## Report of the Comptroller and Auditor General of India on General and Social Sector Volume 2 for the year ended March 2012

**Government of Odisha** 

Report No. 4 of the year 2013

## **TABLE OF CONTENTS**

|  | Reference      |         |
|--|----------------|---------|
|  | Para<br>Number | Page    |
| Preface  |                | (v)     |
| Chapter 1 : Introduction   |                |         |
| Introduction   |                | 1-6     |
| <b>Chapter 2 : Performance Audits</b>  |                |         |
| General Administration Department  | t              |         |
| Allotment of Government land by General Administration (GA)<br>Department in Bhubaneswar city for various purposes | 2.1            | 7-41    |
| Panchayati Raj Department  |                |         |
| Implementation of Indira Awas Yojana   | 2.2            | 42-71   |
| Implementation of Mo Kudia   | 2.3            | 72-77   |
| Implementation of Mahatma Gandhi National Rural<br>Employment Guarantee Scheme (MGNREGS) in the State              | 2.4            | 78-104  |
| Chapter 3 : Compliance Audit   |                |         |
| Finance Department   |                |         |
| Lack of response to audit  | 3.1            | 105-111 |
| Annendices   |                |         |

## **Appendices**

|               |  | Reference      |         |
|---------------|--|----------------|---------|
| Appen<br>Numb |  | Para<br>Number | Page    |
| 2.1.1         | Statement showing Powers and Duties of Employees and Officers dealing with allotment of Government land in GA Department | 2.1.2          | 113     |
| 2.1.2         | Statement showing non-production of case records   | 2.1.8          | 114     |
| 2.1.3         | Statement showing loss of premium  | 2.1.12.1       | 115-117 |
| 2.1.4         | Statement showing potential loss to GA Department due to non-auction of land   | 2.1.12.2       | 118-120 |
| 2.1.5         | Statement showing non-realisation of outstanding premium and interest thereon  | 2.1.12.4       | 121     |
| 2.1.6         | Statement showing loss of interest due to delay in deposit into treasury   | 2.1.12.5       | 122     |

|               |   | Reference      |         |
|---------------|---|----------------|---------|
| Appen<br>Numb |   | Para<br>Number | Daga    |
|               | 1   |                | Page    |
| 2.1.7         | Statement of non-utilisation of land within the stipulated time frame.  | 2.1.14.2       | 123-124 |
| 2.2.1         | Statement showing list of Districts/Panchayat Samitis<br>Gram Panchayats which have been covered unde<br>performance audit of "Indira Awas Yojana and Mo Kudia" | 2.2.5<br>2.3.5 | 125-127 |
| 2.2.2         | Statement showing details of low spending efficiency of PSs   | 2.2.7.3        | 128     |
| 2.2.3         | Statement showing non-accountal of interest earned on IAY scheme funds.   | 2.2.7.4        | 129     |
| 2.2.4         | Statement showing Panchayat Samiti wise pending Utilisation Certificates position as on 31 March 2012   | 2.2.7.5        | 130     |
| 2.2.5         | Statement showing submission of inflated UC by the PSs  | 2.2.7.5        | 131     |
| 2.2.6         | Statement showing diversion of fund from IAY scheme to other schemes  | 2.2.7.5        | 132     |
| 2.2.7         | Statement showing suppression of facts regarding utilization of funds   | 2.2.7.5        | 133     |
| 2.2.8         | Statement showing delay in release of State share of funds  | 2.2.7.6        | 134     |
| 2.2.9         | Statement showing details of omission of BPL households from permanent waitlist   | 2.2.8.3        | 135     |
| 2.2.10        | Statement showing allotment of IAY houses to ineligible BPL beneficiaries   | 2.2.8.4        | 136-145 |
| 2.2.11        | Statement showing allotment of more than one house on one BPL ID  | 2.2.8.4        | 146-147 |
| 2.2.12        | Statement showing allotment of more than one house to one BPL family  | 2.2.8.4        | 148-151 |
| 2.2.13        | Statement showing irregular allotment of IAY houses outside waitlist  | 2.2.8.4        | 152     |
| 2.2.14        | Statement showing non-allotment of IAY houses from waitlist   | 2.2.8.4        | 153     |
| 2.2.15        | Statement showing irregular allotment of IAY houses in violation of waitlist order  | 2.2.8.4        | 154     |
| 2.2.16        | Statement showing allotment of IAY houses made on recommendation of MLA/MP  | 2.2.8.4        | 155     |
| 2.2.17        | Statement showing details of written statements of beneficiaries on less receipt of financial assistance and other allegations                                  | 2.2.8.5        | 156     |
| 2.2.18        | Statement showing details of non-completion of construction of IAY houses   | 2.2.8.6        | 157     |
| 2.2.19        | Statement showing non-allotment of IAY houses in the name of the female members   | 2.2.8.10       | 158     |
| 2.2.20        | Statement showing non-achievement of 60 per cent SC/ST target   | 2.2.8.11       | 159     |

