Chapter I Overview



Chapter I

OVERVIEW

1.1 Introduction

This Report covers matters arising out of the Performance and Compliance Audit of some of the State Government departments falling under the General, Social and Economic sectors. The primary purpose of the Audit Report is to bring important results of audit to the notice of the Legislature. Findings of audit are expected to enable the Executive to take corrective action as also to frame policies and directives that will lead to improved financial management of organisations contributing to better governance.

This Report has been organised in three chapters as under:

Chapter 1 contains the profile of the Auditee departments with a brief overview of expenditure during the last five years, the authority and jurisdiction for audit, planning and conduct of audit, significant observations and response of the Government to various audit products *viz.*, Inspection Reports, individual audit paragraphs, Performance Audits (PAs), follow up action on Audit Reports, *etc.*

Chapter 2 contains observations relating to Performance Audit on "Conservation of National Parks and Wildlife Sanctuaries in Jharkhand".

Chapter 3 contains six Compliance Audit Paragraphs related to five State Government departments¹.

Profile of the Auditee departments and the Audit Universe

As per the Budget, the Government of Jharkhand released funds under 60 grants (during 2022-23), to its various departments/organisations. Out of 34 departments in the Government of Jharkhand, which fall under the audit jurisdiction of the Accountant General (Audit), Jharkhand, 29 departments fall under the General, Social and Economic sectors, while the other five departments fall under the Revenue Sector.

The trends of expenditure, during FYs 2018-19 to 2022-23, in these 29 departments, are shown in **Table 1.1**.

Table 1.1: Trend of expenditure of 29 departments

(₹ in crore)

Sl. No.	Name of the Department	2018-19	2019-20	2020-21	2021-22	2022-23
1	Finance	14,003.18	15,660.37	15,686.99	18,426.88	21,365.24
2	School Education and Literacy Development	6,392.84	7,864.45	8,304.41	9,288.01	10,510.63
3	Home, Jail and Disaster Management	5,632.55	6,502.39	7,216.87	6,072.45	7,564.06
4	Rural Development	4,708.14	4,868.98	6,018.08	5,665.54	4,968.95
5	Women, Child Development and Social Security	2,582.92	3,912.46	3,777.78	5,653.58	5,883.77

⁽i) Agriculture, Animal Husbandry and Co-operative (ii) Panchayati Raj (iii) Road Construction (iv) Rural Development and (v) Scheduled Tribe, Scheduled Caste, Minority and Backward Class Welfare.

(₹ in crore)

~ -	(t in crore)					
Sl. No.	Name of the Department	2018-19	2019-20	2020-21	2021-22	2022-23
6	Energy	4,155.20	3,148.42	6,846.78	5,483.63	8,240.42
7	Health, Medical Education and Family Welfare	3,382.55	3,128.30	4,061.85	4,813.42	5,298.71
8	Road Construction	4,098.29	3,921.38	3,491.79	3,432.41	3,737.86
9	Agriculture, Animal Husbandry and Co-operative	1,667.69	2,611.77	1,646.90	3,363.04	2,720.88
10	Urban Development and Housing	1,986.42	2,559.20	2,912.09	2,463.06	2,703.72
11	Higher and Technical Education	1,583.84	1,918.40	1,665.10	1,728.17	1,859.50
12	Water Resources	1,883.63	1,722.65	1,421.55	1,586.05	1,766.15
13	Scheduled Tribe, Scheduled Caste, Minority and Backward Class Welfare	1,547.94	1,378.32	1,188.34	1,445.96	3,309.94
14	Food, Public Distribution and Consumer Affairs	1,030.86	1,134.72	1,380.71	1,445.92	1,489.24
15	Rural Works	4,323.44	2,525.28	1,663.49	1,109.70	1,740.55
16	Panchayati Raj	875.27	2,482.11	1,857.49	806.10	1,767.64
17	Forest, Environment and Climate Change	525.07	714.44	725.80	742.18	1,024.81
18	Law	440.66	458.52	446.42	510.93	611.31
19	Building Construction	496.32	549.55	256.68	429.08	626.31
20	Industries	314.59	276.47	220.09	288.79	385.96
21	Labour, Employment, Training and Skill Development	179.84	161.24	294.26	252.07	570.86
22	Information Technology and e-Governance	145.48	153.57	122.51	179.71	246.91
23	Information and Public Relation	170.77	201.18	130.79	178.97	211.78
24	Tourism, Art, Culture, Sports and Youth Affairs	249.09	212.43	179.90	141.50	273.03
25	Drinking Water and Sanitation	1,765.30	1,180.18	1,278.86	121.05	2,140.38
26	Planning and Development	559.87	270.39	108.25	113.60	212.19
27	Cabinet (Election)	102.62	348.16	113.81	106.45	136.67
28	Cabinet Secretariat and Vigilance	178.05	178.02	185.18	218.57	336.12
29	Personal, Administrative reforms and Rajbhasha	50.32	54.29	60.41	71.20	81.02
	Total	65,032.74	70,097.64	73,263.18	76,238.02	91,784.61

