

Chapter-8

REVIEW OF SELECTED GRANTS

Grant No. 22 - Ministry of External Affairs

Introduction

8.1 The articulation of Government of India's position on policy issues of bilateral, regional and multilateral concern remained the core area of focus for the Ministry. A major portion of the Ministry of External Affairs' budget is accounted for by various aid and assistance programmes for neighbouring and other developing countries.

8.2 The main sources of Ministry of External Affairs' revenue are Passport and visa fees, apart from other receipts.

Overall position

8.3 The budget provision, actual disbursements and unspent provision under voted portion of the grant during the last three years are shown below:

Table 8.1 Overall position of grant during 1999-02

(Rupees in crore)

Year	Total Provision		Actual disbursement		Unspent provision	
	Revenue	Capital	Revenue	Capital	Revenue	Capital
1999-2000	1965.39	284.02	1880.28	252.87	85.11	31.15
2000-01	2220.68	405.02	2149.21	339.64	71.47	65.38
2001-02	2535.73	347.66	2354.68	269.87	181.05	77.79

8.4 The unspent provision under revenue heads during the three years ranged between 3 and 7 percent, while in case of capital heads the unspent provision during the same period ranged between 11 and 22 percent.

Unspent provision and excess over provision

8.5 Under the voted portion of the grant, the gross unspent provision was partly offset by excess disbursement under other heads resulting in net unspent provision during 1999-02 as shown below:

Table 8.2: Unspent amount and excess leading to net unspent provision

(Rupees in crore)

Year	Gross unspent provision		Unspent provision offset by excess		Net unspent provision	
	Revenue	Capital	Revenue	Capital	Revenue	Capital
1999-2000	86.73	33.15	1.62	2.00	85.11	31.15
2000-01	76.95	72.01	5.48	6.63	71.47	65.38
2001-02	261.59	90.82	80.54	13.03	181.05	77.79

Surrender of unspent provision

8.6 Rule 69 of the General Financial Rules provide that unspent provisions in a grant or appropriation are to be surrendered to the Government as soon as these are foreseen without waiting for the end of the financial year. Unspent provision should also not be held on reserve for any possible future excess. However, contrary to this, the Ministry surrendered the amount towards the end of the financial years. The amounts surrendered under the voted portion of the grant during 1999-02 are shown in the Table below:

Table 8.3: Surrender of funds during 1999-02

(Rupees in crore)

Year	Unspent provision		Amount surrendered		Date of surrender
	Revenue	Capital	Revenue	Capital	
1999-00	85.11	31.15	20.04	18.72	31.3.2000
2000-01	71.47	65.38	4.05	65.33	31.3.2001
2001-02	181.05	77.79	79.54	50.52	28.3.2002

Unrealistic Budgeting

8.7 As per instructions contained in Rule 53 of the General Financial Rules, ministries/departments are required to prepare their estimates keeping in view the trends of disbursements during the previous years and other relevant factors like the economy instructions issued by the Ministry of Finance.

8.8 Non-adherence to the rule led to injudicious appropriation of funds resulting in large scale saving and surrenders under various heads. A few examples for the three-year period i.e. 1999-02 are shown in **Appendix-XXIII**.

Injudicious re-appropriation of funds

8.9 Test check of the accounts revealed that re-appropriation to the following sub heads was injudicious as the original provision under the subheads, to which the funds were transferred by re-appropriation, was more than adequate. Consequently, the final savings under the sub-heads were more than the amount re-appropriated to these heads

Table 8.4: Injudicious re-appropriation of funds

(Rupees in thousand)

Major Head and Sub-head		Total grant	Actual expenditure	Saving (-)	
1999-2000					
2061.00.800.01 Demarcation of Boundaries	O	21702	22535	18715	3820
	R	833			
2061.00.800.03 Other Schemes	O	10678	11154	5976	5178
	R	476			
2000-2001					
2061.00.800.13 Special Grants to Missions	O	12700	13147	10976	2171
	R	447			
2001-2002					
2061.00.104.02 India Japan Eminent Persons Group	S	50	1582	33	1549
	R	1532			
2061.00.105.01 Central Passport and Emigration Organization	O	984778	996647	942569	54078
	R	11869			
2061.00.798.04 Contribution to SAARC Secretariat	O	25000	26010	4454	21556
	R	1010			
3605.00.101.16 Aid to Disaster Relief	O	70000	71010	50793	20217
	R	1010			
7605.00.098 Loans to Govt. of Bangladesh	O	1054500	1188000	786128	401872
	R	133500			

