

सत्यमेव जयते

Finance Accounts
Volume - I
2022-23



SUPREME AUDIT INSTITUTION OF INDIA
लोकहितार्थ सत्यनिष्ठा
Dedicated to Truth in Public Interest



Government of Punjab

Finance Accounts

Volume - I

2022-23

Government of Punjab

(i)

TABLE OF CONTENTS		
Statement/ Appendix	Particulars	Page Number
Volume I		
•	Report of the Comptroller and Auditor General of India	(iv) - (v)
•	Guide to the Finance Accounts	(vii) - (xiii)
Summarised Statements		
Statement 1	Statement of Financial Position	1-3
Statement 2	Statement of Receipts and Disbursements	4-5
	Annexure A. Cash Balances and Investments of Cash Balances	6-7
Statement 3	Statement of Receipts (Consolidated Fund)	8-9
Statement 4	Statement of Expenditure (Consolidated Fund)	10-14
Statement 5	Statement of Progressive Capital Expenditure	15-20
Statement 6	Statement of Borrowings and Other Liabilities	21-24
Statement 7	Statement of Loans and Advances given by the Government	25-27
Statement 8	Statement of Investments of the Government	28
Statement 9	Statement of Guarantees given by the Government	29
Statement 10	Statement of Grants-in-aid given by the Government	30
Statement 11	Statement of Voted and Charged Expenditure	31
Statement 12	Statement on Sources and Application of Funds for Expenditure other than on Revenue Account	32-35
Statement 13	Summary of Balances under Consolidated Fund, Contingency Fund and Public Account	36-37
•	Notes to Finance Accounts	38-56
Volume II		
Part - I Detailed Statements		
Statement 14	Detailed Statement of Revenue and Capital Receipts by Minor Heads	57-89
Statement 15	Detailed Statement of Revenue Expenditure by Minor Heads	90-136
Statement 16	Detailed Statement of Capital Expenditure by Minor Heads and Sub-Heads	137-188
Statement 17	Detailed Statement of Borrowings and Other Liabilities	189-205

TABLE OF CONTENTS - conclud.		
Statement/ Appendix	Particulars	Page Number
Volume II - conclud.		
Part - I Detailed Statements - conclud.		
Statement 18	Detailed Statement of Loans and Advances given by the Government	206-224
Statement 19	Detailed Statement of Investments of the Government	225-239
Statement 20	Detailed Statement of Guarantees given by the Government	240-243
Statement 21	Detailed Statement on Contingency Fund and Public Account Transactions	244-255
Statement 22	Detailed Statement on Investments of Earmarked Balances	256-257
Part- II Appendices		
Appendix I	Comparative Expenditure on Salary	258-263
Appendix II	Comparative Expenditure on Subsidy	264-267
Appendix III	Grants-in-aid/Assistance given by the State Government (Institution-wise and Scheme-wise)	268-273
Appendix IV	Details of Externally Aided Projects	274-275
Appendix V	Expenditure on Schemes: A. Central Schemes (Centrally Sponsored Schemes and Central Sector Schemes)	276
	B. State Plan Schemes	277
Appendix VI	Direct transfer of Central Scheme funds to Implementing Agencies in the State (Funds routed outside State Budgets) (Unaudited Figures)	278-279
Appendix VII	Acceptance and Reconciliation of Balances	280-285
Appendix VIII	Financial Results of Irrigation Schemes	286-288
Appendix IX	Commitments of the Government - List of Incomplete Capital Works	289-302
Appendix X	Maintenance Expenditure with segregation of Salary and Non-salary portion	303-310
Appendix XI	Major Policy Decisions of the Government during the year or new schemes proposed in the Budget	311-312
Appendix XII	Committed Liabilities of the Government	313
Appendix XIII	Re-organisation of the States - Items for which allocation of balances between/among the States has not been finalised	314

Report of the Comptroller and Auditor General of India**Audit of the Finance Accounts of the Government of Punjab****Opinion**

The Finance Accounts of the Government of Punjab for the year ended 31 March 2023 present the financial position along with accounts of the receipts and disbursements of the Government for the year involving transactions from and / or to the Consolidated Fund, the Contingency Fund and the Public Account of the State. The compilation of Finance Accounts comprises two Volumes; Volume-I contains the consolidated position of the state of finances and explanatory 'Notes to Finance Accounts' including a summary of Significant Accounting Policies and Volume-II depicts the accounts in detail. The Appropriation Accounts of the Government for the year for Grants and Charged Appropriations, which represent the budget comparison, are presented separately.

On the basis of the information and explanations that my officers required and have obtained and as a result of test audit of the accounts, in my opinion, the Finance Accounts read with the explanatory 'Notes to Finance Accounts' present fairly the financial position and the receipts and disbursements of the Government of Punjab for the year 2022-23.

Observations arising from audit of these accounts as well as audit conducted during the year or earlier years are contained in my Financial, Compliance and Performance Audit Reports on the Government of Punjab being presented separately for the year ended 31 March 2023.

Basis for Opinion

The conduct of audit is in accordance with the CAG's Auditing Standards. These Standards require that we plan and perform audits to obtain reasonable assurance that the accounts are free from material misstatement. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. The audit evidence that we have obtained provides a basis for my opinion.

Responsibilities for Preparation of the Initial and Subsidiary Accounts

The State Government is responsible for obtaining authorisation of budget from the State Legislature. The State Government and those responsible for execution of budget such as treasuries, offices and departments of the Government of Punjab are responsible for preparation and correctness of the initial and subsidiary accounts as well as for ensuring the regularity of transactions in accordance with the applicable laws, standards, rules and regulations.

Also, they are responsible for rendering the initial and subsidiary accounts and information related thereto to the Office of the Accountant General (Accounts and Entitlements) of Punjab for compilation and preparation of the Finance Accounts.

Responsibilities for Compilation of Annual Accounts

The Office of the Accountant General (Accounts and Entitlements) of Punjab functioning under my control is responsible for compilation and preparation of Annual Accounts of the State Government. This is in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

(v)

The Annual Accounts have been compiled from the vouchers, challans and initial and subsidiary accounts as received from the treasuries, offices and departments of the Government of Punjab and the statements received from the Reserve Bank of India.

Statements (9, 20) and Appendices (VI, IX, XII) in this compilation have been prepared directly from the information received from the Government of Punjab and the Union Government who are responsible for such information.

Responsibilities for the Audit of the Annual Accounts

The audit of the Annual Accounts is conducted through the Office of the Principal Accountant General (Audit) in accordance with the requirements of Articles 149 and 151 of the Constitution of India and the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for expressing an opinion on these Accounts based on the results of such audit.

The Office of the Principal Accountant General (Audit) and the Office of the Accountant General (Accounts and Entitlements) are independent organisations with distinct cadres, separate reporting lines and management structure.

Emphasis of Matter

I want to draw attention to the following significant issue which is important from the point of view of accuracy, transparency and completeness of these accounts and maintaining legislative financial control over public finances:

The Government of Punjab's liability for repayment of loan raised by the State Government entities (₹ 400.14 crore raised during the year 2022-23) was not reflected in the accounts.

My opinion on the Finance Accounts is not modified due to Emphasis of Matter section.

Date: 14 November 2023

Place: New Delhi



(GIRISH CHANDRA MURMU)

Comptroller and Auditor General of India

GUIDE TO THE FINANCE ACCOUNTS

A. Broad Overview of the Structure of Government Accounts

1. The Finance Accounts of the State of Punjab present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the Revenue and Capital accounts, the accounts of the Public Debt and the liabilities and assets of the State Government as worked out from the balances recorded in the accounts. The Finance Accounts are accompanied by Appropriation Accounts, which present comparison of expenditure against the Grants/Appropriations.
2. The Accounts of the Government are kept in the following three parts:

Part I : Consolidated Fund: This Fund comprises all revenues received by the State Government, all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund etc.), Ways and Means advances (WMA) extended by the Reserve Bank of India and all moneys received by the State Government in repayment of loans. No moneys can be appropriated from this Fund except in accordance with law and for the purposes and in the manner provided by the Constitution of India. Certain categories of expenditure (e.g. salaries of Constitutional authorities, loan repayments etc.), constitute a charge on the Consolidated Fund of the State (Charged Expenditure) and are not subject to vote by the Legislature. All other expenditure (Voted Expenditure) is voted by the Legislature.

The Consolidated Fund comprises two sections: Revenue and Capital (including Public Debt, Loans and Advances). These are further categorised under 'Receipts' and 'Expenditure'. The Revenue Receipts section is divided into three sectors, viz., 'Tax Revenue', 'Non Tax Revenue' and 'Grants-in-aid and Contributions'. These three sectors are further divided into sub-sectors like 'Goods and Services Tax', 'Taxes on Income and Expenditure', 'Fiscal Services' etc. The Capital Receipts section does not contain any sectors or sub-sectors. The Revenue Expenditure section is divided into four sectors, viz., 'General Services', 'Social Services', 'Economic Services' and 'Grants-in-aid and Contributions'. These sectors in the Revenue Expenditure section are further divided into sub-sectors like, 'Organs of State', 'Education, Sports, Art and Culture' etc. The Capital Expenditure section is sub-divided into seven sectors, viz., 'General Services', 'Social Services', 'Economic Services', 'Public Debt', 'Loans and Advances', 'Inter-State Settlement' and 'Transfer to Contingency Fund'.

Part II : Contingency Fund: This Fund is in the nature of an imprest which is established by the State Legislature by law, and is placed at the disposal of the Governor to enable advances to be made for meeting unforeseen expenditure pending authorisation of such expenditure by the State Legislature. The fund is recouped by debiting the expenditure to the concerned functional major head relating to the Consolidated Fund of the State. The Contingency Fund of the Government of Punjab for 2022-23 is ₹ 25.00 crore.

GUIDE TO THE FINANCE ACCOUNTS - contd.

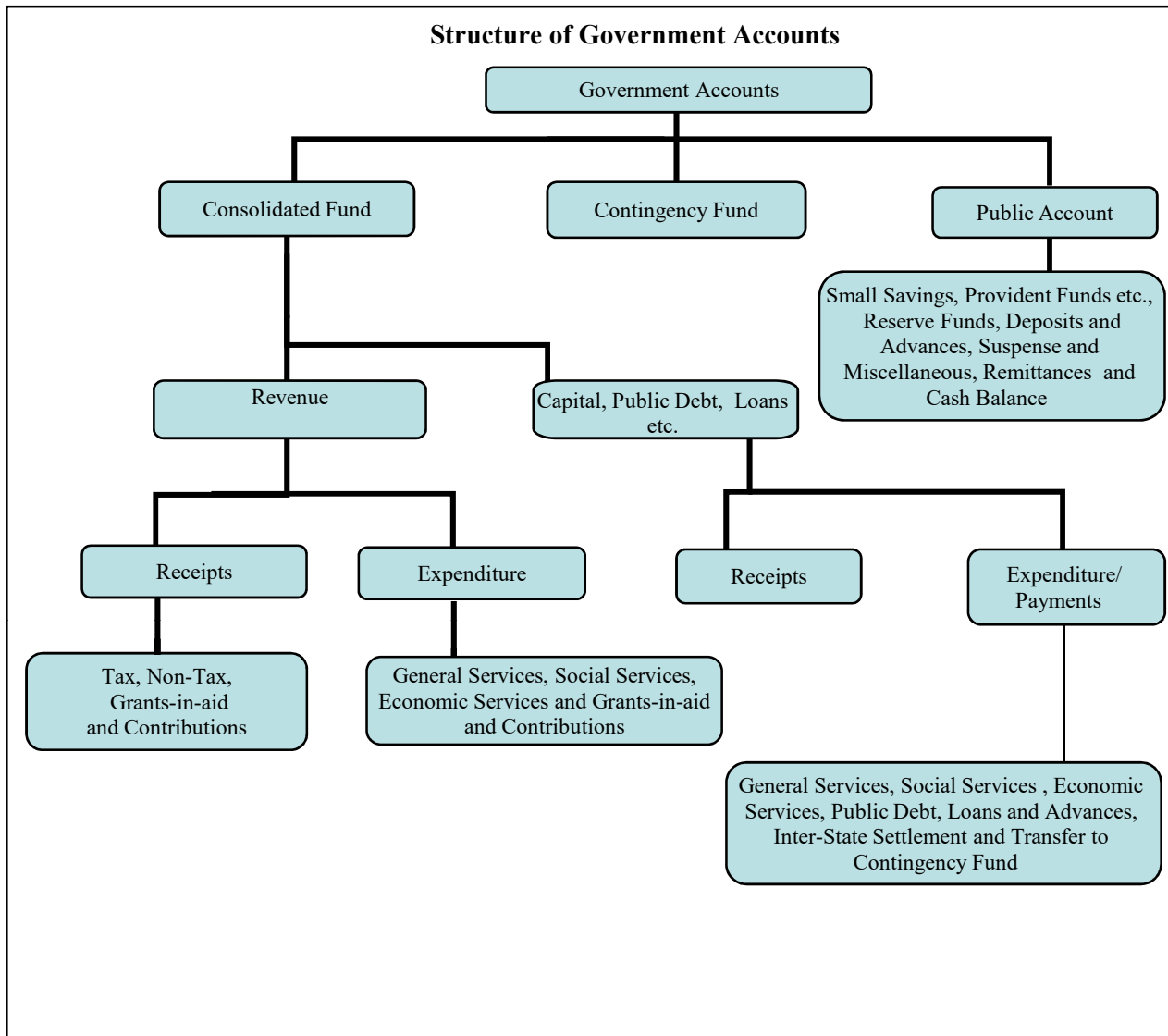
Part III : Public Account: All other public moneys received by or on behalf of the Government, where the Government acts as a banker or trustee, are credited to the Public Account. The Public Account includes repayables such as Small Savings and Provident Funds, Deposits (bearing interest and not bearing interest), Advances, Reserve Funds (bearing interest and not bearing interest), Remittances and Suspense heads (both of which are transitory heads, pending final booking). The net cash balance available with the Government is also included under the Public Account. The Public Account comprises six sectors, viz., 'Small Savings, Provident Funds etc.', 'Reserve Funds', 'Deposit and Advances', 'Suspense and Miscellaneous', 'Remittances', and 'Cash Balance'. These sectors are further sub-divided into sub-sectors. The Public Account is not subject to the vote of the Legislature.

3. Government accounts are presented under a six tier classification, viz., Major Heads (four digits), Sub-Major Heads (two digits), Minor Heads (three digits), Sub-Heads (two digits), Detailed Heads (two to three digits) and Object Heads (two or three digits). Major Heads represent functions of Government, Sub-Major Heads represent sub-functions, Minor Heads represent programmes/ activities, Sub-Heads represent schemes, Detailed Heads represent sub-schemes and Object Heads represent purpose/object of expenditure.
4. The main unit of classification in accounts is the Major Head which contains the following coding pattern (according to the List of Major and Minor Heads corrected up to 31 March 2023).

0005 to 1606	Revenue Receipts
2011 to 3606	Revenue Expenditure
4000	Capital Receipts
4046 to 7810	Capital Expenditure (including Public Debt, Loans and Advances)
7999	Appropriation to the Contingency Fund
8000	Contingency Fund
8001 to 8999	Public Account

GUIDE TO THE FINANCE ACCOUNTS - contd.

5. A pictorial representation of the structure of accounts is given below :



B. What the Finance Accounts contain

The Finance Accounts are presented in two volumes.

Volume I contains the Report of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, 13 Statements which give summarised information on the financial position and transactions of the State Government for the current financial year, Notes to Finance Accounts. Description of 13 statements and Notes to Finance Accounts in **Volume I** is given below:

- 1. Statement of Financial Position:** This statement depicts the cumulative figures of assets and liabilities of the State Government, as they stand at the end of the year, and as compared to the position at the end of the previous year.

GUIDE TO THE FINANCE ACCOUNTS - contd.

- 2. Statement of Receipts and Disbursements:** This statement depicts all receipts and disbursements of the State Government during the year in all the three parts in which Government accounts are kept, viz., the Consolidated Fund, Contingency Fund and Public Account. In addition, it contains an annexure, showing alternative depiction of Cash Balances (including investments) of the Government. The Annexure also depicts the Ways and Means position of the Government in detail.
- 3. Statement of Receipts (Consolidated Fund):** This statement comprises Revenue and Capital Receipts, Borrowings and Repayments of the Loans given by the State Government. This statement corresponds to Detailed Statements 14, 17 and 18 in Volume II of the Finance Accounts.
- 4. Statement of Expenditure (Consolidated Fund):** In departure from the general depiction of the Finance Accounts up to the Minor Head level, this statement gives details of expenditure by nature of activity (objects of expenditure) also. This statement corresponds to Detailed Statements 15, 16, 17 and 18 in Volume II.
- 5. Statement of Progressive Capital Expenditure:** This statement corresponds to the Detailed Statement 16 in Volume II.
- 6. Statement of Borrowings and Other Liabilities:** Borrowings of the Government comprise Market Loans raised by it (Internal Debt) and Loans and Advances received from the Government of India. 'Other Liabilities' comprise 'Small Savings, Provident Funds etc.', 'Reserve Funds' and 'Deposits'. The statement also contains a note on service of debt, and corresponds to the Detailed Statement 17 in Volume II.
- 7. Statement of Loans and Advances given by the Government:** This statement depicts all Loans and Advances given by the State Government to various categories of loanees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/Authorities and recipient individuals (including Government servants). This statement corresponds to the Detailed Statement 18 in Volume II.
- 8. Statement of Investments of the Government:** This statement depicts investments of the State Government in the equity capital of Statutory Corporations, Government Companies, other Joint Stock Companies, Co-operative institutions and Local Bodies. This statement corresponds to Detailed Statement 19 in Volume II.
- 9. Statement of Guarantees given by the Government:** This statement summarises the guarantees given by the State Government on repayment of principal and interest on loans raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions. This statement corresponds to Detailed Statement 20 in Volume II.
- 10. Statement of Grants-in-aid given by the Government :** This statement depicts all Grants-in-aid given by the State Government to various categories of grantees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/ Authorities and individuals. Appendix III provides details of the recipient institutions.

