.91		1,274.10	(+) 368.91	(+) 40.75	8.30
	Deposits bearing Interest	105.86	328.12	248.86	185.12	(+) 79.26	(+) 74.87	1.21
	Deposits not bearing Interest	1,296.71	87.59	105.04	1,279.26	(-) 17.45	(-) 1.35	8.33
	Total - B Other Liabilities	4,181.91	1,151.15	730.89	4,602.17	(+) 420.26	(+) 10.05	29.97
	Total - Public Debt and Other Liabilities	13,183.65	13,803.52	11,633.18	15,353.99	(+) 2,170.34	(+) 16.46	100.00

For details on amortisation arrangements, service of debt etc. explanatory notes to this statement at succeeding pages may be seen.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES - Contd.

Explanatory Notes to Statement 6

1. Amortisation arrangements:-

In accordance with the guidelines issued by the Reserve Bank of India, the State Government has constituted a fund called "Consolidated Sinking Fund Scheme" of the Government of Manipur. The fund is to be utilised as an Amortisation Fund for redemption of the public debt and public account liabilities of the Government. The total balance of the fund as on 31-03-2022 stood ₹1,052.37 crore. No withdrawal has been made from the fund during the year.

2. Loans from Small Saving Fund:

Loans out of the collection in the 'Small Savings Schemes' and 'Public Provident Fund' in the Post Offices are being shared between the State Government and the Central Government in the ratio of 3:1. A separate fund viz, 'National Small Savings Fund' was created in 1999-2000 for the purpose of release of loans out of Small Savings collections. However, the name of Manipur State is excluded from operation of National Small Saving Fund (NSSF) with effect form 01.04.2016 vide Ministry of Finance Department of Economic Affairs (Budget Division) order No. F.No. 5/4/2015-NS.11 dated 16.02.2017 and ₹54.16 crore was repaid during the year for the outstanding balance. The balance outstanding at the end of the year was ₹468.99 crore which was 4.36 per cent of the total Public Debt of the State Government as on 31 March 2022.

3. (i) Loans and Advances from GOI*:

The outstanding Central Loans received from Government of India as on 01-04-2021 was ₹571.09 crore. The loans received during 2021-22 is ₹253.86 crore and ₹40.28 crore was repaid during the year. The balance outstanding at the end of the year was ₹784.67 crore which was 7.30 per cent of the total Public Debt of the State Government as on 31 March 2022.

(ii) Market Loans:-

In 2021-22, loan of ₹200.00 crore, ₹147.02 crore, ₹430.39 crore, ₹200.22 crore, ₹200.21 crore, ₹59.01 crore and ₹240.11 bearing interest of 6.78 per cent, 6.87 per cent, 7.00 per cent, 7.01 per cent, 7.03 per cent, 7.23 per cent and 7.34 per cent respectively were raised. The first, second, third, fourth and fifth loan is redeemable in 2031 and sixth and seventh loan is redeemable in 2032. The particulars of the outstanding Market loans were given in Statement 17 and Annexure to Statement 17.

^{*} Government of India.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES - Concld.

Explanatory Notes to Statement 6 - Concld.

4. Service of Debt:-

Interest on debt and other obligations - The outstanding gross debt and other obligations and the total net amount of interest charges met from revenue during 2020-21 and 2021-22 were as shown below:-

		2020-21	2021-22	Net increase (+)/decrease (-) during the year
(i) Gross Debt and other obligations outstanding at the end of	the year	(₹	in crore)	
(a) Public Debt and Small Savings, Provident Funds, etc.		10,510.57	12,264.92	(+) 1,754.35
(b) Other Obligations		2,673.08	3,089.06	(+) 415.98
	Total (i)	13,183.65	15,353.98	(+) 2,170.33
(ii) Interest paid by Government				
(a) On Public Debt and Small Savings, Provident Funds, etc.		831.54	690.77	(-) 140.77
(b) Other Obligations		0.06	0.03	(-) 0.03
	Total (ii)	831.60	690.80	(-) 140.80
(iii) Deduct				
(a) Interest received on loans and advances given by Government		0.17	1.11	(+) 0.94
(b) Interest realised on investment of cash balances		2.08	0.25	(-) 1.83
	Total (iii)	2.25	1.36	(-) 0.89
(iv) Net interest charges		829.35	689.44	(-) 139.91
(v) Percentage of gross interest [item (ii)] to total revenue rece	ipts	6.41	4.90	(-) 1.51
(vi) Percentage of net interest [item (iv)] to total revenue receip	ots	6.39	4.89	(-) 1.50

The Government received no amount of dividend on investments in various undertakings during the year.

5. Appropriation for reduction or avoidance of debt -

No amount has appropriated for reduction or avoidance of debt during the year.

Section: 1 Summary of Loans and Advances: Loanee group wise

(₹ in crore)

Loanee Group	Balance on April 1, 2021	Disbursements during the year	Repayments during the year	Write-off of irrecoverable loans and advances	Balance on March 31, 2022 (2+3)-(4+5)	Net increase/ decrease during the year (2-6)	Interest payment in arrears
1	2	3	4	5	6	7	8
Universities/Academi c Institutions	0.11				0.11		(a)
Urban Development Authorities	0.89				0.89		(a)
Housing Boards							
State Housing Corporations							
Others	171.56				171.56		(a)
Panchayati Raj Institutions							
Municipalities/ Municipal Councils/Municipal Corporations							
Statutory Corporations							

⁽a) No information received from State Government (July 2022).

Section: 1 Summary of Loans and Advances: Loanee group wise - Concld.

(₹ in crore)

Loanee Group	Balance on April 1, 2021	Disbursements during the year	Repayments during the year	Write-off of irrecoverable loans and advances	Balance on March 31, 2022 (2+3)-(4+5)	Net increase/ decrease during the year (2-6)	Interest payment in arrears
1	2	3	4	5	6	7	8
Government Companies							
Co-operative Societies/ Co-operative Corporations/Banks	12.81		0.04	::	12.77	(-)0.04	(a)
Government Servant	19.76	1.63	2.35		19.04	(-)0.72	(a)
Loans for Miscellaneous Purposes	0.08				0.08		(a)
Total	205.21	1.63	2.39		204.45	(-)0.76	(a)

Following are the cases of a loan having been sanctioned as 'loan in perpetuity':

(₹ in crore)

Sl. No.	Loanee entity	Year of Sanction	Sanction Order No.	Amount	Rate of interest
1	2	3	4	5	6
(a)	(a)	(a)	(a)	(a)	(a)

⁽a) No information received from State Government (July 2022).

Note: For details, refer Section 1 of Statement 18 -Detailed Statement of Loans and Advances given by the Government.

		Secti	on: 2 Summary	of Loans and Ad	vances: Sector- wis	se	
						(₹ in	crore)
Sector	Balance on April 1, 2021	Disbursements during the year	Repayments during the year	Write-off of irrecoverable loans and advances	Balance on March 31, 2022 (2+3)-(4+5)	Net increase/ decrease during the year (2-6)	Interest payment in arrears
1	2	3	4	5	6	7	8
Social Services	147.41				147.41		(a)
Economic Services	37.96		0.04		37.92	(-)0.04	(a)
Government Servant	19.76	1.63	2.35		19.04	(-)0.72	(a)
Loans for Miscellaneous Purposes	0.08				0.08		(a)
Total	205.21	1.63	2.39		204.45	(-)0.76	(a)

⁽a) No information received from State Government (July, 2022).