8.10 In the sub-heads indicated below, there was injudicious re-appropriation as the final disbursement under each of them was more than the original provision, before re-appropriation from them. In each of them, the excess expenditure over the provision, after re-appropriation, exceeded the amount re-appropriated to other sub-heads.

Table 8.5: Injudicious re-appropriation of funds

(Rupees in thousand)

Major Head and Sub-head		Total grant	Actual expenditure	Excess (+)
2000-2001				
3605.00.101.19 -SCAAP Programmes	O	50000	40000	51858
	R	(-) 10000		
2001-2002				
3605.00.101.10- Aid to Bhutan	O	4820000	4625600	5072496
	R	(-) 194400		
3605.00.101.18- SAARC Programme	O	23625	16151	24434
	R	(-) 7474		

Rush of expenditure

8.11 Rush of disbursements, particularly in the closing month of the financial year, is to be regarded as a breach of financial regularity and should be avoided. Contrary to this, disbursements ranging from 12 to 93 percent of the total disbursements were made during January – March. Expenditure incurred during the month of March in past three years under the major heads as shown in Table 8.6 was 9 to 65 percent of the total expenditure.

Table 8.6: Rush of disbursements during the last quarter and during the month of March of the financial year

(Rupees in crore)

Major Head	Total expenditure			Total expenditure			Total expenditure		
	1999-2000	Last quarter	March 2000	2000-2001	Last quarter	March 2001	2001-2002	Last quarter	March 2002
2052-Secretariat General Service	87.98	24.63 (28)	10.49 (12)	107.98	35.24 (33)	19.24 (18)	118.68	36.95 (31)	15.35 (13)
2061-External Affairs	1219.50	441.72 (36)	269.78 (22)	1380.54	581.50 (42)	376.50 (27)	1604.16	677.51 (42)	368.01 (23)
3605-Technical & Economic Cooperation with other Countries	572.80	302.26 (53)	163.58 (29)	660.69	366.49 (55)	247.45 (37)	631.84	375.95 (60)	264.50 (42)
4059-Capital Outlay on Public Works	63.49	40.39 (64)	25.53 (40)	53.65	31.52 (59)	14.94 (28)	25.43	16.94 (67)	14.12 (65)
4216-Capital Outlay on Housing	13.83	1.72 (12)	1.19 (9)	26.13	24.21 (93)	8.51 (33)	8.39	3.52 (42)	2.18 (26)
7605-Advances to Foreign Governments	175.55	69.80 (40)	45.16 (26)	259.86	140.35 (54)	70.66 (27)	236.05	107.55 (46)	77.34 (33)

Note: Figures in brackets denote percentage

Sub-heads affected by large unspent provisions

8.12 A scrutiny of the Appropriation Accounts for the years 1999-2002 revealed that the Ministry ended with large unspent provisions indicative of unrealistic budgeting assumptions and slackness in implementing the schemes/activities of the Ministry. Schemes/subheads under which large unspent provisions occurred are shown below. It would be seen that the percentage of unspent provision ranged between 38 and 92 percent during the last three years.