GUIDE TO THE FINANCE ACCOUNTS - contd.

- 11. Statement of Voted and Charged Expenditure:** This statement assists in the agreement of the net figures appearing in the Finance Accounts with the gross figures appearing in the Appropriation Accounts.
- 12. Statement on Sources and Application of Funds for Expenditure other than on Revenue Account:** This statement is based on the principle that Revenue expenditure is expected to be defrayed from Revenue Receipts, while Capital Expenditure of the year is met from Revenue Surplus, net credit balances in the Public Account, Cash Balance at the beginning of the year, and Borrowings.
- 13. Summary of Balances under Consolidated Fund, Contingency Fund and Public Account:** This statement assists in establishing the accuracy of the accounts. This statement corresponds to the Detailed Statements 14, 15, 16, 17, 18 and 21 in Volume II.

Notes to Finance Accounts and Significant Accounting Policies:

Notes to Finance Accounts provide disclosures and explanatory notes, which are intended to provide additional information/explanation relevant to the transactions, classes of transactions, balances, etc., which shall be helpful to the stakeholders/users of the Finance Accounts.

Significant Accounting Policies, including basis of budget and financial reporting, requirements of Indian Government Accounting Standards (IGASs), form of accounts, classification between Capital and Revenue Expenditure, rounding off, periodical adjustments, etc., are included as part of the Notes to Finance Accounts in Volume I of the Finance Accounts.

Volume II of the Finance Accounts contains two parts - nine Detailed Statements in Part I and 13 Appendices in Part II.

Part I of Volume II

- 14. Detailed Statement of Revenue and Capital Receipts by Minor Heads:** This statement corresponds to the Summary Statement 3 in Volume I of the Finance Accounts. In addition to representing details of Revenue Receipts at Minor Head level, this statement depicts details at Sub Head level in respect of Grants-in-aid from Central Government.
- 15. Detailed Statement of Revenue Expenditure by Minor Heads:** This statement, which corresponds to the Summary Statement 4 in Volume I, depicts the Revenue Expenditure of the State Government. Charged and Voted expenditure are exhibited distinctly.
- 16. Detailed Statement of Capital Expenditure by Minor Heads and Sub-Heads:** This statement, which corresponds to the Summary Statement 5 in Volume I, depicts the Capital Expenditure (during the year and cumulatively) of the State Government. Charged and Voted expenditure are exhibited distinctly. In addition to representing details of Capital Expenditure at Minor Head level, in respect of significant schemes, this statement depicts details at Sub Head level also.

GUIDE TO THE FINANCE ACCOUNTS - contd.

- 17. Detailed Statement of Borrowings and Other Liabilities:** This statement, which corresponds to the Summary Statement 6 in Volume I, contains details of all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund etc.), and Ways and Means advances extended by the Reserve Bank of India. This statement presents the information on loans under three categories: (a) details of individual loans; (b) maturity profile, i.e., amounts payable in respect of each category of loans in different years; (c) interest rate profile of outstanding loans and annexure depicting Market Loans.
- 18. Detailed Statement of Loans and Advances given by the Government:** This statement corresponds to the Summary Statement 7 of Volume I.
- 19. Detailed Statement of Investments of the Government :** This statement depicts details of investments entity wise and Major and Minor Head wise details of discrepancies, if any, between Statement 16 and 19. This statement corresponds to Statement 8 in Volume I.
- 20. Detailed Statement of Guarantees given by the Government:** This statement depicts entity wise details of Government Guarantees. This statement corresponds to Statement 9 in Volume I.
- 21. Detailed Statement on Contingency Fund and Public Account Transactions:** This statement depicts at Minor Head level the details of unrecouped amounts under Contingency Fund, consolidated position of Public Accounts transactions during the year, and outstanding balances at the end of the year.
- 22. Detailed Statement on Investments of Earmarked Balances:** This statement depicts details of Investment from the Reserve Funds and Deposits (Public Account).

Part II of Volume II

Part II contains 13 Appendices on various items including Salaries, Subsidies, Grants-in-aid, Externally Aided Projects etc. These details are presented in the accounts at Sub-Head level or below (i.e. below Minor Head levels) and so are not generally depicted in the Finance Accounts. A detailed list of appendices appears at the 'Table of Contents' in Volume I and II. The statements and Notes to Finance Accounts read with the appendices give a complete picture of the state of finances of the State Government.

C. Ready Reckoner :

The section below links the summary statements appearing in Volume I with the detailed statements and appendices in Volume II (Appendices which do not have a direct link with the Summary Statements are not shown below).

GUIDE TO THE FINANCE ACCOUNTS - conclud.

Parameter	Volume I	Volume II	
	Summary Statements	Detailed Statements	Appendices
Revenue Receipts (including Grants received), Capital Receipts	2, 3	14	
Revenue Expenditure	2, 4	15	I (Salary) II (Subsidy)
Grants-in-aid given by the Government	2, 10		III (Grants-in-aid)
Capital Expenditure	1, 2, 4, 5, 12	16	I (Salary)
Loans and Advances given by the Government	1, 2, 7	18	
Debt Position/Borrowings	1, 2, 6	17	
Investments of the Government in Companies, Corporations etc.	8	19	
Cash	1, 2, 12, 13		
Balances in Public Account and Investments thereof	1, 2, 12, 13	21, 22	
Guarantees	9	20	
Schemes			IV (Externally Aided Projects)

1. STATEMENT OF FINANCIAL POSITION

1. STATEMENT OF FINANCIAL POSITION

(₹ in crore)

Assets (a)	Reference		As on 31 March 2023	As on 31 March 2022
	Notes to Finance Accounts (Sr. No.)	Statement No.		
Cash		2, 21	9,009.46	6,871.64
(i) Cash in Treasuries and Local Remittances			..	..
(ii) Departmental Balances	5(vi)		1,378.34	1,376.09
(iii) Permanent Cash Imprest			0.26	0.26
(iv) Cash Balance Investments			912.67	2,237.59
(v) Deposits with Reserve Bank of India			365.90	129.76
(vi) Investments from Earmarked Funds (b)		19, 22	6,352.29	3,127.94
Capital Expenditure		5, 16	85,134.74	78,467.77
(i) Investments in shares of Companies, Corporations, etc.		8, 19	20,038.52	19,899.69
(ii) Other Capital Expenditure		16	65,096.22	58,568.08
Contingency Fund (un-recouped)	4	21	..	..
Loans and Advances		7, 18	38,887.68	37,669.67
Advances with departmental officers		21	0.42	0.42
Suspense and Miscellaneous Balances (c)		21	0.66	130.37
Remittance Balances		21	44.26	75.45
Difference on account of rounding-off			0.04	0.02
Cumulative excess of Expenditure over Receipts (d)			1,87,847.46	1,61,802.43
Total			3,20,924.72	2,85,017.77

- (a) The figures of assets and liabilities are cumulative figures. Please also see Note 1(v) in the section 'Notes to Finance Accounts' at page no. 38.
- (b) Investment out of earmarked funds in shares of companies etc. are excluded under Capital Expenditure and included under 'Investments from Earmarked Funds.'
- (c) In this statement the line item 'Suspense and Miscellaneous Balances' includes balance of ₹ 232.45 crore (Cr.) under Major Head 8658 - 'Suspense Accounts', ₹ 0.66 crore (Dr.) under Major Head 8679 - 'Accounts with Government of other Countries', and ₹ 94.91 crore (Cr.) under Major Head 8670 - 'Cheques and Bills' and excludes 'Cash Balance Investment Account', 'Departmental Balances' and 'Permanent Cash Imprest', which are included separately above, though the latter forms part of this sector elsewhere in these Accounts.
- (d) The cumulative excess of receipts over expenditure or expenditure over receipts does not represent the Fiscal/Revenue Deficit for the current year.

Note: *The difference between Summary and Detailed Statements in this Statement and all other Summary Statements in Finance Accounts Volume-I is due to rounding-off in ₹ Crore/Lakh respectively.*

1. STATEMENT OF FINANCIAL POSITION - conclud.

(₹ in crore)

Liabilities	Reference		As on 31 March 2023	As on 31 March 2022
	Notes to Finance Accounts (Sr. No.)	Statement No.		
Borrowings (Public Debt)		6, 17	2,76,459.05	2,45,290.59
(i) Internal Debt			2,50,971.66	2,20,196.34
(ii) Loans and Advances from Central Government			25,487.39	25,094.25
Non-Plan Loans			9.58	12.24
Loans for State Plan Schemes			1,215.06	1,782.21
Loans for Central Plan Schemes			..	..
Loans for Centrally Sponsored Plan Schemes			..	..
Pre-1984-85 Loans			0.30	0.30
Centrally Sponsored Schemes			..	..
Other Loans for States/ Union Territory with Legislature Schemes			24,262.45	23,299.50
Contingency Fund (Balance)	4	21	25.00	25.00
Liabilities on Public Account		21	44,440.67	39,702.18
(i) Small Savings, Provident Funds, etc.			22,404.33	22,187.70
(ii) Reserve Funds			16,795.71	12,636.52
(iii) Deposits			4,913.27	4,785.10
(iv) Suspense and Miscellaneous Balances (c)			327.36	92.86
(v) Remittances Balances			..	..
Cumulative excess of Receipts over Expenditure			..	..
Total			3,20,924.72	2,85,017.77

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS

(₹ in crore)

Receipts			Disbursements		
	2022-23	2021-22		2022-23	2021-22
Part - I Consolidated Fund					
Section - A : Revenue					
Revenue Receipts <i>(Ref. Statement 3 & 14)</i>	87,615.60	78,168.31	Revenue Expenditure (a) <i>(Ref. Statement 4-A, 4-B & 15)</i>	1,13,660.63	96,636.51
Tax Revenue (Raised by the State) <i>(Ref. Statement 3 & 14)</i>	42,243.17	37,326.86	Salaries (b) <i>(Ref. Statement 4-B & Appendix-I)</i>	27,537.54	23,644.83
Non-Tax Revenue <i>(Ref. Statement 3 & 14)</i>	6,231.94	4,783.77	Subsidies (b) <i>(Ref. Appendix-II)</i>	20,607.31	14,415.61
			Grants-in-aid (c) <i>(Ref. Statement 4-B, 10 & Appendix-III)</i>	9,027.91	8,041.32
Interest Receipts <i>(Ref. Statement 3 & 14)</i>	242.76	181.08	General Services <i>(Ref. Statement 4-A & 15)</i>	42,991.33	37,830.22
Others <i>(Ref. Statement 3)</i>	5,989.18	4,602.69	Interest Payment and Servicing of Debt <i>(Ref. Statement 4-A & 15)</i>	22,905.13	20,883.52
			Pensions and Miscellaneous General Services <i>(Ref. Statement 4-A & 15)</i>	19,123.39	15,412.25
Share of Union Taxes/Duties <i>(Ref. Statement 3 & 14)</i>	17,163.65	15,288.79	Others <i>(Ref. Statement 4-A)</i>	962.81	1,534.45
			Social Services <i>(Ref. Statement 4-A & 15)</i>	9,178.00	7,959.66
			Economic Services <i>(Ref. Statement 4-A & 15)</i>	506.26	886.18
Grants from Central Government <i>(Ref. Statement 3 & 14)</i>	21,976.84	20,768.89	Compensation and Assignments to Local Bodies and Panchayati Raj Institutions <i>(Ref. Statement 4-A & 15)</i>	3,812.28	3,858.69
Revenue Deficit	26,045.03	18,468.20	Revenue Surplus	..	..
Section - B : Capital					
Capital Receipts <i>(Ref. Statement 3 & 14)</i>	0.21	..	Capital Expenditure (a) (d) <i>(Ref. Statement 4-A, 4-B & 16)</i>	6,667.21	8,009.98
			General Services <i>(Ref. Statement 4-A & 16)</i>	224.98	264.42
			Social Services <i>(Ref. Statement 4-A & 16)</i>	4,041.21	2,910.80
			Economic Services <i>(Ref. Statement 4-A & 16)</i>	2,401.02	4,834.76

(a) Differs from figures in Statement 4A and 4B due to different level of rounding-off.

(b) Salary, Subsidy and Grants-in-aid figures pertaining to Revenue Expenditure have been summed up across all sectors to present a consolidated figure. The expenditure in this statement under the sectors 'General', 'Social' and 'Economic' Services does not include expenditure on Salaries, Subsidies and Grants-in-aid explained in footnote (c) below.

(c) Grants-in-aid are given to statutory corporations, companies, autonomous bodies, local bodies etc. by the Government which is included as a line item above. These grants are distinct from compensation and assignments of taxes, duties to the Local Bodies which is depicted as a separate line item 'Compensation and Assignments to Local Bodies and Panchayati Raj Institutions'.

(d) Includes an expenditure of ₹ 46.05 crore pertaining to Salary.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS - contd.

(₹ in crore)

Receipts		Disbursements			
	2022-23	2021-22		2022-23	2021-22
Recoveries of Loans and Advances (Ref. Statement 3, 7 & 18)	163.67	206.73	Loans and Advances disbursed (Ref. Statement 4-A, 7 & 18)	1,381.68	1,575.81
General Services (Ref. Statement 7 & 18)	..	..	General Services (Ref. Statement 4-A, 7 & 18)	..	..
Social Services (Ref. Statement 7 & 18)	83.81	..	Social Services (Ref. Statement 4-A, 7 & 18)	..	..
Economic Services (Ref. Statement 7 & 18)	47.95	177.73	Economic Services (Ref. Statement 4-A, 7 & 18)	1,353.78	1,544.84
Loans to Government Servants (Ref. Statement 7 & 18)	31.91	29.00	Loans to Government Servants (Ref. Statement 4-A, 7 & 18)	27.90	30.97
Public Debt Receipts (Ref. Statement 3, 6 & 17)	89,544.19	41,175.47	Repayment of Public Debt (Ref. Statement 4-A, 6 & 17)	58,375.71	19,278.54
Internal Debt (Market Loans, NSSF etc.) (Ref. Statement 3, 6 & 17)	88,581.24	28,589.95	Internal Debt (Market Loans etc.) (Ref. Statement 4-A, 6 & 17)	57,805.90	18,787.36
Loans from Government of India (Ref. Statement 3, 6 & 17)	962.95	12,585.52	Loans from Government of India (Ref. Statement 4-A, 6 & 17)	569.81	491.18
Net of Inter-State Settlement	..	..	Net of Inter-State Settlement	..	..
Total Receipts - Consolidated Fund (Ref. Statement 3)	1,77,323.67	1,19,550.51	Total Expenditure - Consolidated Fund (Ref. Statement 4)	1,80,085.23	1,25,500.84
Deficit in Consolidated Fund	2,761.56	5,950.33	Surplus in Consolidated Fund	..	..
Part - II Contingency Fund					
Contingency Fund (Ref. Statement 21)	..	..	Contingency Fund (Ref. Statement 21)	..	..
Part - III Public Account					
Small Savings, Provident Funds, etc.	3,349.65	3,152.78	Small Savings, Provident Funds, etc. (Ref. Statement 21)	3,133.02	3,114.62
Reserve Funds (Ref. Statement 21)	4,487.48	3,503.06	Reserve Funds (Ref. Statement 21)	3,552.66	2,578.06
Deposits (Ref. Statement 21)	7,052.95	7,906.11	Deposits (Ref. Statement 21)	6,924.79	7,025.67
Advances (Ref. Statement 21)	..	..	Advances (Ref. Statement 21)	..	..
Suspense and Miscellaneous (d) (Ref. Statement 21)	1,22,334.84	1,75,487.33	Suspense and Miscellaneous (d) (Ref. Statement 21)	1,20,647.95	1,71,453.68
Remittances (Ref. Statement 21)	66.89	52.19	Remittances (Ref. Statement 21)	35.70	43.74
Difference on account of rounding-off	0.01	..	Difference on account of rounding-off	..	0.01
Total Receipts - Public Account (Ref. Statement 21)	1,37,291.82	1,90,101.47	Total Disbursements - Public Account (Ref. Statement 21)	1,34,294.12	1,84,215.78
Deficit in Public Account	..	..	Surplus in Public Account	2,997.70	5,885.69
Opening Cash Balance (Ref. Statement 21)	129.76	194.40	Closing Cash Balance (Ref. Statement 21)	365.90	129.76
Increase in Cash Balance	236.14	..	Decrease in Cash Balance	..	64.64

(d) 'Suspense and Miscellaneous' includes 'other accounts' such as Cash Balance Investment Account (Major Head 8673) etc. The figures may appear huge on account of these other accounts. Details may please be seen in Statement No. 21 in Volume II.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS - contd.**ANNEXURE A. CASH BALANCES AND INVESTMENTS OF CASH BALANCES**

(₹ in crore)

Overall Cash Position of the Government		As on 31 March 2023	As on 31 March 2022
1		2	3
(a)	General Cash Balances -		
1	Deposits with Reserve Bank of India *	365.90	129.76
2	Investments held in the Cash Balance Investment Account	912.67	2,237.59
	Total (a)	1,278.57	2,367.35
(b)	Other Cash Balances and Investments-		
1	Cash with departmental officers viz. Forest and Public Works	1,378.34	1,376.09
2	Permanent advances for contingent expenditure with departmental officers	0.26	0.26
3	Investments of earmarked funds	6,352.29	3,127.94
	Total (b)	7,730.89	4,504.29
	Total	9,009.46	6,871.64

EXPLANATORY NOTES

1 Daily Cash Balance: Under an agreement with the Reserve Bank of India, the State Government has to maintain a minimum cash balance of ₹ 1.56 crore with the Bank. If the balance falls below the agreed minimum on any day, the deficiency is made good by taking Ordinary Ways and Means Advances/Special Drawing Facility / Overdrafts from time to time.