Note: For details, refer Section 1 of Statement 18 -Detailed Statement of Loans and Advances given by the Government.

Section: 3 Summary of repayments in arrears from Loanee entities

(₹ in crore)

Loanee Group	Amount of arrears as on 31 March 2022 Earliest period to which arrears		Total loans outstanding against the		
Dounce Group	Principal	Interest	Total	relate	entity on 31 March 2022
1	2	3	4	5	6
Education, Sports, Art and Culture	0.11	(a)	0.11	1969-70	0.11
Family Welfare	0.24	(a)	0.24	2008-09	0.24
Water supply and Sanitation	7.07	(a)	7.07	1992-93	7.07
Housing	18.11	(a)	18.11	1992-93	18.11
Urban Development	0.89	(a)	0.89	1969-70	0.89
Welfare of SC, ST, OBC and Minorities	0.02	(a)	0.02	1969-70	0.02
Social Security and Welfare	120.97	(a)	120.97	1969-70	120.97
Crop Husbandry	1.26	(a)	1.26	1969-70	1.26
Animal Husbandry	0.01	(a)	0.01	1976-77	0.01

⁽a) No information received from State Government (July, 2022).

Note: For details, refer Section 1 of Statement 18 - Detailed Statement of Loans and Advances given by the Government.

Section: 3 Summary of repayments in arrears from Loanee entities - Concld.

(₹ in crore)

Laanaa Craun	Amount of	arrears as on 31 M	Tarch 2022	Earliest period to which arrears	Total loans outstanding against the
Loanee Group	Principal	Interest	Total	relate	entity on 31 March 2022
1	2	3	4	5	6
Fisheries	1.62	(a)	1.62	1992-93	1.62
Co-operation	12.77	(a)	12.77	1992-93	12.77
Other Rural Development Programmes	0.01	(a)	0.01	1969-70	0.01
Village and Small Industries	22.25	(a)	22.25	1992-93	22.25
Loan to Government Servants	19.04	(a)	19.04	1969-70	19.04
Miscellaneous Loans	0.08	(a)	0.08	1969-70	0.08
Total:	204.45	(a)	204.45		204.45

⁽a) No information is received from State Government (July, 2022).

Note: For details, refer Section 1 of Statement 18 - Detailed Statement of Loans and Advances given by the Government.

8. STATEMENT OF INVESTMENTS OF THE GOVERNMENT

Comparative summary of Government Investment in the share capital and debentures of different concerns for 2021-22 and 2020-21.

		2021-22			2020-21	
Name of the concern	Number of concerns	Investment at the end of the year	Dividend/ interest received during the year	Number of concerns	Investment at the end of the year	Dividend/ interest received during the year
					(in crore)	
1. Statutory Corporations	2	41.72		2	41.72	
2. Rural Banks	1	5.96		1	3.78	
3. Government Companies	17	130.32		17	128.32	
4. Other Joint Stock Companies and Partnerships						
5. Co-operative Institutions and Local Bodies	3,135	54.03		3,135	54.03	
Total:	3,155	232.03	•••	3,155	227.85	•••

9. STATEMENT OF GUARANTEES GIVEN BY THE GOVERNMENT

Sector-wise details for Guarantees

Sector (No. of	Maximum Amount	Outstanding at the beginning of	Additions during the				Invoked during the year Outstanding at or fee		the end of 2021- 22	nding at or fee				Other material
Guarantees)	guaranteed	the year 2021- 22	year	invoked)	Discharged	Not Discharged	22	22		22	22	Receivable	Received	details
1	2	3	4	5	6	7	8	9	10	11				
								(₹ in c	rore)					
Co-operatives (1)	1.18	1.18					1.18							
Urban Development and Housing (7)	220.20	131.47	111.00	22.27			220.20	#						
Power (6)	548.21	446.12	102.09				548.21	1.02						
Any Other (2)	91.73	19.55	72.18				91.73	#						
TOTAL	861.32	598.32	285.27	22.27	•••	•••	861.32	1.02	•••	•••				

[#] Guarantee fee or commission has been waived off as per Finance Department, Government of Manipur No.FR-8/10/2022-e-FD dated 26.07.2022.

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT

(i) Statement Containing Details of Total Funds Released During the Year 2021-22 as Grants-in-Aid and Funds Allocated for Creation of Assets

				(₹ in crore)			
Name/ Category of the Grantee	Total Fu	ınds Released as Gra	nts-in-Aid	Funds Allocated for creation of Capital Asso out of Total Funds Released Under Column No			
(1)		(2)			(3)		
	State Fund Expenditure	Central Assistance (including CSS/CS)	Total	State Fund Expenditure	Central Assistance (including CSS/CS)	Total	
Panchayati Raj Institutions							
Zilla Parishads	61.42		61.42				
Panchayat Samities							
Gram Panchayats	37.09		37.09				
Sub-Total :	98.51		98.51				
Urban Local Bodies							
Municipal Corporations							
Municipalities/Municipal Councils	23.28	2.39	25.67				
Others	399.83	32.74	432.57	3.10	22.81	25.91	
Sub-Total :	423.11	35.13	458.24	3.10	22.81	25.91	

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT

(i) Statement Containing Details of Total Funds Released During the Year 2021-22 as Grants-in-Aid and Funds Allocated for Creation of Assets

				(₹ in crore)			
Name/ Category of the Grantee	Total Fi	unds Released as Grai	nts-in-Aid	Funds Allocated for creation of Capital Assets out of Total Funds Released Under Column No.			
(1)		(2)					
	State Fund Expenditure	Central Assistance (including CSS/CS)	Total	State Fund Expenditure	Central Assistance (including CSS/CS)	Total	
Public Sector Undertakings							
Government Companies	0.80		0.80			•••	
Statutory Corporations	319.44		319.44	168.12		168.12	
Sub-Total :	320.24		320.24	168.12		168.12	
Autonomous Bodies							
Universities and Higher Educations	17.17	20.08	37.25	2.48	20.07	22.55	
Development Authorities	249.82	972.36	1,222.18	21.71	2.84	24.55	
Cooperative Institutions	1.18		1.18				
Others	544.86	221.32	766.18	0.47	105.42	105.89	
Sub-Total :	813.03	1,213.76	2,026.79	24.67	128.33	153.00	
Non-Government Organisations	0.20	1.65	1.85				
Sub-Total :	0.20	1.65	1.85				
Grand Total :	1,655.09	1,250.54	2,905.63	195.88	151.14	347.02	

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT - Concld.