Table 8.7: Sub-heads affected by large unspent provisions

(Rupees in crore)

Major Head and Sub head	Total Provision	Actual disbursement	Unspent Provision	Reasons advanced by the Ministry
1999-2000				
2061.00.798.01 Commonwealth	3.78	2.12	1.65 (44)	Saving was due to less contribution as assessed by recipient organizations
2061.00.800.03 Other Schemes	1.12	0.60	0.52 (46)	Non incurring of expenditure on certain items envisaged earlier
3605.00.101.20 Aid to African Countries	4.00	1.70	2.30 (58)	Less aid commitments during the year made at political level
3605.00.101.24 Investment promotion and publicity programme	0.53	0.27	0.26 (49)	Non-materialization of publicity of special supplement and development of website and lesser number of investment promotions seminars
2000-2001				
3605.00.101.15 Aid to other Developing Countries	3.32	0.91	2.41 (73)	Non-utilization of funds on aid to Afghanistan due to prevailing conditions in Afghanistan and due to less aid commitments
2001-2002				
2061.00.798.04 Contribution to SAARC Secretariat	2.60	0.45	2.16 (83)	Anticipated activities not taking place in various SAARC Countries
2061.00.798.05 Council for Security Cooperation in Asia and Pacific	0.30	0.12	0.18 (60)	No reasons given
2061.00.800.08 Expenditure on Haj	2.33	0.73	1.60 (69)	Saving was due to debiting of the expenditure on the airfare of deputationists relating to Haj programmes to Mission's budget
3605.00.101.14 Aid to Myanmar	20.75	1.76	18.99 (92)	Non-materialization of some activities/projects due to disturbed political situation in the region
3605.00.101.23 Multilateral Economic Relation programme	3.22	0.44	2.78 (86)	Less expenditure under ASEAN India Cooperation project owing to procedural delay
3605.00.101.25 Aid to Central Asia	1.52	0.95	0.57 (38)	Non-materialization of earlier envisaged aid enhancement to Central Asia

Note: Figures in brackets denote percentage

Persistent Unspent provision

8.13 There were persistent unspent provisions during 1999-02 under the subheads as given below:

Table 8.8: Persistent Unspent provision

(Rupees in crore)

Major Head and Sub head	1999-2000	2000-01	2001-02
2061.00.101-Embassies and Missions	1.19	6.67	36.12
2061.00.103.01-Discretionary Expenditure	38.84	29.82	54.04
2061.00.105.01-Central Passport and Emigration Organization	8.92	4.85	4.22
2061.00.800.07-Special Delegations	-	2.69	4.75
3605.00.101.10-Aid to Bhutan	3.65	4.75	25.25
3605.00.101.11-Aid to Nepal	1.14	2.49	69.47
3605.00.101.12-Sri Lanka-Other Aid Programmes	0.34	7.15	12.66
3605.00.101.13 Aid to Maldives	3.52	5.76	3.47
4059.60.051.17-Construction-External Affairs	2.86	5.01	41.77
7605.00.098-Loans to Government of Bangladesh	9.25	1.67	26.84

Persistent excess expenditure

8.14 There was persistent excess expenditure during 1999-2002 under the sub heads as given below:

Table 8.9: Persistent excess expenditure

(Rupees in crore)

Major Head and Sub head	1999-2000	2000-01	2001-02
2052.00.090.02-Ministry of External Affairs	0.26	0.8	3.12
2061.00.798.03-United Nations Organization	0.39	----	2.39
3605.00.101.17-ITEC Programme	0.32	2.99	9.03
3605.00.101.18-SAARC Programme	0.04	0.24	0.83
3605.00.101.19-SCAAP Programmes	----	0.19	1.94
4216.01.700.18-External Affairs	----	6.63	3.59
7605.00.097-Loans to Government of Bhutan	2.00	--	9.44

Re-appropriation without approval of Secretary (Expenditure)

8.15 Scrutiny of Appropriation accounts for the year 2001-02 revealed that under sub head 2061-External Affairs-Central Passport and Emigration Organisation re-appropriation of Rs 1.19 crore, which was in excess of Rs 1

crore was made for which the prior approval of Secretary (Expenditure) was not obtained.

8.16 As per provisions of Annexure A to note 3 under Rule 66 of GFR, it is an important part of the function of the Accounts Offices to see that no payment is made in excess of the budget allotment under any sub-head or primary unit of appropriation. In cases where the existing provision is not sufficient to cover the payment, Pay and Accounts Office (PAO) can make payment only on receipt of an assurance in writing from the head of the department controlling the grant that necessary funds to accommodate the disbursements will be provided by issue of re-appropriation orders etc. Test check of head-wise appropriation accounts for the year 2001-02 revealed that in 3 cases given below the PAO of the Ministry made payments in excess of the available provision though Department did not issue any re-appropriation order to accommodate the final excess expenditure over the available provisions, indicating ineffective expenditure control by the PAO.