For arriving at the daily cash balance ** for the purpose of grant of Ways and Means Advances/ Overdrafts, the Reserve Bank of India evaluates the holdings of the 14 days Treasury Bills along with the transactions reported (at Reserve Bank of India counters, Inter-Government transactions and Treasury transactions reported by the agency banks) for the day. To the cash balance so arrived, the maturity of 14 days Treasury Bills if any, is added and excess balance, if any, after maintaining the minimum cash balance is reinvested in Treasury Bills. **If the net cash balance arrived at results in less than the minimum cash balance** or a credit balance and if there are no 14 days Treasury Bills maturing on that day, Reserve Bank of India rediscounts the holdings of the 14 days Treasury Bills and makes good the shortfall. If there is no holding of 14 days Treasury Bills on that day the State Government applies for Ways and Means Advances/Special Ways and Means Advances/ Overdrafts.

2 The limit for Ordinary Ways and Means Advances to the State Government was ₹ 1,104.00 crore during 2022-23. The Bank has also agreed to give Special Ways and Means Advances against the pledge of Government Securities. The limit of Special Ways and Means Advances (Special Drawing Facility) is revised by the Bank from time to time.

* The balance under the head 'Deposits with Reserve Bank' is arrived at after taking into account the Inter-Government Monetary Settlements pertaining to transactions of the financial year 2022-23 advised to the Reserve Bank of India till 10 April 2023.

** The cash balance ('Deposits with Reserve Bank of India') given above is the closing cash balance as on 31 March 2023 but worked out by 10 April 2023 and not simply the daily balance on 31 March 2023.

Note: There was a difference of ₹ 379.37 crore (Debit) between the figures reflected in the accounts (Debit of ₹ 365.90 crore) and that intimated by the Reserve Bank of India (Debit of ₹ 13.47 crore) regarding 'Deposits with Reserve Bank' included in the Cash Balance upto 31 March 2023.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS - conclud.

ANNEXURE A. CASH BALANCES AND INVESTMENTS OF CASH BALANCES - conclud.

EXPLANATORY NOTES - conclud.

The extent to which the Government maintained the minimum cash balance with the Reserve Bank during 2022-23 is given below:-

Sr.No.	Particulars	No. of Days
1	2	3
(i)	Number of days on which the minimum balance was maintained without taking any advance	144
(ii)	Number of days on which the minimum balance was maintained by availing Special Drawing Facility	221
(iii)	Number of days on which the minimum balance was maintained by taking Ordinary Ways and Means Advances	..
(iv)	Number of days on which there was Shortfall in minimum balance even after taking the above advances, but no Overdraft was taken	..
(v)	Number of days on which Overdrafts were taken	..

3 The details of investments held in the Cash Balance Investment Account

(₹ in crore)

Sr. No.	Particulars	Amount
1	2	3
(i)	Government of India Treasury Bills	912.63
(ii)	Punjab State Power Corporation Limited Bonds (a)	0.04
	Total	912.67

Note: (a) Subject to adjustment by the State Government.

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)

REVENUE RECEIPTS

I - TAX AND NON-TAX REVENUE

(₹ in crore)

Description		Actuals	
		2022-23	2021-22
A.	Tax Revenue		
A.1	Own Tax Revenue	42,243.17	37,326.86
	State Goods and Services Tax	18,127.84	15,541.59
	Land Revenue	92.94	83.54
	Stamps and Registration Fees	4,226.54	3,308.35
	State Excise	8,437.18	6,157.28
	Taxes on Sales, Trade etc.	5,636.87	6,869.31
	Taxes and Duties on Electricity	2,887.64	2,851.63
	Taxes on Vehicles	2,673.56	2,358.96
	Others	160.60	156.20
A.2	State's Share of Union Taxes/Duties	17,163.65	15,288.79
	Central Goods and Services Tax	4,848.76	4,580.49
	Corporation Tax	5,757.06	4,161.71
	Taxes on Income other than Corporation Tax	5,616.52	4,714.62
	Other Taxes on Income and Expenditure	..	0.03
	Taxes on Wealth	..	0.81
	Customs	674.54	1,091.09
	Union Excise Duties	211.69	557.39
	Service Tax	26.84	166.80
	Other Taxes and Duties on Commodities and Services	28.24	15.85
	Total - A	59,406.82	52,615.65
B.	Non-Tax Revenue		
	Interest Receipts	242.76	181.08
	Miscellaneous General Services	2,827.63	2,375.91
	Urban Development	134.12	92.52
	Road Transport	69.34	99.77
	Others	2,958.09	2,034.49
	Total - B	6,231.94	4,783.77

II - GRANTS FROM GOVERNMENT OF INDIA

(₹ in crore)

Description		Actuals	
		2022-23	2021-22
C.	Grants-in-aid and Contributions		
	Grants-in-aid from Central Government		
C.1	Grants for Centrally Sponsored Plan Schemes	(-47.34)	(-4.03)
C.2	Centrally Sponsored Schemes	3,776.79	3,678.16
C.3	Finance Commission Grants	10,258.45	12,435.61
C.4	Other Transfer/ Grants to States/ Union Territories with Legislatures	7,988.94	4,659.15
	Total - C	21,976.84	20,768.89
	Total Revenue Receipts (A+B+C)	87,615.60	78,168.31

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND) - conclud.

III - CAPITAL, PUBLIC DEBT AND OTHER RECEIPTS

(₹ in crore)

Description		Actuals	
		2022-23	2021-22
D.	Capital Receipts		
	Disinvestment proceeds	0.21	..
	Total - D	0.21	..
E.	Public Debt Receipts		
	Internal Debt	88,581.24	28,589.95
	Market Loans	45,499.53	25,814.33
	Ways and Means Advances from RBI/Special Drawing Facility on 91 Days Deposits from R.B.I.	42,281.71	2,005.62
	Loans from Financial Institutions	800.00	770.00
	Loans and Advances from Central Government	962.95	12,585.52
	Loans for State/Union Territory Plan Schemes	..	..
	Other Loans for States/ Union Territory with Legislature Schemes	962.95	12,585.52
	Total - E	89,544.19	41,175.47
F.	Loans and Advances by State Government (a)	163.67	206.73
G.	Inter-State Settlements	..	..
	Total Receipts in Consolidated Fund (A+B+C+D+E+F+G)	1,77,323.67	1,19,550.51

(a) Details are in Statement No.7 in Volume I and 18 in Volume II.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

A. EXPENDITURE BY FUNCTION

(₹ in crore)

Description		Revenue	Capital	Loans and Advances	Total
1		2	3	4	5
A.	General Services				
A.1	Organs of State	1,289.34	..	..	1,289.34
	Parliament/State/Union Territory Legislatures	56.42	..	..	56.42
	President, Vice-President/Governor, Administrator of Union Territories	14.17	..	..	14.17
	Council of Ministers	38.29	..	..	38.29
	Administration of Justice	1,054.12	..	..	1,054.12
	Elections	126.34	..	..	126.34
A.2	Fiscal Services	23,459.76	..	..	23,459.76
	Land Revenue	196.62	..	..	196.62
	Stamps and Registration	45.74	..	..	45.74
	State Excise	95.97	..	..	95.97
	Taxes on Sales, Trade etc.	26.96	..	..	26.96
	Taxes on Vehicles	17.46	..	..	17.46
	Collection Charges under State Goods and Services Tax	158.77	..	..	158.77
	Other Taxes and Duties on Commodities and Services	2.85	..	..	2.85
	Other Fiscal Services	10.26	..	..	10.26
	Appropriation for Reduction or Avoidance of Debt	3,000.00	..	..	3,000.00
	Interest Payments	19,905.13	..	..	19,905.13
A.3	Administrative Services	10,130.41	224.98	..	10,355.39
	Public Service Commission	33.28	..	..	33.28
	Secretariat - General Services	261.77	..	..	261.77
	District Administration	465.84	..	..	465.84
	Treasury and Accounts Administration	74.04	..	..	74.04
	Police	7,894.71	107.99	..	8,002.70
	Jails	289.49	..	..	289.49
	Supplies and Disposals	2.32	..	..	2.32
	Stationery and Printing	22.05	..	..	22.05
	Public Works	496.48	39.83	..	536.31
	Vigilance	74.26	..	..	74.26
	Other Administrative Services	516.17	77.16	..	593.33
A.4	Pensions and Miscellaneous General Services	19,123.39	..	..	19,123.39
	Pensions and Other Retirement Benefits	18,214.25	..	..	18,214.25
	Miscellaneous General Services	909.14	..	..	909.14
	Total - A. General Services	54,002.90	224.98	..	54,227.88
B.	Social Services				
B.1	Education, Sports, Art and Culture (a)	14,465.34	183.23	..	14,648.57
	General Education	14,037.36	56.04	..	14,093.40
	Technical Education	221.93	1.00	..	222.93
	Sports and Youth Services	170.92	0.67	..	171.59
	Art and Culture	35.13	125.52	..	160.65

(a) B.1 includes Major Head 2202-General Education, 2203-Technical Education, 2204-Sports and Youth Services, 2205-Art and Culture. Corresponding one Capital Major Head in respect of four Revenue Major Heads is 4202-Capital Outlay on Education, Sports, Art and Culture.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND) - contd.

A. EXPENDITURE BY FUNCTION - contd.

(₹ in crore)

Description		Revenue	Capital	Loans and Advances	Total
1		2	3	4	5
B.2	Health and Family Welfare	4,127.75	654.60	..	4,782.35
	Medical and Public Health	3,853.56	654.60	..	4,508.16
	Family Welfare	274.19	..	..	274.19
B.3	Water Supply, Sanitation, Housing and Urban Development	1,319.29	2,903.41	..	4,222.70
	Water Supply and Sanitation	863.42	599.81	..	1,463.23
	Housing	336.25	33.58	..	369.83
	Urban Development	119.62	2,270.02	..	2,389.64
B.4	Information and Broadcasting	228.35	..	..	228.35
	Information and Publicity	228.35	..	..	228.35
B.5	Welfare of Scheduled Castes, Scheduled Tribes , Other Backward Classes and Minorities	615.88	193.55	..	809.43
	Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	615.88	193.55	..	809.43
B.6	Labour and Labour Welfare	283.28	..	..	283.28
	Labour, Employment and Skill Development	283.28	..	..	283.28
B.7	Social Welfare and Nutrition	7,762.35	52.84	..	7,815.19
	Social Security and Welfare	7,071.10	52.84	..	7,123.94
	Nutrition	229.82	..	..	229.82
	Relief on account of Natural Calamities	461.43	..	..	461.43
B.8	Others	46.86	53.58	..	100.44
	Other Social Services	3.16	53.58	..	56.74
	Secretariat - Social Services	43.70	..	..	43.70
	Total - B. Social Services	28,849.10	4,041.21	..	32,890.31
C.	Economic Services				
C.1	Agriculture and Allied Activities	12,457.81	142.75	1,353.77	13,954.33
	Crop Husbandry	10,032.83	3.09	..	10,035.92
	Soil and Water Conservation	169.02	..	..	169.02
	Animal Husbandry	499.21	1.86	..	501.07
	Dairy Development	15.76	..	2.53	18.29
	Fisheries	28.02	2.80	..	30.82
	Forestry and Wild Life	209.32	..	..	209.32
	Food Storage and Warehousing	23.70	..	876.10	899.80
	Agricultural Research and Education	404.79	..	..	404.79
	Co-operation	1,075.16	135.00	475.14	1,685.30
C.2	Rural Development	858.07	297.88	..	1,155.95
	Special Programmes for Rural Development	110.43	..	..	110.43
	Other Rural Development Programmes	747.64	297.88	..	1,045.52
C.3	Irrigation and Flood Control	1,067.33	1,002.98	..	2,070.31
	Major Irrigation	755.21	212.14	..	967.35
	Medium Irrigation	79.94	594.35	..	674.29
	Minor Irrigation	107.91	34.61	..	142.52
	Command Area Development	..	37.46	..	37.46
	Flood Control and Drainage	124.27	124.42	..	248.69

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND) - contd.
A. EXPENDITURE BY FUNCTION - conclud.

(₹ in crore)

Description		Revenue	Capital	Loans and Advances	Total
1		2	3	4	5
C.4	Energy	8,225.89	65.73	..	8,291.62
	Power	8,225.89	..	..	8,225.89
	New and Renewable Energy	..	65.73	..	65.73
C.5	Industry and Minerals	3,450.03	60.01	..	3,510.04
	Village and Small Industries	413.60	60.01	..	473.61
	Industries	3,036.43	..	..	3,036.43
C.6	Transport	500.96	681.65	..	1,182.61
	Civil Aviation	25.09	16.25	..	41.34
	Roads and Bridges	156.72	659.29	..	816.01
	Road Transport	319.15	6.11	..	325.26
C.7	Science, Technology and Environment	31.97	6.00	..	37.97
	Other Scientific Research	17.89	6.00	..	23.89
	Ecology and Environment	14.08	..	..	14.08
C.8	General Economic Services	404.33	144.02	..	548.35
	Secretariat - Economic Services	25.73	..	..	25.73
	Tourism	6.74	0.77	..	7.51
	Census Surveys and Statistics	24.63	..	..	24.63
	Civil Supplies	340.86	..	..	340.86
	Other General Economic Services	6.37	143.25	..	149.62
	Total - C. Economic Services	26,996.39	2,401.02	1,353.77	30,751.18
D.	Grants-in-aid and Contributions				
	Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	3,812.28	..	..	3,812.28
	Total -D. Grants-in-aid and Contributions	3,812.28	..	..	3,812.28
E.	Public Debt				
	Internal Debt of the State Government	..	..	57,805.90	57,805.90
	Loans and Advances from the Central Government	..	..	569.81	569.81
	Total - E. Public Debt	..	..	58,375.71	58,375.71
F.	Loans and Advances				
	Loans to Government Servants etc.	..	..	27.90	27.90
	Total - Loans to Government Servants etc.	..	..	27.90	27.90
G.	Inter-State Settlement				
	Total -G. Inter-State Settlement	..	..	..	..
	Total - Consolidated Fund Expenditure	1,13,660.67	6,667.21	59,757.38	1,80,085.26

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)- contd.
B. EXPENDITURE BY NATURE

(₹ in crore)

Object of Expenditure	2022-23			2021-22			2020-21		
	Revenue	Capital	Total	Revenue	Capital	Total	Revenue	Capital	Total
1	2	3	4	5	6	7	8	9	10
Salaries	27,537.54	46.05	27,583.59	23,644.83	37.86	23,682.69	21,160.69	37.35	21,198.04
Subsidies	20,607.31	..	20,607.31	14,415.61	100.00	14,515.61	9,747.59	..	9,747.59
Interest	19,905.21	..	19,905.21	19,063.51	..	19,063.51	18,152.50	..	18,152.50
Pensionary Charges	18,221.41	..	18,221.41	14,736.59	..	14,736.59	13,478.34	..	13,478.34
Grants-in-aid (Non-Salary)	8,033.32	..	8,033.32	7,745.89	..	7,745.89	8,482.86	..	8,482.86
Major Works	..	6,196.17	6,196.17	..	7,427.41	7,427.41	..	4,156.77	4,156.77
Social Assistance	5,470.52	..	5,470.52	4,356.97	..	4,356.97	2,362.75	..	2,362.75
Grants-in-aid (Salary)	3,996.92	..	3,996.92	3,898.89	..	3,898.89	3,795.42	..	3,795.42
Inter-Account Transfer	3,253.85	(-)54.12	3,199.73	2,629.03	(-)193.32	2,435.71	895.94	(-)194.01	701.93
Other Charges	2,038.96	42.49	2,081.45	2,825.74	217.99	3,043.73	2,923.13	94.02	3,017.15
Grants-in-aid (Creation of Capital Assets)	809.95	..	809.95	255.24	..	255.24	2,744.17	..	2,744.17
Wages	636.48	..	636.48	542.04	..	542.04	613.16	..	613.16
Electricity Charges	489.75	0.03	489.78	259.08	0.03	259.11	452.06	0.03	452.09
Scholarships/ Stipends	462.05	..	462.05	522.38	..	522.38	414.85	..	414.85
Medical Reimbursement	356.28	0.25	356.53	280.46	0.12	280.58	298.29	0.25	298.54
Office Expenses	278.37	0.47	278.84	377.53	0.22	377.75	183.62	0.39	184.01
Machinery and Equipments	..	234.51	234.51	0.05	397.38	397.43	..	221.88	221.88
Cost of Ration	233.75	..	233.75	129.60	..	129.60	161.19	..	161.19
Supplies and Materials	224.08	0.17	224.25	272.68	1.41	274.09	213.72	1.31	215.03
Professional Services	205.23	0.09	205.32	208.25	0.14	208.39	153.21	0.13	153.34
Minor Works	197.03	..	197.03	397.76	..	397.76	391.23	..	391.23
Advertising and Publicity	192.00	..	192.00	178.58	..	178.58	44.38	..	44.38
Investments	..	139.05	139.05	..	..	..	..	13.78	13.78
Other Contractual Services	132.52	..	132.52	154.14	..	154.14	80.05	..	80.05
POL of Office Vehicles	123.08	..	123.08	124.91	..	124.91	99.13	..	99.13
Suspense	40.89	23.49	64.38	1.54	(-)4.43	(-)2.89	(-)1.57	19.50	17.93
Rent, Rates and Taxes	61.61	0.10	61.71	50.76	..	50.76	54.48	0.13	54.61
Domestic Travel Expenses	48.99	..	48.99	50.92	..	50.92	69.19	..	69.19
Contributions	41.10	..	41.10	39.66	..	39.66	18.14	..	18.14
Clothing and Tentage	32.49	..	32.49	15.23	..	15.23	17.63	..	17.63
Others	29.23	2.66	31.89	26.07	2.90	28.97	25.26	5.85	31.11

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)- conclud.

