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सत्यमेव जयते

# PRESS BRIEF



SUPREME AUDIT INSTITUTION OF INDIA लोकहितार्थ सत्यनिष्ठा Dedicated to Truth in Public Interest

# FINANCE ACCOUNTS AND

# **APPROPRIATION ACCOUNTS**

2021-22



# **GOVERNMENT OF BIHAR**



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# **Press Brief**

**Immediate Release** 



# Finance Accounts and Appropriation Accounts for the year 2021-22, Government of Bihar

The Finance Accounts and Appropriation Accounts for the year 2021-22, relating to the Government of Bihar, prepared under Article 151(2) of the Constitution of India, were presented to the Bihar Legislature on 31 March 2023.

Finance Accounts Contains two Volumes.

**Volume I** contains the Certificate of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, 13 statements which give summarized information on the financial position and transactions of the State Government for the current financial year, Notes to Accounts and Annexure to the Notes to Accounts.

**Volume II** contains two parts- nine detailed statements in Part I and 13 Appendices in Part II.

Appropriation Accounts contain 51 Grants and an Appendix.

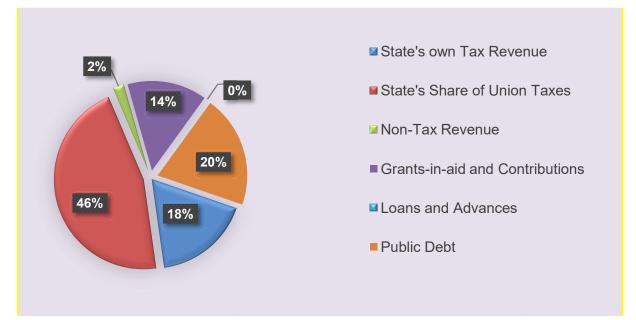
# **Receipts and Disbursements**

Receipts and disbursements of the State Government for 2021-22 are detailed below:

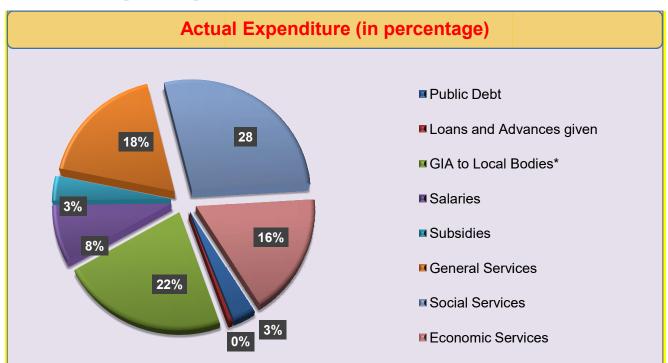
# (₹in crore)

Receipts (Total : 1,84,377)	Revenue (Total: 1,58,797)	State's own Tax Revenue	34,854
		State's Share of Union Taxes	91,353
		Non Tax Revenue	3,984
		Grants-in-aid and Contributions	28,606
	Capital (Total 25,580)	Recovery of Loans and Advances	28
		Borrowings and other Liabilities*	25,552
Disbursements (Total : 1,84,377)	Revenue	1,59,220	
	Capital		23,678
	Loans and Advance	1,479	