(Source: Appropriation Accounts 2018-19 to 2022-23)

1.2 Authority for audit

Authority for audit by the CAG is derived from Articles 149 and 151 of the Constitution of India and the CAG's (Duties, Powers & Conditions of Service) Act, 1971 (DPC Act). CAG conducts audit of the expenditure of State Government departments under Sections² 13 of the DPC Act. CAG is the sole

² Audit of (i) all expenditure from the Consolidated Fund of the State (ii) all transactions relating to the Contingency Fund and the Public Account (iii) all trading, manufacturing, profit & loss accounts, balance-sheets & other subsidiary accounts and (iv) all receipts which are payable into the Consolidated Fund of the State.

auditor in respect of Autonomous Bodies, which are audited under sections 19 (2), 19 (3)³ and 20 (1)⁴ of the DPC Act. CAG also conducts audit of other Autonomous Bodies, which are substantially financed by the Government, under Section⁵ 14 of the DPC Act.

Principles and methodologies for various audits are prescribed in the Regulations on Audit & Accounts (Amendments), 2020, and Auditing Standards issued by the Comptroller and Auditor General of India.

1.3 Planning and conduct of audit

Performance Audits (PAs) and individual Compliance Audits (CAs) are conducted as per the Annual Audit Plan (AAP). Units for individual Compliance Audit are selected on the basis of risk assessment of the Apex units, Audit Units and Implementing Agencies involving matters of financial significance, social relevance, internal control systems, past instances of defalcation, misappropriation, embezzlement, *etc.*, as well as findings of previous Audit Reports.

Inspection Reports are issued to the heads of Units after completion of audit. Based on replies received, audit observations are either settled or further action for compliance is advised. Important audit findings are processed further as individual audit paragraphs for inclusion in the Audit Report. PAs are conducted on issues of significance. Selection of issues is done following the same methodology explained above.

Formal replies furnished by the departments are carefully considered while finalising the material for inclusion in the Audit Reports. Audit Reports are laid before the State Legislature under Article 151 of the Constitution of India.

1.4 Results of audit

During 2022-23, Accountant General (Audit), Jharkhand, conducted a Performance Audit on "Conservation of National Parks and Wildlife Sanctuaries in Jharkhand" and also conducted Compliance audits of 496 units under 18 departments.

1.5 Lack of response of the Government to Audit

Response of the Government to Inspection Reports

Accountant General (Audit), Jharkhand, conducts audit of Government departments to check for compliance to rules and regulations in transactions and to verify the regularity in maintenance of important accounting and other records as per the prescribed rules and procedures. Important irregularities and

_

Audit of accounts of Corporations (not being Companies) established by or under law made by the State Legislature in accordance with the provisions of the respective legislations or as per request of the Governor of the State in the public interest.

⁴ Audit of accounts of any body or authority on the request of the Governor, on such terms and conditions as may be agreed upon between the CAG and the Government.

Several non-Commercial Autonomous/Semi-Autonomous Bodies, established to implement Schemes for employment generation, poverty alleviation, spread of literacy, health for all and prevention of diseases, environment, *etc.* and substantially financed by the Government, are audited under Section 14.

other points detected during audit inspections, which are not settled on the spot, find place in Inspection Reports (IRs). After audit, IRs are issued to the Heads of the Offices inspected with copies to the next higher authorities. Serious irregularities are also brought to the notice of the Government by the AG.