(ii) Statement Containing Details of Total Value of Grants-in-Aid in kind and Value of Grants-in-Aid given in kind being Capital Asset in Nature

(₹ in crore)

	(Vinicioic)				
Name/Category of the Grantee	Total Value of Grants-in-Aid in kind	Value of Grants-in-Aid in kind being Capital Asset in Nature			
(1)	(2)	(3)			
Panchayati Raj Institutions					
Zilla Parishads					
Panchayat Samities					
Gram Panchayats					
Urban Local Bodies					
Municipal Corporations					
Municipalities/Municipal Councils					
Others					
Public Sector Undertakings					
Government Companies					
Statutory Corporations					
Autonomous Bodies					
Universities					
Development Authorities					
Cooperative Institutions					
Others					
Non-Government Organisations					
TOTAL	•••	•••			

No information has been received from the Government for the Grants-in-Aid in kind given by the Government.

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE

Particulars			Actu	als		
- -	2021-22					
- -	Charged	Voted	Total	Charged	Voted	Total
			(₹ in cr	ore)		
Expenditure Heads (Revenue Account)	728.52	11,913.63	12,642.15	859.96	11,568.51	12,428.47
Expenditure Heads (Capital Account)		3,252.79	3,252.79		2,439.18	2,439.18
Disbursements under Public Debt, Loans and Advances, Inter- State Settlement and Transfer to Contingency fund (a)	10,902.29	1.63	10,903.92	7,587.96	10.20	7,598.16
Total:	11,630.81	15,168.05	26,798.86	8,447.92	14,017.89	22,465.81
(a) The figures have been arrived as follows -						
E. Public Debt						
Internal Debt of the State Government	10,862.01		10,862.01	7,540.03		7,540.03
Loans and Advances from the Central Government	40.28		40.28	47.93		47.93
F. Loans and Advances						
Loans for General Services			•••	•••		•••
Loans for Miscellaneous Purpose						
Loans for Social Services						

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE - Concld.

Particulars				Actu	als			
	2021-22					2020-21		
	Charged	Voted	T	otal (Charged	Voted	Total	
				(₹ in cı	ore)			
F. Loans and Advances - Concld.								
Loans for Economic Services				•••	•••	•••	•••	
Loans to Government Servants, etc.			1.63	1.63	•••	10.20	10.20	
G. Inter-State Settlement								
Inter-State Settlement							•••	
H. Transfer to Contingency Fund								
Transfer to Contingency Fund		· •	•••				•••	
Total (a):	10,902.2	9	1.63	10,903.92	7,587.96	10.20	7,598.16	

(i) The percentage of charged expenditure and voted expenditure to total expenditures during 2020-21 and 2021-22 was as under:-

	Percentage of to	tal expenditure
Year	Charged	Voted
2020-21	37.60	62.40
2021-22	43.40	56.60

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT

	On 1 April 2021	During the year 2021-222	On 31 March 2022		
	(₹in crore)				
Capital and Other Expenditure					
Capital Expenditure (Sub-Sector wise)					
General Services					
General Services	2,515.73	83.07	2,598.80		
Social Services					
Education, Sports, Art and Culture	1,384.45	106.06	1,490.51		
Health and Family Welfare	* 1,162.13	72.75	1,234.88		
Water Supply, Sanitation, Housing and Urban Development	5,700.74	932.87	6,633.61		
Information and Broadcasting	10.90	1.03	11.93		
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes & Minorities	* 938.25	175.26	1,113.51		
Social Welfare and Nutrition	167.92	9.35	177.27		
Other Social Services	40.49	6.00	46.49		
Economic Services					
Agriculture and Allied Activities	284.16	12.62	296.78		
Rural Development	42.15	839.58	881.73		
Special Areas Programme	* 1,084.69	240.25	1,324.94		

^{*} Difference of last year's closing balance and this year's openning balance is due to rounding.

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT

	On 1 April 2021	During the year 2021-22	On 31 March 2022
		(₹in crore)	
Capital and Other Expenditure - Contd.			
Capital Expenditure (Sub-Sector wise) - Concld.			
Economic Services - Concld.			
Irrigation and Flood Control	4,920.30	183.32	5,103.62
Energy	2,365.46		2,365.46
Industry and Minerals	481.99	5.29	487.28
Transport	5,129.17	443.20	5,572.37
Science Technology and Environment	185.43	68.41	253.84
General Economic Services	* 409.76	73.73	483.49
Total: (i) Capital Expenditure	26,823.72	3,252.79	30,076.51
Loans And Advances			
Education, Sports, Art and Culture	0.11		0.11
Family Welfare	0.24		0.24
Water Supply and Sanitation	7.07		7.07
Housing	18.11		18.11
Urban Development	0.89		0.89
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	0.02		0.02

^{*} Difference of last year's closing balance and this year's openning balance is due to rounding.

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT - Contd.

	On 1 April 2021	During the year 2021-22	On 31 March 2022
		(₹in crore)	
Capital and Other Expenditure - Concld.			
Loans And Advances - Concld.			
Social Security and Welfare	120.98		120.98
Crop Husbandry	1.26		1.26
Animal Husbandry	0.01		0.01
Fisheries	1.62		1.62
Co-operation	12.81	(-) 0.04*	12.77
Other Rural Development Programmes	0.01		0.01
Village and Small Industries	22.25		22.25
Loans to Government Servants etc.	19.75	(-) 0.72*	19.03
Miscellaneous Loans	0.08		0.08
Total: Loans And Advances	205.21	(-) 0.76 *	204.45
Total: Capital and Other Expenditure	27,028.93	3,252.03	30,280.96
Deduct			
Contribution from Contingency Fund			
Contribution from Miscellaneous			
Contributions from Development funds etc.			
Net - Capital and Other Expenditure	27,028.93	3,252.03	30,280.96 (a)

^{*} Net of debit and credit.

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT - Contd.

	On 1 April 2021	During the year 2021-22	On 31 March 2022
		(₹in crore)	
PRINCIPAL SOURCES OF FUNDS			
Revenue Surplus (+)/ Deficit (-) for 2021-22		1448.85	
Add- Adjustment on Account of retirement/Disinvestment			
Debt -			
Internal Debt of the State Government	8,430.65	1,536.50	9,967.15
Loans and Advances from the Central Government	571.08	213.58	784.66
Small Savings, Provident Funds, etc.	1,508.83	4.27	1,513.10
TOTAL - Debt	10,510.56	1,754.35	12,264.91
Other Obligations			
Reserve Fund	1,270.51	354.18	1,624.69
Deposits and Advances	1,399.97	61.81	1,461.78
Suspense and Miscellaneous (Other than amount closed to Government Account and Cash Balance Investment Account)	(-) 251.97	(-) 12.83*	(-) 264.80
Remittances	(-) 654.15	(-) 41.52*	(-) 698.67
TOTAL - Other Obligations	1,764.36	361.64	2,126.00
TOTAL - Debt & Other Obligations	12,274.92	2,115.99	14,390.91

^{*} Net of debit and credit.

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT - Concld.