# Where each rupee of receipt came from



#### Where each rupee of expenditure went



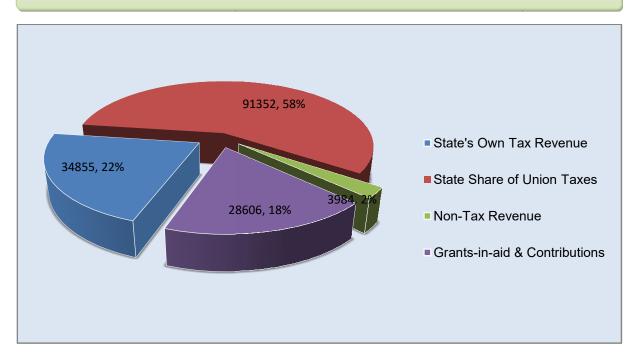
#### **Revenue Receipt Components**

**Components** Actual 1,26,207 **Tax Revenue** A. State's own Tax Revenue 34,855 State Goods and Service Tax (SGST) 19,264 Taxes on Income and Expenditure 141 Taxes on Property and Capital Transactions 5,508 Taxes on Commodities and Services 9,942 **State's share of Union Taxes** 91,352 **Central Goods and Service Tax (CGST)** 25,442 53,840 Taxes on Income and Expenditure Taxes on Property and Capital Transactions 6 Taxes on Commodities and Services 12,064 **Non-Tax Revenue** 3,984 **B**. Interest Receipts, Dividends and Profits 729 **General Services** 693 Social Services 573 1,989 **Economic Services** Grants-in-aid and Contributions 28,606 **C**. 1,58,797 **Total - Revenue Receipts** 

(*₹in crore*)

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## Revenue Receipts (in percentage)



# **Trend of Receipts**

	2017-18	2018-19	2019-20	2020-21	2021-22
Tax Revenue	88,220	1,03,011	93,564	90,203	1,26,207
	(18)	(18)	(15)	(15)	(19)
Non-Tax	3,507	4,131	3,700	6,201	3,984
Revenue	(0.72)	(0.74)	(0.60)	(1)	(1)
Grants-in-aid	25,720	24,652	26,969	31,764	28,606
	(5)	(4)	(4)	(5)	(4)
Total Revenue	1,17,447	1,31,794	1,24,233	1,28,168	1,58,797
Receipts	(24)	(24)	(20)	(21)	(38)
GSDP	4,87,628	5,57,490	6,11,804	6,18,628	6,75,488

Note: Figures in parentheses represent percentage to GSDP.

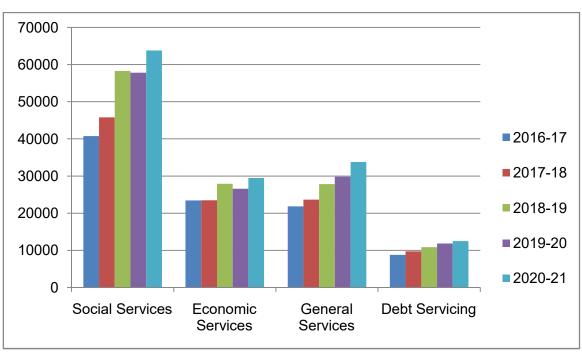
# **Revenue Expenditure**

Revenue Expenditure of ₹1,59,220 crore for 2021-22 fell short of budget estimates by ₹25,258 crore.

	2017-18	2018-19	2019-20	2020-21	2021-22
<b>Budget Estimates</b>	1,22,603	1,36,740	1,55,230	1,64,751	1,77,072
Actuals	1,02,624	1,24,897	1,26,017	1,39,493	1,59,220
Gap	19,979	11,843	29,213	25,258	17,852
% of gap over BE	16	9	19	15	10

# (₹in crore)

# **Trend of Revenue Expenditure**



# Trend of Major Components of Revenue Expenditure

# **Highlights of Accounts:**

### **Transfer of Funds to Personal Deposit (PD) Accounts**

The PD accounts enable designated Drawing Officers to incur expenditure for specific purposes pertaining to a scheme.

During 2021-22, an amount of₹1,249.24 crore was transferred to these PD Accounts. This includes ₹670.23 crore transferred in March 2022, of which, ₹157.80 crore were transferred on the last working day of March 2022.

In terms of Rule 353 of Bihar Treasury Code, 2011, 26 annual verification certificates were furnished to the Treasury officer for onward submission to Principal Accountant General Office (A&E). Information regarding reconciliation of the balances with the Treasury by the PD Administrators is not available with the Office of the Principal Accountant General (Accounts & Entitlement).