As per the Regulations on Audit & Accounts (Amendments), 2020, the Officer in charge of the auditee entity shall send the reply to an Inspection Report (IR) within four weeks of its receipt. On intimation of any major irregularity⁶ by the AG, the Government shall undertake *prima facie* verification of facts and send a preliminary report to the AG confirming or denying facts within three weeks of receipt of intimation. Where the fact of major irregularity is not denied by the Government in the preliminary report, the Government shall further send a detailed report to AG within two months of the preliminary report indicating the remedial action taken to prevent recurrence and action taken against those responsible for the lapse.

In addition, the Finance Department of the Government of Jharkhand also issues instructions to the departments, from time to time, for prompt response to the IRs issued by the AG, to ensure timely corrective action.

A six-monthly report, showing the pendency of IRs, is sent to the Principal Secretary/Secretary of the respective Department, to facilitate monitoring and settlement of outstanding audit observations in the pending IRs.

A detailed review of IRs, issued up to March 2023, to 29 departments, revealed that 40,242 paragraphs, contained in 5,440 IRs, were outstanding for want of suitable compliance, as on 31 March 2024 (**Table 1.2**). Of these, even initial replies had not been received in regard to 30,054 paragraphs, contained in 3,968 IRs.

Table 1.2: Outstanding IRs and paragraphs (issued up to 31 March 2023) as on 31 March 2024

Sl. No.	Period	No. of outstanding IRs	No. of outstanding paras		
1	2022-23	400	5,442		
2	1 year to 3 years	696	6,468		
3	3 years to 5 years	424	2,817		
4	More than 5 Years	3,920	25.515		

Further, the Audit Committees, comprising the Principal Secretary/Secretary or/and any nodal officer of the Administrative departments and representatives of Audit, meet from time to time, for expeditious settlement of outstanding Inspection Reports/Paragraphs. Despite pursuance at the highest level, no Audit Committee meetings could be held during 2022-23.

It is recommended that the State Government may ensure that a procedure is put in place for: (i) action against officials failing to send replies to IRs/paragraphs as per the prescribed time schedule (ii) recovery of losses/outstanding advances/overpayments etc., in a time-bound manner and (iii) holding at least one Audit Committee meeting for each Department, every quarter.

Major irregularity means (a) an instance of suspected material fraud or collusion or corruption coming to notice in audit, or (b) an irregularity of a serious nature involving public funds, particularly that relating to mismanagement, loss, waste, nugatory expenditure or loss of revenue, serious breakdown/violation of internal controls, *etc*.

Response of the Government to Draft Reports/Paragraphs

The Regulations on Audit and Accounts (Amendments), 2020, stipulate that responses to Draft Audit Paragraphs proposed for inclusion in the Report of the Comptroller and Auditor General of India should be sent within six weeks.

Draft PA/SSCA Reports and individual Draft Paragraphs are forwarded to the Principal Secretaries/Secretaries of the concerned departments as well as to the Finance Department, drawing attention to the audit findings and requesting them to send responses within the prescribed time. It is also brought to their personal attention that in view of the likely inclusion of such paragraphs in the Audit Reports of the Comptroller and Auditor General of India, which are placed before the Legislature, it would be desirable to include their comments on these audit findings.

The Performance Audit Report and six Compliance Audit Paragraphs proposed for inclusion in this Report were forwarded to the Principal Secretaries/Secretaries of the departments concerned and to the Finance Department between November 2023 and June 2024. While response to the PA was received from the Forest, Environment and Climate Change Department, the same has not been received⁷ for the six Compliance Audit Paragraphs. Responses of the Department/Auditee units, wherever received, have been suitably incorporated in the Report.

1.6 Follow-up on Audit Reports

Discussion on Audit Reports by the Public Accounts Committee

According to the rules of procedure for the internal working of the Committee on Public Accounts, the Administrative departments were to initiate *suo moto* action on all Audit Reports/Paragraphs featuring in the Comptroller and Auditor General's Audit Reports, regardless of whether they were taken up for examination by the Public Accounts Committee (PAC) or not. The departments were to furnish detailed Action Taken Notes (ATNs) to PAC, duly vetted by Audit, indicating the remedial action taken or proposed to be taken by them.

The Audit Reports on General, Social and Economic sectors for the years 2008-09 to 2020-21 have 220 Audit Paragraphs. Of these, PAC has taken up 110 paragraphs for discussion and made recommendations in respect of one sub-paragraph for which ATN has not been received from the Home, Jail and Disaster Management Department.