B. EXPENDITURE BY NATURE - conclud.

(₹ in crore)

Object of Expenditure	2022-23			2021-22			2020-21		
	Revenue	Capital	Total	Revenue	Capital	Total	Revenue	Capital	Total
1	2	3	4	5	6	7	8	9	10
POL of Transport Vehicles	30.78	..	30.78	69.98	..	69.98	44.54	..	44.54
Purchase of Transport Vehicles	0.05	26.43	26.48	0.82	17.53	18.35	0.01	28.64	28.65
Conferences, Seminars, Workshops, Tours etc.	25.49	..	25.49	14.06	..	14.06	39.32	..	39.32
Repairs and Maintenance of Staff Cars	24.87	..	24.87	23.56	..	23.56	21.88	..	21.88
Rewards	23.09	..	23.09	38.43	..	38.43	13.61	..	13.61
Secret Service Expenditure	22.80	..	22.80	20.78	..	20.78	20.19	..	20.19
Hiring of vehicles for office use	20.16	..	20.16	27.61	..	27.61	14.85	..	14.85
Publications	13.77	..	13.77	27.28	..	27.28	30.31	..	30.31
Hospitality and Entertainment	13.63	..	13.63	7.63	..	7.63	3.03	..	3.03
Purchase of Staff Cars	11.29	..	11.29	13.75	..	13.75	5.46	..	5.46
Other Capital Expenditure	..	7.95	7.95	..	2.32	2.32	..	..	..
Repairs and Maintenance of Transport Vehicles	3.97	..	3.97	3.62	..	3.62	3.51	..	3.51
Lumpsum Provision	..	2.76	2.76	0.06	3.38	3.44	0.12	0.57	0.69
Hiring Of Transport Vehicles	1.81	..	1.81	20.36	..	20.36	..	..	..
Other Administrative Expenses	..	..	..	..	..	..	1.31	..	1.31
Deduct-Recoveries	(-190.99)	(-1.32)	(-192.31)	(-835.35)	(-0.98)	(-836.33)	(-884.93)	(-4.27)	(-889.20)
Total	1,13,660.64	6,667.23	1,20,327.87	96,636.53	8,009.96	1,04,646.49	86,344.62	4,382.32	90,726.94

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE

Head of Account	Expenditure during 2021-22	Progressive Expenditure upto 2021-22*	Expenditure during 2022-23	Progressive Expenditure upto 2022-23	Percentage Increase (+) / Decrease (-)
1	2	3	4	5	6
	(₹ in crore)				
A. Capital Account of General Services -					
4055 Capital Outlay on Police	179.76	1,603.07	107.99	1,711.06	(-39.93)
4058 Capital Outlay on Stationery and Printing	..	5.03	..	5.03	..
4059 Capital Outlay on Public Works	79.14	1,768.85	39.83	1,808.68	(-49.67)
4070 Capital Outlay on Other Administrative Services	5.52	219.51	77.16	296.67	(+1297.83)
Total-A. Capital Account of General Services	264.42	3,596.46	224.98	3,821.44	(-14.91)
B. Capital Account of Social Services -					
(a) Capital Account of Education, Sports, Art and Culture -					
4202 Capital Outlay on Education, Sports, Art and Culture	195.74	3,095.80	183.23	3,279.03	(-6.39)
Total - (a) Capital Account of Education, Sports, Art and Culture	195.74	3,095.80	183.23	3,279.03	(-6.39)
(b) Capital Account of Health and Family Welfare -					
4210 Capital Outlay on Medical and Public Health	82.86	891.10	654.60	1,545.70	(+690.01)
4211 Capital Outlay on Family Welfare	..	33.05	..	33.05	..
Total - (b) Capital Account of Health and Family Welfare	82.86	924.15	654.60	1,578.75	(+690.01)
(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development -					
4215 Capital Outlay on Water Supply and Sanitation	660.96	5,100.82	599.81	5,700.63	(-9.25)
4216 Capital Outlay on Housing	0.20	734.53	33.58	768.11	(+16690.00)
4217 Capital Outlay on Urban Development	1,918.93	7,207.76	2,270.02	9,477.78	(+18.30)
Total - (c) Capital Account of Water Supply, Sanitation, Housing and Urban Development	2,580.09	13,043.11	2,903.41	15,946.52	(+12.53)
(d) Capital Account of Information and Broadcasting -					
4220 Capital Outlay on Information and Publicity	..	6.44	..	6.44	..
Total - (d) Capital Account of Information and Broadcasting	..	6.44	..	6.44	..

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - contd.

Head of Account	Expenditure	Progressive	Expenditure	Progressive	Percentage
	during 2021-22	Expenditure upto 2021-22*	during 2022-23	Expenditure upto 2022-23	
1	2	3	4	5	6
			(₹ in crore)		
B. Capital Account of Social Services - conold.					
(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities -					
4225 Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	35.77	297.76	193.55	491.31	(+441.10)
Total - (e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	35.77	297.76	193.55	491.31	(+441.10)
(g) Capital Account of Social Welfare and Nutrition -					
4235 Capital Outlay on Social Security and Welfare	16.12	98.50	52.84	151.34	(+227.79)
Total - (g) Capital Account of Social Welfare and Nutrition	16.12	98.50	52.84	151.34	(+227.79)
(h) Capital Account of Other Social Services -					
4250 Capital Outlay on Other Social Services	0.22	176.47	53.58	230.05	(+24254.55)
Total - (h) Capital Account of Other Social Services	0.22	176.47	53.58	230.05	(+24254.55)
Total - B. Capital Account of Social Services	2,910.80	17,642.23	4,041.21	21,683.44	(+38.84)
C. Capital Account of Economic Services -					
(a) Capital Account of Agriculture and Allied Activities -					
4401 Capital Outlay on Crop Husbandry	0.08	(-)0.62	3.09	2.47	(+3762.50)
4402 Capital Outlay on Soil and Water Conservation	..	39.36	..	39.36	..
4403 Capital Outlay on Animal Husbandry	0.05	176.45	1.86	178.31	(+3620.00)
4404 Capital Outlay on Dairy Development	..	15.14	..	15.14	..
4405 Capital Outlay on Fisheries	0.68	17.58	2.80	20.38	(+311.76)
4406 Capital Outlay on Forestry and Wild Life	..	54.93	..	54.93	..
4408 Capital Outlay on Food Storage and Warehousing	..	5.00	..	5.00	..
4416 Investments in Agricultural Financial Institutions	..	80.10	..	80.10	..

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - contd.

Head of Account	Expenditure during 2021-22	Progressive Expenditure upto 2021-22*	Expenditure during 2022-23	Progressive Expenditure upto 2022-23	Percentage Increase (+) / Decrease (-)
	2	3	4	5	6
(₹ in crore)					
C. Capital Account of Economic Services - contd.					
(a) Capital Account of Agriculture and Allied Activities - conclud.					
4425 Capital Outlay on Co-operation	..	404.83	135.00	539.62	a (+)100.00
4435 Capital Outlay on other Agricultural Programmes	..	(-)13.96	..	(-)13.96	b ..
Total - (a) Capital Account of Agriculture and Allied Activities	0.81	778.81	142.75	921.35	a (+)17523.46
(b) Capital Account of Rural Development -					
4515 Capital Outlay on Other Rural Development Programmes	356.00	2,756.70	297.88	3,054.58	(-)16.33
Total - (b) Capital Account of Rural Development	356.00	2,756.70	297.88	3,054.58	(-)16.33
(c) Capital Account of Special Areas Programme -					
4575 Capital Outlay on Other Special Areas Programmes	..	44.47	..	44.47	..
Total - (c) Capital Account of Special Areas Programme	..	44.47	..	44.47	..
(d) Capital Account of Irrigation and Flood Control -					
4700 Capital Outlay on Major Irrigation	225.29	5,743.40	212.14	5,955.54	(-)5.84
4701 Capital Outlay on Medium Irrigation	552.05	4,202.91	594.35	4,797.26	(+)7.66
4702 Capital Outlay on Minor Irrigation	39.25	637.18	34.61	671.79	(-)11.82
4705 Capital Outlay on Command Area Development	10.82	1,889.81	37.46	1,927.27	(+)246.21
4711 Capital Outlay on Flood Control Projects	107.73	3,106.47	124.42	3,230.89	(+)15.49
Total - (d) Capital Account of Irrigation and Flood Control	935.14	15,579.77	1,002.98	16,582.75	(+)7.25

a Differs by ₹ 0.21 crore (decreased) due to disinvestment made during the year.

b Progressive minus expenditure is due to cumulative effect of excess of receipts/recoveries over expenditure.

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - contd.

Head of Account	Expenditure during 2021-22	Progressive Expenditure upto 2021-22*	Expenditure during 2022-23	Progressive Expenditure upto 2022-23	Percentage Increase (+) / Decrease (-)
	2	3	4	5	6
I					
	(₹ in crore)				
C. Capital Account of Economic Services - contd.					
(e) Capital Account of Energy -					
4801 Capital Outlay on Power Projects	40.00	18,441.10	..	18,441.10	(-)100.00
4810 Capital Outlay on New and Renewable Energy	114.41	137.30	65.73	203.03	(-)42.55
Total - (e) Capital Account of Energy	154.41	18,578.40	65.73	18,644.13	(-)57.43
(f) Capital Account of Industry and Minerals -					
4851 Capital Outlay on Village and Small Industries	16.83	226.40	60.01	286.41	(+)256.57
4854 Capital Outlay on Cement and Non-Metallic Mineral Industries	..	0.01	..	0.01	..
4858 Capital Outlay on Engineering Industries	..	0.02	..	0.02	..
4859 Capital Outlay on Telecommunication and Electronic Industries	..	22.39	..	22.39	..
4860 Capital Outlay on Consumer Industries	..	138.40	..	138.40	..
4875 Capital Outlay on Other Industries	..	0.54	..	0.54	..
4885 Other Capital Outlay on Industries and Minerals	..	160.20	..	160.20	..
Total - (f) Capital Account of Industry and Minerals	16.83	547.96	60.01	607.97	(+)256.57
(g) Capital Account of Transport -					
5053 Capital Outlay on Civil Aviation	..	584.64	16.25	600.89	(+)100.00
5054 Capital Outlay on Roads and Bridges	1,014.67	11,144.48	659.29	11,803.77	(-)35.02
5055 Capital Outlay on Road Transport	1.41	446.48	6.11	452.59	(+)333.33
Total - (g) Capital Account of Transport	1,016.08	12,175.60	681.65	12,857.25	(-)32.91
(h) Capital Account of Communication -					
5275 Capital Outlay on Other Communication Services	..	0.02	..	0.02	..
Total - (h) Capital Account of Communication	..	0.02	..	0.02	..

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - contd.

Head of Account	Expenditure during 2021-22	Progressive Expenditure upto 2021-22*	Expenditure during 2022-23	Progressive Expenditure upto 2022-23	Percentage Increase (+) / Decrease (-)
I	2	3	4	5	6
(₹ in crore)					
C. Capital Account of Economic Services - conold.					
(i) Capital Account of Science, Technology and Environment -					
5425 Capital Outlay on Other Scientific and Environmental Research	7.20	122.13	6.00	128.13	(-)16.67
Total - (i) Capital Account of Science, Technology and Environment	7.20	122.13	6.00	128.13	(-)16.67
(j) Capital Account of General Economic Services -					
5452 Capital Outlay on Tourism	36.70	551.44	0.77	552.21	(-)97.90
5455 Capital Outlay on Meteorology	..	0.14	..	0.14	..
5465 Investments in General Financial and Trading Institutions	..	4.12	..	4.12	..
5475 Capital Outlay on Other General Economic Services	2,311.59	6,089.49	143.25	6,232.74	(-)93.80
Total - (j) Capital Account of General Economic Services	2,348.29	6,645.19	144.02	6,789.21	(-)93.87
Total-C. Capital Account of Economic Services	4,834.76	57,229.05	2,401.02	59,629.86	(-)50.34
Total	8,009.98	78,467.74	6,667.21	85,134.74	(-)16.76

a Differs by ₹ 0.21 crore (decreased) due to disinvestment made during the year.

b ₹ 111.52 crore are yet to be allocated among the Successor States.

* The figure may differ from Progressive Expenditure upto 2021-22 depicted in Finance Accounts for the year 2021-22 due to rounding-off of absolute figure.

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE - conclud.

EXPLANATORY NOTE

1. The details of Investments in shares of Statutory Corporations, Government Companies, Joint Stock Companies and Co-operative Banks and Societies etc. are given in Statement No. 19.
2. According to the information furnished by the concerned authorities, the total investment of Government in the shares of different concerns at the end of 2020-21, 2021-22 and 2022-23 was ₹ 19,911.84 crore, ₹ 19,899.69 crore and ₹ 20,038.52 crore respectively. The dividend received therefrom was ₹ 1.26 crore (0.01 per cent), ₹ 6.66 crore (0.03 per cent) and ₹ 3.11 crore (0.02 per cent) respectively.

3. Status of Financial results of the working of the Departmentally managed Government Undertakings

Sr.No.	Name of the Undertaking	Major Head under which working expenses are accounted for	Year of account	Mean Capital as at the close of the year	Total Profit (+) or loss (-) after adding back interest charged	Percentage of profit in relation to mean capital
1	2	3	4	5	6	7
1	Punjab Roadways	3055-Road Transport	2005-06	42.69	(-) 135.56	..

(₹ in crore)

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

Statement of Public Debt and Other Liabilities (1)						
Nature of Borrowings	Balance on 1 April 2022*	Receipts during the year	Repayments during the year	Balance on 31 March 2023	Increase (+) / Decrease (-)	As a per cent of Total Liabilities
1	2	3	4	5	6	7
(₹ in crore)						
A. Public Debt -						
6003. Internal Debt of the State Government -						
Market Loans	1,65,099.03	45,499.53	9,700.00	2,00,898.56	(+35,799.53)	63.94
Ways and Means Advances	..	..	..	..	..	..
Special Drawing Facility on 91 Days deposits	..	42,281.71	42,281.71	..	..	..
Compensation and other Bonds	14,642.35	..	2,139.62	12,502.73	(-2,139.62)	3.98
Loans from Financial Institutions	27,434.59	800.00	1,843.10	26,391.49	(-1,043.10)	8.40
Special Securities issued to National Small Savings Fund of the Central Government	13,014.49	..	1,841.47	11,173.02	(-1,841.47)	3.56
Other Loans	5.86	..	..	5.86	..	..
Total (6003)	2,20,196.32	88,581.24	57,805.90	2,50,971.66	(+30,775.34)	79.88
6004. Loans and Advances from the Central Government-						
Non-Plan Loans	12.23	..	2.65	9.58	(-2.65)	..
Loans for State/Union Territory Plan Schemes	1,782.22	..	567.16	1,215.06	(-567.16)	0.39
Pre-1984-85 Loans	0.30	..	..	0.30	..	..
Other Loans for States/ Union Territory with Legislature	23,299.50	962.95	..	24,262.45	(+962.95)	7.72
Total (6004)	25,094.25	962.95	569.81	25,487.39	(+393.14)	8.11
Total - Public Debt	2,45,290.57	89,544.19	58,375.71	2,76,459.05	(+31,168.48)	87.99
B. Other Liabilities-						
Public Account -						
Small Savings, Provident Funds, etc.	22,187.70	3,349.65	3,133.02	22,404.33	(+216.63)	7.13
Reserve Funds bearing Interest	9,508.56	1,263.11	328.30	10,443.37	(+934.81)	3.32
Reserve Funds not bearing Interest	0.70	3,224.37	3,224.36	0.71	(+0.01)	..
Deposits bearing Interest	1,400.29	2,904.97	2,925.92	1,379.34	(-20.95)	0.44
Deposits not bearing Interest	3,384.82	4,147.98	3,998.87	3,533.93	(+149.11)	1.12
Total - Other Liabilities	36,482.07	14,890.08	13,610.47	37,761.68	(+1,279.61)	12.01
Total - Public Debt and Other Liabilities	2,81,772.64	1,04,434.27	71,986.18	3,14,220.73	(+32,448.09)	100.00

(1) For details, refer Statement No. 17 in Volume II.