Table 8.10: Cases of excess expenditure of Rs 1 crore and more

Sl. No.	Sub-head	Provision		Actual expenditure	Final excess expenditure
		Original	Available		
1.	Ministry of External Affairs	O	119.86	118.38	3.12
		R	(-) 4.60		
2.	Aid to Bhutan	O	482.00	507.25	44.69
		R	(-) 19.44		
3.	Aid to African Countries	O	5.25	7.51	2.26

Grant No. 65 – Department of Rural Development

Introduction

8.17 The Department of Rural Development implements schemes for generation of self-employment and wage employment, provision of housing and minor irrigation assets to the rural poor as also social assistance schemes. The department also provides support services and other quality inputs such as assistance for strengthening of DRDA Administration, Panchayati Raj institutions, training and research, human resource development, development of voluntary action etc. for the proper implementation of the programmes.

Overall position

8.18 The overall position of budget provisions, actual disbursement and unspent amount during the last three years is as under:

Table 8.11: Overall position

(Rupees in crore)

Year (Voted)	Total provision		Actual disbursement		Unspent provision	
	Revenue	Capital	Revenue	Capital	Revenue	Capital
1999-2000	2765.69	-	2640.28	-	125.41	-
2000-01	6679.04	100.00	5959.96	100.00	719.08	-
2001-02	13246.05	100.00	13034.10	50.00	211.95	50.00

Unspent amount and excess over provision

8.19 Under the voted portion of the revenue section of the grant, gross unspent provision was partly offset by excess disbursement under other heads resulting in net unspent provisions during the last three years as shown below:

Table 8.12: Unspent amount and excess over provision

(Rupees in crore)

Year	Gross unspent provision	Excess disbursement	Net unspent provision
1999-2000	148.44	23.03	125.41
2000-01	1316.23	597.15	719.08
2001-02	3525.07	3313.12	211.95

8.20 Such large unspent provisions are indicative of the need to review budgetary assumptions or/and efficiency of the programme management. Major cases of unspent provisions and excess are shown in **Appendix-XXIV**.

Surrender of unspent provisions

8.21 Scrutiny of the Appropriation Accounts revealed that the ministry surrendered funds ranging from Rs 125.18 crore to Rs 715.05 crore on the last date of the financial year during the period 1999-2002, as shown below:

Table 8.13: Surrender of unspent provisions

(Rupees in crore)

Year	Dates of approval of Revised Estimates	Date of surrender of unspent provision	Amount surrendered
1999-2000	5.2.2000	31.3.2000	125.18
2000-01	22.01.2001	31.3.2001	715.05
2001-02	09.01.2002	31.3.2002	257.85

Rush of disbursements

8.22 Rush of disbursements, particularly in the closing month of the financial year is to be regarded as breach of financial regularity and should be avoided. Contrary to this, disbursements were made in January to March during 2001-02 under the Major Heads as shown below:

Table 8.14: Cases of rush of disbursements

(Rupees in crore)

Major Head	Total expenditure	Expenditure in March (%)	Expenditure during last quarter (%)
2515 Water supply and Sanitation	295.06	65.59 (22%)	149.00 (50%)
3054 Roads and Bridges	5000.00	4032.98 (81%)	5000.00 (100%)

Grant No. 85 – Ministry of Social Justice and Empowerment

Introduction:

8.23 The Ministry is responsible for the welfare of the disadvantaged and marginalized sections of the society such as Scheduled Castes, minorities, Backward Classes, children in need of care and protection, aged persons, persons with disabilities and victims of drug abuse. The subject of Scheduled Tribes was transferred to the Ministry of Tribal Affairs, which was created in October 1999.