Further, the Audit Reports of 2000-01 to 2007-08, which were left to the departments for follow-up, had 201 outstanding paragraphs of which 94 paragraphs were taken up for discussion by PAC. Against these, PAC had made recommendations in respect of seven paragraphs and eight sub-paragraphs. Of these, ATNs were received in respect of two paragraphs and six sub-paragraphs, as detailed in **Table 1.3**.

Dood C

Road Construction Department, Rural Development Department, Agriculture, Animal Husbandry and Co-operative Department and Schedule Tribe, Schedule Caste, Minority and Backward Class Welfare Department.

Table 1.3: Status of PAC discussion

Status	Audit Reports for the years 2000-01 to 2007-08	Audit Reports for the years 2008-09 to 2020-21	
No. of outstanding Audit paragraphs	201	220	
Taken up by PAC for discussion	94	110	
Not taken up for PAC discussion	107	110	
Recommendation made by PAC	7 paragraphs and 8 sub- paragraphs	1 sub-paragraph	
ATN received	2 paragraphs and 6 sub- paragraphs	Nil	
Action taken by the department	2 paragraphs and 6 sub- paragraphs	Nil	

1.7 Significant audit observations

This Report contains one Performance Audit and six Compliance Audit Paragraphs.

Significant audit observations are discussed in brief in the following paragraphs:

Performance Audit on Conservation of National Parks and Wildlife Sanctuaries in Jharkhand

With an objective to provide protection to wild animals, birds and plants and matters connected therewith, the Government of India (GoI) enacted the Wildlife (Protection) Act (WPA), 1972. The WPA empowers the State Government to declare any area of adequate ecological, faunal, floral, geomorphological, natural or zoological significance, as a National Park (NP) or Wildlife Sanctuary (WLS) for protecting, propagating or developing wildlife or its environment. Under WPA, these are termed as Protected Areas (PAs).

Jharkhand has a network of 11 WLS and one NP (Betla NP). Additionally, there is a Tiger Reserve (Palamau Tiger Reserve) and an Elephant Reserve (Singhbhum Elephant Reserve).

A Performance Audit on "Conservation of National Parks and Wildlife Sanctuaries in Jharkhand", for the period from 2018-19 to 2022-23, was conducted to assess the adequacy of planning & funding; measures adopted for management of PAs and the efficacy of internal controls & monitoring mechanism in place. Relevant Acts, Rules, Guidelines and Publications were taken as the benchmark for the Performance Audit.

Important audit findings based on this Performance Audit are summarised below:

As required under the WPA, 1972, the State Government could not settle the existing rights of individuals or communities within the PAs which had an adverse impact on conservation and protection of the PAs. This led to non-issue of final notifications (specifying the limits of the area of the sanctuaries) of 11 out of 12 PAs for more than 32 to 47 years from the date of their initial notifications (between May 1976 and August 1991), as of March 2024.

[Paragraph 2.2.1]

Management Plan (MP) for 11 out of 12 PAs, covering the complete period since 2001-02, had not been prepared and the gaps ranged between two to

19 years as of March 2023. MP for one PA (Topchanchi WLS) was not prepared at all.

Further, activities for creating water bodies, afforestation of degraded forest and removal of unwanted weeds were undertaken in the PAs during 2018-23 without mapping of water sources, conducting survey and assessment of requirement, as suggested in the approved MPs.

[Paragraphs 2.2.2 & 2.2.3]

The preservation of migration routes and corridors, used by elephants for their movement between different parts of their home ranges, is necessary for the survival of the species. The Project Elephant Guidelines envisage preparation of a perspective management plan for each elephant reserve for its scientific management. Based on the perspective management plan, a comprehensive plan (for five years) was to be prepared. Audit noticed that the Singhbhum Elephant Reserve was not being managed through a single comprehensive plan to oversee both the core and buffer areas in a uniform synchronised manner so as to conserve and protect wild elephants in their natural habitats.

[Paragraph 2.2.5]

The GoI had notified (March 2012 - August 2019) nine Eco-Sensitive Zones (ESZs) in Jharkhand covering all the 12 PAs. As per the notifications, the State Government had to prepare and approve Zonal Master Plans (ZMPs) for each ESZ within two years from the date of notification of the ESZ. Audit noticed that the ZMPs of all the ESZs were not prepared for more than three to 11 years (as of March 2023).