	On 1 April 2021	During the year 2021-22	On 31 March 2022
		(₹in crore)	
Deduct- Cash Balance	53.67	(-) 56.10	(-) 2.43
Deduct-Investments	657.00	368.91	1,025.91
Add- Amount closed to Government Accounts			
Net-Provision of Funds	11,564.25	1,803.18	13,367.43 (b)

Note :- There was a difference of ₹16,913.53 crore between the Net Capital and Other Expenditure (a) as on 31 March 2022 and net provision of funds (b) thereof, which represents cumulative revenue surplus and amount closed to Government Account. The reasons are explained below :-

			(₹in crore)
1.	Net capital expenditure allocated to end of 1964-85 to the Territory Section of Accounts		5.69
2.	Net effect of balances under Debt heads allocated to end of 1964-65 to the Territory Section of Accounts from the books of the Government of India.	S	0.85
3.	Net effect of Balances under Debt, Deposits and Remittances heads allocated during 1971-72 on droppi from Central Accounts.	ng	3.05
4.	Net effect of balances under Public Debt, adopted during 1972-73 on dropping from Central Books.		-2.62
5.	Adjustment of Balances under Suspense.		2.78
6.	Net effect of Balances under Debt, Deposits and Remittance heads adopted during 1983-84 on dropping from Central Books.	,	2.48
7.	Net Revenue Surplus to the end of March 2022.		16,901.30
		Total:	16,913.53

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT

A.		The following is a su	ummary of balances as on 31 March 2022	
	Debit Balances	Sector of the General Account	Name of Account	Credit Balances
	(₹ in crore)			(₹ in crore)
		_	Consolidated Fund	
	13,162.98 (a)	A to D and	Government Account	
		Part of L (MH 8680 only)		
		E	Public Debt	10,751.81
	204.45	F	Loans and Advances	
			Contingency Fund	
			Contingency Fund	
			Public Account	
		I	Small Savings, Provident Funds, etc.	1,513.10
		J	Reserve Funds	
			(i) Reserve Funds Bearing Interest	350.59
			(ii) Reserve Funds not bearing interest	1,274.10
	1,025.91		(iii) Investments	

⁽a) Please see 'B' below to understand how this figure is arrived at.

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT - Contd.

Debit Balances	Sector of the General Account	Name of Account	Credit Balances
(₹ in crore)		Consolidated Fund	(₹ in crore)
	K	Deposits and Advances	
		(i) Deposits bearing interest	185.12
		(ii) Deposits not bearing interest	1,279.26
2.60		(iii) Advances	
	L	Suspense and Miscellaneous	
		Investments	
264.80		Other Items (Net)	
695.67	M	Remittances	
(-) 2.43	N	Cash Balance	
15,353.98		TOTAL	15,353.98

⁽b) There was a difference between the figures reflected in the accounts and that intimated by the Reserve Bank of India regarding "Deposits with Reserve Bank" included in the Cash balance. The discrepancy is under reconciliation. See also Foot Note (A) of Statement No. 21 on page 286.

B. Government Account:

Under the system of book-keeping followed in Government Accounts, the amount booked under revenue, capital and other transactions of Government, the balances which are not carried forward from year to year in the accounts are closed to a single head called "Government Account". The balance under this head represents the cumulative result of all such transactions.

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT - Concld.

To this, the balances under Public Debt, Loans and Advances, Small Savings, Provident Fund, Reserve Funds, Deposits and Advances, Suspense and Miscellaneous (Other than Miscellaneous Government Account), Remittances and Contingency Fund, etc. are added and the closing cash balance at the end of the year is to be worked out and proved.

The other headings in this Summary take into account the balances under all accounts heads in Government books in regard to which Government has a liability to repay the money received or has as claim to recover the amounts paid and also heads of account opened in the books for adjustment of remittance transactions.

It must be understood that these balances cannot be regarded as a complete record of the financial position of the Government as it does not take into account all the physical assets of the State, such as lands, buildings, communications, etc. nor any accrued dues or outstanding liabilities which are not brought to account under the cash basis of accounting followed by Government.

The net amount at the debit of Government Account at the end of the year has been arrived at as under:

Debit	Details	Credit
(₹ in crore)		(₹ in crore)
11,359.04	A. Amount at the Debit of the Government Account as on 1 April 2021	
	B. Receipt Heads (Revenue Account)	14,091
	C. Receipt Heads (Capital Account)	
12,642.15	D. Expenditure Heads (Revenue Account)	
3,252.79	E. Expenditure Heads (Capital Account)	
	F. Suspense and Miscellaneous (Miscellaneous Government Accounts)	
	G. Amount at the debit of Government Account on 31 March 2022	13,162.98
27,253.98	TOTAL	27,253.98

Notes to Finance Accounts for the year 2021-22

1. Summary of Significant Accounting Policies:

(i) Reporting Entity:

These accounts present the transactions of the Government of Manipur. The accounts of receipts and expenditure of the Government of Manipur have been compiled based on the initial accounts rendered by 12 Treasuries, 58 Public Works Divisions (33 Building and Roads, 25 Water Supply and Sanitation / Public Health Engineering), 33 Forest Divisions, 26 Irrigation / Water Resources Divisions, 10 Pay and Accounts Offices and Advices of the Reserve Bank of India. No accounts have been excluded at the end of the year.

(ii) Reporting Period:

The reporting period of these accounts is 1 April 2021 to 31 March 2022.

(iii) Reporting Currency:

The accounts of the Government of Manipur are reported in Indian Rupees (₹).

(iv) Form of Accounts:

Under Article 150 of the Constitution of India, the accounts of the Union and of the States are kept in such form as the President may, on the advice of the Comptroller and Auditor General of India, prescribe. The word "form" used in Article 150 has a comprehensive meaning so as to include the prescription not only of the broad form in which the accounts are to be kept but also the basis for selecting appropriate heads of accounts under which the transactions are to be classified, which forms the chart of accounts.

(v) Basis of Budget and Financial Reporting:

As per the provisions of Article 202 of the Constitution of India, a statement of estimated receipts and expenditure, the Annual Financial Statements (called Budget) for a financial year is presented to the legislature in form of grants / appropriations before the commencement of the financial year. Budget is presented on gross basis without the recoveries and receipts which are otherwise permitted to be set off in reduction of expenditure. All grants / appropriations relating to heads of budget and accounts, whose balances are not carried forward, lapse at the end of the financial year.

Budget and Accounts: Both budget and accounts of the State follow the same accounting period, cash basis of accounting and uniform basis of classification. The accounts are classified as per the List of Major and Minor Heads to the level of Minor Heads as notified by the Controller General of Accounts in consultation with the Comptroller & Auditor General of India. Classification followed below Minor Heads is

as agreed to by the Office of the Accountant General (Accounts and Entitlements) in each state.

A separate budget comparison statement is presented as Appropriation Accounts, which represent actual disbursements in comparison to the grants / appropriations.

Cash basis: The accounts represent the actual cash receipts and disbursements during the reporting period with the exception of such book adjustments which are authorised. Receipts and disbursements in the Finance Accounts are on net basis; net of recoveries, deductions and refunds.

