

## CHAPTER VII: FINANCIAL ASSISTANCE TO LOCAL BODIES AND OTHERS

### *General*

**7.1** Autonomous bodies and authorities are set up to discharge generally non-commercial functions of Public Utility Services. These bodies/authorities by and large receive substantial financial assistance from the Government. The Government also provides substantial financial assistance to other institutions such as those registered under the respective State Co-operative Societies Act, Companies Act, 1956, etc., to implement certain programmes of the State Government. The grants are intended essentially for maintenance of educational institutions, hospitals, charitable institutions, construction and maintenance of schools and hospital buildings, improvement of roads and other communication facilities under municipalities and local bodies.

**7.2** During 2000-2001, financial assistance of Rs. 100.52 crore was paid to various autonomous bodies and institutions broadly grouped as under:

Name of institutions	Amount of assistance paid (Rupees in crore)
1. Universities and Educational Institutions	24.27
2. Municipal Corporation and Municipalities	10.24
3. Zilla Parishads and Panchayati Raj Institutions	36.31
4. Development Agencies	1.65
5. Hospitals and other Charitable Institutions	Nil
6. Other Institutions	28.05
<b>Total</b>	<b>100.52</b>

### *Delay in furnishing utilisation certificates*

**7.3** Financial rules of the Government require that where grants are given for specific purposes, certificates of utilisation should be obtained by the departmental officers from the grantees, and after verification, these should be forwarded to the Accountant General (Accounts and Entitlement) within one year from the date of sanction, unless specified otherwise.

**7.4** Of the 304 utilisation certificates due as of September 2001 in respect of grants aggregating Rs. 173.90 crore paid during the period 1999-2000 to 2000-2001, only 134 utilisation certificates for Rs. 73.38 crore had been furnished by 30 September 2001 and 170 certificates for an aggregate amount of Rs. 100.52 crore were yet to be received (September 2001). Department-wise break-up of outstanding utilisation certificates for the year 2000-2001 are given below:

<i>Group</i>	<i>Sl. No.</i>	<i>Name of the Department</i>	<i>Number of certificates</i>	<i>Amount involved (Rupees in crore)</i>
Universities and Educational Institutions	1	Education	22	24.27
Municipal Corporation and Municipalities	2	Urban Development	70	10.24
Zilla Parishads and Panchayati Raj Institutions	3	Panchayat Raj	45	36.31
Development Agencies	4	Rural Development	20	1.65
Other Institutions	6	Social Security and Welfare	Nil	Nil
	7	Welfare of Scheduled Castes and other Backward Communities	13	28.05
		<b>Total</b>	<b>170</b>	<b>100.52</b>

### *Delay in submission of information/accounts*

**7.5** In order to identify the Institutions which attract audit under Section 14/15 of the Comptroller and Auditor General of India's (Duties, Powers and Conditions of Service) Act, 1971, Government/Heads of Departments are required to furnish to Audit every year detailed information about the financial assistance given to various institutions, the purpose for which assistance was sanctioned and the total expenditure of the institutions. Information for the year 1999-2000 was called for from the Finance Department in November 2000. Only 11 Departments / Directorates have furnished their reply upto 1999-2000 and reply is awaited from 33 Departments / Directorates as of October 2001. 15 Departments / Directorates who had not furnished information for a number of years are indicated against each in the following table:

<b>Sl. No.</b>	<b>Name of the Department/Directorate</b>	<b>The period for which information had not been furnished</b>
<b>(1)</b>	<b>(2)</b>	<b>(3)</b>
1.	Agriculture	1995-96 to 1999-2000
2.	Animal Resource Development	1995-96 to 1999-2000
3.	Co-operation	1987-88 to 1999-2000
4.	Higher Education	1987-88 to 1999-2000
5.	Social Welfare and Social Education	1992-93 to 1999-2000
6.	Health and Family Welfare	1997-98 to 1999-2000
7.	Home (Police)	1994-95 to 1999-2000
8.	Horticulture, Soil and Water Conservation	1987-88 to 1999-2000
9.	Information, Cultural Affairs and Tourism	1994-95 to 1999-2000
10.	Panchayat	1994-95 to 1999-2000
11.	Revenue	1993-94 to 1999-2000
12.	Rural Development	1992-93 to 1999-2000
13.	Statistics	1992-93 to 1999-2000
14.	Transport	1994-95 to 1999-2000
15.	Welfare of SCs, OBCs and Minorities	1992-93 to 1995-96 and 1998-99 to 1999-2000

