

## Chapter1: Introduction



### 1.1 Commonwealth Games - 2010

The Commonwealth Games (CWG) is a multi-sport event held every four years among the Commonwealth Countries. The XIX Commonwealth Games (CWG-2010) were successfully hosted in Delhi from 3<sup>rd</sup> to 14<sup>th</sup> October 2010. These games represented the biggest international multi-sport event held in India.

### 1.2 Award of CWG-2010 to Delhi

Delhi won the right to host the Games at the Commonwealth Games Federation (CGF) General Assembly in November 2003 in Montego Bay, Jamaica. A Host City Contract (HCC) was signed in November 2003 between the Commonwealth Games Federation (CGF), Indian Olympic Association (IOA), Government of India (GoI), Government of National Capital Territory of Delhi (GNCTD), with the Organising Committee (OC) becoming a subsequent signatory in March 2005.

The chronology of events leading upto to the award of the XIX

Commonwealth Games, 2010 to Delhi is summarised below:

**Table 1.1 – Chronology of events leading to award of XIX CWG to Delhi**

<b>June-July 2002</b>	GoI conveyed its no objection to IOA making a presentation at Manchester to bid for the Games and subsequently (February 2003) reiterated its support for the proposal, in connection with a preliminary presentation to the CGF Executive Board
<b>May 2003</b>	IOA submitted a formal bid for the Games to the CGF
<b>August 2003</b>	Visit of CGF Evaluation Commission to Delhi
<b>September 2003</b>	Guarantees given by GoI, Lt. Governor (LG), Delhi and Chief Minister (CM), GNCTD to bear all costs and underwrite any shortfall between revenues and expenses
<b>November 2003</b>	CGF General Assembly voted for allotment of XIX CWG to Delhi; Host City Contract (HCC) signed

The HCC was signed on 13 November 2003 between the CGF, IOA, GoI, GNCTD and the OC. According to it the OC, IOA, GoI and GNCTD would be jointly and severally responsible for all commitments, including, without limitation, financial commitments relating to the organization and staging of the Games in accordance with the constitution and Protocols and Regulations of the CGF.

### **1.3 Role of LG, Delhi and GNCTD**

The Group of Ministers (GoM) in its third meeting, in January 2005, decided that the LG would be overall responsible for the Games with specific reference to security, law and order and matters under Delhi Development Authority (DDA). The CM, GNCTD would look after all issues under the jurisdiction of GNCTD. The main areas of activity for GNCTD were:

- City infrastructure by Public Works Department (PWD), GNCTD, New Delhi Municipal Council (NDMC) and Municipal Corporation of Delhi (MCD);
- Venues under PWD, GNCTD, and NDMC; and
- City improvement projects under PWD, GNCTD, NDMC and MCD

### **1.4 Audit Objectives**

The main objectives of the audit so far as it relates to GNCTD, were to assess the following:

- Adequacy and effectiveness of budgeting and financial management,
- Effectiveness and efficiency of agencies in planning, executing and delivering the Games and associated infrastructure projects

- Propriety, economy, transparency and probity (including compliance with relevant rules and regulations and accepted best practices) in procurement of goods.

## 1.5 Audit Scope and Coverage

A report of the Comptroller and Auditor General of India on CWG-2010 has already been tabled in the Parliament on 5 August, 2011. The scope of present audit covered activities related to CWG games carried out by GNCTD and its agencies for the period from May 2003 (submission of the bid for hosting the XIX Commonwealth Games) to December 2010 with expenditures updated to July 2011. The main activities and agencies covered in this audit are summarised in Table 1.2.

**Table 1.2 - Agencies Covered in Audit**

Area	Main Agencies Covered
Overall Planning and Management	Departments of the GNCTD and Departmental Committees
Venue Development	Venue owners (GNCTD, MCD, NDMC, )
City Infrastructure Projects	PWD, Deptt. of Information Technology (IT), NDMC, MCD, Delhi Jal Board (DJB), Delhi Transport Corporation (DTC) , Delhi Tourism & Transport Development Corporation (DTTDC) , Pragati Power Corporation Limited (PPCL), Delhi Transco Limited (DTL).
Health Services	Directorate of Health Services (DHS), GNCTD

## 1.6 Audit Methodology

The field audit was conducted between October and December 2010. An entry conference was held with the Ministry of Youth Affairs and Sports (MYAS) and representatives of GNCTD and other agencies (except the OC) on 1 November 2010.

Audit methodology covered scrutiny of records and documents of different agencies, interviews with concerned officials and persons, and physical inspection of sites, including collection of photographic evidence. Audit requisitions were issued, seeking records, information and clarifications (where necessary). Preliminary audit observations were communicated to the agencies at appropriate levels, seeking their responses.

Draft agency-specific audit findings were communicated through “Statements of Facts” (SOFs) in January-February 2011 to the concerned agencies for their

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responses. Exit Conferences were also held with the concerned agencies<sup>1</sup> to discuss the main audit findings. The responses of the GNCTD and its agencies<sup>2</sup> at various levels have been examined and considered, as appropriate, in this report.

For the purpose of the present report, the departments and agencies were revisited during August and September 2011 to bring the expenditure figures up to July/August 2011. We acknowledge the co-operation and assistance extended by the Departments and other agencies of the GNCTD during the conduct of this audit.

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<sup>1</sup> Public Works Department (1-2 February 2011), Department of Health & Family Welfare including 5 hospitals (1 February 2011), IT Department (11 February 2011), Delhi Jal Board (24 January 2011), Delhi Tourism And Transport Development Corporation (3 February 2011), Delhi Transport Corporation (28 January 2011), Delhi Transco Limited (20 January 2011), Municipal Corporation of Delhi (28 January 2011), New Delhi Municipal Council (17 February 2011).

<sup>2</sup> PWD (February, 2011), NDMC (February, 2011), MCD (February, 2011), DJB (January, 2011), DoHFW including 5 hospitals (March, 2011), IT Deptt .( February, 2011), DTDC (February, 2011 ), DTC (February, 2011 ), DTL (February, 2011 ), DGPS (March, 2011) and GNCTD's reply of December 2011.