Overall Position

8.24 The position of budget provision, actual disbursement and unspent provision of the grant during the last three years is shown below:

Table 8.15: Overall Position

(Rupees in crore)

Year	Total provision		Actual disbursements		Unspent provision	
	Revenue	Capital	Revenue	Capital	Revenue	Capital
1999-2000	1732.14	219.02	1573.57	208.52	158.57	10.50
2000-01	1220.05	187.36	1087.80	76.63	132.25	110.73
2001-02	1305.12	100.17	1174.54	93.86	130.58	6.31

Rush of disbursements in March/last quarter of the financial year

8.25 Rush of disbursements, particularly in the closing month of the financial year is to be regarded as breach of financial regularity and should be avoided. Contrary to this, large disbursements were made in the last quarter/March during 1999-2002 under the Major Heads as shown below:

Table 8.16: Cases of rush of disbursements

(Rupees in crore)

Year	Major Head	Disbursement			
		During the year	During March	During last quarter	Percentage in March / last quarter
1999-2000	2225	139.45	90.33	99.56	65 / 71
	2235	196.68	82.65	115.68	42 / 59
	3601	1206.46	445.27	716.53	37 / 59
	4225	190.25	126.61	127.46	67 / 67
	4235	10.00	10.00	10.00	100 / 100
2000-01	2225	100.87	68.13	72.75	68 / 72
	2406	16.17	4.41	5.75	27 / 36
2001-02	2225	73.31	15.55	25.21	21 / 34
	2406	17.43	4.41	6.73	25 / 39
	3602	2.20	0.72	1.44	33 / 65

Delay in surrender of unspent provision

8.26 A scrutiny of Appropriation Accounts revealed that the Ministry had surrendered the unspent provisions at the fag end of the financial years during the last three years as shown below:

Table 8.17: Surrender of unspent provision

(Rupees in crore)

Year	Amount surrendered	Date of surrender of unspent provision
1999-2000	145.21	31-3-2000
2000-01	167.45	21-3-2001
	65.55	31-3-2001
2001-02	103.14	26-3-2002
	32.26	31-3-2002

Unrealistic Budgeting

8.27 As per the instructions contained in Rule 53 of the General Financial Rules, Ministries/Departments are required to prepare their estimates keeping in view the trends of disbursements during the previous years and other relevant factors like the economy instructions issued by the Ministry of Finance.

8.28 A scrutiny of the Appropriation Accounts revealed that under the sub-heads as shown in **Appendix-XXV**, provisions remained unutilised during the period 1999-2002 and were re-appropriated to other heads defeating the original purpose for which the budget provisions were passed by Parliament.

Unspent provisions and excess leading to net unspent provision

8.29 The gross unspent provisions during the last three years were partly offset by excess disbursements under other heads resulting in net unspent provision of more than Rs 100 crore.

Table 8.18: Unspent provisions

(Rupees in crore)

Year	Gross unspent provision	Unspent provision offset by excess disbursement	Net unspent provision	% age to total provision
Revenue (voted)				
1999-2000	162.43	28.13	134.30	8
2000-01	189.63	57.38	132.25	11
2001-02	219.29	88.71	130.58	10
Capital (voted)				
2000-01	118.36	7.63	110.73	59

8.30 A few cases of major unspent provision were as under:

Table 8.19: Major unspent provisions

(Rupees in crore)

Sl. No.	Name of sub-head	Total provision	Actual disbursement	Unspent provision	Reasons advanced by the Ministry
2001-02					
2225-Welfare of Scheduled Castes/Tribes and Other Backward Classes					
1.	National Scheme of Liberation and Rehabilitation of Scavengers	74.00	9.20	64.80	Unspent balances lying with States/UTs