**7.6** The status of submission of accounts by bodies/authorities and submission of Audit Reports thereon to the State Legislature as of November 2001 is given below:

Sl. No.	Name of bodies	Year upto which			Reasons for non-finalisation of Audit Report	Year upto which Audit Report placed before legislature
		Accounts due	Accounts submitted	Audit Report issued		
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1.	Tripura Khadi and Village Industries Board	2000-2001	1997-98	1987-88	SAR on accounts for 3 years 1988-89 to 1990-91 are under final stage of completion and expected to be issued very shortly (November 2001).	No information on placement of the SARs issued to the Government/ Board had been received (November 2001).
2.	Tripura Board of Secondary Education	2000-2001	1997-98	1990-91	SAR on accounts for 2 years 1991-92 and 1992-93 are under final stage of completion and expected to be issued very shortly (November 2001).	1990-91

**7.7** Due to non-submission of accounts in proper format by the 13 Urban Local Bodies (1 Municipal Council and 12 Nagar Panchayats), audit of accounts of which were entrusted to the CAG of India on permanent basis under Section 20(1) of the CAG's (Duties, Powers and Conditions of Service) Act, 1971, audit could not be taken up since inception of the respective bodies/authorities. Only transaction audit is being conducted. Accounts of Tripura University are audited under Section 20(1) of the Act *ibid*. Audit of accounts for the period from 1992-93 to 1995-96, submitted so far by the University, has been taken up (November 2001).

**7.8** The audit of accounts of the following bodies have been entrusted to the CAG of India for the period mentioned below:

Sl. No.	Name of bodies/ authorities	Period of entrustment
1.	Tripura Khadi and Village Industries Board	1999-2000 to 2003-2004
2.	Tripura Board of Secondary Education	1996-97 to 2000-2001
3.	Agartala Municipal Council	1996-97 onwards on permanent basis
4.	Nagar Panchayats (12 Nos.)	1996-97 onwards on permanent basis
5.	Tripura University	1997-98 to 2001-2002

**Auditing arrangement**

**7.9** Of the 8 bodies/authorities, whose accounts were received so far (November 2001), 7 attracted audit under Section 14 of the CAG's (DPC) Act, 1971; of these, 3 bodies/authorities were audited.

Sl. No.	Name of bodies/ authorities	Annual accounts	
		Received	Audited
1.	District Rural Development Agency (South)	1998-99 to 1999-2000	1998-99 to 1999-2000
2.	District Rural Development Agency (Dhalai)	1995-96 to 2000-2001	1995-96 to 2000-2001
3.	Tripura Sports Council	1996-97 to 1998-99	1996-97 to 1998-99

**7.10** The accounts of the Tripura Tribal Areas Autonomous District Council (TTAADC) are audited under the provision of Article 244 (2) read with Sixth Schedule to the Constitution. The status of submission of annual accounts by the authority to Audit and laying of Audit Reports before the Council as of November 2001 are given below:

Name of bodies	Tripura Tribal Areas Autonomous District Council	
Years upto which	Accounts due	2000-2001
	Accounts submitted	1993-94 (in old format)
	Accounts Audited	1993-94
	Audit Report issued	1990-91
Reasons for non-finalisation of Audit Report	(1) The State Government was required to seek clearance from the GOI for acceptance of accounts for 1992-93 and 1993-94 by audit in the old format as a special case. The matter has not yet been settled (November 2001). (2) Audit is held up for want of accounts in prescribed format, for which the matter is being vigorously pursued with the State Government (November 2001).	
Year upto which Audit Report placed before Council	So far 2 Audit Reports relating to the periods from 1985-86 to 1986-87 and 1987-88 to 1990-91 were sent to the Government in January 1996 and July 1997 respectively for laying before the Council. But, as of November 2001, no information on their presentation had been received from the Council authority or the Government.	