Book Adjustments: Book adjustments are non-cash transactions that appear in the accounts as adjustments / settlements. Some of these transactions take place at the level of the account rendering units, *e.g.*, treasuries, divisions, *etc.*, for adjustments of deductions and recoveries from salaries to Revenue Receipts/Loans/Public Account, 'nil' bills for transfer of moneys between the Consolidated Fund and Public Account, *etc.*

Book adjustments are also carried out at Office of the Accountant General (A&E). These, amongst others, include booking for creation of and contribution to funds in Public Account by debit to Consolidated Fund (*e.g.*, State Disaster Response Fund, Central Road Fund, Sinking Fund, *etc.*) crediting deposit heads of accounts in Public Account by debiting Consolidated Fund; annual adjustment of interest on General Provident Fund and State Government Group Insurance Scheme by debiting Major Head 2049-Interest Payments and crediting relevant Major Heads in Public Account; adjusting Debt waiver under the scheme of Government of India based on the recommendations of the Central Finance Commissions, recoupment of Contingency Fund, *etc.*

Classification between Capital and Revenue Expenditure: Significant expenditure incurred with the object of acquiring tangible assets of a permanent nature (for use in the organisation and not for sale in the ordinary course of business) or enhancing the utility of existing assets, are broadly defined as Capital expenditure. Subsequent charges on maintenance, repair, upkeep and working expenses, which are required to maintain the assets in a running order as also all other expenses incurred for the day to day running of the organisation, including establishment and administrative expenses are classified as Revenue expenditure. Capital and Revenue expenditure are shown separately in the Accounts.

Physical and Financial Assets and Liabilities: Physical Assets and Financial Assets (such as, investments, loans and advances made by the Government, *etc.*), as well as Liabilities, such as, debt, *etc.*, are measured at historical cost. Physical Assets are not depreciated, and financial assets are not amortized. Losses in Physical Assets at the end of their life are also not expensed or recognized.

Grants-in-aid: In compliance with the Indian Government Accounting Standard (IGAS) 2: Accounting and Classification of Grants-in-aid, grants-in-aid in cash is recognised as revenue expenditure at the time of disbursement even if it involves creation of assets by the grantee, except in cases specifically authorised by the President on the advice of the Comptroller and Auditor General of India. All grants received are

recognised as revenue receipts. Details for meeting the requirements of accounting and classification of Grants-in-aid given by the State Government are depicted in Statement 10 and Appendix III of the Finance Accounts. Detailed information in respect of Grants-in-Aid given in kind is not available.

Loans and advances: In compliance with the IGAS 3: Loan and Advances made by Government, details of loans and advances made by the State Government are disclosed in Statements 7 and 18 of the Finance Accounts. The closing balances depicted in Statements as on 31 March 2022 is as provided by the State Government.

Retirement benefits: Retirement benefits disbursed during the reporting period have been reflected in the accounts, but the future pension liability of the Government towards employees under the Old Pension Scheme, *i.e.*, the liability towards payment of retirement benefits for the past and the present service of its employees is not included in the accounts.

(vi) Rounding off:

The Statements present figures which are rounded-off to ₹ in Lakh and ₹ in Crore as depicted at the top of the respective Statements.

Minor difference of ₹0.01/0.02 lakh/crore, wherever occurring, between the Summary Statements and Detailed Statements in Volume-I and Volume-II respectively, is due to rounding".

(vii) Cash Balance:

Cash balance as reported in the accounts is the balance of the State as at end of the 31st March of a year recorded in the Account of the State Government with the Central Accounts Section of the Reserve Bank of India. The cash balance reflects the balance after cash transactions involving Consolidated Fund, the Contingency Fund and Public Account of the State for the year. Book adjustments do not affect the cash balance. Cash balance reported in the Finance Accounts is subject to reconciliation with the book of the Reserve Bank of India.

(viii) Disclosure of Contingent & Committed liabilities:

Contingent liabilities are not recognised. In compliance with the IGAS 1: 'Guarantees given by the Governments', Sector wise and classwise details of guarantees are disclosed in Statements 9 and 20 of the Finance Accounts as per the details made available by the State Government.

The Government does not follow commitment accounting and the commitments are neither recorded nor the liability against commitment recognised in accounts, but it discloses its future commitments under Appendix XII of the Finance Accounts.

(ix) Pass-through transactions:

Pass-through transactions in the nature of receipts collected by the State but required to be transferred to other entity are disclosed in the Notes to Finance Accounts. These include transfer of 10 *per cent* of the collection of the year in the State CAMPA Fund to the National Fund on annual basis.

2. Compliance with the Accounting Framework:

(i) Operation of unauthorized heads:

During 2021-22, the State Government of Manipur provided budget provisions under 4 unauthorized Sub-Major Head/Minor Heads (3 under the Revenue Section and 1 under Capital Section) and incurred expenditure of ₹6.99 crore under the Revenue Section and ₹3.63 crore under the Capital Section in these heads.

(ii) Opening of New Sub Heads/Detailed Heads of Accounts without advice:

According to Article 150 of the Constitution of India the accounts of the State are to be kept in the form as advised by the Comptroller and Auditor General of India. During 2021-22, the State Government of Manipur opened 112 new Sub Heads/Detailed Heads (69 under the Revenue Section, 43 under Capital Section) in the budget, without seeking the advice of the Comptroller and Auditor General as required under the Constitution. The State Government provided budget provisions under these heads and incurred expenditure of ₹227.61 crore under the Revenue Section and ₹1,212.15 crore under the Capital Section in these heads during 2021-22.

3. Consolidated Fund:

(i) Goods and Services Tax:

Goods and Services Tax (GST) was introduced with effect from 1 July 2017. During the year 2021-22, the State GST collection was ₹1,125.56 crore compared to ₹866.51 crore in 2020-21, registering an increase of ₹259.05 crore (29.90 *per cent*). This includes Advance Apportionment of IGST amounting to ₹50.48 crore. In addition, the State received ₹1,821.06 crore as its share of net proceeds assigned to the State under Central Goods and Services Tax. The total receipts under GST were ₹2,946.62 crore. The State received no compensation of as Revenue receipt on account of loss of revenue arising out of implementation of GST during 2021-22.

The relevant figures are available in Statement No.14 of the Finance Accounts.

(ii) Misclassification between Revenue and Capital Expenditure:

During the year 2021-22 Government of Manipur incorrectly booked expenditure of ₹0.32 crore under Revenue Section instead of Capital Section and ₹2.86 crore under Capital Section instead of Revenue Section as has been determined from the purpose of expenditure. The impact of misclassification on the Revenue/Fiscal Surplus/Deficit of the State is given under para 6.

This has reference to figures in Statements No. 4, 5, 15 and 16 of the Finance Accounts.

(iii) Reconciliation of Receipts and Expenditure between CCOs and Accountant General (A&E):

All Controlling Officers are required to reconcile receipts and expenditure of the Government with the figures accounted for by the Accountant General (A&E), Manipur. During the year 2021-22, receipts amounting to ₹25,485.82 crore (95.29 per cent of total receipts) and expenditure amounting to ₹23,251.97 crore (86.76 per cent of total expenditure) were reconciled by the State Government.