[Paragraph 2.2.6]

Six test-checked divisions could not utilise $\stackrel{?}{\underset{?}{?}}$ 41.22 crore (10 per cent) of the available funds of $\stackrel{?}{\underset{?}{?}}$ 397.86 crore during 2018-23 mainly due to non-implementation of schemes for afforestation, soil conservation, wildlife conservation, capacity building etc.

[Paragraph 2.3.2]

According to the Palamau Tiger Conservation Foundation (PTCF) Manual, three bank accounts were to be operated by the Chief Conservator of Forests & Field Director, Palamau Tiger Reserve and Divisional Forest Officers (Core and Buffer Areas) and separate cash books were to be maintained for each bank account. PTCF was, however, operating eight bank accounts as of July 2023 in place of three bank accounts as mandated and cash books, as prescribed, were also not being maintained to record day to day transactions.

[Paragraph 2.3.3]

The Department did not ensure consolidation of boundaries of the PAs through erection of boundary pillars based on Differential Global Positioning System survey to restrict external activities which could adversely affect the ecology of the PAs. Besides, encroachment of PA land due to non-erection of boundary pillars could not be ruled out.

[Paragraph 2.4.1.1]

Proper patrolling of the PAs could not be ensured in the absence of skilled personnel for patrolling, shortage of vehicles and lack of wireless system to ensure uninterrupted communication.

The existing watch towers in 10 out of 12 PAs did not have proper basic amenities for regular deployment of patrolling personnel or their use as a patrolling camp.

[Paragraph 2.4.1.2]

Shortage of 49 *per cent* of frontline staff (Range Forest Officer, Forester and Forest Guard) had an adverse impact on management of the PAs. Besides, skill development of existing staff was not ensured and as such PAs were being managed by staff deficient in specialised skill on wildlife management.

[Paragraph 2.4.1.3]

The offence management in the test-checked divisions was not effective as there were delays in submission of Prosecution Reports to the Court, absence of mapping of crime zones, not sharing of information with the police & adjoining forest divisions and non-maintenance of inventory of seized articles.

[Paragraph 2.4.1.4]

The test-checked divisions did not compile data of fire alerts sent by the Forest Survey of India (FSI) and action taken there against. Despite 52 *per cent* of the Beats falling under high fire prone zone, the divisions did not prepare Annual Fire Management Plans and the Restoration plans for the fire affected areas.

The test-checked divisions had not assessed the requirement of firefighting equipment or arranged training for local people deployed in the firefighting squad during 2018-23 as envisaged in the National Action Plan on Forest Fire 2018.

[Paragraph 2.4.2]

Area covered by trees in the PAs decreased by 2.60 *per cent* in 2021 as compared to 2017 whereas bare ground and built up area increased by 13.51 *per cent* and 22.35 *per cent* respectively, mainly due to non-implementation of Zonal Master Plans in eco-sensitive zones and inadequate protection and conservation measures.

[Paragraph 2.4.3.1]

The overall wildlife population in the PAs of Jharkhand had not improved over the years mainly due to non-creation of inviolate space for wild animals by reducing biotic pressure on the PAs, lack of prey base for carnivores, insufficient grassland for herbivores and lack of a conducive environment for wildlife fauna. The wildlife population had come down to 19,882 in 2020-21, from 20,028 in 2017-18. Wide fluctuations in wildlife population by 38 *per cent* (decrease by 7,660) in 2018-19 and 64 *per cent* (increase by 7,778) in 2020-21 with respect to the population in previous years, indicated that the Department had not adopted a scientific census mechanism.

[Paragraph 2.4.3.2]

The development of Udhwa Lake Bird Sanctuary (notified in August 1991), an important wetland on the migratory path of the Central Asian Flyway, was jeopardised because of non-creation of required infrastructure within the PA to maintain uniform water level in the lakes throughout the year.

[Paragraph 2.4.3.3]

There were 34 to 46 tigers in the PTR between the year 2000 and 2005 which decreased continuously and only a single tiger was detected in 2022. Similarly, there was a decrease in the estimated prey base from 85,666 in 2012-13 to 4,411 in 2022-23 in PTR which was one of the major reasons behind decrease in the number of tigers. As such, the tiger population is on the verge of extinction in PTR.

Voluntary relocation proposal for six out of eight villages located inside the core/critical area, putting varying degrees of biotic pressure on the PTR, had not been submitted to GoI as of September 2023.