Details of the PD accounts as on 31 March 2022 are given below:

(₹in crore)

Opening B on Apr		Addition during the year 2021-22		Closed/Withdraw al during the year 2021-22		Closing Balance as on 31 March 2022	
Number of Administr ators	Amount	Numb er of Admi nistrat ors	Amount	Numb er of Admin istrato rs	Amount	Numbe r of Admini strator s	Amount
252*	3,811.52#	42	1,250.60@	82	1,021.91@	212 <sup>\$</sup>	4,040.21#

Note:

- . \*Differences in CB of 2020-21 and OB of 2021-22 of ₹ 0.19 crore is due to differences in OB of 02 PD Accounts.
- . <sup>\$</sup>Five PD Accounts with a total balance of ₹1.54 crore are yet to be migrated in CFMS, which are over and above 212 PD Accounts.
- . <sup>@</sup>During the year, receipts of ₹ 1,250.60 crore and payments of ₹1,021.91 crore appeared in the plus minus memo as per CFMS.
- <sup>#</sup>Difference of ₹ 7.62 crore shown in Statement No. 21 under MH-8443-106 is under

### reconciliation

(Para 3(v) of Notes to Finance Accounts, Page 39&40 of Finance Accounts, Vol-I)

### **Unadjusted Abstract Contingent (AC) Bills**

Financial rules (Rule 177 of Bihar Treasury Code, 2011) envisage that no moneys shall be drawn from the Treasury in anticipation of demands or to prevent lapse of budget grants. In emergent circumstances, Drawing and Disbursing Officers (DDOs) are authorised to draw sums of money through Abstract Contingent (AC) bills. In terms Rule 194 of the Bihar Treasury Code 2011, DDOs are required to submit Detailed Bill containing vouchers in support of final expenditure within six months following the

month in which in which the abstract bill was drawn from the Treasury.

Out of 3,605AC bills amounting to ₹2,460.86 crore drawn during the year 2021-22, 954 AC bills amounting to ₹572.76 crore (23.27*per cent*) were drawn in March 2022. DC Bills in respect of a total of 25,928 AC bills amounting to ₹7,629.73 crore as on 31 March 2022 were not received. Details of unadjusted AC bills as on 31 March 2022 pending submission of the DC bills are given below:

Year	No. of unadjusted AC Bills	Amount (₹ in crore)
Upto2020-21	25,101	6,859.68
2021-22	827	770.05
Total	25,928	7,629.73

\*AC Bills drawn upto September, 2021 have been taken into account.

(Para 3(vi) of Notes to Finance Accounts, Page 40 of Finance Accounts, Vol-I)

# Non-receipt of Utilisation Certificates (UCs) for Grants-in-aid

In terms of Rule 271 of the Bihar Treasury Code, 2011 as amended by the Finance Department vide Resolution No. M.04-15/2009-9736/F(2) dated 19 October 2011.Utilisation Certificates (UCs) in respect of Grants-in-Aid received by the grantee should be furnished by the grantee to the authority that sanctioned it, within 18 months from the date of receipt of grant or before applying for a further grant on the same object, whichever is earlier. To the extent of non-submission of UCs, there is a risk that the amount mentioned in Finance Accounts may not have reached the beneficiaries.

During the year 2021-22, ₹ 55,959.75 crore pertaining to outstanding UCs for the period upto 31.03.2022 was cleared. The position of outstanding UCs as on 31.03.2022 is given below:

Year*	Number of UCs Outstanding	Amount (₹ in crore)
Upto 2018-19	3,641	54,102.75
01.04.2019 to 31.08.2020	19,547	45,076.14
Total	23,188	99,178.89

\* The year mentioned above relates to "Due year" *i.e.*, after 18 months of actual drawal. During the year 2021-22, 20,960 GIA bills amounting to ₹ 65,015.01 crore were added.