In comparison, receipts amounting to ₹21,335.16 crore (95.59 *per cent* of total receipts) and expenditure amounting to ₹20,231.39 crore (90.05 *per cent* of total expenditure) were reconciled by the State Government during 2020-21, *i.e.*, the previous year.

(iv) Bookings under Minor Head 800-Other Expenditure and 800-Other Receipts:

The Minor Head 800-Other Expenditure/800-Other Receipts is to be operated only when the appropriate minor head has not been provided in the accounts. Routine operation of Minor Head 800 should be discouraged since it renders the accounts opaque.

During the year 2021-22, ₹2,277.80 crore under 65 Major Heads of accounts, constituting 14.33 *per cent* of the total Revenue and Capital expenditure (₹15,894.95 crore) was classified under the Minor Head 800-Other Expenditure in the accounts. During the previous year 2020-21, ₹2,624.99 crore under 65 Major Heads of accounts, constituting –17.66 *per cent* of the total Revenue and Capital expenditure (₹14,867.65 crore) was classified under the Minor Head 800-Other Expenditure in the accounts.

Similarly, ₹84.71 crore under 24 Major Heads of Account, constituting 0.60 *per cent* of the total Revenue Receipts (₹14,091.00 crore) was classified under Minor Head 800-Other Receipts in the accounts. During the previous year, ₹126.27 crore under 27 Major Heads of Account, constituting 0.97 *per cent* of the total Revenue Receipts (₹12,982.65 crore) was classified under Minor Head 800-Other Receipts in the accounts.

This has reference to Statements 14, 15 and 16 of the Finance Accounts.

(v) Transfer of funds to Personal Deposit (PD) Accounts:

The PD accounts enable designated Drawing Officers to incur expenditure for specific purposes pertaining to a scheme.

During 2021-22, an amount of ₹0.07 crore was transferred to these PD Accounts. This includes ₹0.01 crore transferred in March 2022, and no amount was transferred on the last working day of March 2022.

The Administrators of Personal Deposit Account had not reconciled and verified their balances with the treasury figures and annual verification certificates was also not furnished by them to the Treasury Officer for onward submission to Accountant General office.

Table 1: Details of the PD accounts as on 31 March 2022

(₹ in crore)

	alance as on 2021	Addition d year 20	_	Closed/Withdraws the year 2021	U	Closing Balance 31 March 2	
Number of Administr ators	Amount	Number of Administr ators	Amount	Number of Administrators	Amount	Number of Administrators	Amount
2	3.18	Nil	0.07	Nil	Nil	2	3.25

Table 2: Details of the PD accounts as on 31 March 2021

(₹ in crore)

Opening Ba		Addition d year 20	U	Closed/Withdraws the year 2020	U	Closing Balanc 31 March 2	
Number of Administr ators	Amount	Number of Administr ators	Amount	Number of Administrators	Amount	Number of Administrators	Amount
2	3.13	Nil	0.05	Nil	Nil	2	3.18

The relevant figures are available in Statement No.21 of the Finance Accounts.

(vi) Unadjusted Abstract Contingent (AC) Bills:

Financial rules (Rule 290 of Central Treasury Rules) envisage that no moneys should be drawn from government treasury unless it is required for immediate disbursement. In emergent circumstances, Drawing and Disbursing Officers (DDOs) are authorized to draw sums of money through Abstract Contingent (AC) bills. In terms of the Central Treasury Rules, and adopted by DDOs are required to present Detailed Countersigned Contingent (DCC) bills containing vouchers in support of final expenditure. However, there is no provision of time limit fixed for submission of DCC bills to enforce financial discipline. Delayed submission or prolonged non submission of supporting DCC bills renders expenditure through AC bills opaque and the expenditure shows in the Finance Accounts cannot be vouched as correct or final.

Out of 233 AC bills amounting to ₹1,195.76 crore drawn during the year 2021-22, 91 AC bills amounting to ₹207.83 crore (17.38 *per cent*) were drawn in March 2022. DCC Bills in respect of a total of 1282 AC bills amounting to ₹3,135.67 crore as on 31 March.2022 were not received. Details of unadjusted AC bills as on 31 March 2022 pending submission of the DCC bills are given below:

Table 3: Details of unadjusted AC bills as on 31 March 2022

Year	No. of unadjusted AC Bills	Amount (₹ in crore)
Upto 2020-21	1,063	1,970.35
2021-22	219	1,165.32
Total	1,282	3,135.67

Table 4: Details of unadjusted AC bills as on 31 March 2021

Year	No. of unadjusted AC Bills	Amount (₹ in crore)
Upto 2018-19	847	1,446.33
2019-20	58	80.25
2020-21	189	478.88
Total	1,094	2,005.46

(vii) Utilisation Certificates (UCs) for Grants-in-Aid not received:

In terms of Rules 238 (1) of the GFR 2017 as adopted by the Government of Manipur, Utilization Certificates (UCs) in respect of Grants-in-Aid received by the grantee should be furnished by the grantee to the authority that sanctioned it, within 12 months of the closure of the financial year. To the extent of non-submission of UCs, there is a risk that the amount shown in Finance Accounts may not have reached the beneficiaries.

During the year 2021-22, ₹426.95 crore pertaining to 346 outstanding UCs for the period upto 2021-22 was cleared. As on 31 March 2022, 7723 UCs aggregating to ₹14,651.89 crore in respect of 36 departments were pending. The position of outstanding UCs as on 31.03.2022 is given below:

Table 5: Position of outstanding UCs as on 31.03.2022

Year*	Number of UCs Outstanding	Amount (₹ in crore)
Upto 2020-21	6,318	11,082.01
2021-22	1,405	3,569.88
Total	7,723	14,651.89

^{*} The year mentioned above relates to "Due year" *i.e.*, after 12 months of the closer of the financial year. Note: Additions during the year 2021-22 for an amount of ₹2,905.62 crore involving 1,338 numbers of UCs is due in the year 2022-23.

Table 6: Position of outstanding UCs as on 31.03.2021

Year	Number of UCs Outstanding	Amount (₹ in crore)
Upto 2018-19	4,288	6,365.17
2019-20	1,111	2,319.98
2020-21	1,265	2,646.61
Total	6,664	11,331.76

This has reference to the Statement 10 and Appendix III of the Finance Accounts.

(viii) Interest Adjustment:

Government is liable to pay/adjust interest in respect of balances under category J-Reserve Funds (a. Reserve Funds bearing interest) and K-Deposit and Advances (a. Deposits bearing interest), and for this purpose, specific Sub-Major Heads are provided in the List of Major and Minor Heads of Account.