For details on amortisation arrangement, service of debt etc. Explanatory Notes to this Statement at page no.23 may be seen.

* The figure may differ from Balance as on 31 March 2022 depicted in Finance Accounts for the year 2021-22 due to rounding-off of absolute figures.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES -contd.

EXPLANATORY NOTES

1 Public Debt- The total Public Debt of the State Government increased by ₹ 31,168.48 crore during the year 2022-23 and stood at ₹ 2,76,459.05 crore on 31 March 2023.

2 Internal Debt- This represents borrowings of the State Government from sources other than loans from the Central Government. This includes loans raised from open market, loans from State Bank of India and other Banks, Ways and Means Advances from Reserve Bank of India and loans from autonomous bodies like the Life Insurance Corporation of India, the National Bank for Agriculture and Rural Development, National Co-operative Development Corporation, Housing Development Finance Corporation and Housing and Urban Development Corporation.

2.1 Market Loans- These are long term loans raised in the open market having a currency of more than twelve months. During the year 2022-23, Punjab State Development Loan 2032 @ 7.85 per cent for ₹ 1,000.00 crore, Punjab State Development Loan 2037 @ 7.76 per cent for ₹ 500.00 crore, Punjab State Development Loan 2042 @ 7.41 per cent for ₹ 1,000.00 crore, 7.48 per cent for ₹ 2,500.00 crore, 7.82 per cent for ₹ 2,500.00 crore, 7.94 per cent for ₹ 2,600.00 crore, 8.04 per cent for ₹ 2,500.00 crore, Punjab State Government Securities 2032 @ 7.62 per cent for ₹ 500.00 crore, Punjab State Government Securities 2038 @ 7.97 per cent for ₹ 2,563.00 crore, Punjab State Government Securities 2039 @ 7.59 per cent for ₹ 2,500.00 crore, 7.63 per cent for ₹ 2,602.57 crore, 7.68 per cent for ₹ 2,442.00 crore, 7.69 per cent for ₹ 2,336.95 crore, 7.74 per cent for ₹ 2,500.00 crore, Punjab State Government Securities 2040 @ 7.70 per cent for ₹ 1,200.00 crore, Punjab State Government Securities 2042 @ 7.58 per cent for ₹ 2,500.00 crore, 7.65 per cent for ₹ 2,000.00 crore, 7.68 per cent for ₹ 2,505.02 crore, 7.70 per cent for ₹ 2,000.00 crore, 7.75 per cent for ₹ 2,500.00 crore, 7.83 per cent for ₹ 2,500.00 crore and 7.85 per cent for ₹ 2,250.00 crore were raised.

During the year, Punjab Government Stock 2022 @ 8.86 per cent for ₹ 1,000.00 crore, 8.87 per cent for ₹ 700.00 crore, 8.91 per cent for ₹ 1,500.00 crore, 8.92 per cent for ₹ 1,400.00 crore, 8.93 per cent for ₹ 800.00 crore, 9.13 per cent for ₹ 7,00.00 crore, 9.14 per cent for ₹ 400.00 crore, 9.17 per cent for ₹ 700.00 crore, Punjab State Development Loan 2022 @ 8.86 per cent for ₹ 500.00 crore, 8.90 per cent for ₹ 500.00 crore, Punjab State Development Loan 2023 @8.51 per cent for ₹ 300.00 crore, 8.54 per cent for ₹ 200.00 crore, 8.64 per cent for ₹ 500.00 crore and 8.71 per cent for ₹ 500.00 crore were notified for discharge.

Full Particulars of outstanding loans under this head are given in Annexure to Statement No. 17.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES -contd.

EXPLANATORY NOTES - contd.

2.2 Arrangements for amortisation- The Government has constituted a Consolidated Sinking Fund on 20 December 2006 with the objective to utilise the fund as amortisation fund for the redemption of the outstanding liabilities of the Government commencing from the financial year 2011-12 (revised on 29 August 2017 with effect from the financial year 2017-18).

The Government may contribute to the Fund on a modest scale of at least 0.50 per cent of the outstanding liabilities as at the end of the previous year beginning with the financial year 2006-07. The Government shall not fund its contribution to the Fund out of borrowings from the Reserve Bank.

There was a balance of ₹ 3,127.26 crore in the Fund at the commencement of 2022-23. The State Government contributed ₹ 3,000.00 crore to the Fund during 2022-23, which was invested in Government of India Securities through Reserve Bank of India and on re-investment, there was a balance of ₹ 6,351.62 crore on 31 March 2023.

2.3 Punjab Government Power Bonds- ₹ 14,642.35 crore Bonds under UDAY (Ujwal DISCOM Assurance Yojana) were outstanding at the close of previous year. Of these, ₹ 2,139.62 crore were paid in repayment of the outstanding loans during the year, leaving a balance of ₹ 12,502.73 crore. ₹ 1,176.19 crore were paid as interest on these loans.

2.4 Loans from Autonomous Bodies- Besides, ₹ 2,286.69 crore outstanding from the previous year, loans to the extent of ₹ 800.00 crore were taken from National Bank for Agriculture and Rural Development (NABARD) during the year. Of these, ₹ 368.99 crore were paid in repayment of the outstanding loans during the year, leaving a balance of ₹ 2,717.70 crore. ₹ 84.00 crore were paid as interest on these loans. Complete particulars of the outstanding loans are given in Statement No. 17.

2.5 Loans from the State Bank of India- An amount of ₹ 25,106.16 crore was outstanding at the close of previous year. Of these, ₹ 1,453.23 crore were paid in repayment of the outstanding loans during the year, leaving a balance of ₹ 23,652.93 crore. ₹ 1,786.77 crore were paid as interest on these loans.

2.6 Ways and Means Advances from the Reserve Bank of India- Under an agreement with the Reserve Bank of India, the State Government has to maintain with the Bank a minimum balance of ₹ 1.56 crore on all days. If the balance falls below the agreed minimum on a day, the deficiency is made good by taking Special Drawing Facility/Ways and Means Advances/ Overdraft from the Reserve Bank. At the end of the previous year, no amount was outstanding as Ways and Means Advances. During 2022-23, Government obtained ₹ 42,281.71 crore as Special Drawing Facility on one hundred sixteen occasions, which was fully repaid during the year leaving a nil balance. An amount of ₹ 27.37 crore was paid as interest on these advances.

During 2022-23, Government did not avail any Normal Ways and Means Advances/shortfall/overdraft.

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES -concl.

EXPLANATORY NOTES - concl.

2.7 Special Securities issued to National Small Saving Fund of Central Government- ₹ 13,014.49 crore were outstanding at the close of previous year. Of these, ₹ 1,841.47 crore were repaid during the year leaving a balance of ₹ 11,173.02 crore. ₹ 1,252.99 crore were paid as interest on these securities.

3. Loans from the Government of India- The loans from the Central Government as on 31 March 2023 constituted 9.22 per cent of the total Public Debt of the State Government on that date. ₹ 962.95 crore were received from the Government of India as loans during the year. Repayment of loans received from the Government of India was made according to the terms and conditions of the loans.

4. State Provident Funds- These comprise mainly the Provident Fund balances of Government servants.

5. Insurance and Pension Funds- These comprise the balances of Punjab Government Employees Group Insurance Scheme.

6. Service of Debt-

Interest on Debt and Other Liabilities- The outstanding gross debt and other liabilities and the amount met from Revenue as interest charges thereon were as shown below :

Particulars	2022-23	2021-22	Percentage Increase (+) / Decrease (-)
	2	3	4
	(₹ in crore)		
(i) Gross Debt and Other Liabilities at the end of the year -	3,14,220.73	2,81,772.65	(+)11.52
(a) Public Debt	2,76,459.05	2,45,290.59	(+)12.71
(b) Other liabilities	37,761.68	36,482.06	(+)3.51
(ii) Interest paid by the Government -	19,905.13	19,063.50	(+)4.41
(a) On Public Debt and Small Savings, Provident Funds, etc.	19,848.40	19,023.43	(+)4.34
(b) On Other Obligations	56.73	40.07	(+)41.58
(iii) Deduct -	17.27	54.57	(-)68.35
(a) Interest received on loans and advances given by the Government	14.58	19.49	(-)25.19
(b) Interest realised on Investment of Cash Balances	2.69	35.08	(-)92.33
(iv) Net interest charges -	19,887.86	19,008.93	(+)4.62
(v) Percentage of Gross interest item (ii) to total Revenue Receipts -	22.72	24.39	100.00
(vi) Percentage of Net interest item (iv) to total Revenue Receipts -	22.70	24.32	100.00

There were in addition certain other receipts and adjustments totalling ₹ 225.49 crore such as interest received from commercial departments, interest on arrears of revenue and interest on 'Miscellaneous' account. If these are also deducted, the net burden of interest on the Revenue would be ₹ 19,662.37 crore which works out to 22.22 per cent of the total Revenue Receipts.

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT

Section 1 - Summary of Loans and Advances - Loanee Group-wise

Loanee Group	Balance on 1 April 2022*	Disbursements during the year	Repayments during the year	Write off of Irrecoverable Loans and Advances	Balance on 31 March 2023 (2+3)-(4+5)	Net Increase (+) / Decrease (-)	Interest Payment in Arrears (a)
1	2	3	4	5	6	7	8
(₹ in crore)							
Loans and Advances-							
Social Services -							
Universities/Academic Institutions	1.01	..	..	..	1.01	..	..
Municipalities/Municipal Councils/Municipal Corporations	83.81	..	83.81	..	..	(-)83.81	..
Urban Development Authorities	3.80	..	..	..	3.80	..	..
Housing Boards	52.54	..	..	..	52.54	..	..
Rural Housing	5.19	..	..	..	5.19	..	..
Statutory Corporations	0.56	..	..	..	0.56	..	..
Co-operative Societies/Co-operative Corporations/Banks	1.67	..	..	..	1.67	..	..
Others	0.25	..	..	..	0.25	..	..
Total - Loans for Social Services	148.83	..	83.81	..	65.02	(-)83.81	..
Economic Services -							
Panchayati Raj Institutions	0.48	..	..	..	0.48	..	..
Statutory Corporations	1,042.91	59.00	..	..	1,101.91	(+)59.00	..
Government Companies	33,709.07	689.10	27.02	..	34,371.15	(+)662.08	..
Co-operative Societies/Co-operative Corporations/Banks	2,731.16	605.68	20.88	..	3,315.96	(+)584.80	..
Others	25.11	..	0.05	..	25.06	(-)0.05	..
Total - Loans for Economic Services	37,508.73	1,353.78	47.95	..	38,814.56	(+)1,305.83	..
Loans to Government Servants -	12.11	27.90	31.91	..	8.10	(-)4.01	..
Total - Loans and Advances	37,669.67	1,381.68	163.67	..	38,887.68	(+)1,218.01	..

(a) Information not provided by the State Government.

* The figure may differ from Balance as on 31 March 2022 depicted in Finance Accounts for the year 2021-22 due to rounding-off of absolute figures.

Note: (i) Loans and Advances are subject to confirmation by the State Government.

(ii) For details, refer Section 1 of Statement No.18 in Volume II.

Cases of Loans having been sanctioned as Loan in Perpetuity : 'Nil'

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT -contd.

Section 2 - Summary of Loans and Advances - Sector-wise

Sector	Balance on 1 April 2022*	Disbursements during the year	Repayments during the year	Write off of Irrecoverable Loans and Advances	Balance on 31 March 2023 (2+3) - (4+5)	Net Increase (+) / Decrease (-)	Interest Payment in Arrears (a)
1	2	3	4	5	6	7	8
(₹ in crore)							
F - Loans and Advances-							
Social Services	148.83	..	83.81	..	65.02	(-)83.81	
Economic Services	37,508.73	1,353.78	47.95	..	38,814.56	(+),305.83	
Loans to Government Servants	12.11	27.90	31.91	..	8.10	(-)4.01	
Total - Loans and Advances	37,669.67	1,381.68	163.67	..	38,887.68	(+)1,218.01	

(a) Information not provided by the State Government.

* The figure may differ from Balance as on 31 March 2022 depicted in Finance Accounts for the year 2021-22 due to rounding-off of absolute figures.

Note: For details, refer Section 1 of Statement No.18 in Volume II.

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT - conclud.

Section 3 - Summary of Repayments in Arrears from Loanee Group-wise

Loanee Group	Amount of Arrears as on 31 March 2023			Earliest Period to which arrears relate		Total Loans outstanding against the Loanee Group on 31 March 2023
	(a)			(a)		
	Principal	Interest	Total			
1	2	3	4	5	6	

(₹ in crore)

Loans and Advances-						
Social Services -						
Universities/Academic Institutions						1.01
Municipalities/Municipal Councils/Municipal Corporations						..
Urban Development Authorities						3.80
Housing Boards						52.54
Rural Housing						5.19
Statutory Corporations						0.56
Co-operative Societies/Co-operative Corporations/Banks						1.67
Others						0.25
Total - Social Services						65.02
Economic Services -						
Panchayati Raj Institutions						0.48
Statutory Corporations						1,101.91
Government Companies						34,371.15
Co-operative Societies/Co-operative Corporations/Banks						3,315.96
Others						25.06
Total - Economic Services						38,814.56
Loans to Government Servants -						8.10
Total - Loans and Advances						38,887.68

(a) Information not provided by the State Government.

Note: For details, refer Section 1 of Statement No.18 in Volume II.

8. STATEMENT OF INVESTMENTS OF THE GOVERNMENT

Comparative Summary of Government Investment in the Share Capital and Debentures of different concerns for 2021-22 and 2022-23

Sr. No.	Name of the Concern	2022-23			2021-22		
		Number of concerns	Investment at the end of the year	Dividend/Interest received during the year	Number of concerns	Investment at the end of the year	Dividend/Interest received during the year
1	2	3	4	5	6	7	8
(₹ in crore)							
1.	Statutory Corporations	9	402.13	..	9	398.08	..
2.	Government Companies	27	18,879.04	2.62	24	18,879.04	6.49
3.	Joint Stock Companies	15	1.40	0.48	15	1.40	0.16
4.	Co-operative Banks and Societies (a)	7653	755.95	0.01	7653	621.17	0.01
	Total	7704	20,038.52	3.11	7701	19,899.69	6.66

(a) Number of concerns has not been confirmed by the State Government (June 2023).

Note: Investments are subject to confirmation by the State Government.

9. STATEMENT OF GUARANTEES GIVEN BY THE GOVERNMENT

Guarantees given by the State Government for repayment of loans etc. raised by Statutory Corporations/Boards, Government Companies, Local Bodies, Co-operative Banks and Societies during the year and sums guaranteed outstanding on 31 March 2023 in various sectors are shown below :

Sr. No.	Class (No. of Guarantees) (a)	Maximum amount guaranteed during the year (b)	Outstanding at the beginning of the year (b)	Addition during the year (b)	Deletion (other than invoked) during the year (b)	Invoked during the year (c)		Outstanding at the end of the year (c)	Guarantee Commission or Fees		Other material details
						Discharged	Not discharged		Receivable	Received	
1	2	3	4	5	6	7	8	9	10	11	12
(₹ in crore)											
1	Power	15,568.18	13,506.99	2,881.73	1,630.09	..	..	14,758.63	61.18	61.18	..
2	Co-operatives	3,622.14	1,587.41	71.51	699.05	..	..	959.87	..	..	..
3	State Finance Companies/Corporations	707.18	707.60	7.48	365.03	0.97	12.00	349.08	31.06	..	..
4	Food and Supplies	1,081.66	982.36	18.22	39.37	..	..	961.21	0.24	0.22	..
5	Others	6,829.59	3,637.92	528.06	986.90	..	..	3,179.08	107.90	..	..
	Total	27,808.75	20,422.28	3,507.00	3,720.44	0.97	12.00	20,207.87	200.38	61.40	..

Data Source : State Government.

(a) Partial information given by the State Government.