|       |   | Reference |         |
|-------|---|-----------|---------|
| Appen |   | Para      | _       |
| Numb  | er Description  | Number    | Page    |
| 2.3.1 | Statement showing expenditure position of PSs under Mo<br>Kudia   | 2.3.6.1   | 160     |
| 2.3.2 | Statement showing UC position of PSs under Mo Kudia   | 2.3.6.2   | 161     |
| 2.4.1 | Statement showing details of sampled units covered under audit  | 2.4.5     | 162     |
| 2.4.2 | Statement showing outstanding advances against staff, executants and executing agencies   | 2.4.8.7   | 163     |
| 2.4.3 | Statement showing delay in payment of wages   | 2.4.10.3  | 164     |
| 2.4.4 | Statement showing details of the tampering of Muster Rolls  | 2.4.10.5  | 165     |
| 2.4.5 | Sample of tampered Muster Roll  | 2.4.10.5  | 166     |
| 2.4.6 | Statement showing difference in figures of expenditure as per Gram Panchayat Cash Book and expenditure entered in online MIS  | 2.4.12.2  | 167-168 |
| 2.4.7 | Statement showing closing balance as on 31 March 2012 as per Cash Book did not tally with that of the MIS data  | 2.4.12.2  | 169     |
| 2.4.8 | Statement showing difference in Registration records between original records and MIS data  | 2.4.12.2  | 170     |
| 2.4.9 | Statement showing issue wise action taken by Government and observations of audit during performance audit  | 2.4.15    | 171-172 |
| 3.1   | Statement showing Inspection Reports/Paragraphs issued upto 31 March 2012 but not settled by 30 June 2012   | 3.1       | 173     |
| 3.2   | Statement showing the year wise breakup of outstanding Inspection Reports / Paragraphs issued up to March 2012 but not settled by June 2012   | 3.1       | 174     |
| 3.3   | Statement showing serious irregularities noticed and reported in the Inspection Reports.  | 3.1       | 175     |
| 3.4   | Statement showing number of IRs/Paragraphs settled during TC meetings   | 3.1       | 176     |
| 3.5   | Department wise analysis of non submission of explanatory notes in respect of paragraphs including Performance Audits/Reviews included in the Audit Report as on 30 September 2012              | 3.1.1     | 177-178 |
| 3.6   | Department wise position of Action Taken Notes (ATNs) on recommendation of PAC(10 <sup>th</sup> Assembly to 13 <sup>th</sup> Assembly) including pending for discussion as on 30 September 2012 | 3.1.2     | 179     |
|       | Glossary of Abbreviations   |           | 180-183 |

## **Preface**

This Report for the year ended 31 March 2012 has been prepared for submission to the Governor under Article 151 of the Constitution. It covers matters arising from Performance Audits of Allotment of land by General Administration (GA) Department in Bhubaneswar city for various purposes, rural housing schemes Indira Awas Yojana (IAY), Mo Kudia and rural employment scheme of Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS). The primary objective of this Report is to bring to the notice of Odisha Legislative Assembly the important findings of audit in the implementation of schemes.

Chapter 1 is introductory Chapter and deals with audit mandate, arrangements of audit, audit methodology and results in general.

Chapter 2 of this Report deals with the findings of four Performance Audits namely Allotment of land by General Administration Department in Bhubaneswar city for various purposes, Indira Awas Yojana (IAY), Mo Kudia (State rural housing scheme) and Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS).

Chapter 3 of the Report deals with Response to Audit by various departments. It contains the status of outstanding Inspection Reports, follow up action on earlier Audit Reports and response of the department to the recommendations of the Public Accounts Committee.

The observations in this Report are those which came to notice in the course of Performance Audit on allotment of Government land by GA Department in Bhubaneswar city for various purposes for the period 2000-12, rural housing schemes Indira Awas Yojana (Special Indira Awas Yojana for 2000-12) and Mo Kudia for 2007-12 and rural employment scheme Mahatma Gandhi National Rural Employment Guarantee Scheme for the period from 2007-12.

The audits have been conducted in conformity with the Auditing Standards issued by the Comptroller and Auditor General of India.