Details of these Funds/Deposits and interest paid by the Government during the year 2021-22 are given below:

Table 7: Details of Funds/Deposits and interest paid by the Government during the year 2021-22

(₹ in crore)

Funds/Deposits	Balance on 1 April, 2021	Basis for calculation of interest	Interest due	Interest paid	Interest short paid
8342-Other Deposits/ 117-Defined Contribution Pension Scheme for Government Employees	103.50	Interest calculated as per the rate of interest notified by the Government/payable to General Provident Fund (7.1%)	7.35	Nil	7.35
8336-Civil Deposits/ 103-State Compensatory Afforestation Deposit	261.93	As per circulars issued by the Ministry of Environment, Forest & Climate Change (3.35%)	8.77	Nil	8.77
8336-Civil Deposits/ 800- Other Deposits	2.36	Interest calculated at the rate on Ways and Means Advance (4 per cent)	0.09	Nil	0.09
8121-General and Other Reserve Funds/ 122-State Disaster Response Fund	91.99	Interest calculated at the rate on Ways and Means Advance (4 per cent).	3.68	Nil	3.68
Total			19.89	Nil	19.89

Non-payment/short payment of the interest amounting to ₹19.89 crore has resulted in overstatement of Revenue Surplus and understatement of Fiscal Deficit by ₹19.89 crore.

This has reference to figures in Statements 15, 21 and 22 of the Finance Accounts.

(ix) Guarantees given by the Government:

In terms of the Manipur Ceiling on Government Guarantees Act, 2004, the total outstanding Government Guarantees as on the first day of April of any year shall not exceed thrice the State's Own Tax Revenue Receipts of the second preceding year. During the year, amount guaranteed by the State Government was ₹285.27 crore. The outstanding guarantees of ₹598.32 crore as on 1 April 2021, worked out to 16.60 *percent* of the State's Own Tax Revenue Receipts for the year 2019-20 (₹1201.12x3=₹3603.36 crore) and are within the limits prescribed.

During 2021-22 no amount was received by the State Government towards guarantee commission. Under the Manipur Ceiling on Government Guarantee Act 2004, the Government shall charge a minimum of one *per cent* of the guaranteed amount as guarantee commission which works out to ₹1.02 crore.

The relevant figures are available in Statements 9, 14 and 20 of the Finance Accounts.

(x) Expenditure on Ecology and Environment:

The expenditure incurred by the State Government towards environment is depicted in the Finance Accounts upto the level of Minor Head under various functional head of accounts. During the year 2021-22, the Government of Manipur incurred ₹33.52 crore against the budget allocation of ₹39.04 crore under Major Heads 3435-Ecology and Environment. During the previous year 2020-21, the Government of Manipur incurred ₹31.10 crore against the budget allocation of ₹40.71 crore under Major Heads 3435-Ecology and Environment.

This has reference to Statement 15 of the Finance Accounts.

(xi) Expenditure relating to unforeseen/extraordinary events:

During the year 2021-22, the Government of Manipur incurred ₹216.60 crore (₹85.90 crore in previous year) on relief measures relating to unforeseen/extraordinary events (*e.g.*, COVID-19 Pandemic) under Major Heads 2210, 2245, 3604 and 4210. Out of ₹216.60 crore, Revenue Expenditure was ₹200.39 crore and Capital Expenditure was ₹16.21 crore.

The Government received ₹61.23 crore from the Central Government for this purpose, being grants in aid/central assistance, *etc.*, which have been accounted for under Major Head 1601-06-102.

This has reference to Statements 2, 4, 5, 14, 15 and 16 of the Finance Accounts.

(xii) Writing off of Central Loans:

Further to the recommendations of the Thirteenth Finance Commission, Ministry of Finance, Government of India, in February 2012, had written off loans advanced to the State Government by various Ministries (except those advanced by the Ministry of Finance itself) as on 31 March 2010, towards Central Plan and Centrally Sponsored Schemes. Ministry of Finance permitted the State Governments to adjust the excess repayments of principal and interest made from the effective date of the order (31 March 2010) and its implementation against future repayments to the Ministry of Finance. The Government of Manipur had made excess repayment of ₹7.08 crore to end of 31 March 2014 of which, Ministry of Finance has so far adjusted ₹2.99 crore.

This has reference to Statement 17 of the Finance Accounts.

(xiii) Loans given by the State Government:

In respect of old loans amounting to ₹152.83 crore involving 10 Departments, recoveries of principal and interest have not been effected during the past several years and all such loans are more than 10 years old.

Terms and conditions of repayment of loans have not been settled for loans amounting to ₹204.45 crore to Statutory Bodies/Other entities (details are in additional disclosures to Statement 18 of the Finance Accounts). Consequently, the receivables of the State Government on this account could not be estimated.

The Principal Accountant General (A&E) annually communicates loan balances (where detailed accounts are maintained by the Principal Accountant General) to the loan sanctioning departments for verification and acceptance. However no loanees have confirmed the balances. Details of information awaited from Departmental Officers for Reconciliation of Balances have been provided in Appendix-VII of the Finance Accounts.

This has reference to Statements 7 & 18 of the Finance Accounts.

(xiv) Committed Liabilities:

In terms of the Twelfth Finance Commission recommendations, action has been initiated by the Central Government to move towards accrual basis of accounting. However, as the transition would occur in stages, for a changeover to the accrual-based system of accounting, some additional information in the form of statement is required to be appended to the present system of cash accounting to ensure more transparency in decision-making. The State Government has furnished information on Committed Liabilities, and the same has been reflected in Appendix-XII of the Finance Accounts.

(xv) Restructuring of Centrally Sponsored Schemes (CSSs)/Additional Central Assistance (ACA) excluding Block Grants:

Consequent to the merger of Plan/Non-Plan classification, the Central Assistance release is now classified as Central Assistance/Share under Centrally Sponsored Schemes.

The total expenditure booked under Centrally Sponsored Schemes, as on 31 March 2022, is ₹3,506.54 crore (Revenue Expenditure ₹1,874.10 crore and Capital Expenditure ₹1,632.44 crore) which includes expenditure of ₹29.127 crore of State share for Centrally Sponsored Schemes (State Share of CSS-Revenue Expenditure ₹143.33 crore + Capital Expenditure ₹147.94 crore).

This has reference to Statements 15 and 16 of the Finance Accounts.

(xvi) Direct transfer of Central Scheme Funds to Implementing Agencies in the State (Funds routed outside State Budget):

As per the PFMS portal of the CGA, ₹1,025.36 crore was directly received by the implementing agencies in the State during 2021-22. Out of the total amount of ₹1,025.36 crore, ₹582.64 crore being the Centrally Sponsored Schemes was transferred to the intermediaries (i.e., NGOs. Societies, etc) and ₹442.72 crore directly to the Central Sector Schemes in the State.

The direct transfer of fund to the implementing agencies has increased by 74.21 *per cent* as compared to 2020-21 (from ₹588.58 crore to ₹1,025.36 crore) in 2021-22. Details are in *Appendix-VI of the Finance Accounts*.

This has reference to Statements 15 and 16 of the Finance Accounts.

(xvii) Off-Budget Liabilities of State Government:

The State Government did not disclose the off-budget liabilities in their budget documents/annual financial statements.

(xviii) Un-spent amount lying in the bank account of Single Nodal Agency (SNA):

In accordance with the direction of Ministry of Finance, Government of India, funds received by the State Government under Centrally Sponsored Schemes are restricted for use by the State Government and was required to be transferred to concerned SNA's account within a period of 21 days of its receipt.

As on 31st March 2022, the amount of unspent amount in SNA Accounts is not available/ has not been made available by State Government.

4. Contingency Fund:

There is no Contingent Fund of the Government of Manipur.