(b) Opening Balance differs from previous year's Closing Balance (Refer page no. 242). Issue has been referred to the State Government.

(c) Details of Guarantees invoked:

Guarantees of ₹ 12.97 crore pertaining to Punjab State Industrial Development Corporation were invoked, out of which guarantees of ₹ 0.97 crore were discharged during the year.

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT

Name/Category of the Grantee	Total Funds Released as Grants-in-aid	Funds Allocated for Creation of Capital Assets out of Total Funds Released under Column No. 2
1	2	3
	(₹ in crore)	
1. Panchayati Raj Institutions	1,529.97	..
(i) Zila Parishads	5.60	..
(ii) Panchayat Samities	166.25	..
(iii) Gram Panchayats	1,358.12	..
(iv) Others	..	..
2. Urban Local Bodies	2,345.70	..
(i) Municipal Corporations	234.08	..
(ii) Municipalities/ Municipal Councils	448.00	..
(iii) Others	1,663.62	..
3. Public Sector Undertakings	610.16	7.93
(i) Government Companies	263.66	7.93
(ii) Statutory Corporations /Boards	346.50	..
4. Autonomous Bodies	3,580.07	415.83
(i) Universities	864.71	2.93
(ii) Development Authorities	1,115.63	407.44
(iii) Cooperative Institutions	948.30	0.28
(iv) Others	651.43	5.18
5. Non-Government Organisations	271.44	4.11
6. Government Institutions	4,478.22	382.09
7. Miscellaneous	24.62	..
Total	12,840.18	809.96

Statement containing Details of Total Value of Grants-in-aid in kind and Value of Grants-in-aid in kind being Capital Assets in Nature

Nil *

* Source: State Government

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE

Particulars	Actuals						
	2022-23			2021-22			
	Charged	Voted	Total	Charged	Voted	Total	Total
1	2	3	4	5	6	7	7
	(₹ in crore)						
Expenditure Heads (Revenue Account)	23,235.69	90,424.95	1,13,660.64	21,118.70	75,517.83	96,636.53	
Expenditure Heads (Capital Account)	..	6,667.23	6,667.23	..	8,009.98	8,009.98	
Disbursements under Public Debt, Loans and Advances, Inter-State Settlement and Transfer to Contingency Fund (a)	58,375.71	1,381.68	59,757.39	19,278.54	1,575.81	20,854.35	
Total	81,611.40	98,473.86	1,80,085.26	40,397.24	85,103.62	1,25,500.86	
(a)							
E. Public Debt							
Internal Debt of the State Government	57,805.90	..	57,805.90	18,787.36	..	18,787.36	
Loans and Advances from the Central Government	569.81	..	569.81	491.18	..	491.18	
F. Loans and Advances (1)							
Loans for Social Services	..	..	..	..	..	..
Loans for Economic Services	..	1,353.78	1,353.78	..	1,544.84	1,544.84	
Loans to Government Servants etc.	..	27.90	27.90	..	30.97	30.97	
G. Inter-State Settlement							
Inter-State Settlement	..	..	..	..	..	..
H. Transfer to Contingency Fund							
Appropriation to the Contingency Fund	..	..	..	..	..	..

The percentage of Charged Expenditure and Voted Expenditure to Total Expenditure during 2021-22 and 2022-23 was as under:-

Year	Percentage of Total Expenditure	
	Charged	Voted
1	2	3
2021-22	32.19	67.81
2022-23	45.32	54.68

(1) A more detailed account is given in Statement No. 18 in Volume II

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE
OTHER THAN ON REVENUE ACCOUNT**

Particulars	On 1 April 2022*	During the year 2022-23	On 31 March 2023
	1	2	3
			4
			(₹ in crore)
Capital and Other Expenditure-			
Capital Expenditure (Sub-sector wise) -			
General Services	3,596.46	224.98	3,821.44
Education, Sports, Art and Culture	3,095.80	183.23	3,279.03
Health and Family Welfare	924.15	654.60	1,578.75
Water Supply, Sanitation, Housing and Urban Development	13,043.11	2,903.41	15,946.52
Information and Broadcasting	6.44	..	6.44
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	297.76	193.55	491.31
Social Welfare and Nutrition	98.50	52.84	151.34
Other Social Services	176.47	53.58	230.05
Agriculture and Allied Activities	778.81	142.75	921.35 a
Rural Development	2,756.70	297.88	3,054.58
Special Areas Programme	44.47	..	44.47
Irrigation and Flood Control	15,579.77	1,002.98	16,582.75
Energy	18,578.40	65.73	18,644.13
Industry and Minerals	547.96	60.01	607.97
Transport	12,175.60	681.65	12,857.25
Communication	0.02	..	0.02
Science, Technology and Environment	122.13	6.00	128.13
General Economic Services	6,645.19	144.02	6,789.21
Total - Capital Expenditure	78,467.74	6,667.21	85,134.74 a

a Differs by ₹ 0.21 crore (decreased) due to disinvestment during the year.

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE
OTHER THAN ON REVENUE ACCOUNT - contd.**

Particulars	On 1 April 2022*	During the year 2022-23	On 31 March 2023
	2	3	4
1			
	(₹ in crore)		
Capital and Other Expenditure - conclud.			
Loans and Advances-			
Loans and Advances for various services -			
Education, Sports, Art and Culture	1.00	..	1.00
Health and Family Welfare	0.01	..	0.01
Water Supply, Sanitation, Housing and Urban Development	147.59	(-)83.82	63.77
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	0.02	..	0.02
Social Welfare and Nutrition	0.19	..	0.19
Others	0.02	..	0.02
Agriculture and Allied Activities	36,475.24	1,321.26	37,796.50
Rural Development	2.43	..	2.43
Special Areas Programmes	0.44	..	0.44
General Economic Services	0.06	..	0.06
Irrigation and Flood Control	250.58	..	250.58
Energy	739.70	(-)5.21	734.49
Industry and Minerals	16.54	(-)10.21	6.33
Transport	23.75	..	23.75
Loans to Government Servants	12.11	(-)4.02	8.09
Total - Loans and Advances	37,669.68	1,218.00	38,887.68
Total - Capital and Other Expenditure	1,16,137.42	7,885.21	1,24,022.42
Deduct -			
Contribution from Miscellaneous Capital Receipts	5.71	0.21	5.92
Net - Capital and Other Expenditure	1,16,131.71	7,885.00	1,24,016.50

a Differs by ₹ 0.21 crore (decreased) due to disinvestment during the year.

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE
OTHER THAN ON REVENUE ACCOUNT - contd.**

Particulars	On 1 April 2022*	During the year 2022-23	On 31 March 2023
	1	2	3
		3	4
		(₹ in crore)	
Principal Sources of Funds -			
Debt			
Internal Debt of the State Government	2,20,196.32	30,775.34	2,50,971.66
Loans and Advances from the Central Government	25,094.25	393.14	25,487.39
Small Savings, Provident Funds, etc.	22,187.70	216.63	22,404.33
Total - Debt	2,67,478.27	31,385.11	2,98,863.38
Other Obligations			
Contingency Fund	25.00	..	25.00
Reserve Funds	12,636.52	4,159.19	16,795.71
Deposits and Advances	4,784.68	128.17	4,912.85
Suspense and Miscellaneous (other than amount closed to Government Account and Cash Balances Investment Account)	(-),413.87	361.98	(-),051.89
Remittances	(-),75.45	31.19	(-),44.26
Total - Other Obligations	15,956.88	4,680.53	20,637.41
Total - Debt and Other Obligations	2,83,435.15	36,065.64	3,19,500.79
Deduct - Cash Balance	129.76	236.14	365.90
Deduct - Investments	5,365.53	1,899.43	7,264.96
Total	2,77,939.86	33,930.07	3,11,869.93
Deduct: Revenue Deficit/ Add: Revenue Surplus for 2022-23		(-),26,045.03	
Add: Amount closed to Government Account during 2022-23		..	
Net - Provision of Funds		7,885.04	
Progressive Net Capital and Other Expenditure			1,24,016.50
Progressive Principal Sources of Funds			3,11,869.93
Difference			(-),87,853.43

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE
OTHER THAN ON REVENUE ACCOUNT - conold.**

Particulars	On 1 April 2022*	During the year 2022-23	On 31 March 2023
1	2	3	4
	(₹ in crore)		
The difference of ₹ 1,87,853.43 crore is explained as under:			
Cumulative Revenue Deficit to the end of 31 March 2023			(-)1,87,847.46
Cumulative Inter State Settlement to the end of 31 March 2023			..
Amount closed to Government Account			..
Adjustment on Account of Retirement/Disinvestment			(-)5.92
Proforma Corrections			..
Difference due to rounding-off			(-)0.05
	Total		(-)1,87,853.43

* The figure may differ from Balance as on 31 March 2022 depicted in Finance Accounts for the year 2021-22 due to rounding-off of absolute figures.

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT

A. The following is a summary of the balances as on 31 March 2023 :

Debit Balance	Sector of the General Account	Name of Account	Credit Balance
1	2	3	4
			(₹ in crore)
2,72,982.24	a A to D,G,H and Part of L (MH 8680 only)	Consolidated Fund	
	E	Government Account	
	F	Public Debt	2,76,459.05
38,887.68		Loans and Advances	
		Contingency Fund	
		Contingency Fund	25.00
		Public Account-	
	I	Small Savings, Provident Funds, etc.	22,404.33
	J	Reserve Funds-	
		(i) Reserve Funds bearing Interest	10,443.37
		(ii) Reserve Funds not bearing Interest	6,352.34
6,352.29		Gross Balance	16,795.71
		Investments	
		Deposits and Advances-	
	K	(i) Deposits bearing Interest	1,379.34
		(ii) Deposits not bearing Interest	3,533.93
0.42		(iii) Advances	
		Suspense and Miscellaneous-	
1,379.25	L	Suspense and Other Items	327.36
912.67		Investments	
44.26	M	Remittances-	
365.90	N	Cash Balance	
0.01		Difference on account of rounding-off	
3,20,924.72		Total	3,20,924.72

a Please see 'B' on page no. 37 to understand how this figure is arrived at.

b As regards Reserve Bank Deposits which is a component of the cash balance of the Government, there was a difference between the figures reflected in the accounts and that intimated by the Reserve Bank of India. Footnote under Annexure A to Statement No. 2 at page no. 6 may please be referred to for details.

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT - conclud.

B. Government Account: Under the system of book-keeping followed in Government accounts, the amount booked under Revenue, Capital and other transactions of Government, the balances of which are not carried forward from year to year in the accounts, are closed to a single head called "Government Account". The balance under this head represents the cumulative result of all such transactions.

To this the balances under Public Debt, Loans and Advances, Small Savings, Provident Funds, Reserve Funds, Deposits and Advances, Suspense and Miscellaneous (Other than Miscellaneous Government Account), Remittances and Contingency Fund etc. are added and the closing cash balance at the end of the year is to be worked out and proved.

The other headings in the summary take into account the balances under all account heads in Government books in regard to which Government has a liability to repay the money received or has a claim to recover the amounts paid and also heads of account opened in the books for adjustment of remittance transactions.

It must be understood that these balances can not be regarded as a complete record of the financial position of the Government as it does not take into account all the physical assets of the State, such as lands, buildings, communication etc. nor any accrued dues or outstanding liabilities which are not brought to account under the cash basis of accounting followed by Government.

The net amount at the debit of Government Account at the end of the year has been arrived at as under:-

Debit	Details	Credit
1	2	3
(₹ in crore)		
2,40,270.21	A. Amount at the Debit of Government Account on 1 April 2022	
	Net effect of Prior Period Adjustment Account	
	B. Receipt Heads (Revenue Account)	87,615.60
	C. Receipt Heads (Capital Account)	0.21
1,13,660.63	D. Expenditure Heads (Revenue Account)	
6,667.21	E. Expenditure Heads (Capital Account)	
	F. Suspense and Miscellaneous (Miscellaneous Government Accounts)	
	G. Amount at the Debit of Government Account on 31 March 2023	2,72,982.24
	Total	3,60,598.05

(i) In a number of cases, there are unreconciled differences in the closing balance as reported in the Detailed Statement on Contingency Fund and Public Account Transactions (Statement No. 21 in Volume II) and that shown in separate registers or other record maintained in the Accounts office/ Departmental offices for the purpose. Steps are being taken to settle the discrepancies.

(ii) The balances are communicated to the officers concerned every year for verification and acceptance thereof. In a large number of cases such acceptances have not been received.

NOTES TO FINANCE ACCOUNTS
for the year 2022-23

NOTES TO FINANCE ACCOUNTS

1. Summary of Significant Accounting Policies**(i) Reporting Entity:**

These accounts present the transactions of the Government of Punjab. The accounts of receipts and expenditure of the Government of Punjab have been compiled based on the initial accounts rendered by the 21 District Treasuries, 142 Public Works Divisions (70 Buildings and Roads, 19 Panchayati Raj, 53 Water Supply and Sanitation), 51 Water Resources Divisions, 38 Forest Divisions, and Advices of the Reserve Bank of India. No account has been excluded at the end of the year.

(ii) Reporting Period:

The reporting period of these accounts is 1 April 2022 to 31 March 2023.

(iii) Reporting Currency:

The accounts of the Government of Punjab are reported in Indian Rupees (₹).

(iv) Form of Accounts:

Under Article 150 of the Constitution of India, the accounts of the Union and of the States are kept in such form as the President may, on the advice of the Comptroller and Auditor General of India, prescribe. The word "form" used in Article 150 has a comprehensive meaning so as to include the prescription not only of the broad form in which the accounts are to be kept but also the basis for selecting appropriate heads of accounts under which the transactions are to be classified, which forms the chart of accounts.

(v) Basis of Budget and Financial Reporting:

As per the provisions of Article 202 of the Constitution of India, a statement of estimated receipts and expenditure, the Annual Financial Statements (called Budget) for a financial year is presented to and approved by the legislature in form of grants/appropriations before the commencement of the financial year. Budget is presented on gross basis without the recoveries and receipts which are otherwise permitted to be set off in reduction of expenditure. All grants/appropriations relating to heads of budget and accounts, whose balances are not carried forward, lapse at the end of financial year.

Budget and Accounts: Both budget and accounts of the State follow the same accounting period, cash basis of accounting and uniform basis of classification. The accounts are classified as per the List of Major and Minor Heads to the level of Minor Heads as notified by the Controller General of Accounts in consultation with the Comptroller and Auditor General of India. Classification followed below Minor Heads is as agreed to by the Office of Accountant

NOTES TO FINANCE ACCOUNTS - contd.

General (Accounts and Entitlements) in each state.

A separate budget comparison statement is presented as Appropriation Accounts, which represent actual disbursements in comparison to the Grants/appropriation.

Cash basis: The accounts represent the actual cash receipts and disbursements during the reporting period with the exception of such book and periodical adjustments which are authorised. Receipts and disbursements in the Finance Accounts are on net basis; net of recoveries, deductions and refunds.

Book Adjustments: Book adjustments are non-cash transactions that appear in the accounts as adjustments/settlements. Some of these transactions take place at the level of the account rendering units e.g. treasuries, divisions etc., for adjustments of deductions and recoveries from salaries to Revenue Receipts/Loans/Public Account, 'nil' bills for transfer of moneys between the Consolidated Fund and the Public Account, etc.

Book adjustments are also carried out at Office of the Accountant General (A&E). These, amongst others, include booking for creation of and contribution to funds in Public Account by debit to Consolidated Fund (e.g. State Disaster Response Fund, Central Road Infrastructure Fund, Sinking Fund etc.); crediting deposit heads of accounts in Public Account by debiting Consolidated Fund; annual adjustment of interest on General Provident Fund and State Government Group Insurance Scheme by debiting Major Head 2049 - Interest Payments and crediting relevant Major Heads in Public Account; adjusting Debt waiver under the scheme of the Government of India based on the recommendations of the Central Finance Commissions, recoupment of Contingency Fund, etc.

Classification between Capital and Revenue Expenditure: Significant expenditure incurred with the object of acquiring tangible assets of a permanent nature (for use in the organisation and not for sale in the ordinary course of business) or enhancing the utility of existing assets, are broadly defined as Capital Expenditure. Subsequent charges on maintenance, repair, upkeep and working expenses, which are required to maintain the assets in a running order as also all other expenses incurred for the day to day running of the organisation, including establishment and administrative expenses are classified as Revenue Expenditure. Capital and Revenue Expenditure are shown separately in the Accounts.

NOTES TO FINANCE ACCOUNTS - contd.

Physical and Financial Assets and Liabilities: Physical Assets and Financial Assets (such as investments, loans and advances made by the Government, etc.), as well as Liabilities such as debt etc., are measured at historical cost. Physical Assets are not depreciated, and financial assets are not amortised. Losses in Physical Assets at the end of their life are also not expensed or recognised.

Grants-in-aid: In compliance with the Indian Government Accounting Standards (IGAS) 2: Accounting and Classification of Grants-in-aid, Grants-in-aid in cash is recognised as Revenue Expenditure at the time of disbursement even if it involves creation of assets by the grantee, except in cases specifically authorised by the President on the advice of the Comptroller and Auditor General of India. All grants received are recognised as Revenue Receipts. Details for meeting the requirements of accounting and classification of Grants-in-aid given by the State Government are depicted in Statement 10 and Appendix III of the Finance Accounts.

