TABLE OF CONTENTS			
Paragraph	Particulars	Page No.	
	Preface	iii	
	Executive summary	v	
	Chapter I: Overview		
1.1	Profile of the State	1	
1.2	Basis and Approach to State Finances Audit Report	4	
1.3	Overview of Government Account Structure and Budgetary Processes	5	
1.4	Fiscal Balance: Achievement of deficit and total debt targets	9	
1.5	Deficits and Total Debt after examination in audit	13	
1.6	Conclusion	14	
1.7	Recommendations	15	
Chapter II: Finances of the State			
2.1	Major changes in Key fiscal aggregates in 2022-23 vis-à-vis 2021-22	17	
2.2	Sources and Application of Funds	17	
2.3	Resources of the State	18	
2.4	Application of Resources	31	
2.5	Public Account	45	
2.6	Components of Fiscal Deficit and its financing pattern	54	
2.7	Public Liability Management	55	
2.8	Debt Sustainability Analysis	61	
2.9	Conclusion	71	
2.10	Recommendations	73	
Chapter III: Budgetary Management			
3.1	Budget Process	75	
3.2	Appropriation Accounts	78	
3.3	Comments on integrity of budgetary and accounting process	78	
3.4	Effectiveness of budgetary and accounting process	82	
3.5	Conclusion	89	
3.6	Recommendations	89	
Chapter IV: Quality of Accounts and Financial Reporting Practices			
4.1	Non-discharge of liability in respect of interest towards interest bearing deposits/Reserve Funds	91	
4.2	Funds transferred directly to State Implementing Agencies	92	
4.3	Funds outside Consolidated Fund or Public Account of the State	92	
4.4	Off-Budget Borrowing	95	
4.5	Utilisation Certificates (UCs)	96	
4.6	Review on pending UCs in Ecclesiastical Department	98	

State Finances Audit Report for the year ended 31 March 2023

Paragraph	Particulars	Page No.
4.7	Pendency in submission of Detailed Countersigned Contingent Bills against Abstract Contingent Bills	99
4.8	Indiscriminate use of Minor Head 800	101
4.9	Suspense and Remittances	104
4.10	Reconciliation of Receipts and Expenditure between Chief Controlling Officers and Sr. Deputy Accountant General (A&E)	105
4.11	Reconciliation of Cash Balances	105
4.12	Compliance with Accounting Standards	106
4.13	Arrears in Accounts submission by Autonomous Bodies	107
4.14	Non-submission of information on financial assistance given to Autonomous Bodies/ Authorities	107
4.15	Misappropriations, losses, thefts, etc.	107
4.16	Follow up action on State Finances Audit Report	109
4.17	Constitution of State Finance Commission and recommendation thereof	109
4.18	Conclusion	110
4.19	Recommendations	111
Chapter V: State Public Sector Enterprises (SPSEs)		
5.1	Definition of Government Companies	113
5.2	Mandate of Audit	113
5.3	SPSEs and their contribution to the GSDP of the State	114
5.4	Investment in SPSEs and budgetary support	115
5.5	Returns from SPSEs	116
5.6	Debt Servicing	118
5.7	Financial Performance of SPSE	118
5.8	SPSEs incurring losses	121
5.9	Audit of State Public Sector Enterprises	123
5.10	Appointment of Statutory Auditors of State Public Sector Enterprises by CAG	124
5.11	Submission of accounts by State Public Sector Enterprises	124
5.12	CAG's oversight –Audit of accounts and supplementary audit	125
5.13	Results of CAG's oversight role	126
5.14	Conclusion	126
5.15	Recommendations	127
Appendices		129

PREFACE

- 1. This Report on Finances of the State Government of Sikkim, has been prepared for submission to the Governor of Sikkim under Article 151 (2) of the Constitution of India for being laid in the Legislature of the State.
- 2. **Chapter I** describes the basis and approach to the Report and the underlying data, providing an overview of the structure of Government accounts, budgetary processes, macro-fiscal analysis of key indices and State's fiscal position including the fiscal/revenue deficits/surplus.
- 3. **Chapter II** of this Report provides a broad perspective of the finances of the State, analyses the critical changes in major fiscal aggregates relative to the previous year, overall trends during the period from 2018-19 to 2022-23, debt profile of the State and key Public Account transactions, based on the Finance Accounts of the State.
- 4. **Chapter III** is based on the Appropriation Accounts of the State and reviews the appropriations and allocative priorities of the State Government and reports on deviations from Constitutional provisions relating to budgetary management.
- 5. **Chapter IV** provides comments on the quality of accounts rendered by various authorities of the State Government and issues of non-compliance with prescribed financial rules and regulations, by various Departments of the State Government.
- 6. Chapter V provides an overall picture on the functioning of the State Public Sector Enterprises (SPSEs). The term State Public Sector Enterprises (SPSEs) encompasses the State Government owned/controlled Government Companies set up under the Companies Act, 2013/ Sikkim Registration of Companies Act 1961 and Statutory Corporations established under the proclamations of the erstwhile Chogyal (King) of Sikkim.
- 7. The Report containing audit findings of Performance Audit; Compliance Audit of transactions in various departments and audit findings arising out of the audit of Statutory Corporations, Boards and Government Companies and Revenue Sector is presented separately.