(Para 3(vii) of Notes to Finance Accounts, Page 40 & 41 of Finance Accounts, Vol-I)

# Direct transfer of Central Scheme Funds to Implementing Agencies in the State (Funds routed outside State Budget)

(i) As per the PFMS portal of the CGA, ₹19,117.31 crore were directly received by the implementing agencies in the State during 2021-22 and this amount was transferred to the intermediaries (*i.e.*, NGOs. Societies, *etc.*) as Central Assistance/Share.

The direct transfer of funds to the implementing agencies has increased by 16.28 *per cent* as compared to 2020-21 (from  $\gtrless16,440.70$  crore in 2020-21 to  $\gtrless19,117.31$  crore in 2021-22).

(Para 3(xvi) of Notes to Finance Accounts, Page 44 of Finance Accounts, Vol-I)

# Reconciliation of Receipts and Expenditure between CCOs and Accountant General (A&E):

All Controlling Officers are required to reconcile receipts and expenditure of the Government with the figures accounted for by the Principal Accountant General (A&E), Bihar, Patna. During the year 2021-22, receipts amounting to ₹1,33,814.05 crore (84.27*per cent* of total revenue receipts) and expenditure amounting to ₹20,606.37 crore (11.27*per cent* of total revenue and capital expenditure) were reconciled by the State Government in respect of the RBI transactions.

During the previous year 2020-21, receipts amounting to  $\gtrless1,02,515.00$  crore (79.98 *per cent* of total receipts) and expenditure amounting to  $\gtrless16,\$18.00$  crore (10.66 *per cent* of total expenditure) were reconciled by the State Government.

(Para 3(iii) of Notes to Finance Accounts, Page 38 & 39 of Finance Accounts, Vol-I)

### **Guarantee Redemption Fund**

The State Government has not created Guarantee Redemption Fund as recommended by the Twelfth Finance Commission till 31 March 2022. Outstanding Guarantees amounted to ₹25,069.78 crore (Principal: ₹24,654.88 crore and Interest:₹414.90 crore)as on 31March 2022.

(Para 5(ii) (B) (b) of Notes to Finance Accounts, Page 47 of Finance Accounts, Vol-I)

#### **Consolidated Sinking Fund**

The Government of Bihar set up the Consolidated Sinking Fund for amortisation of loans on 30 March 2009. According to the guidelines of the Fund, States may contribute a minimum of 0.5 *per cent* of their outstanding liabilities (Internal Debt: ₹1,59,557.50 crore + Public Account: ₹49,980.65 crore) as at the end of the previous year to the Consolidated Sinking Fund. However, the State Government vide notification No. W.M.-112/2016-845 dated-16.12.2020 decided not to contribute in Consolidated Sinking Fund from1April 2020 to 31March 2022 due to COVID-19 pandemic. The total accumulation of the Fund was ₹6,483.43crore (Principal:₹5,740.12 crore + Interest:₹743.31crore)as on 31 March 2022.

(Para 5(ii)(B)(a) of Notes to Finance Accounts, Page 46 & 47 of Finance Accounts, Vol-I)

#### **Contingency Fund**

In exercise of the powers conferred by Section 4 of the Bihar Contingency Fund Act, 1950, the State Government made the Bihar Contingency Fund Rules, 1953 for regulating all matters connected with or ancillary to the custody of, payment of monies into, and the withdrawal of monies from, the Contingency Fund of Bihar. The Contingency Fund of Bihar has a corpus of ₹ 350.00 crore. The State Government increased the corpus from ₹350.00 crore to ₹8,732.10 crore (₹ 350 crore+₹ 8,382.10 crore) on temporary basis for the period from 1April 2021 to 30 March 2022 and the amount of ₹8,382.10 crore has been credited under Major Head 8000. After 30 March 2022, the same amount of ₹8,382.10 had been debited under Major Head 8000 and the Contingency fund of the State of Bihar has a corpus ₹350.00 crore as on 31 March 2022.

(Para 4 of Notes to Finance Accounts, Page 45 of Finance Accounts, Vol-I)