MSTrIPES (Monitoring System for Tigers: Intensive Protection and Ecological Status), an online application system maintained by PTR since October 2020, could not be used optimally for better management of PTR as the database did not capture data relating to direct & indirect sighting of tigers, water resources, animal mortality, human impact and site photographs for analysing status of crimes, occupancy of carnivores and large ungulates, anthropogenic impacts on PA, wild animal attacks and crop/ property damage.

[Paragraph 2.4.3.4]

Rescue & rehabilitation centres-cum-enclosures for wild animals existed only in four out of 12 PAs. Moreover, these centres did not have proper health care facilities due to absence of laboratories and permanent deployment of veterinary doctors.

[Paragraph 2.4.4.1]

Eco-tourism plan for development of eco-friendly tourism infrastructure and generation of employment opportunities for local people, was not prepared in 10 PAs, with identified eco-tourism zone of 145.39 sq. km. Eco-tourism was in practice without any documentation regarding carrying capacity of the PAs, specific locations of visit, travel routes and means of travel in six PAs.

[Paragraph 2.4.6.1]

To protect wildlife & bio-diversity and to undertake eco-development activities in the villages, the Eco-Development Committee (EDC) was formed only in 571 (40 *per cent*) out of 1,412 villages in and around the PAs. Of 571 EDCs, 429 EDCs prepared Micro-Plans during 2016-20, of which 299 Plans were approved by the respective Conservator of Forests, as of July 2023.

[Paragraph 2.4.7.1 & 2.4.7.2]

The Department had been preparing outcome budget since 2021-22 by showing yearly targets and output/outcome indicators. Annual targets were fixed for schemes for afforestation & soil conservation, forest fire management and consolidation of boundaries. However, for other schemes, *viz.*, wildlife conservation & crime control, eco-tourism, Project Elephant, Project Tiger, Training, Publicity, Research & Evaluation etc., annual targets were not fixed.

As such, performance of these schemes could not be assessed against proposed outcomes to ascertain the achievement of Sustainable Development Goal (SDG) 15 which relates to "Life on land".

[Paragraph 2.5.1]

The Guidelines on Management Planning envisage maintaining Control Forms to record all management activities, problems, their magnitude and details of events. Protected Area (PA) Book and Range Book are to be maintained in the PAs to track progress of management activities. Compartment history is also to be prepared annually for evaluating habitat trends, natural and man induced impacts and efficiency of management prescriptions. None of the PAs maintained these essential records to monitor activities and their impacts on the ecosystem of the PAs.

[Paragraph 2.5.3]

Management Plans (MPs) were prepared based on old research data and information. Though MPs proposed strengthening the research base to improve benchmark knowledge on important topics, neither the Research Officer was engaged in any PA nor was any research activity was found to be initiated during 2018-23.

[Paragraph 2.5.4]

Compliance Audit paragraphs

Inability of the Department to provide additional funds to the District Land Acquisition Officer for acquisition of land for widening of road, and lack of co-ordination between the EE and the District Land Acquisition Officer to complete the land acquisition process within the prescribed time, resulted in unfruitful expenditure of ₹ 19.15 crore.

[Paragraph 3.1.1]

Expenditure of ₹ 15.09 crore incurred on construction of two bridges over Damodar and Gawai rivers remained unfruitful, as it could not be put to use since its completion, as land, required for construction of approach roads could not be acquired.

[Paragraph 3.1.2]

Building constructed for a Mall in Chandankiyari Block of Bokaro district could not be utilised resulting in unfruitful expenditure of ₹ 5.09 crore.

[Paragraph 3.1.3]

Non-implementation of Web-based Accounting Management System resulted in unfruitful expenditure of ₹ 1.77 crore.

[Paragraph 3.1.4]

Sixteen cold chain and sorting grading facilities, constructed between January and June 2014 at a cost of ₹ 3.67 crore, have not been operationalised, rendering the expenditure unfruitful.

[Paragraph 3.1.5]

Expenditure of $\stackrel{?}{\stackrel{?}{$\sim}} 1.55$ crore, incurred on construction of the 50 bedded Rural Hospital building in Dhalbhumgarh block of East Singhbhum district, remained unfruitful, as the hospital has not been operationalised after more than three years of its construction.

[Paragraph 3.1.6]