5. Public Account:

(i) National Pension System (NPS):

During the year 2021-22, total contribution to the NPS which is a Defined Contribution Pension Scheme was ₹291.69 crore (Employees' contribution ₹185.62 crore and Government's contribution ₹106.07 crore). The detailed information on Government contribution is available in Statement No. 15 of the Finance Accounts. The Government transferred ₹291.69 crore to the Public Account under Major Head 8342-117 Defined Contribution Pension scheme and the Government also transferred ₹212.43 crore to the National Securities Depository Limited (NSDL). The Government's contribution to the NPS was less by ₹79.55 crore, which resulted in overstatement of Revenue surplus and Fiscal surplus to that extent.

(ii) (A) Reserve Funds bearing Interest:

- (a) State Disaster Response Fund (SDRF): In terms of guidelines on constitution and administration of the State Disaster Response Fund (under Major Head- '8121 General & Other Reserve Funds' which is under interest bearing section), the Central and State Governments are required to contribute to the fund in the proportion of 90:10. During the year 2021-22, the State Government received ₹33.60 crore as Central Government's share. The State Government's share during the year is ₹3.73 crore. The State Government did not transferred Central share and State share to the Fund under Major Head 8121-122 SDRF. Non-transfer of ₹37.33 crore (Central Share and State Share) to the fund resulted in understatement of Revenue expenditure is given in Para 6. The State received no amount from the Central Government towards NDRF.
- **(b) State Compensatory Afforestation Fund:** In compliance with the instructions issued by the Ministry of Environment, Forests and Climate Change, Government of India, the State Governments are required to establish the State Compensatory Afforestation Fund under interest bearing section in Public Account of the State for amounts received from user agencies for undertaking Compensatory Afforestation.

During the year 2021-22, the State Government did not received any amount from the user agencies (₹12.15 crore received in previous year). The Government also received ₹36.44 crore from National Compensatory Afforestation Deposit. The total balance in the State Compensatory Afforestation Fund as on 31st March 2022 was ₹273.27 crore.

(B) Reserve Funds not bearing Interest:

(a) Consolidated Sinking Fund: The Government of Manipur set up the Consolidated Sinking Fund for amortization of loans in 2008-09. According to the guidelines of the Fund, States may contribute a minimum of 0.5 *per cent* of their outstanding liabilities (internal debt + public account) as at the end of the previous year to the Consolidated Sinking Fund.

In the year 2021-22, Government of Manipur did not contribute to the Fund as against ₹65.92 crore required to be contributed to the Fund. However, during the year 2021-22, State Government received ₹340.37 crore as interest from the R.B.I. booked under 8222-101. The total accumulation of the Fund was ₹1,052.37 crore as on 31 March 2022 (₹712.00 crore as on 31 March 2021). The impact of non-contribution of ₹65.92 crore to the Fund which resulted understatement of Revenue expenditure is given under Para 6.

(b) Guarantee Redemption Fund: The State Government constituted the Guarantee Redemption Fund to be administered by the RBI. The latest amendment to the Fund notification issued by the State Government, effective from the year 2013-14, stipulates that the State Government shall initially contribute a minimum one *percent* and thereafter at the rate of 0.5 per cent of outstanding guarantees at the end of the previous year to achieve a minimum level of 3 per cent in next five years. The Fund shall be gradually increased to a desirable level of 5 per cent in next five years.

During the year the State Government did not contribute its due share of ₹2.99 crore to the Fund. The total accumulation of the Fund was ₹221.49 crore as on 31 March 2022 (₹192.95 crore as on 31st March 2021).

Transactions in the Fund are depicted in Statements 21 and 22 of the Finance Accounts.

(iii) Suspense and Remittance Balances:

The Finance Accounts reflect the net balances under Suspense and Remittance Heads. The outstanding balance under these heads, worked out by aggregating the outstanding debit and credit balances separately under various heads, was ₹910.35 (Dr) crore under Suspense and Remittance Heads as on 31 March 2022 (₹855.64 (Dr) crore as on 31 March 2021).

Non-clearance of outstanding balances under these heads affects the accuracy of receipt/expenditure figures and balances under different heads of Accounts (which are carried forward from year to year) of the State Government.

(iv) Cheques and Bills:

Major Head 8670-Cheques and Bills has been inoperative since 1975-76 with a debit balance of ₹0.01 crore.

(v) Building and other Construction Workers Welfare Cess:

The Government of India enacted the Building and Other Construction Workers Welfare Cess Act, 1996 (Cess Act) to levy and collect cess for providing benefits to the workers.

During the year 2021-22, the Government collected ₹0.22 crore (2020-21: ₹ 0.70 *crore*) as Labour Cess under Major Head 0045/112 and no amount was transferred (2020-21: Nil) to the Building and Other Construction Workers Welfare Board. Thus, the un-transferred amount from the Major head 0045/112 was ₹38.57 crore as on 31 March

2022 which included un-transferred balance of previous years ₹38.35 crore. The impact of non-transferred of Labour Cess of ₹0.22 crore which resulted overstatement of Revenue receipts.

(vi) Other Cess/fee/surcharge:

During the year 2021-22, the Government did not collect any cess/fee/surcharge.

(vii) Adverse Balance:

No minus balances appear in the accounts during 2021-22.

(viii) Cash Balance:

The Cash balance as on 31 March 2022 as per the record of Accountant General was ₹7.06 crore (Credit) and that reported by the RBI was ₹1.26 crore (Debit). There was a net difference of ₹5.80 crore (Credit), mainly due to misclassification by Banks and Treasuries. However, ₹5.06 crore (Credit) remained outstanding by the end of July, 2022. The difference is under reconciliation. The relevant figures are available in Statement No.21 of the Finance Accounts.

The Cash Balance as on 31 March 2021 as per record of Accountant General was ₹49.05 crore (Debit) and that reported by the RBI was ₹55.43 crore (Credit). There was a net difference of ₹6.38 crore (Credit), mainly due to misclassification by Bank and Treasuries.

6. Impact on revenue expenditure:

The impact on revenue expenditure of misclassifications/non-compliance to statutory provisions on the states' finances as brought out in the preceding paras is tabulated below:

Table 8: Impact on Revenue Expenditure

Para Number	Item (Illustrative)	Overstatement of revenue expenditure (₹ in crore)	Understatement of revenue expenditure (₹ in crore)
3(ii)	Misclassification between Revenue and Capital Expenditure.	0.32	2.86
3(viii)	Interest Adjustment	•••	19.89
5(i)	Short transfer of Employer's share to Defined Contribution Pension Scheme.		79.55
5(ii)(A)(a)	Non-contribution of State matching share in State Disaster Response Fund (SDRF)		3.73

5(ii)(A)(a)	Non-transfer of Central share of SDRF to Public account under MH 8121		33.60
5(ii)(B)(a)	Non-contribution to Consolidated Sinking Fund.		65.92
5(ii)(B)(b)	Non- contribution of Guarantee Redemption Fund.		2.99
Total (Net) Impact		(0.32) Overstatement	(208.54) Understatement

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