Loans and Advances: In compliance with the IGAS 3: Loans and Advances made by Government, details of Loans and Advances made by the State Government are disclosed in Statements 7 and 18 of the Finance Accounts. The closing balances depicted in Statements as on 31 March 2023 need to be reconciled by the Loanee Entities/State Government.

Retirement benefits: Retirement benefits disbursed during the reporting period have been reflected in the accounts, but the future pension liability of the Government towards employees under the Old Pension scheme, i.e., the liability towards payment of retirement benefits for the past and the present service of its employees is not included in the accounts.

(vi) Rounding off:

These accounts present figures which are rounded off. Differences due to rounding off are given in the footnotes of the Statement concerned.

(vii) Cash Balance:

Cash balance as reported in the accounts is the balance as at end of the 31 March of a year recorded in the Account of the State Government with the Central Accounts Section of the Reserve Bank of India. The Cash balance reflects the balance after cash transactions involving Consolidated Fund, Contingency Fund and Public Account of the State for the year. Book adjustments do not affect the Cash balance. Cash balance reported in the Finance Accounts is subject to reconciliation with the book of the Reserve Bank of India.

NOTES TO FINANCE ACCOUNTS - contd.

(viii) Disclosure of Contingent and Committed liabilities:

Contingent liabilities are not recognised. In compliance with the IGAS 1: Guarantees given by the Governments, Class and Sector-wise details of guarantees are disclosed in Statements 9 and 20 of the Finance Accounts as per the details made available by the State Government.

The Government does not follow commitment accounting and the commitments are neither recorded nor the liability against commitment recognised in accounts, but it discloses its future commitments under Appendix XII of the Finance Accounts.

(ix) Pass-through transactions:

Pass-through transactions in the nature of receipts collected by the State but required to be transferred to other entity are disclosed in the Notes to Finance Accounts. These include transfer of 10 *per cent* of the collection of the year in the State CAMPA Fund to the National Fund on annual basis.

2. Compliance with the Accounting Framework:**(i) Non-freezing of accounts by treasuries after closing monthly accounts:**

Non-freezing of accounts by treasuries after closing monthly accounts may give scope for data manipulation after submission of monthly accounts to Office of Accountant General (Accounts and Entitlement) and may lead to mismatch of figures/data between Accountant General Office and the State Government. In Punjab, there is no provision for freezing of monthly accounts in the Integrated Financial Management System (IFMS) after closure of monthly accounts and sending them to the Office of Accountant General (Accounts & Entitlement).

3. Consolidated Fund:**(i) Goods and Services Tax (GST):**

Goods and Services Tax (GST) was introduced with effect from 1 July 2017. During the year 2022-23, the State Goods and Services Tax (SGST) collection was ₹ 18,127.84 crore compared to ₹ 15,541.59 crore in 2021-22 registering an increase of ₹ 2,586.25 crore (16.64 *per cent*). This includes Advance Apportionment of IGST amounting to ₹ 863.24 crore. In addition, the State received ₹ 4,848.76 crore as its share of net proceeds assigned to the State under Central Goods and Services Tax. The total receipts under GST were ₹ 22,976.60 crore. The State received provisional compensation of ₹ 7,868.93 crore as Revenue Receipts on account of loss of revenue arising out of implementation of GST during 2022-23.

The relevant figures are available in Statement No. 14 of the Finance Accounts.

NOTES TO FINANCE ACCOUNTS - contd.

(ii) Reconciliation of Receipts and Expenditure between Chief Controlling Officers (CCOs) and Accountant General (A&E):

All Controlling Officers are required to reconcile receipts and expenditure of the Government with the figures accounted for by the Accountant General (A&E), Punjab. During the year 2022-23, receipts amounting to ₹ 87,615.81 crore (100.00 *per cent* of total revenue and capital receipts) and expenditure amounting to ₹ 1,20,327.84 crore (100.00 *per cent* of total revenue and capital expenditure) were reconciled by the State Government. There were no missing vouchers or schedules.

Receipts amounting to ₹ 78,168.31 crore (100.00 *per cent* of total revenue and capital receipts) and expenditure amounting to ₹ 1,04,646.49 crore (100.00 *per cent* of total revenue and capital expenditure) were reconciled by the State Government during 2021-22 i.e. the previous year.

(iii) Bookings under Minor Head 800 - Other Expenditure and 800 - Other Receipts:

The Minor Head 800 - Other Expenditure/800 - Other Receipts is to be operated only when the appropriate minor head has not been provided in the accounts. Routine operation of Minor Head 800 should be discouraged, since it renders the accounts opaque.

During the year 2022-23, ₹ 5,308.09 crore under 46 Major Heads of accounts, constituting 4.41 *per cent* of the total Revenue and Capital expenditure (₹ 1,20,327.84 crore) was classified under the Minor Head 800 - Other Expenditure in the accounts. During the previous year 2021-22, ₹ 5,119.05 crore under 48 Major Heads of accounts, constituting 4.89 *per cent* of the total Revenue and Capital expenditure (₹ 1,04,646.49 crore) was classified under the Minor Head 800 - Other Expenditure in the accounts.

Similarly, ₹ 8,098.88 crore under 49 Major Heads of Account, constituting 9.24 *per cent* of the total Revenue and Capital Receipts (₹ 87,615.81 crore) was classified under 800 - Other Receipts in the accounts. During the previous year 2021-22, ₹ 5,152.15 crore under 49 Major Heads of Account, constituting 6.59 *per cent* of the Revenue and Capital Receipts (₹ 78,168.31 crore) was classified under 800 - Other Receipts in the accounts.

This has reference to Statements 14, 15 and 16 of the Finance Accounts.

(iv) Transfer of Funds to Personal Deposit (PD) Accounts:

PD accounts enable designated Drawing Officers to incur expenditure for specific purposes pertaining to a scheme.

In Punjab, no PD Account is funded from the Consolidated Fund of the State. The existing PD Accounts have been created from external resources such as LIC policy Premium deducted from the salary of employees for payment to LIC, Security Deposits of newly admitted students

NOTES TO FINANCE ACCOUNTS - contd.

to Medical/ Dental Colleges, Security Deposits of library members etc. As per the PTR 380 (2), if such account is not operated upon for a period of five complete financial years, the same should be closed and balance lying in such accounts should be credited to Government accounts.

Details of PD accounts as on 31 March 2023 are given below:

(₹ in crore)

Opening Balance as on April 2022		Addition during the year 2022-23		Closed/Withdrawal during the year 2022-23		Closing Balance as on 31 March 2023	
Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount
151	46.47	1	193.19	Nil	191.14	152	48.52

There is no inoperative PD account as on 31 March 2023.

Details of PD accounts as on 31 March 2022 are given below:

(₹ in crore)

Opening Balance as on April 2021		Addition during the year 2021-22		Closed/Withdrawal during the year 2021-22		Closing Balance as on 31 March 2022	
Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount
161	43.02	Nil	192.75	10	189.30	151	46.47

The relevant figures are available in Statement No. 21 of the Finance Accounts.

(v) Unadjusted Abstract Contingent (AC) Bills:

Financial Rules (Rule 2.10 of Punjab Financial Rules) envisage that no money should be drawn from government treasury unless it is required for immediate disbursement. In emergent circumstances, Drawing and Disbursing Officers (DDOs) are authorised to draw sums of money through Abstract Contingent (AC) bills. In terms of Rule 274 of the Punjab Treasury Rules as amended vide instructions issued by the State Government on 11 November and 19 December 2016, DDOs are required to present Detailed Contingent (DC) bills containing vouchers in support of final expenditure within six months from the date of drawal of such advance.

During the year 2022-23, 1749 AC bills amounting to ₹ 6,073.26 crore were drawn, out of which 551 AC bills amounting to ₹ 1,921.18 crore (31.63 per cent) were drawn in March 2023. As on 31 March 2023, DC Bills in respect of a total of 2074 AC bills amounting to ₹ 5,768.04 crore, which were due including for the previous year(s), were not received. Details of these unadjusted AC bills as on 31 March 2023 are given below:

NOTES TO FINANCE ACCOUNTS - contd.

Year	No. of unadjusted AC Bills	Amount (₹ in crore)
Upto 2021-22	1006	1,962.63
2022-23 (Drawn up to September 2022)	1068	3,805.41
Total	2074	5,768.04

Details of unadjusted AC bills as on 31 March 2022 are given below:

Year	No. of unadjusted AC Bills	Amount (₹ in crore)
Upto 2020-21	521	955.71
2021-22 (Drawn up to September 2021)	1154	3,125.91
Total	1675	4,081.62

(vi) Utilisation Certificates (UCs) for Grants-in-Aid not received:

In terms of Rule 8.14 of the Punjab Financial Rules Volume I, Utilisation Certificates (UCs) in respect of Grants-in-Aid received by the grantee should be furnished by the grantee to the authority that sanctioned it, not later than eighteen months from the date of sanction of Grants-in-aid. To the extent of non-submission of UCs, there is a risk that the amount shown in Finance Accounts may not have reached the beneficiaries.

During the year 2022-23, the UCs amounting to ₹ 7,037.12 crore became due for submission (GIA Bills drawn during October 2020 to September 2021). In addition to that UCs amounting to ₹ 1,800.45 crore were outstanding at the beginning of the year. During the year, outstanding UCs amounting to ₹ 5,163.52 crore were cleared, leaving outstanding UCs of ₹ 3,674.05 crore at the end of 31 March 2023. The position of outstanding UCs as on 31 March 2023 is given below:

Year*	Number of UCs Outstanding	Amount (₹ in crore)
Upto 2021-22	194	361.37
2022-23 (Drawn upto September 2021)	598	3,312.68
Total	792	3,674.05

* The year mentioned above relates to "Due year" i.e. after 18 months of actual drawal.

NOTES TO FINANCE ACCOUNTS - contd.

The position of outstanding UCs as on 31 March 2022 is given below:

Year	Number of UCs Outstanding	Amount (₹ in crore)
Upto 2020-21	108	272.63
2021-22 (Drawn upto September 2020)	169	1,527.82
Total	277	1,800.45

This has reference to the Statement 10 and Appendix III of the Finance Accounts.

(vii) Interest Adjustment:

Government is liable to pay/adjust interest in respect of balances under category J-Reserve Funds (a. Reserve Funds bearing interest) and K-Deposit and Advances (a. Deposits bearing interest), and for this purpose, specific Sub-Major Heads are provided in the List of Major and Minor Heads of Account.

Details of these Funds/Deposits and interest paid by the Government during the year 2022-23 are given below:

(₹ in crore)

Funds/Deposits	Balance on 1 April 2022	Basis for calculation of interest	Interest due	Interest paid
Defined Contribution Pension Scheme for Government Employees	149.00	Interest calculated at the rate of 7.10 <i>per cent</i> as per interest payable to General Provident Fund	10.58	Nil
State Compensatory Afforestation Fund	1,108.00	Interest calculated at the rate of 3.35 <i>per cent</i> as per Ministry of Environment, Forest and Climate Change, Govt. of India letter dated 10 October 2022	37.12	Nil
Depreciation Reserve Fund (Motor Transport)	116.70	Interest calculated at the rate of 3.49 <i>per cent</i> , taking into account conservative estimate of the borrowing cost during the year 2022-23 taking average Special Drawing Facility interest rate as 3.49 <i>per cent</i> for the year 2022-23.	4.07	Nil
Depreciation Reserve Fund (Government Presses)	28.05		0.98	Nil
General Reserve Fund (Motor Transport)	0.72		0.03	Nil
Punjab Road Safety Fund	61.01		2.13	Nil
Deposits of Municipal Corporations and other Autonomous Bodies	0.15		0.01	Nil
Deposits of Government Companies, Corporations etc. and Miscellaneous Deposits	1,251.14		43.66	Nil
		Total	98.58	Nil

Interest due but not credited to the Funds of ₹ 98.58 crore understates Revenue Expenditure.

This has reference to figures in Statements 15, 21 and 22 of the Finance Accounts.

(viii) Guarantees given by the Government:

In terms of Section 4(2)(d) of Punjab Fiscal Responsibility and Budget Management (FRBM) Act 2003, the total outstanding Government Guarantees on long term debt as on the 31 March

NOTES TO FINANCE ACCOUNTS - contd.

of any year shall not exceed eighty *per cent* of the State Revenue Receipts of the previous year. At the end of the year, cumulative amount guaranteed by the State Government is ₹ 20,207.87 crore. The outstanding guarantees of ₹ 20,207.87 crore as on 31 March 2023, work out to 25.85 *per cent* of the State Revenue Receipts of the year 2021-22 (₹ 78,168.31 crore) and are within the limits prescribed.

Guarantee Act has not been enacted by the State Government. As per guidelines issued by the Directorate of Disinvestment of Government of Punjab dated 29 March 2010, the State Government is required to levy a Guarantee Fee of 0.50 *per cent* to 2.00 *per cent* of the guaranteed amount, depending on the currency period of the loan.

During 2022-23, the State Government received ₹ 61.40 crore towards Guarantee Fee, which constituted 0.30 *per cent* of the guaranteed amount (₹ 20,207.87 crore). As intimated by the State Government, ₹ 200.38 crore was receivable as Guarantee Fee.

The relevant figures are available in Statements 9, 14 and 20 of the Finance Accounts.

(ix) Expenditure on Ecology and Environment:

The expenditure incurred by the State Government towards environment is depicted in the Finance Accounts upto the level of Minor Head under various functional head of accounts. During the year 2022-23, the Government of Punjab incurred ₹ 14.08 crore against the budget allocation of ₹ 7.93 crore under Major Head 3435 - Ecology and Environment. During the previous year 2021-22, the Government of Punjab incurred ₹ 6.19 crore against the budget allocation of ₹ 14.97 crore under Major Head 3435.

This has reference to Statements 15 and 16 of the Finance Accounts.

(x) Writing off of Central Loans:

Further to the recommendations of the Thirteenth Finance Commission, Ministry of Finance, Government of India, in a series of orders dated 29 February 2012, had written off loans advanced to the State Government by various Ministries (except those advanced by the Ministry of Finance itself) as on 31 March 2010, towards Central Plan and Centrally Sponsored Schemes. Ministry of Finance permitted the State Governments to adjust the excess repayments of principal and interest made from the effective date of the order (31 March 2010) and its implementation against future repayments to the Ministry of Finance.

The Government of Punjab had made excess repayment of ₹ 19.81 crore (Principal ₹ 10.52 crore, Interest ₹ 9.29 crore) to end of 31 March 2012, of which, Ministry of Finance has so far adjusted ₹ 3.89 crore (Principal ₹ 3.32 crore, Interest ₹ 0.57 crore).

This has reference to Statement 17 of the Finance Accounts.

NOTES TO FINANCE ACCOUNTS - contd.

(xi) Loans given by the State Government:

In respect of old loans (detailed accounts of which are maintained by the Accountant General (A&E)) amounting to ₹ 267.83 crore involving 7 Departments, recoveries of principal and interest have not been effected during the past several years and 21 such loans are more than 10 years old.

Terms and conditions of repayment of loans have not been settled for loans amounting to ₹ 1,353.78 crore to Statutory Bodies/Other entities (details are in additional disclosures to Statement 18). Consequently, the receivables of the State Government on this account could not be estimated.

The Accountant General (A&E) annually communicates loan balances (where detailed accounts are maintained by the Accountant General) to the loan sanctioning departments for verification and acceptance. Only 4 out of the 25 loanees have confirmed the balances. Details of information awaited from Departmental Officers for reconciliation of balances have been provided in **Appendix-VII**.

This has reference to Statements 7 and 18 of the Finance Accounts.

(xii) Committed Liabilities:

In terms of the Twelfth Finance Commission recommendations, action has been initiated by the Central Government to move towards accrual basis of accounting. However, as the transition would occur in stages, for a changeover to the accrual-based system of accounting, some additional information in the form of statements is required to be appended as disclosure to the present system of cash accounting to ensure more transparency in decision-making. The State Government has to furnish information on Committed Liabilities and the same has been reflected in **Appendix-XII** of the Finance Accounts.

(xiii) Restructuring of Centrally Sponsored Schemes (CSSs)/Additional Central Assistance (ACA) excluding Block Grants:

Consequent to the merger of Plan/Non-Plan classification, the Central Assistance released is now classified as Central Assistance/Share under Centrally Sponsored Schemes.

The total expenditure booked under Centrally Sponsored Schemes during 2022-23 is ₹ 7,230.21 crore (Revenue Expenditure ₹ 4,024.50 crore and Capital Expenditure ₹ 3,205.71 crore), which includes expenditure out of Central Assistance and State share for Centrally Sponsored Schemes.

This has reference to Statements 15 and 16 of the Finance Accounts.

NOTES TO FINANCE ACCOUNTS - contd.

