



Report of the Comptroller and Auditor General of India

(STATE FINANCES)

for the year ended 31 March 2011



GOVERNMENT OF MAHARASHTRA

Report No. 1

Table of Contents

	Paragraph	Page
Preface		vii
Executive Summary		ix
CHAPTER I – FINANCES OF THE STATE GOVERNMENT		
Introduction	1.1	1
Resources of the State	1.2	3
Revenue Receipts	1.3	6
Application of Resources	1.4	11
Quality of Expenditure	1.5	20
Financial Analysis of Government Expenditure and Investments	1.6	24
Assets and Liabilities	1.7	28
Debt Sustainability	1.8	33
Fiscal Imbalances	1.9	35
Conclusion	1.10	39
Recommendations	1.11	40
CHAPTER II – FINANCIAL MANAGEMENT AND BUDGETARY CONTROL		
Introduction	2.1	41
Summary of Appropriation Accounts	2.2	41
Financial Accountability and Budget Management	2.3	42
Advances from Contingency Fund	2.4	50
Outcome of Analysis of Budgetary Assumptions	2.5	50
Outcome of Review of Selected Grants	2.6	51
Conclusion	2.7	52
Recommendations	2.8	53
CHAPTER III – FINANCIAL REPORTING		
Delay in furnishing Utilisation Certificates	3.1	55
Non-submission/delay in submission of Accounts by Grantee institutions	3.2	55
Delay in submission of Accounts/Audit Reports of Autonomous Bodies	3.3	56
Departmentally managed Commercial Undertakings	3.4	57
Misappropriations, losses, defalcations etc.	3.5	57
Transfer of funds to Personal Deposit Accounts	3.6	58
Functioning of Treasuries	3.7	59
Booking under Minor Head 800-‘Other Expenditure’ and ‘800-Other Receipts’	3.8	59
Reconciliation of Receipts and Expenditure	3.9	60
Pendency in submission of Detailed Contingent bills against Abstract Contingent bills	3.10	60
Conclusion	3.11	60
Recommendations	3.12	61

Finances of the State Government

No.	APPENDICES	Reference to Paragraph	Pages
1.1	State Profile		63
1.2	Part-A : Structure and form of Government Accounts	1.1	64
	Part-B : Layout of Finance Accounts		64
1.3	Fiscal Responsibility and Budgetary Management Act and Rules	1.1	65
1.4	Outcome indicators of State's own Fiscal Correction Path	1.1	66
1.5	Time Series data on State Government Finances	1.3	67
1.6	Abstract of Receipts and Disbursements for the year 2010-11	1.2	70
1.7	Summarised financial position of Government of Maharashtra as on 31 March 2011	1.7.1	73
1.8	Statement of funds transferred by Government of India directly to State implementing agencies	1.2.2	74
1.9	Department-wise profile of incomplete projects	1.6.2	76
1.10	Summarized financial statement of departmentally managed commercial/quasi-commercial undertakings	1.6.4	77
2.1	Statement of various grants/appropriations where savings were more than ₹ 10 crore each and more than 20 per cent of the total provision	2.3.1	79
2.2	Statement showing excess over provisions during 2010-11 requiring regularization	2.3.3	80
2.3	Statement showing excess over provisions of previous years requiring regularization	2.3.4	81
2.4	Statement showing expenditure incurred without provisions during 2010-11	2.3.5	86
2.5	Statement of cases where supplementary provisions (₹ 10 lakh or more in each case) proved unnecessary	2.3.6	88
2.6	Statement of various grants/appropriation where supplementary provisions proved insufficient by more than ₹ one crore each	2.3.6	89
2.7	Statement showing excess/unnecessary/insufficient reappropriation of funds	2.3.7	90
2.8	Statement showing surrender of funds in excess of actual savings (₹ 50 lakh or more)	2.3.9	94
2.9	Statement showing various grants/appropriations in which savings occurred but no part of which had been surrendered	2.3.10	95

No.	APPENDICES	Reference to Paragraph	Pages
2.10	Statement showing details of saving of ₹ one crore and above not surrendered	2.3.10	96
2.11	Statement showing cases of surrender of funds in excess of ₹ 10 crore on 30 and 31 March 2011	2.3.10	98
2.12	Statement showing cases of drawals from Contingency Fund where the expenditure was foreseeable	2.4	100
2.13	Statement showing outcome of analysis of budgetary assumptions – 2010-11	2.5	102
3.1	Statement showing department-wise breakup of outstanding utilisation certificates	3.1	104
3.2	Statement showing performance of the autonomous bodies	3.3	105
3.3	Statement of finalisation of accounts and Government investment in departmentally managed commercial and quasi-commercial undertakings	3.4	107
3.4	Statement showing department-wise/duration-wise break-up of cases of misappropriation, defalcation, etc.	3.5	109
3.5	Statement showing department/category-wise details in respect of losses to Government due to theft, misappropriation / loss of Government material	3.5	110
3.6	Statement showing pending Detailed Contingent Bills for the years up to 2010-11	3.10	111
4.1	Glossary of terms		112
4.2	Acronyms and abbreviations		115