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Sl. No.	Name of sub-head	Total provision	Actual disbursement	Unspent provision	Reasons advanced by the Ministry
2.	Grant to Non-Government Institutions for running Pre-examination Training Centres for Scheduled Castes/Tribes	5.80	.56	4.24	Non-receipt of proposals, owing to late revision of scheme
3601 Grants-in-aid to State Governments					
3.	Upgradation of merit of Scheduled Castes/Tribes students through extra coaching	40.00	1.01	38.99	Non-revision of the scheme
4.	Coaching and Allied Schemes	3.50	0.42	3.08	Late revision of scheme
5.	Boys and Girls Hostels	13.50	8.12	5.38	Non-receipt of sufficient proposals
2000-01					
2225-Welfare of Scheduled Castes/Tribes and Other Backward Classes					
6.	Assistance to voluntary organisations for Scheduled Castes	26.00	22.47	3.53	Less receipt of proposal from NGOs
7.	National Scheme of Liberation and Rehabilitation of Scavengers	67.50	60.92	6.58	Less receipt of adequate proposal from States/UTs
8.	Lumpsum provision for schemes for benefit of NE region	135.00	--	135.00	Entire provision remained unutilised due to decision taken by cabinet to allocate 2% of fund to SC Division
9.	Post Matric Scholarship Scheme	129.60	113.84	15.76	Non-release of grant to State Governments owing to unspent balance with them
10.	Prevention and Control of Juvenile Maladjustments	11.57	10.50	1.07	Non-receipt of proposal from State Governments owing to huge unspent balances with them.

Review of Selected Grants

Sl. No.	Name of sub-head	Total provision	Actual disbursement	Unspent provision	Reasons advanced by the Ministry
1999-2000					
2225-Welfare of Scheduled Castes/Tribes and Other Backward Classes					
11.	Assistance to voluntary organisations for Scheduled Tribes	30.00	15.22	14.78	Less receipt of recommendation from District Collectors and Secretaries
2235 Social Security and Welfare					
12.	Welfare of Handicapped - Other Schemes	138.87	106.54	32.33	Non-approval by Standing committee
13.	Kasturba Gandhi Swatantrata Vidyalaya	50.00	--	50.00	Non-decision of implementation of the Scheme.

8.31 Few cases of excess expenditure over sanctioned grant were as under:

Table 8.20: Cases of excess expenditure over sanctioned grant

(Rupees in crore)

Sl. No.	Name of the sub-head	Sanctioned provision	Actual disbursement	Excess	Reasons for excess
2001-02					
2235 Social Security and Welfare					
1.	Welfare of Handicapped - Other Schemes	203.88	218.16	14.28	Augmentation of corpus fund of National Trust for mentally retarded
2.	Education Work for Prohibition and Drug Abuse	20.26	22.50	2.24	Release of grants to NGO of NE States
3.	Handling, clearance of duty-free consignments under bilateral agreement	3.00	8.00	5.00	Clearing of pending bills and forwarding charges
3601 Grants-in-aid to State Governments					
4.	Welfare of Scheduled Castes Special Central Assistance for Scheduled Castes Component Plan	405.45	451.76	46.31	Excess was due to augmentation of funds in this scheme.
2000-01					
2235 Social Security & Welfare					
5.	Welfare of Handicapped - Other Schemes	196.88	205.21	8.33	Coverage of more district referral centres in three States

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Sl. No.	Name of the sub-head	Sanctioned provision	Actual disbursement	Excess	Reasons for excess
6.	Education Work for Prohibition and Drug Abuse	18.51	20.64	2.13	Release of grants to NGOs of NE States
3601 Grants-in-aid to State Governments					
7.	Welfare of Scheduled Castes Special Central Assistance for Scheduled Castes Component Plan	419.50	448.39	28.89	Release of grants-in-aid to NE States
8.	Girls Hostels	7.60	10.87	3.27	More demands from State Governments
1999-2000					
2235 Social Security and Welfare					
9.	Handling and clearance of duty free consignments under bilateral agreements	3.70	8.21	4.51	Clearance of previous arrears of transport from SCM Co.
2406 Forestry and Wild Life					
10.	Wildlife Preservation - Animal Welfare	10.49	15.55	5.06	More demands from voluntary organisation and salary of Animal Welfare Board.
3601 Grants-in-aid to State Governments					
11.	Welfare of Scheduled Centres Special Central assistance for SC Component Plan	433.50	434.95	1.45	Receipt of more proposals from State Governments of Gujarat, Orissa, Rajasthan and Jammu & Kashmir
12.	Post Matric Scholarship Scheme	72.00	83.92	11.92	More demands from State Government of Andhra Pradesh