(xiv) Direct transfer of Central Scheme Funds to Implementing Agencies in the State (Funds routed outside State Budget):

As per Public Finance Management System (PFMS) portal of CGA, ₹ 3,546.60 crore was directly transferred to the implementing agencies in the State during 2022-23, which included transfer to intermediaries/beneficiaries. *Details are in Appendix-VI of the Finance Accounts.*

The direct transfer of funds to the implementing agencies has decreased by 36.87 per cent as compared to 2021-22 (from ₹ 5,617.90 crore in 2021-22 to ₹ 3,546.60 crore in 2022-23).

(xv) Off-Budget Liabilities of the State Government:

The State Government did not disclose the off-budget liabilities in their budget documents/annual financial statements.

Off-Budget Borrowing is a liability of the Government in as much as the principal and the interest thereon invariably are serviced through the Government Budget, either as assistance or grant to State entity. As per information provided by the State Government, which was vetted and modified by Audit, there were Off-budget borrowings amounting to ₹ 3,243.48 crore (₹ 400.14 crore raised during 2022-23) as on 31 March 2023, where principal/interest are to be serviced through State Budget and/or by assignment of State Revenue.

In addition to the Off-Budget borrowing, implicit subsidies to the power utility of ₹ 20,200.00 crore on account of non-recovery of cost was also provided in the year. The Government paid ₹ 0.97 crore in discharge of guarantee invoked and did not discharge guarantee invoked for ₹ 12.00 crore. These affect fiscal balance. The State Government on dated 18 November 2022 notified reversion to the Old Pension Scheme (OPS) by the State, wherein it had been mentioned that detailed scheme and Standard Operating Procedure pursuant to the notification would be notified in due course. The implementation will have additional financial impact on the State Government.

(xvi) Transfer of funds to Single Nodal Agency (SNA):

Ministry of Finance, Government of India vide letter No. 1(13)PFMS/FCD/2020 dated 23 March 2021 had notified procedure for release of funds under Centrally Sponsored Scheme (CSS) and monitoring utilization of the funds released through Single Nodal Agency (SNA). For each CSS, SNA is set up with own Bank Account in Scheduled Commercial Bank authorised to conduct Government business by the State Government. As per the procedure, the State Government is to transfer the Central share received in its accounts to the concerned SNA's account along with corresponding State share.

NOTES TO FINANCE ACCOUNTS - contd.

As per reports available on PFMS portal, the State Government received ₹ 3,552.82 crore of Central share during the year in its Treasury Accounts. The State Government transferred ₹ 4,559.39 crore Central share received in Treasury Accounts and State share of ₹ 3,154.91 crore to the SNAs during the year. As per data available on PFMS Portal, ₹ 3,993.38 crore was lying unspent in the bank accounts of SNAs as on 31 March 2023.

However, the State Government intimated that ₹ 8,083.83 crore was transferred to the SNAs during 2022-23, out of which, ₹ 4,158.32 crore was transferred through AC Bills, ₹ 2,956.16 crore through GIA bills, ₹ 921.39 crore through Fully Vouched Contingent Bills, ₹ 47.71 crore through Payment against works and ₹ 0.25 crore through Arrears Bills. Detailed vouchers and supporting documents of actual expenditure were not received by office of Accountant General (A&E) from the SNAs. The State Government cited the difference between PFMS and the State Government figures of transfer to incomplete mapping of State Linked Schemes.

4. Contingency Fund:

In exercise of the powers conferred by Section 4 of the Punjab Contingency Fund Act, 1950, the State Government made the Punjab Contingency Fund Rules, 1951 for regulating all matters connected with or ancillary to the custody of, payment of monies into and the withdrawal of monies from the Contingency Fund of the State of Punjab. The Contingency Fund of the State of Punjab has a corpus of ₹ 25.00 crore. As on 31 March 2023, Contingency Fund has balance of ₹ 25.00 crore.

The relevant figures are available in Statements 1, 2, and 21 of the Finance Accounts.

5. Public Account:

(i) National Pension System (NPS):

During the year 2022-23, total contribution to Defined Contribution Pension Scheme was ₹ 2,899.42 crore (Government's contribution ₹ 1,699.93 crore from Major Head 2071 - 117 and Employees' contribution ₹ 1,199.49 crore). The detailed information on Government contribution is available in Statement No. 15 of the Finance Accounts. The Government transferred ₹ 2,899.42 crore to the Public Account under Major Head 8342 - 117 - Defined Contribution Pension Scheme. An amount of ₹ 122.50 crore of previous years was yet to be transferred to National Securities Depository Limited (NSDL).

The State Government of Punjab has notified reversion to the Old Pension Scheme (OPS) vide Notification dated 18 November 2022, wherein it was mentioned that detailed scheme and Standard Operating Procedures pursuant to the notification would be issued in due course.

NOTES TO FINANCE ACCOUNTS - contd.

(ii)(A) Reserve Funds bearing Interest:**(a) State Disaster Response Fund (SDRF):**

In terms of guidelines issued by the Ministry of Home Affairs, Government of India regarding constitution and administration of the State Disaster Response Fund (under Major Head - '8121 General and Other Reserve Funds' which is under interest bearing section), the Central and the State Governments are required to contribute to the fund in the proportion of 75:25.

During the year 2022-23, the State Government received ₹ 416.00 crore as Central Government's share. The State Government's share during the year is ₹ 138.40 crore.

During the year, the State Government transferred ₹ 277.33 crore (Central share ₹ 208.00 crore and State share ₹ 69.33 crore) to the Fund under Major Head 8121 - 122 - State Disaster Response Fund. The interest amounting to ₹ 637.57 crore has also been credited to the Fund. The expenditure amounting to ₹ 61.18 crore incurred under Major Head 2245 has been recouped from the Fund.

The State Government did not transfer ₹ 277.07 crore to the Fund and as such, the Revenue Expenditure is understated to that extent.

(b) State Disaster Mitigation Fund (SDMF):

The State Disaster Mitigation Fund (SDMF) is to be constituted under section 48 (1) (c) of the Disaster Management Act, 2005. This Fund is exclusively for the purpose of mitigation project in respect of disasters covered under State Disaster Response Fund (SDRF)/National Disaster Response Fund (NDRF) guidelines and the State specific local disaster notified by the State Government from time to time. The Central and the State Governments are required to contribute to the fund in the proportion of 75:25. The State Government has created the SDMF vide Notification No.FD-FB-1012/39/2020-1FB1 dated 7 March 2023 under Major Head 8121 - 130 - State Disaster Mitigation Fund.

During the year 2022-23, the State Government received ₹ 99.00 crore as Central Government's share. The State Government's share during the year is ₹ 33.00 crore. These were transferred to the Fund. Further, the State Government transferred Central share of ₹ 99.00 crore and matching contribution of State share of ₹ 33.00 crore to the Fund received during the year 2021-22, which was earlier transferred to SDRF under Major Head 8121 - 122 - State Disaster Response Fund. The interest amounting to ₹ 14.90 crore has also been credited to the Fund.

NOTES TO FINANCE ACCOUNTS - contd.

(c) State Compensatory Afforestation Fund:

In compliance with the instructions issued by the Ministry of Environment and Forests, Government of India, the State Governments are required to establish the State Compensatory Afforestation Fund under interest bearing section in Public Account of the State for amounts received from user agencies for undertaking Compensatory Afforestation.

The expenditure under Major Head 2406 for Compensatory Afforestation is done through the treasury from the State budget and recouped later from the State Compensatory Afforestation Fund.

During the year 2022-23, the expenditure under Major Head 2406 - 04 - 103 - State Compensatory Afforestation of ₹ 129.81 crore has been recouped from State Compensatory Afforestation Fund under Major Head 8121 - 129.

During the year 2022-23, the State Government has paid interest amounting to ₹ 28.82 crore due for the year 2021-22. However, the State Government did not credit interest for the year 2022-23 to the Fund. To this extent, Revenue Expenditure is understated.

As intimated by the State Government, the receipts from User Agencies for Compensatory Afforestation under Major Head 8336 - Civil Deposits continue to be deposited with Ministry of Environment and Forest and Climate Change and amount is transferred by the Ministry to the Public Account of the State. During the year 2022-23, an amount of ₹ 29.49 crore (90 *per cent* share of the State Government) has been received from the Central Government, which has been credited to the Fund.

Further, the expenditure of ₹ 137.21 crore incurred under Major Head 2406 - 04 - 103 - State Compensatory Afforestation during previous years, but not recouped previously, has been adjusted during 2022-23 by debiting State Compensatory Afforestation Fund under Major Head 8121 - 129 and crediting Revenue Receipts under Major Head 0406.

The total balance in the State Compensatory Afforestation Fund as on 31 March 2023 was ₹ 899.30 crore.

(ii)(B) Reserve Funds not bearing Interest:**(a) Consolidated Sinking Fund:**

The Government of Punjab set up the Consolidated Sinking Fund for amortisation of loans in 2006. According to the guidelines of the Fund, State may contribute a minimum of 0.50 *per cent* of their outstanding liabilities (Internal Debt + Public Account) as at the end of the previous year to the Consolidated Sinking Fund.

NOTES TO FINANCE ACCOUNTS - contd.

In the year 2022-23, Government contributed ₹ 3,000.00 crore to the fund as against minimum required contribution of ₹ 1,283.39 crore. The total accumulation of the Fund was ₹ 6,351.61 crore as on 31 March 2023 (*₹ 3,127.26 crore as on 31 March 2022*).

(b) Guarantee Redemption Fund:

The State Government constituted the Guarantee Redemption Fund in 2007 that is administered by RBI. The latest amendment to the Fund notification issued by the State Government's, effective from the year 2017-18, stipulates that the Fund shall be set up by the Government with an initial contribution of minimum of one *per cent* of outstanding guarantees at the end of the previous year and thereafter minimum 0.50 *per cent* every year to achieve a minimum level of 3.00 *per cent* in next five years. The Fund shall be gradually increased to a desirable level of 5.00 *per cent*. During the year, Government did not make any contribution as against ₹ 604.94 crore it was required to contribute to the Fund (3.00 *per cent* of outstanding Guarantees of ₹ 20,164.54 crore as on 31 March 2022). The total accumulation of the Fund was Nil as on 31 March 2023.

Further, as per provision of the Scheme, Guarantee Fee collected is required to be transferred to the Fund. The Guarantee Fee amounting to ₹ 61.40 crore collected during the year 2022-23 has not been transferred to the Fund. Non-transfer of Guarantee Fee of ₹ 61.40 crore to the Fund has resulted in overstatement of the Revenue Receipts.

Transactions in the Fund are depicted in Statements 21 and 22 of the Finance Accounts.

(iii) Central Road and Infrastructure Fund (CRIF):

Government of India provides annual grants under the CRIF to the State Government to incur expenditure on specific road projects and other infrastructure.

The budget provision for transfer of grants for CRIF to the Public Account under Major Head 8449 was not made in the Budget of 2022-23. Further, budget provision for reimbursement of expenditure incurred under Major Head 5054 (as a deduct expenditure to the Major Head 5054) out of the Public Account under Major Head 8449 was also not made.

During the year 2022-23, the State Government received grants of ₹ 106.84 crore towards CRIF which were transferred to the Public Account under Major Head 8449 by office of the Accountant General (A&E). The reimbursement of expenditure incurred under Major Head 5054 amounting to ₹ 54.12 crore was accounted for by deduct entry.

The State Government has been requested to make budgetary provisions as per the correct classifications.

NOTES TO FINANCE ACCOUNTS - contd.

(iv) Suspense and Remittance Balances:

The Finance Accounts reflect the net balances under Suspense and Remittance Heads. The outstanding balance under these heads worked out by aggregating the outstanding debit and credit balances separately under various heads was ₹ 188.20 crore (Net Credit) under 3 Heads as on 31 March 2023 [*₹ 205.16 crore (Net Debit) as on 31 March 2022*].

Non-clearance of outstanding balances under these heads affects the accuracy of receipt/expenditure figures and balances under different heads of Accounts (which are carried forward from year to year) of the State Government.

(v) Cheques and Bills:

Credit balance under MH 8670 - Cheques and Bills indicates cheques issued but remaining unencashed. The opening balance as on 01 April 2022 was ₹ 92.86 crore (Credit). During 2022-23, cheques worth ₹ 85,499.93 crore were issued, against which ₹ 85,497.88 crore were encashed during the year, leaving a closing balance of ₹ 94.91 crore (Credit) as on 31 March 2023. The closing balance represents expenditure originally booked in various financial years under different functional Major Heads, which has not resulted in any cash outflow to the Government of Punjab till 31 March 2023.

(vi) Unspent amount lying with the Divisional Officers:

As per Codal provisions, funds received towards Deposit Works from Non-Government Agencies by Public Works Divisions are required to be credited under Minor Head 108 - Public Works Deposits below Major Head 8443 - Civil Deposits. The expenditure for related Deposit Works is also met from same head of account. In the Monthly Divisional Accounts un-remitted amount of such deposits are classified under Major Head 8671 - Departmental Balances, 101 - Civil, by the PW Divisions, under Public Account of the State and then form part of the Government Accounts. However, the funds received towards Deposits Works are being kept in the Bank Accounts of Divisional Officers operated by PW Divisions instead of remitting into the Government Accounts and thus not forming part of cash balance of the State with Reserve Bank of India.

The State Government vide letter No. TA (DDI-Meeting)2015/1761 dated 2 March 2015, directed Public Works Divisions to deposit the funds in the accounts to be opened at the Treasury under head 8443 - Civil Deposits 108 - Public Works Deposits. However, despite above dated order, the Divisional Officers are still depositing the funds in their Bank Accounts. As on 31 March 2023, an amount of ₹ 1,311.70 crore was lying in the Bank Accounts of Public Works Divisional Officers as per their cashbooks (*₹ 1,374.99 crore as on 31 March*

NOTES TO FINANCE ACCOUNTS - contd.

2022). If the funds were deposited in treasury, the same would have impact on the daily Cash Balance of the State Government.

Department-wise details of amount lying in Bank Accounts being operated by Divisional Officers are as follows:

Name of Department	Number of Divisional Officers operating Bank Accounts	Amount lying in Bank Accounts (₹ in crore)
Public Works (Building and Roads Divisions)	69	580.38
Rural Development and Panchayats (Panchayati Raj Divisions)	19	182.06
Water Resources	36	443.44
Water Supply and Sanitation	53	105.82
TOTAL	177	1,311.70

(vii) Building and other Construction Workers Welfare Cess:

The Government of India enacted the Building and Other Construction Workers Welfare Cess Act, 1996 (Cess Act) to levy and collect Cess for providing benefits to the workers.

There was un-transferred amount of Labour Cess from Major Head 0230 of ₹ 28.13 crore as on 31 March 2022. During the year 2022-23, the Government collected ₹ 10.53 crore as Labour Cess under Major Head 0230 and did not transfer any amount to the Building and Other Construction Workers Welfare Board. Thus, the un-transferred amount from the Major Head 0230 was ₹ 38.66 crore as on 31 March 2023. Un-transferred amount during the year has impact on overstatement of Revenue Receipts.

(viii) Other Cess/fee/surcharge:

During the year 2022-23, the Government collected ₹ 113.80 crore (2021-22: ₹ 127.93 crore) being the collection of cess/fee/surcharge (other than Labour Cess). The State Government has not created any Fund in respect of such cess/fee/surcharge.

(ix) Cash Balance:

The Cash balance as on 31 March 2023 as per record of the Accountant General was ₹ 365.90 crore (Debit) and that reported by the RBI was ₹ 13.47 crore (Debit). There was a net difference of ₹ 379.37 crore (Debit), mainly due to wrong reporting and non-reconciliation of figures by Agency Banks with the treasuries. After integration of e-Kuber system (of the RBI) with State Integrated Financial Management System (IFMS) for payments in the State, the difference in reported transactions increased as the State IFMS reported on transaction date basis, whereas the e-Kuber system reported the transactions on scroll date basis. The difference is under reconciliation.

NOTES TO FINANCE ACCOUNTS - conclud.

The relevant figures are available in Statement No. 21 of the Finance Accounts.

The Cash balance as on 31 March 2022 as per record of the Accountant General was ₹ 129.76 crore (Debit) and that reported by the RBI was ₹ 209.30 crore (Debit). There was a net difference of ₹ 339.06 crore (Debit), mainly due to wrong reporting and non-reconciliation of figures by Agency Banks with the treasuries.

6. Impact on Revenue Receipts and Revenue Expenditure:

The impact of misclassifications/non-compliance to statutory provisions on the State's finances as brought out in the preceding paras is tabulated below:

(₹ in crore)

Para Number	Item	Impact on Revenue Receipts		Impact on Revenue Expenditure	
		Overstatement	Understatement	Overstatement	Understatement
(1)	(2)	(3)	(4)	(5)	(6)
3 (vii)	Non-payment of interest on the balances under interest bearing Reserve Funds and Deposits	Nil	Nil	Nil	98.58
5(ii)(A)(a)	Short transfer of contribution to SDRF	Nil	Nil	Nil	277.07
5(ii)(B)(b)	Non transfer of Guarantee Fee receipts to Guarantee Redemption Fund	61.40	Nil	Nil	Nil
5 (vii)	Non transfer of Labour Cess to the Board	10.53	Nil	Nil	Nil
	Total Impact	71.93	Nil	Nil	375.65

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