Non-utilisation of entire funds

8.32 The entire provision under 12 sub-heads out of 22 in 1999-2000; under 11 sub-heads out of 21 in 2000-01 and under 9 sub-heads out of 17 in 2001-02 remained unutilised. **Appendix XXV** indicates the details. It was, thus, indicative of the fact that the budget estimates were not based on adequate review of the trend of disbursements in the past years.

Persistent unspent provision

8.33 Some of the welfare schemes, most affected by unspent provision were as under:-

National Scheme of Liberation and Rehabilitation of Scavengers

8.34 The National Scheme of Liberation and Rehabilitation of Scavengers was launched in 1991-92, with a view to liberate the scavengers dealing manually with night soil and filth and with the objective of providing financial assistance to scavengers for their training and rehabilitation in other alternate occupation.

8.35 During the year 2001-02, while a budget provision of Rs 74 crore was made only Rs 9.20 crore was disbursed for the activities of the scheme, resulting in an unspent provision of Rs 64.80 crore, which constitute 87.6 per cent of the total provision. The major unspent provision indicates that there had been major shortfall in achieving the objectives envisaged in the scheme.

Assistance to Homes for infants and young children for promotion in-country adoption

8.36. The scheme of assistance to Homes for infants and young children was launched with the objective of providing homes inside the country to children who become destitute at a very early age and to promote in-country adoption. The scheme was to be implemented through registered non-governmental organisations.

8.37 The budget provision, actual disbursement and the unspent provision during the years 1999-2002 were as under: -

Table 8.21: Unspent provisions

Year	Sanctioned provision	Actual disbursement	Unspent provision
1999-2000	2.00	1.57	0.43
2000-01	2.70	1.88	0.82
2001-02	4.50	1.58	2.92

8.38 Persistent unspent provision under the scheme indicates that there had been slackness in implementation of the scheme. The Ministry attributed the unspent provision to less receipt of proposals from NGOs.

Scheme for street children

8.39 The scheme for street children is an integrated programme under Child Welfare and juvenile justice projects aimed at providing non-institutional support necessary for the wholesome development of street children. The programme provides for shelter, health care etc. and seeks to protect them against abuse and exploitation.

8.40 The budget provision, actual disbursement and unspent provision during the last three years were as under.

Table 8.22: Unspent provisions

(Rupees in crore)

Year	Sanctioned provision	Actual disbursement	Unspent provision
1999-2000	9.00	7.84	1.16
2000-01	9.50	7.24	2.26
2001-02	10.80	8.05	2.75

8.41 The persistent unspent provision during the last three years indicates that more efforts are required to implement the programme successfully.

Grants-in-aid to Welfare Institutions

National Backward Classes Finance and Development Corporation

8.42 The National Backward Classes Finance and Development Corporation was set up in January 1992 with the objective of providing concessional finance to the members of the Backward Classes living below the poverty line for their socio-economic development. Budget provisions of Rs 15.16 crore and Rs 68.10 crore was made during 2001-02 and 2000-01 respectively, but the entire amount remained unutilised. This was attributed to availability of unspent balance of the previous year with the Corporation.

National Handicapped Finance and Development Corporation

8.43 The objective of the National Handicapped Finance and Development Corporation includes providing concessional finance for disabled persons, upgrading of their skills, etc.

8.44 Budget provisions of Rs 9 crore and Rs 12 crore were allocated during the year 2001-2002 and 2000-2001 respectively for release of grants to the Corporation. No amount was released/utilized during these two years due to availability of unspent balance of the previous year with the Corporation.

Persistent unspent provisions

8.45 Under the sub-heads shown in **Appendix-XXVI** the budget provisions remained either unutilised or were re-appropriated to other sub-heads which indicated that the funds authorized by Parliament were not fully utilized for the scheme/activities under the said sub-heads.